

2023



ADOPTED  
OCTOBER 3, 2023



**ORDINANCE NO. 1588**

**AN ORDINANCE OF THE DRAPER CITY COUNCIL ADOPTING THE 2023 DRAPER CITY PARKS, TRAILS AND RECREATION MASTER PLAN**

**WHEREAS**, the current Draper City Parks, Trails, and Recreation Master plan was adopted in August of 2008 and is currently 14 years old; and,

**WHEREAS**, Draper City has always placed high importance on parks, trails, recreation, and community events; and,

**WHEREAS**, Draper City in conjunction with their consultant, Landmark Design has spent considerable time studying and assessing needs as well as working with several various committees formed by residents, held public open house meetings, online surveys, and statistically valid surveys to form the best information of the master plan; and,

**WHEREAS**, Draper City wishes to adopt a Master Plan for Parks, Trails, Recreation and Community Events to serve as a guiding document for the next years of Draper City.

**NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF DRAPER CITY, STATE OF UTAH, AS FOLLOWS:**

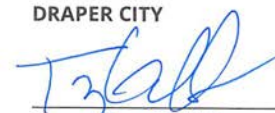
**Section 1. Approval.** The City Council hereby approves Ordinance No. 1588, approving the 2023 Parks, Trails, and Recreation Master Plan as stated in Exhibit "A" attached hereto.

**Section 2. Correction of Editing Errors.** The City Attorney is authorized to correct any punctuation, spelling, formatting, or similar errors prior to submitting this Ordinance to the codifiers.

**Section 3. Severability.** If any section, part, or provision of this Ordinance is held invalid, or unenforceable, such invalidity or unenforceability shall not affect any other portion of this Ordinance, and all sections, parts, and provisions of this Ordinance shall be severable.

**Section 4. Effective Date.** This Ordinance shall become effective immediately upon publication or posting or 30 days after final passage, whichever is closer to the date of final passage.

PASSED AND ADOPTED BY THE CITY COUNCIL OF DRAPER CITY, STATE OF UTAH, ON THE 3<sup>RD</sup> DAY OF OCTOBER, 2023.

DRAPER CITY  
  
Mayor Troy K. Walker

ATTEST:

  
Laura Oscarson, MMC, City Recorder



VOTE TAKEN:	YES	NO
Councilmember Green	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Councilmember Lowery	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Councilmember Lowery	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Councilmember Roberts	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Councilmember Vawdrey	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Mayor Walker	<input type="checkbox"/>	<input type="checkbox"/>



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# ACKNOWLEDGEMENTS

## CITY COUNCIL

Troy Walker	Mayor
Tasha Lowery	City Council Member
Fred Lowry	City Council Member
Mike Green	City Council Member
Cal Roberts	City Council Member
Marsha Vawdrey	City Council Member

## PLANNING COMMISSION

Andrew Adams	Chairperson
Lisa Fowler	Planning Commission Member
Craig Hawker	Planning Commission Member
Gary Ogden	Planning Commission Member
Susan Nixon	Planning Commission Member
Mary Squire	Planning Commission Member
Kendra Shirey	Alternate

## PARKS, TRAILS & RECREATION COMMITTEE

Jamie Pogue	Chair
Adam Crayk	Vice-Chair
Kenneth Murdock	Committee Member
Nate Crowther	Committee Member
Doug Anderson	Committee Member
Doug Ovard	Committee Member
Josh Christensen	Committee Member
John Maach	Committee Member
Suzanne Quick	Committee Member
Keri Brown	Committee Member
Geneva Woodmansee	Committee Member

## CITY STAFF LIAISONS

Brad Jensen	Parks Project Manager
Rhett Ogden	Parks and Recreation Director

## STEERING COMMITTEE

Adam Crayk	Parks, Trails and Recreation Committee
Todd Draper	Planner
Greg Hilbig	Trails and Open Space Manager
Brad Jensen	Parks Project Manager
Erin Longacre	Recreation Representative
Mark Resch	Recreation Manager
Brandee Oakley	Mountain Biking Program
Rhett Ogden	Parks and Recreation Director
Suzanne Quick	Parks, Trails and Recreation Committee
Mark Sarvela	Recreation Representative
John Van Hoff	Planning Commission
Marsha Vawdrey	City Council
Brent Williams	Parks Manager

## PLANNING CONSULTANTS

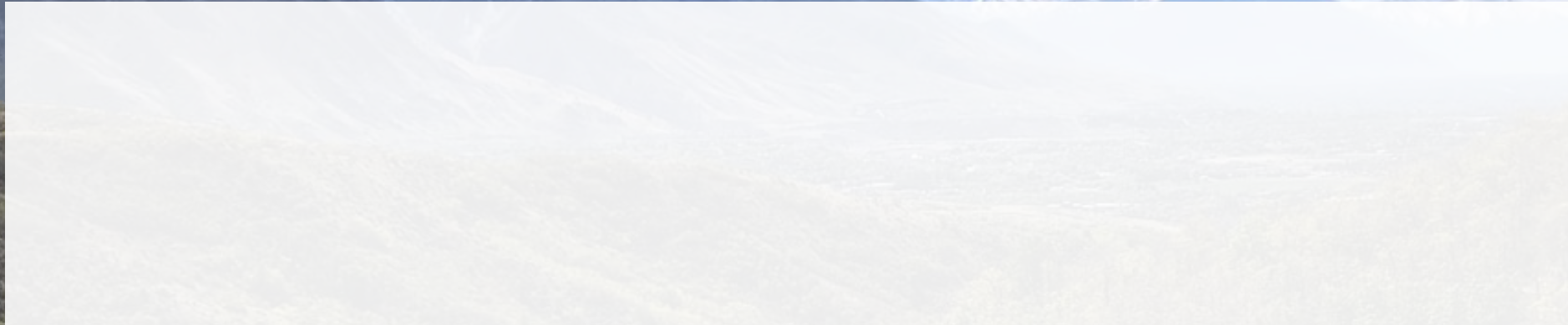
LANDMARK DESIGN	
Mark Vlastic	Principal-in-Charge
Lisa Benson	Senior Planner/Project Manager
Madison Merrill	Project Planner
Survier Castillo	Project Planner
Corinne Bahr	Planning Intern

## Y2 ANALYTICS

Kyrene Gibb	Partner/Vice President of Research
Emily Schill	Director of Research

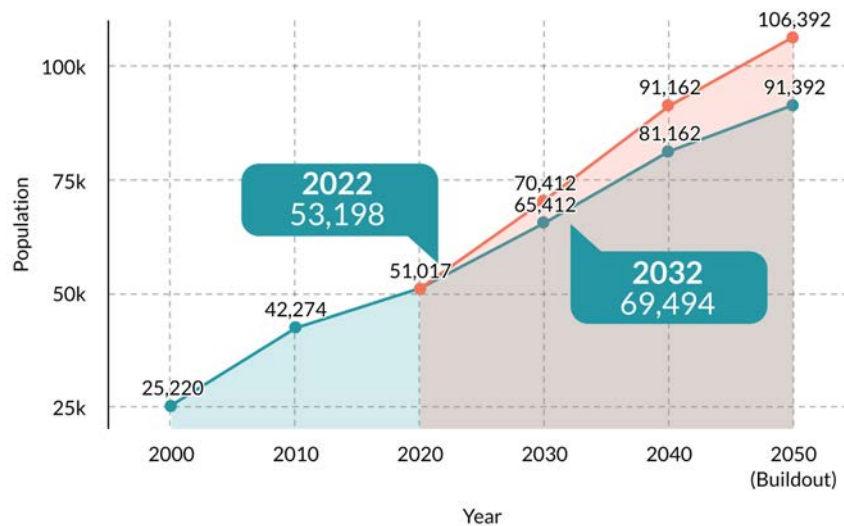






The *Draper City Parks, Recreation and Trails Master Plan 2023* is based on current community needs and desires and coordinated with recent, relevant long-range planning documents in the city. The plan provides extensive information, recommendations, vision, and priorities for parks, recreation, and trails system for the next ten years and beyond. A brief summary of the plan follows.

## 1 INTRODUCTION



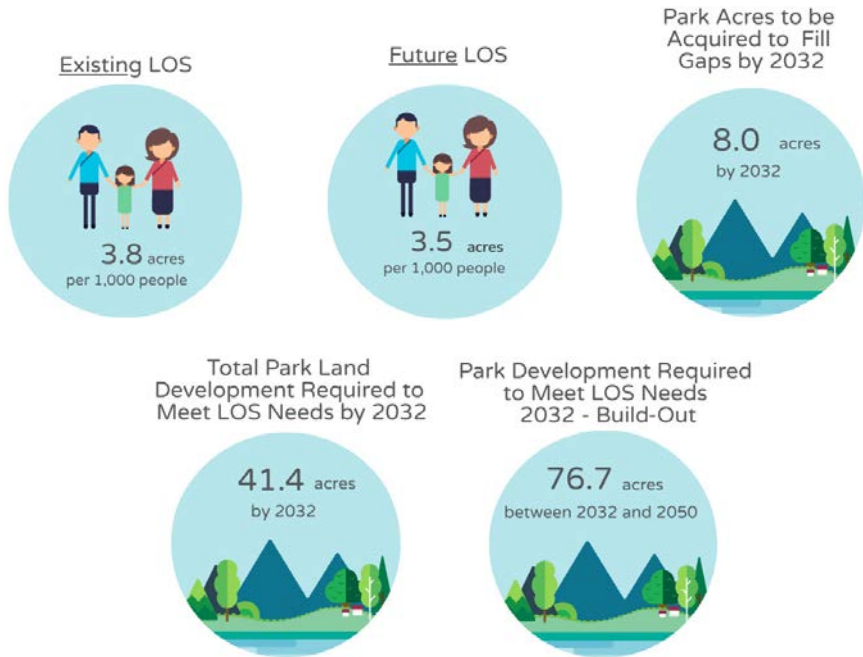
Based on 2021 U.S. Census Population Estimates with a 2.8 percent growth applied per WFRC estimates, U.S. Census QuickFacts

### Draper City is....

- » Projected to add over 38,000 residents by 2050, plus an additional 15,000 for The Point - more than 53,000 total
- » A relatively young community with declining household sizes
- » Gradually aging



## 2 PARKS

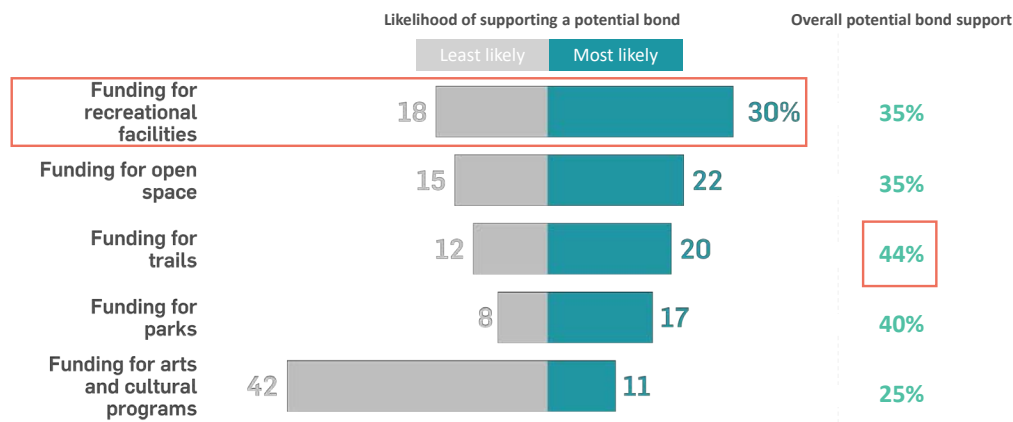


### Top Recommendations

- » Implement the recommended future level of service (LOS) of 3.5 acres per 1,000 people
- » Fill existing and future gaps
- » Upgrade existing parks and meet amenity LOS recommendations
- » Purchase and preserve more natural open space
- » Ensure parks are developed in The Point to meet demands in the future

## 3 RECREATION

### FACILITIES, OPEN SPACE, OR TRAILS BOND TO RECEIVE MOST SUPPORT

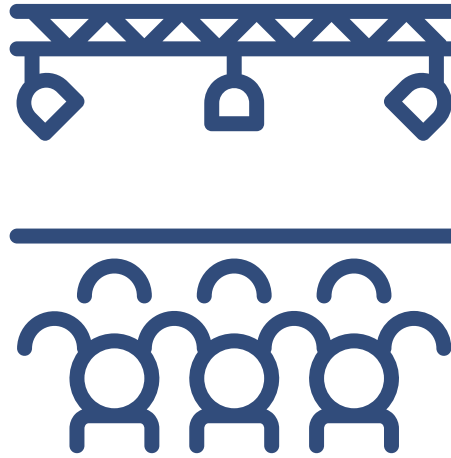


### Top Recommendations

- » Conduct a feasibility study to evaluate the funding management, operations, financial implications, and site selection for a new recreation/community center
- » Continue to explore options for providing programs at a broader variety of times, expanding the variety of programs, and improving the distribution of information on program availability

## 4 ARTS, CULTURE & COMMUNITY EVENTS

Interest in new or expanded programs:



### Top Recommendations

- » Focus short-term efforts on making improvements to existing facilities to make the best use of resources
- » Evaluate the feasibility of developing an indoor arts venue encompassing a small art museum
- » Explore opportunities to increase programming and activities that focus on the Jordan River
- » Broaden the range of representation for planning more diverse activities and events

## 5 TRAILS

**32.8** MILES

**Proposed Paved  
Multi-Use Pathways**

**21.1** MILES

**Proposed Unpaved  
Multi-Use Pathways**



### Top Recommendations

- » Expand the existing trail system with the proposed pathways, prioritizing user-specific/directional trails, off-leash dog trails, and additional restrooms at trailheads
- » Develop proposed trailheads and trail crossings
- » Add lighting and safety elements where appropriate
- » Develop system-wide signage and wayfinding

## 6 IMPLEMENTATION

### TOTAL PROBABLE COSTS FOR PLAN RECOMMENDATIONS

Item	Probable Cost
Probable costs to bringing existing parks up to standard, meeting amenity LOS needs, acquire new park land and develop planned and proposed parks through build-out	\$141,797,500
Probable costs to conduct a feasibility study for a recreation/ community center	\$150,000
Probable costs to conduct a feasibility study for an indoor arts venue/small art museum	\$150,000
Probable costs for trails and trailhead improvements through build-out	\$30,440,000*
Wayfinding and signage master plan (for entire parks, recreation, and trails system)	\$50,000
Wayfinding and signage installation (for entire parks, recreation, and trails system)	\$200,000
<b>Grand Total</b>	<b>\$172,787,000</b>

\*Includes only proposed multi-use trails. Costs for user-specific/directional trails will be determined as specific locations and uses are evaluated.

### Top Recommendations

- » Implement the suggested improvements contained in the Action Plan in Chapter 6 according to the recommended schedule
- » Explore the various funding opportunities described in this plan and elsewhere
- » Acquire park land needed to fill gaps and meet LOS needs as soon as possible to avoid escalating land costs
- » Prioritize user-specific/directional trails while completing key multi-use trail connections





## PURPOSE & USE OF THE PLAN

Draper City leaders and residents have prioritized the development of outdoor recreation amenities in recent years, and the investments have resulted in a superlative parks, recreation, open space and trail system that the community cherishes and surrounding communities aspire to emulate. The *Draper City Parks, Recreation and Trails Master Plan 2023* addresses existing conditions, priorities, levels of service and other considerations of the city's comprehensive parks, recreation and trail system. It also analyzes and assesses the full range of facilities required to meet future needs, and presents goals, objectives and policies that reflect the city's commitment to supporting a healthy lifestyle and high quality of life for residents. The master plan provides a comprehensive needs analysis and direction for the effective and equitable planning for parks, recreation and trails development during the short-term planning horizon of 2030 and beyond.

The *Draper City Parks, Recreation and Trails Master Plan* was last updated in 2008. The city has made significant progress in achieving the goals and implementing the vision of the 2008 master plan and determined it was time to update the plan based on current community needs and priorities.

The *Draper City Parks, Recreation and Trails Master Plan 2023* builds upon previous studies and plans, including the *Draper City General Plan 2019*, the *Draper City Open Space Plan 2016*, the *Draper City Master Transportation Plan 2019* and the *Draper City Active Transportation Plan 2020*.

## ORGANIZATION OF THE PLAN

The *Parks, Recreation and Trails Master Plan 2023* is organized into six chapters, as follow:

**Chapter 1 - Introduction** provides background and baseline data, demographic projections and a summary of the planning process and purpose of the plan.

**Chapter 2 - Parks & Open Space** addresses existing and future parks, beginning with an analysis of existing park conditions and an analysis of need. The chapter includes a determination of level of service (LOS) for the current population and the projected future population in 2032 and at build-out in 2050. Open Space opportunities are also discussed but in a less comprehensive fashion, as they are comprehensively addressed in the *Draper Open Space Plan 2016*. The chapter concludes with a discussion of future priorities, standards and approaches for meeting park needs.

**Chapter 3 - Recreation** addresses existing and future recreation facilities and programs. The chapter begins with documentation of existing facilities and programs and an analysis of needs and opportunities. The chapter concludes with recommended priorities for meeting recreation needs.

**Chapter 4 - Arts, Culture & Community Events** summarizes arts and cultural facilities, resources and programs in the community. A discussion of community events and opportunities is followed by ideas to help improve opportunities within the community.

**Chapter 5 - Trails** addresses existing and future trail needs, including pedestrian and bicycle facilities. The chapter embraces and builds upon the recently completed *Draper City Active Transportation Plan 2020*.

**Chapter 6 - Implementation** estimates and prioritizes probable costs to acquire and construct new parks, recreation facilities and trails, and to upgrade existing facilities to meet city standards. The chapter also provides short and long-term implementation actions and priorities.

## COORDINATION WITH OTHER PLAN DOCUMENTS



### DRAPER CITY GENERAL PLAN 2019

The General Plan provides the long-term vision and guidance for growth and development in the city. The *Draper City Parks, Recreation and Trails Master Plan 2023* is intended to inform and expand upon the findings contained in the *Draper City General Plan 2019*, which broadly addresses these elements in the core values and goals of the plan.

The *Draper City Parks, Recreation and Trails Master Plan 2023* is aligned with the general plan, which supports the vision of Draper as a city

with "a greenbelt of high-quality parks, recreation and open space opportunities [that reinforce the city's] active community identity and [promoting] environmental protection and open space conservation". The general plan emphasizes the importance of social interaction, high-quality opportunities, connected networks and coordinated partnerships, which are key principles that also define the *Draper City Parks, Recreation and Trails Master Plan 2023* as well.

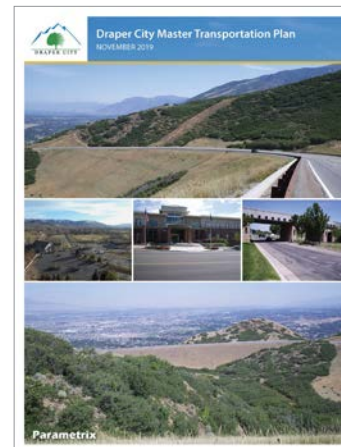


### DRAPER CITY OPEN SPACE PLAN 2016

The *Draper City Open Space Plan 2016* provides a comprehensive, in-depth inventory and analysis of the city's 4,600+ acres of open space. The plan encapsulates the community's vision for these natural and recreational lands,

providing detailed guidance on management, improvements, expansion and funding needs to ensure the long-term enjoyment and protection.

The *Draper City Parks, Recreation and Trails Master Plan 2022* acknowledges the extensive work and recommendations that lie within the *Draper City Open Space Plan 2016*, and supports and builds upon the guiding document.



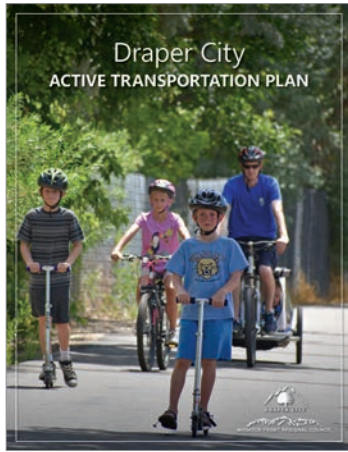
### DRAPER CITY MASTER TRANSPORTATION PLAN 2019

The *Draper City Master Transportation Plan* was completed in 2019 and provides a framework for the city to meet current and future transportation needs and demands, responding to both community and regional-scale issues. In addition



to addressing vehicular systems and facilities, the plan evaluates the capacity and needs for alternative travel modes, including transit, autonomous vehicles, and bicycle and pedestrian use.

The *Draper City Master Transportation Plan 2019* provides data on bicycle and pedestrian crashes with vehicles, emphasizing the importance of connectivity and linkages between trails and other modes of traffic, in addition to directly referencing the *Parks, Recreation and Trails Master Plan* for recommended trail-related facilities.



## DRAPER CITY ACTIVE TRANSPORTATION PLAN 2020

The *Draper City Active Transportation Plan* (ATC) is the most recently completed comprehensive planning document related to the *Draper City Parks, Recreation and Trails Master Plan 2023*. Completed in 2020, the ATC looks specifically at pedestrian, bicycle and micro-mobility (i.e. electric scooters) activities, travel safety and transportation needs. Gaps

in sidewalks, trails and pathways are documented in the plan, while specific improvements and projects are presented as prioritized lists with planning-level costs that have direct correlation and applicability to the trails portion of the *Draper City Parks, Recreation and Trails Master Plan 2023*.

## DRAPER CITY PROFILE

### PHYSICAL & SOCIAL STRUCTURE

Draper encompasses approximately 28 square miles of land and spans two counties. The majority of the city is situated at the base of the Wasatch Mountains in the southeast corner of Salt Lake County, bounded by Bluffdale and Riverton to the west and South Jordan and Sandy to the north. The Salt Lake County portion of Draper meets the Utah County boundary on the top of Traverse Ridge before extending

south over the Utah County line where it meets shared boundaries with Lehi, Highland and Alpine cities. The unusual dual-county location is the result of the city annexing land in neighboring Utah County over three decades ago at the request of developers.

From the mountain and foothills on the south and east, the land slopes downward to west, crossing Interstate 15 and the FrontRunner commuter rail line and ending at the riparian open spaces surrounding the Jordan River, which serves as the boundary of the city to the west. Originally founded as a farming community, Draper has gradually transformed into a modern city containing a range of commercial, residential, civic, industrial and recreational uses.

**Figure 1** shows the context of Draper in relation to the mountains, Salt Lake and Utah Counties and the surrounding municipalities.

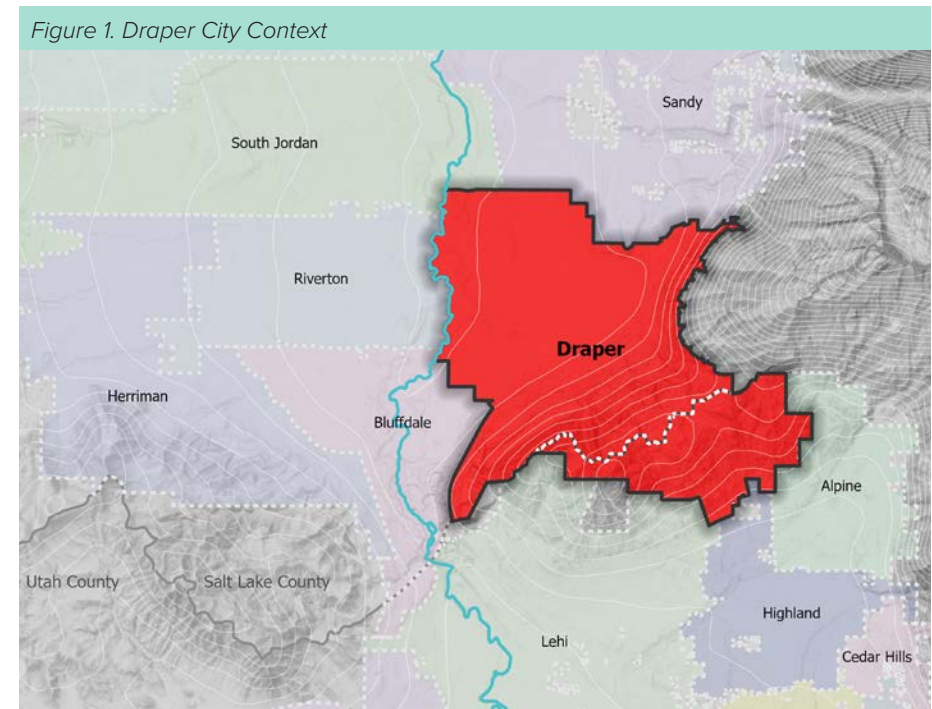


Figure 1. Draper City Context

## DEMOGRAPHIC PROFILE & PROJECTIONS

In order to ensure the needs for public parks, recreation and trails in Draper are understood, existing and projected demographic conditions must be clearly documented and analyzed. Population, age and household data are the key demographic conditions assessed for this purpose.

### Existing Demographic Conditions & Future Projections Population

As illustrated in **Figure 2**, the Draper City population was approximately 25,220 residents in 2000, which more than doubled to approximately 51,017 by 2020<sup>1</sup>. The 2022 population is estimated to be approximately 53,198<sup>2</sup>, representing a continued high-pace of growth. The figure also indicates that the population is projected to increase by more than

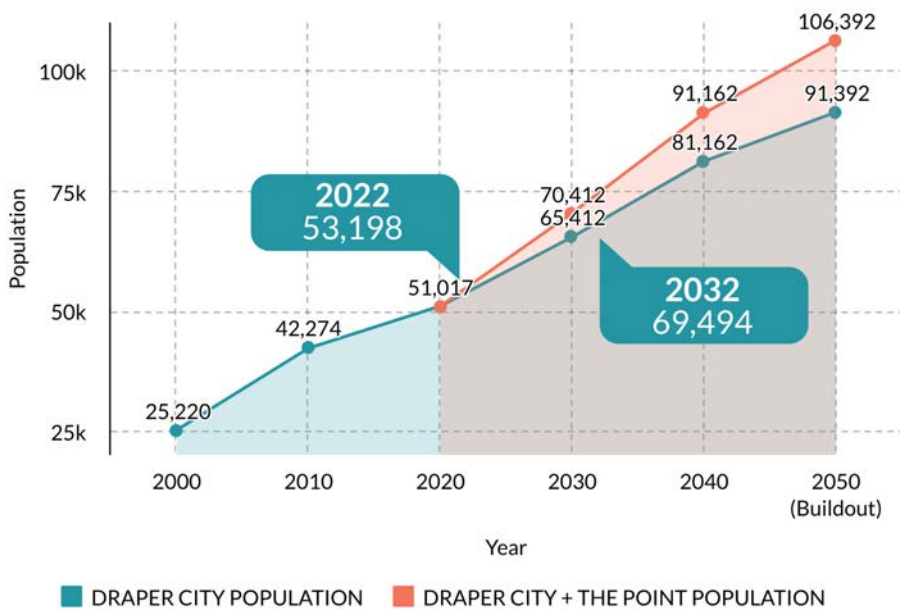
40,000 people by 2050, for a total population of approximately 91,392, an increase of 79 percent from 2020 levels.

It should be noted that these projections do not take into account the estimated population projections for The Point, which is a major redevelopment site located within Draper City boundaries on the former site of the Utah State Prison, just west of Interstate 15. The Point is a master planned community intended to meet all employment, housing, commercial, recreation and entertainment needs within the 600 acre mixed-use development. *The Point Framework Plan (August 2021)* estimates the population for the redevelopment effort at approximately 15,000 residents, changing the overall population increase of Draper City from 70 to 108 percent by 2050. The framework plan does not include an estimated time frame for the population increase. For rough planning purposes, approximately 5,000 residents are added in each decade (2030, 2040 and 2050) as shown in **Figure 2**.

### Age

As illustrated in **Figure 3**, the population of Draper will continue to mature over time, continuing an aging pattern that has been documented for the last thirty years.

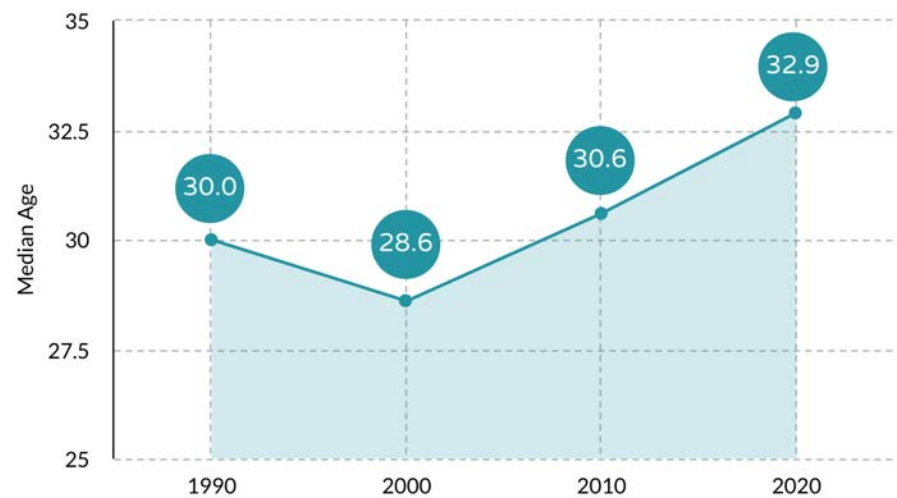
Figure 2. Draper City Population



Sources: U.S. Census Bureau, Wasatch Front Regional Council

<sup>1</sup> Source: U.S. Census QuickFacts (<https://www.census.gov/quickfacts/drapercityutah>)  
<sup>2</sup> Based on 2021 U.S. Census Population Estimates with a 2.8 percent growth applied per WFRC estimates, U.S. Census QuickFacts (<https://www.census.gov/quickfacts/drapercityutah>)

Figure 3. Draper City Median Age Over Time

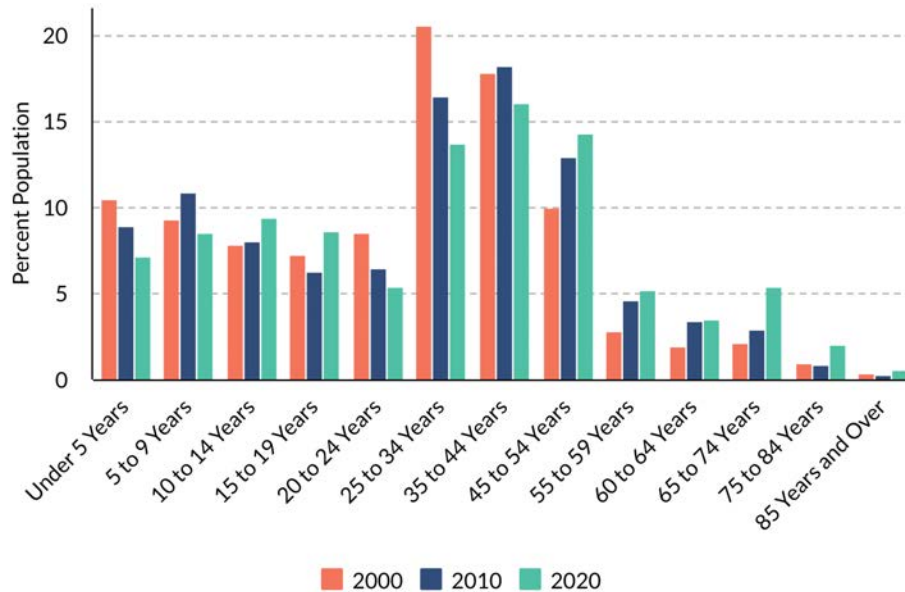


Source: 2020 American Community Survey (ACS) 5-Year Estimates



**Figure 4** illustrates the changes related to a maturing population, beginning with a distinct decrease in the 20-44 age groups during the past 20 years, and a sharp increase in the number of adults over age 45. This has been accompanied by a rapid decrease in the number of the youngest children (under age nine) and a corresponding increase in sub-teen and older children (age 10 to 19). Assuming that similar patterns continue in the coming years, the city can expect increased demands for opportunities and facilities by teenagers and the oldest adults, and declining needs by the youngest members of the community.

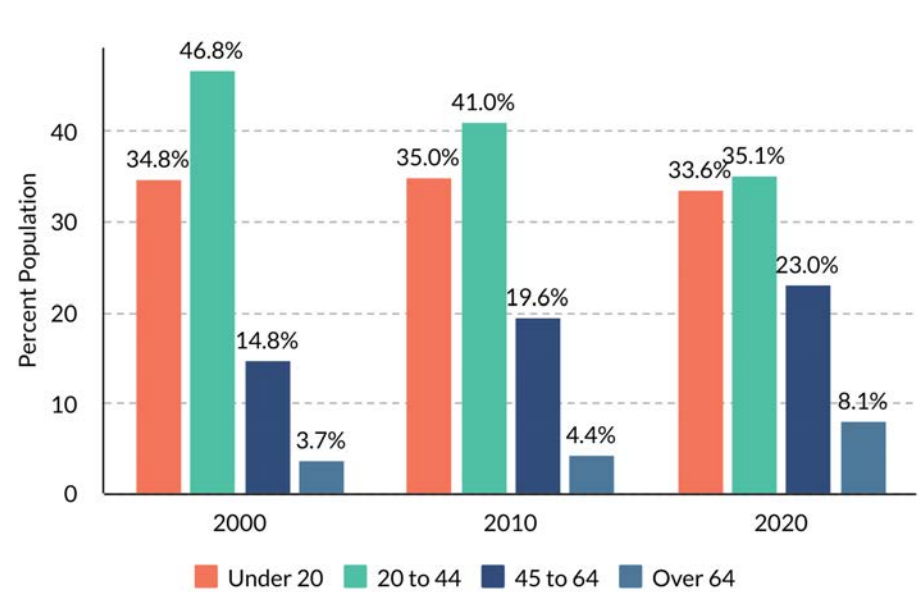
Figure 4. Percent Population by Age Range Over Time



Source: 2020 American Community Survey (ACS) 5-Year Estimates

**Figure 5** illustrates a similar shift over the last twenty years, with the population under age 20 remaining consistent, the population between 20-44 decreasing, and the population over 45 increasing. The community will likely continue to gradually age through 2050, though possibly at a reduced rate with a potentially younger population and smaller households anticipated in The Point.

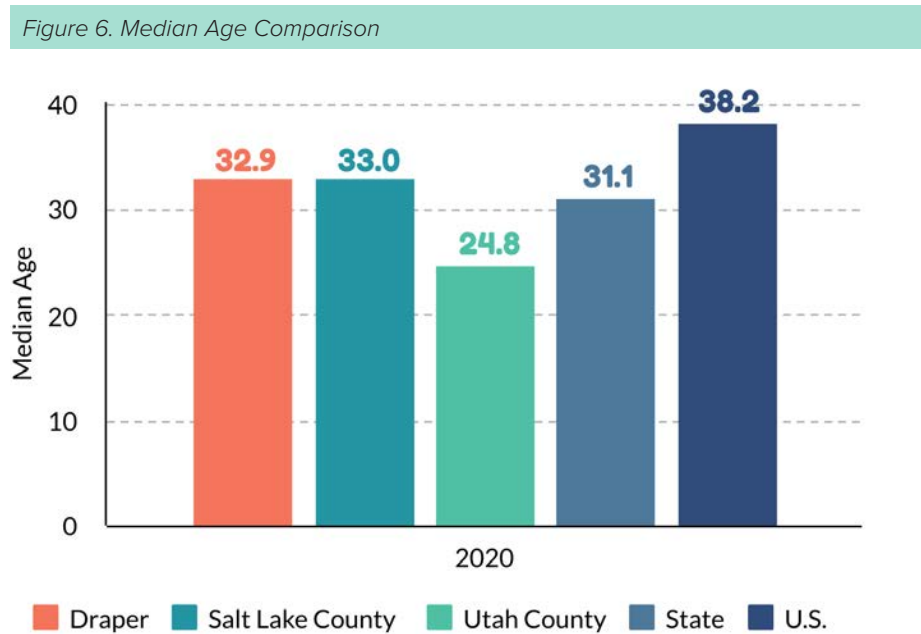
Figure 5. Draper Population by Age Over Time



Source: 2000 Census, 2010 Census, 2020 American Community Survey (ACS) 5-Year Estimates



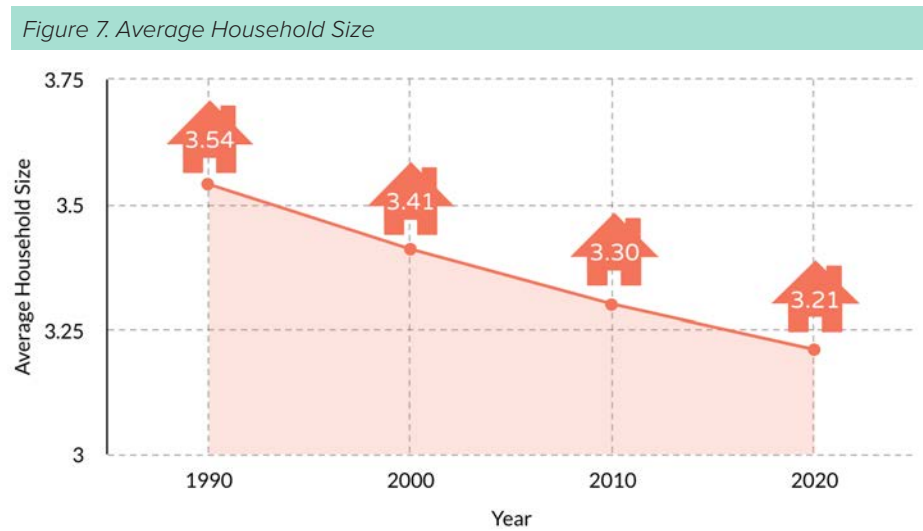
**Figure 6** compares the median age of Draper with that of Salt Lake County, Utah County, the state and the nation. Draper (32.9) is slightly younger than Salt Lake County (33.0) and much older than Utah County (24.8). Both Draper City and Utah County are younger than the state (30.8), and the city, counties and state are all significantly younger than the nation (38.1).



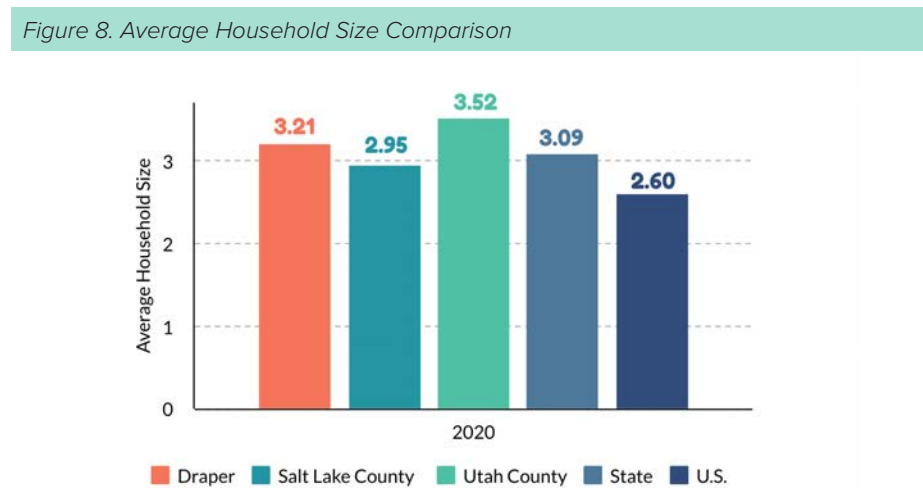
Source: 2020 American Community Survey (ACS) 5-Year Estimates

### Household Size

The average household size in Draper has decreased over time, from about 3.41 in 2000 to 3.21 in 2020, as illustrated in **Figure 7**. This is lower than Utah County (3.52), but higher than the Salt Lake County (2.95), the state (3.09) and nation (2.60), as shown in **Figure 8**. The decrease in household size is a further indication of the maturing population in the city.



Source: 2020 American Community Survey (ACS) 5-year Estimates



Source: 2020 American Community Survey (ACS) 5-year Estimates



## DEMOGRAPHICS SUMMARY

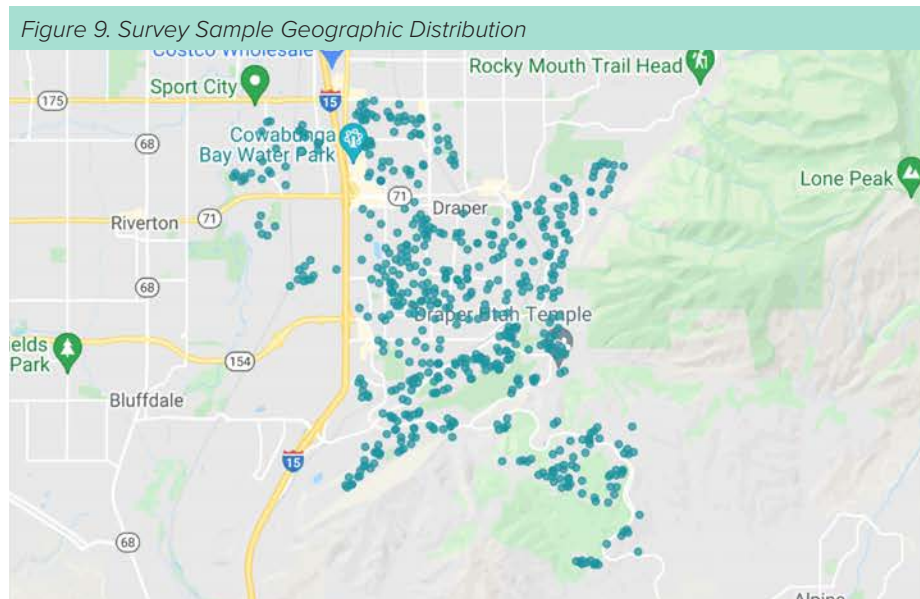
Draper City has grown rapidly during the past two decades and is anticipated to continue growing quickly the next thirty years, adding approximately 55,375 new residents here by 2050 including the anticipated population at The Point. Draper remains a youthful community while continuing a long-standing pattern of maturing that is likely to continue during the next 30 years. These changes require that the focus on the youngest members of the community will need to be balanced with the needs of the oldest, who will continue to play a growing role in the future.

## PUBLIC INVOLVEMENT IN THE PLANNING PROCESS

A comprehensive public involvement process was applied during the development of the *Draper City Parks, Recreation and Trails Master Plan 2023* to gather input from residents, encompassing several formats used at different points during the planning process. The master plan builds upon the resulting feedback, including the input from an updated community survey conducted in 2021. The following is a summary of those findings.

### A - COMMUNITY SURVEY

Y2 Analytics, a public polling and survey research firm located in Salt Lake City conducted the *Draper Parks and Recreation Master Plan Survey* in the fall of 2021 to solicit input from residents. The survey was conducted concurrently with this planning effort and was sent to a sample of households selected from a combination of the residential utilities contact list and the registered voter file. In total, 9,488 survey email invitations were sent to selected households contained in a Draper City contact list and that of a third-party vendor that appended email addresses to name and address records. The survey results have been determined to be statistically valid, representing a +/- 4.0 percent margin of error which is within the acceptable range. Detailed survey results are provided in Appendix A: *Draper Parks, Recreation and Trails Master Plan Update Survey 2021 Results*. **Figure 9** illustrates the geographic location of survey respondents, indicating a geographically representative sample area.



**Figure 10** lists the five key findings of the survey. To summarize, residents are highly satisfied with the provision of parks and recreation facilities, and they use city parks, recreation facilities and trails often. Over 70 percent of respondents indicate that having parks close to home is important.



Figure 10. Community Survey Key Findings

# KEY FINDINGS

## 1. Overall satisfaction with Draper parks and recreation facilities is high

- Draper residents are **highly satisfied with the provision of parks and rec facilities**, with **well over 80% of respondents saying they are satisfied**. Respondents who are very physically active are more likely to say they are satisfied with parks and rec opportunities in the City.

## 2. Respondents use Draper trails and parks/facilities often, and they like having them close by

- A majority of respondents, **55%**, say they **use Draper parks (or fields and rec facilities) a few times a month or more**, and, cumulatively, around **70% respondents are using Draper parks at least once a month**. Additionally, over **70%** of respondents say **having parks close to them is important**.
- Nearly 2/3 of respondents, **63%**, say **they use trails a few times a month or more**, and, cumulatively, about **3/4 of respondents are using trails at least once a month**. Most respondents, about **2/3**, spent between **1 and 2 hours on trails when they use them**.

## 3. Nearly all respondents say they are satisfied with arts and cultural events in Draper

- Nearly **80%** of respondents **say Draper provides an adequate amount of arts and cultural events**, and respondents particularly enjoy the Draper Days events. **Respondents are interested in Draper City offering more concerts**.

## 4. Preserving natural space and improving recreational facilities has broad support among respondents

- In terms of future development projects, **purchasing and preserving more natural open space** is the potential priority area that has the most support (**around 1 in 5 respondents allocate some portion of their hypothetical budget to this initiative**).

## 5. Most residents are willing to support parks and recreation funding measures

- On average, respondents would be willing to pay **\$64 more per year in property taxes** to fund parks and rec development and operation. Additionally, **77% of respondents are at least somewhat willing to pay a nominal annual usage fee** to fund park maintenance and upgrades.

## Overall Satisfaction

As shown in **Figure 11**, a majority of survey participants (89 percent) rate the overall quality of the city's parks, recreation, trails and open space as good or excellent. The number of parks, recreation, trails and open space opportunities were also highly rated (82 percent good or excellent). Respondents are generally satisfied with the overall value they receive from Draper City parks, recreation and trails facilities and programs, with 83 percent of respondents saying they are somewhat or very satisfied.

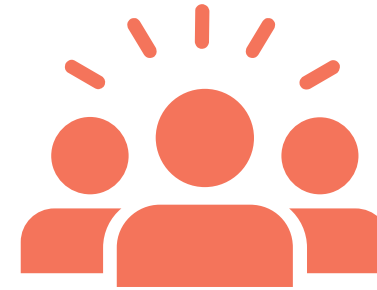
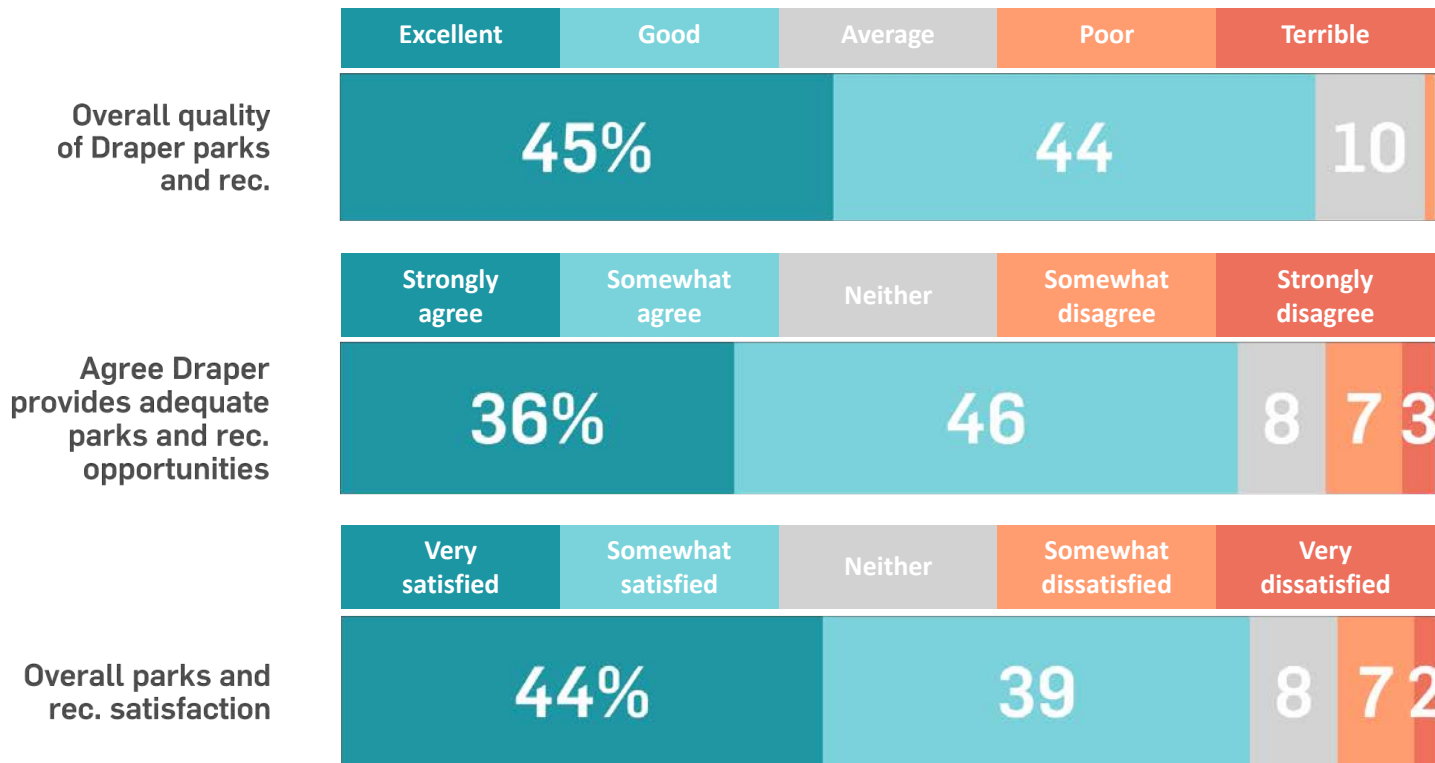
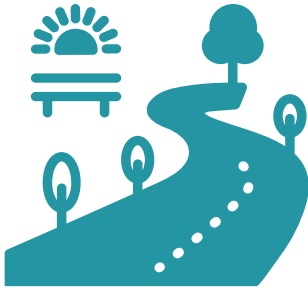


Figure 11. Survey Results - Overall Satisfaction

# OVERALL SATISFACTION WITH PARKS AND REC IS HIGH

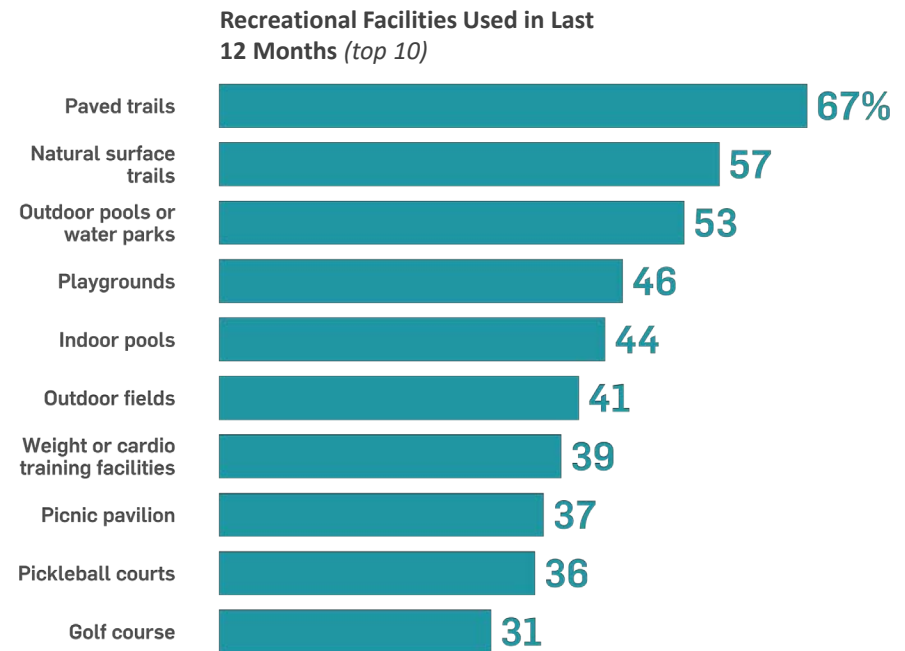
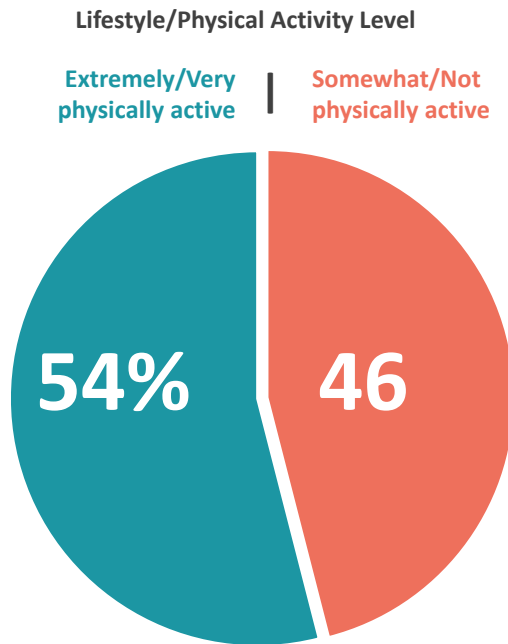




The survey results indicate 54 percent of Draper residents are extremely or very active, as shown in **Figure 12**. Paved trails, natural surface trails and outdoor pools and water parks in the city or elsewhere in the region top the list of the most used facilities in they have visited the past twelve months.

Figure 12. Survey Results - Most Used Amenities

## TRAILS, POOLS, PLAYGROUNDS MOST UTILIZED



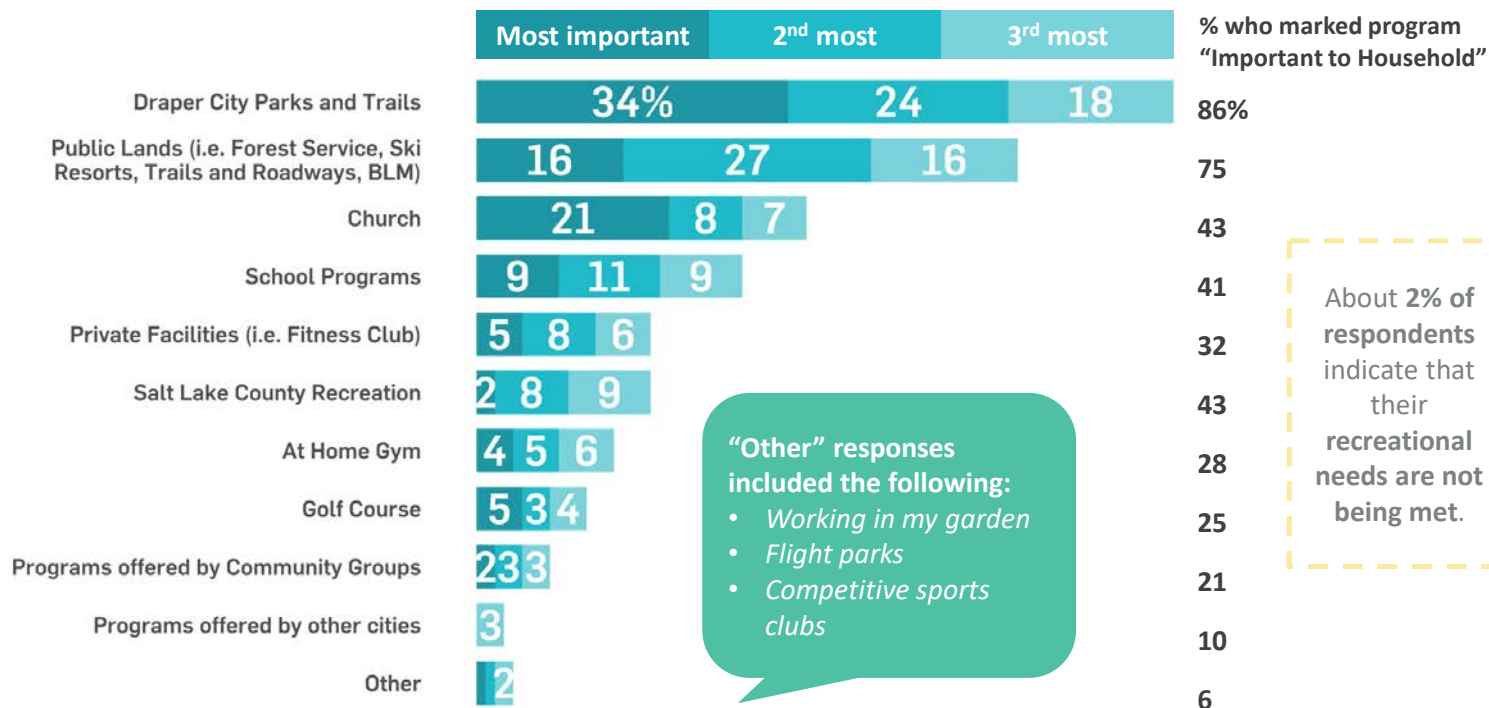


When queried about the importance of programs or facilities to meet recreation needs, Draper City parks and trails ranked highest, as illustrated in **Figure 13**. Public lands, church facilities and school programs rounded the next tier of important facilities for meeting recreation needs.



Figure 13. Survey Results - Most Important Facilities

## CITY PARKS, TRAILS MOST IMPORTANT FACILITIES

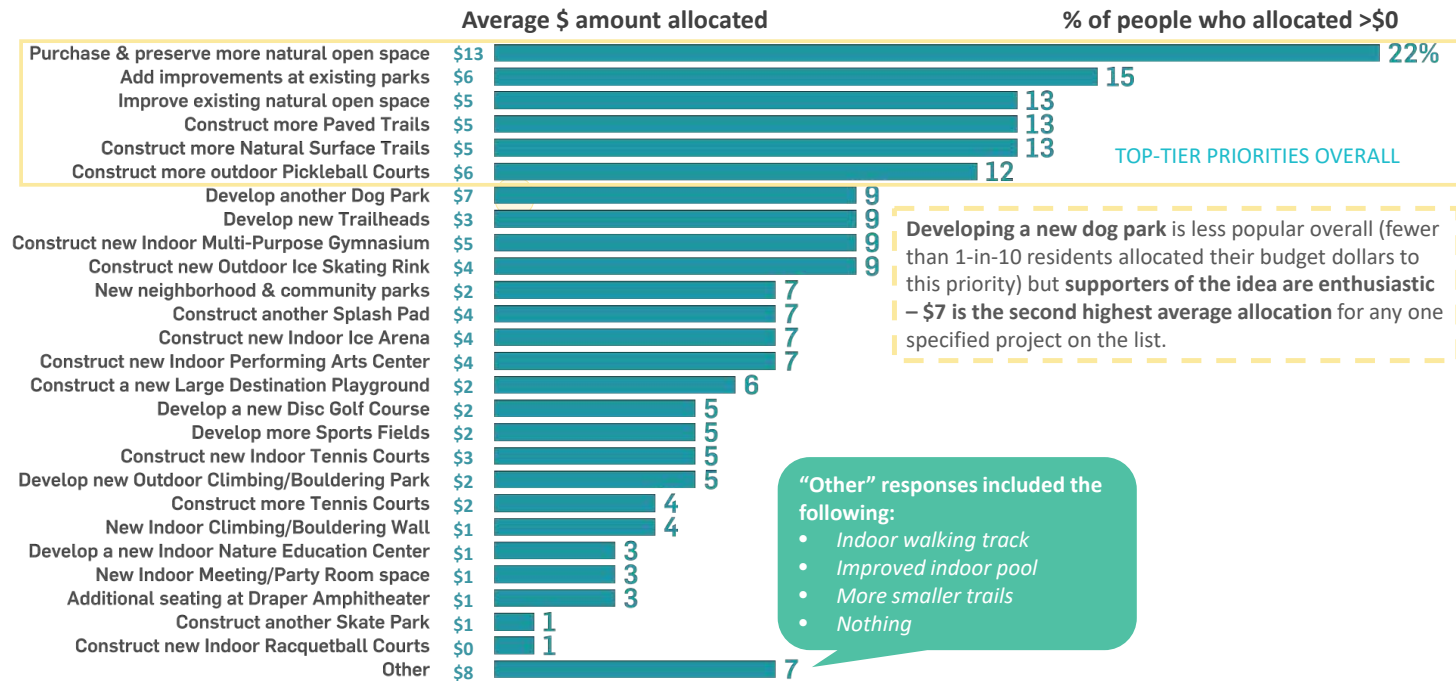




When asked to allocate a hypothetical \$100 for additional parks, facilities or trails within Draper City, support is overwhelmingly highest for the purchase and preservation or more natural open space, with support for improving existing parks or natural open space, constructing more trails and building more pickleball courts receiving distant secondary support (see **Figure 14**). Developing a new dog park is less popular overall, although those who support such a facility are enthusiastic, as demonstrated by the allocation of significant portion of their hypothetical budget to such a facility.

Figure 14. Survey Results - Spending Priorities

## PURCHASING & PRESERVING NATURAL SPACE A PRIORITY



## B - PUBLIC SCOPING OPEN HOUSE

A Public Scoping Open House was held on November 16, 2021 at the Draper Parks and Recreation Office, with forty people signing in. Maps of existing parks, recreation facilities, trails and open space were provided for residents to review and submit comments. The planning team and city staff were on hand to answer questions and collect comments.

A summary of comments and identified issues from the Public Scoping Open House follows. Detailed public comments are available in Appendix B: Public Engagement Summary Report, beginning on page A-49.

### Parks

Some attendees expressed interest in additional pickleball courts (indoor and outdoor) and would like to see improvements to some existing courts, such as those at the Senior Center. Other desired facilities and amenities include a disc golf course, more outdoor tennis courts, exercise stations along pathways in parks and an all abilities park. Participants indicated the importance of having enough large parks to support multiple uses, and ensuring that existing facilities such as the bike park are properly funded and maintained.

### Recreation Facilities & Programs

Several participants were interested in a city-owned recreation center including gym space. Adding lights to existing fields was suggested as a method to extend the usable time of existing city fields. Residents were interested in a better variety of indoor and outdoor activities and would like to see non-sport outdoor based programming such as nature hikes and educational programs for kids on city trails.

### Trails

Participants expressed appreciation for the city's extensive trail system and would like to see more user-specific trails, additional signage at trail junctions, more safety signage, policy to deal with e-bike conflicts/use, more trails for beginners, more safety lighting in key areas and more connections to between mountain bike and multi-use trails. A few maintenance issues were mentioned, such as the heavy use and

impact of the high school teams and the need for more maintenance like limbing up trees for safe passage of bicyclists.

## C - PROJECT WEBSITE

A project website was developed and managed by the planning team for the duration of the planning process (see **Figure 15**). The website was used to disperse information, provide education on the purpose of the project, announce meetings, keep the public informed on progress of the plan, provide access to meeting and plan input opportunities, and provide an avenue for the public to provide comments and feedback throughout the planning process. The city's website, social media accounts and email/newsletter mailing lists were utilized to advertise public meetings and key dates, and provided links to the project website. Input from the website is summarized in Appendix B.

Figure 15. Project Website



## D - FOCUS GROUPS

The planning team met online with six focus groups to discuss the following specific topics in more detail: trails, parks and events, arts, historic preservation, The Point development, organized sports, diversity and youth concerns and interests. Input from the focus groups is summarized in Appendix B.

## E - STEERING COMMITTEE

A Steering Committee composed of city staff and representatives from the Planning Commission, City Council, and Parks, Recreation and Trails Committee and community members oversaw the planning efforts and provided guidance, meeting at key points throughout the planning process.

## F - PUBLIC HEARING & PLAN ADOPTION

The draft *Draper City Parks, Recreation and Trails Master Plan 2023* was presented to the Planning Commission on August 24, 2023. The final draft of the *Draper City Parks, Recreation and Trails Master Plan 2023* was adopted by the City Council on October 3, 2023.

## ACCOMPLISHMENTS SINCE THE 2008 MASTER PLAN ADOPTION

Park and trail facilities, and recreation programs in Draper City have expanded significantly since the *Draper Parks, Recreation, and Trails Master Plan* was adopted in 2008. New parks have been completed throughout the city in the interim, including newer growth areas in the west and south, such as the Jordan River Parkway, South Mountain, and Suncrest areas. Approximately two-thirds of existing special use parks have been developed since 2008, including off-leash dog parks and facilities, biking trails and facilities, water play, indoor rental space, performing arts, and historical/memorial sites.

Over 80 miles of trails have been developed since 2008 with a focus on separating user groups to minimize conflicts. Connections to neighboring city trail systems have been developed, including connections to Sandy, Lehi, and Alpine. In addition to the development of new trails, ten new trailheads were constructed and some existing trailheads were expanded during this period.

The preservation of open space has also been a priority in the recent past. In total, Draper City has acquired over 2,400 acres of open space and has protected over 3,000 acres in conservation easements.

The city has also worked closely with Salt Lake County in the development of several new recreation facilities, which include the new Draper Recreation Center and the Salt Lake County Flight Park. The establishment of a Recreation Division in 2009 and a new Parks and Recreation Department in 2014 has paralleled the establishment and management of more than 40 recreation programs, for which Draper has been recognized at state and national levels.

A inventory of the significant accomplishments since 2008 follows:

## PARKS & TRAILHEADS

- » **Property Acquisition**
  - » Jenson Farm Park Property
- » **New Park Development**
  - » Autumn Park
  - » Eagle Crest Park
  - » Bellevue Park
  - » South Fork Park
  - » Suncrest Park
- » **New Special Use Park Development**
  - » Draper Amphitheater
  - » Day Barn/Pioneer Square
  - » Draper Cycle Park
  - » Suncrest Bike Rest Park
  - » Railcar Plaza (UTA)
  - » Ballard Corner Memorial Park
  - » Dayland Draper Dog Park
  - » Deer Ridge Off-leash Dog Area
  - » Smith Fields Park Splash Pad
  - » Galena Hills Dog Park
- » **Park Expansions/Upgrades:**
  - » Galena Hills Park Expansion
  - » Draper City Park Upgrades, including Unity All Abilities Playground
  - » Andy Ballard Arena Upgrades and Seating Expansion
  - » Steep Mountain Park Upgrades and Improvements
  - » Southfork Park Pickleball Court Complex
  - » Orson Smith Trailhead Park - parking expansion
  - » Addition of concrete and picnic shelters at several neighborhood parks

## » **New Trailhead Development**

- » Eagle Ridge Trailhead
- » Maple Hollow Trailhead
- » Little Valley Trailhead
- » Potato Hill Trailhead
- » Windsor Mill Trailhead
- » Oak Hollow Trailhead
- » Brookside Trailhead
- » Coyote Hollow Trailhead
- » Silver Flower Trailhead
- » Peak View Trailhead

## » **County Park Development/Improvements**

- » Salt Lake County Flight Park Improvements
- » Wheadon Farm Park
- » Draper Recreation Center and Fieldhouse
- » Jordan River Rotary Park Boat Launch

## TRAILS

### » **6.6 miles of paved trails**

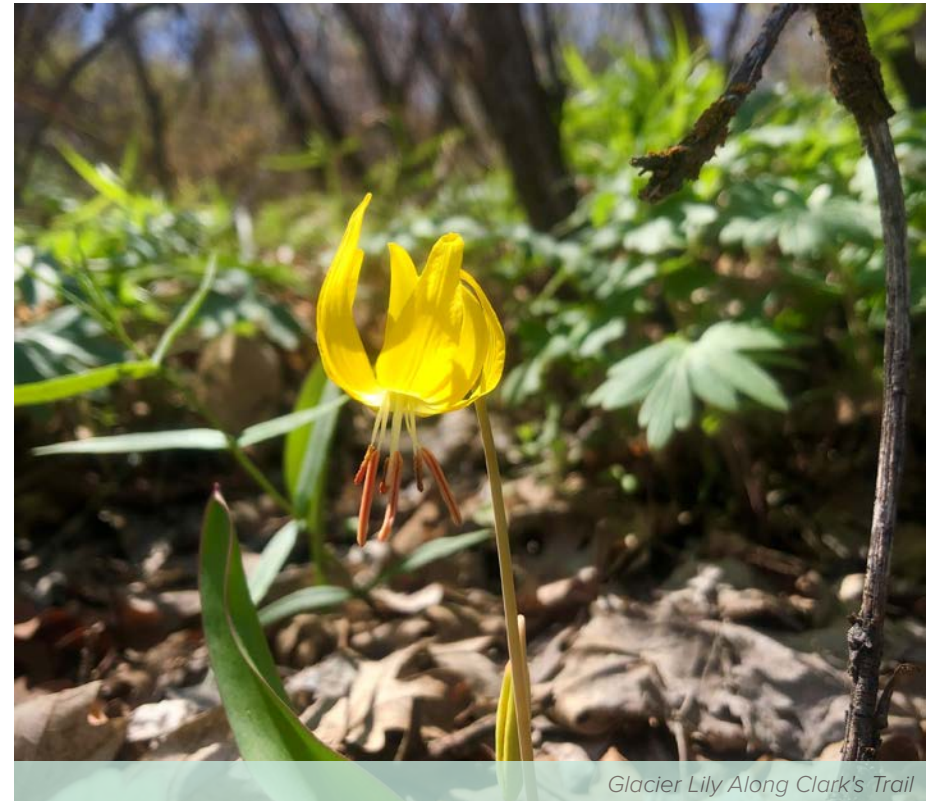
- » Point of the Mountain Trail
- » Willow Creek Trail
- » West Willow Creek Trail
- » Draper/Sandy Canal Trail
- » Ebenezer Brown Trail
- » Phebe Brown Trail

### » **42.5 miles of soft surface multi-use trails**

- » Brock's Point Trail
- » Canyon Hollow Trail
- » Potato Hill Trail
- » Ann's Trail
- » Quail Trail
- » Jordan River Parkway Equestrian Trail (county)
- » Creek View Trail
- » Rattler Trail
- » Little Valley Trails
- » Maple Hollow North Trail



- » Red Potato Trail
  - » Ralph's Trail
  - » Mercer Hollow Trail
  - » Maple Hollow South Trail
  - » Woods Hollow Trail
  - » Peak View Trail
  - » Pork-U-Pine Trail
  - » Three Falls Trail
  - » Mercer Mountain Trail
  - » Two Hollows Trail
  - » Lexi & Ethan Trail
  - » Fango Trail
  - » Peak View Interpretive Trail
  - » Traverse Traverse Trail
  - » Longview Trail
  - » Carpe Diem Trail
  - » Edelweiss Trail
  - » Peacemaker Trail
- » **15.2 miles of soft surface foot only trails**
    - » Memorial Cove Foot Path
    - » Hoof n' Boot Path
    - » Coyote Hollow Foot Path
    - » Gas Line Foot Path
    - » Casper Foot Path
    - » Telegraph Foot Path
    - » Phantom Foot Path
    - » Hyde-n-Seek Foot Path
    - » Creekview Foot Path
    - » Lupine Foot Path
    - » Jungle Foot Path
    - » Forget Me Not Foot Path
    - » Hidden Meadows Foot Path
- » **16.2 miles of soft surface bike only trails**
    - » Maple Hollow Downhill Bike Trail
    - » Rush Bike Trail
    - » Little Valley Instructional Trails
    - » Vertigo Bike Trail
    - » Levitate Bike Trail
    - » Achtung Baby Bike Trail
    - » Zooropa Bike Trail
    - » Rattle 'n' Hum Bike Trail
- » **Major trail bridges/tunnels**
    - » Little Valley (Ann's) Trail Tunnel
    - » Bear Canyon Suspension Bridge
    - » Highland Drive Trail Tunnel Improvements



*Glacier Lily Along Clark's Trail*

## OPEN SPACE

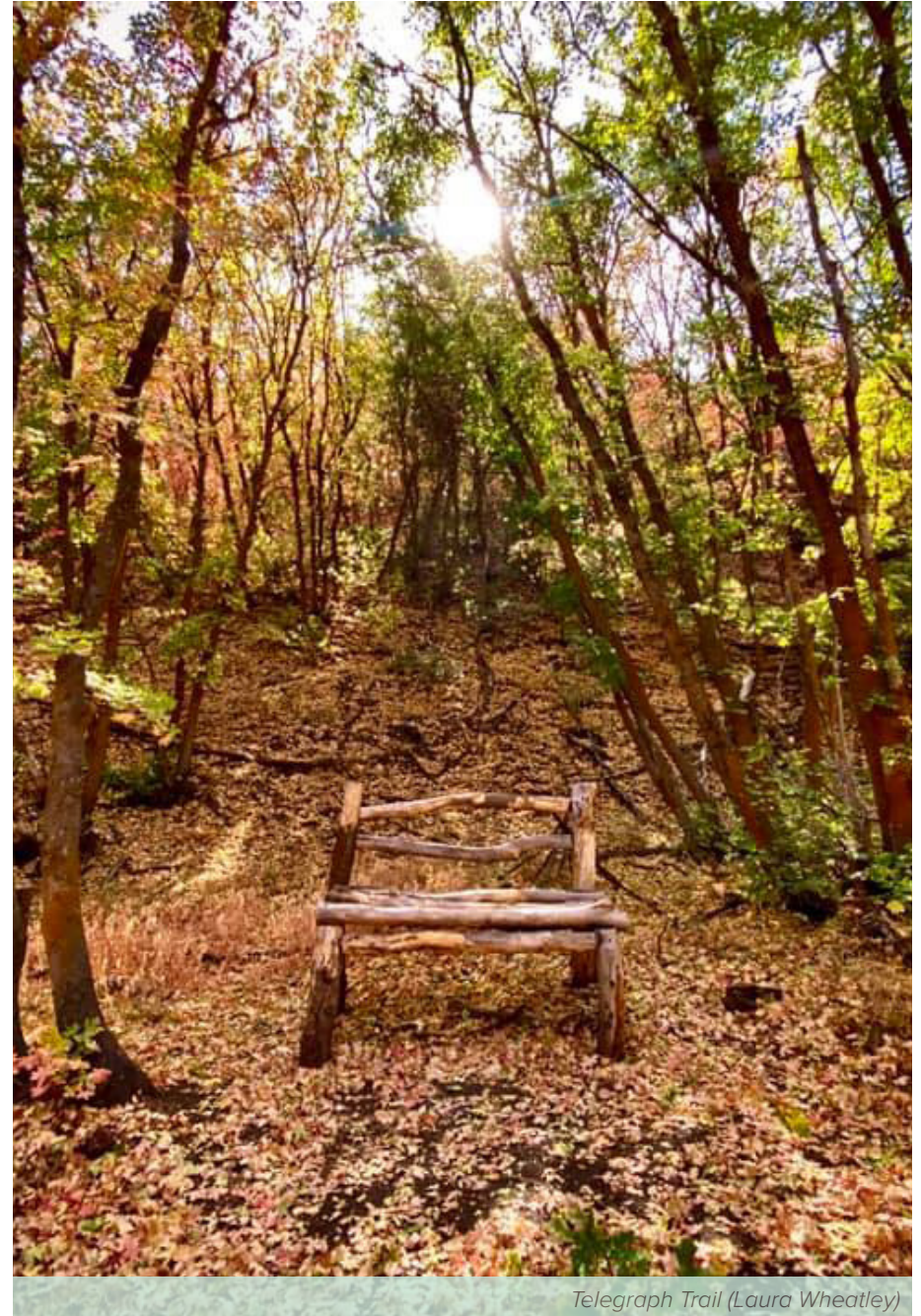
- » **Acquisitions**
  - » Suncrest Open Space Purchase – 2,400 acres
- » **Master Plans**
  - » 2016 Open Space Master Plan
- » **Agreements/Conservation Easements**
  - » Little Valley Conservation Easement – 141.71 acres of open space preservation
  - » Metropolitan Water Trail Use Agreement – allow public use on water company property
  - » Traverse Range Conservation Easement – 2,914.51 acres of open space preservation

## PARKS & RECREATION DEPARTMENT OPERATIONS/MANAGEMENT

- » Creation of new Parks & Recreation Department
- » New Parks Operations Facility
- » New Parks & Recreation Offices

## RECREATION PROGRAMS

- » **Over 40 Wide-Ranging Recreation Programs since 2009, including**
  - » Junior Jazz Basketball
  - » Youth and Adult Mountain Biking Classes
  - » Yoga on the Mountain
  - » Snowshoeing
  - » Adult Kickball
  - » After School Science Classes
- » **Increased Participation**
  - » Participation increased from 2,240 in 2009/2010 (the first year of programming) to 9,500 in 2021/2022 reporting period. This represents a nearly four-fold increase over the corresponding 12 year period.



Telegraph Trail (Laura Wheatley)



*Draper City Park*







Parks provide a welcome break from the built environment and the stresses of everyday life. They are places to exercise, recreate and seek respite, providing space to gather, take a break, meet friends and family and engage in community events. Draper City has significantly expanded its park inventory since the previous master plan was adopted, developing new parks and upgrading and expanding existing parks.

This chapter focuses on parks that have been developed for active sports and recreation purposes. An analysis of proposed parks and amenities in "The Point" is also addressed. Open space is addressed at a high level, since the city recently adopted an *Open Space Master Plan* that specifically addresses open space and natural lands in the city.

Existing parks are analyzed in detail in the following pages, beginning with the documentation of existing and future levels of service, and the identification of existing and future needs and priorities. This helps establish a clear vision and associated policies that underscore how the city will continue to serve the community with high quality parks.



Unity Playground at Draper City Park





# PUBLIC INPUT ON PARKS & OPEN SPACE

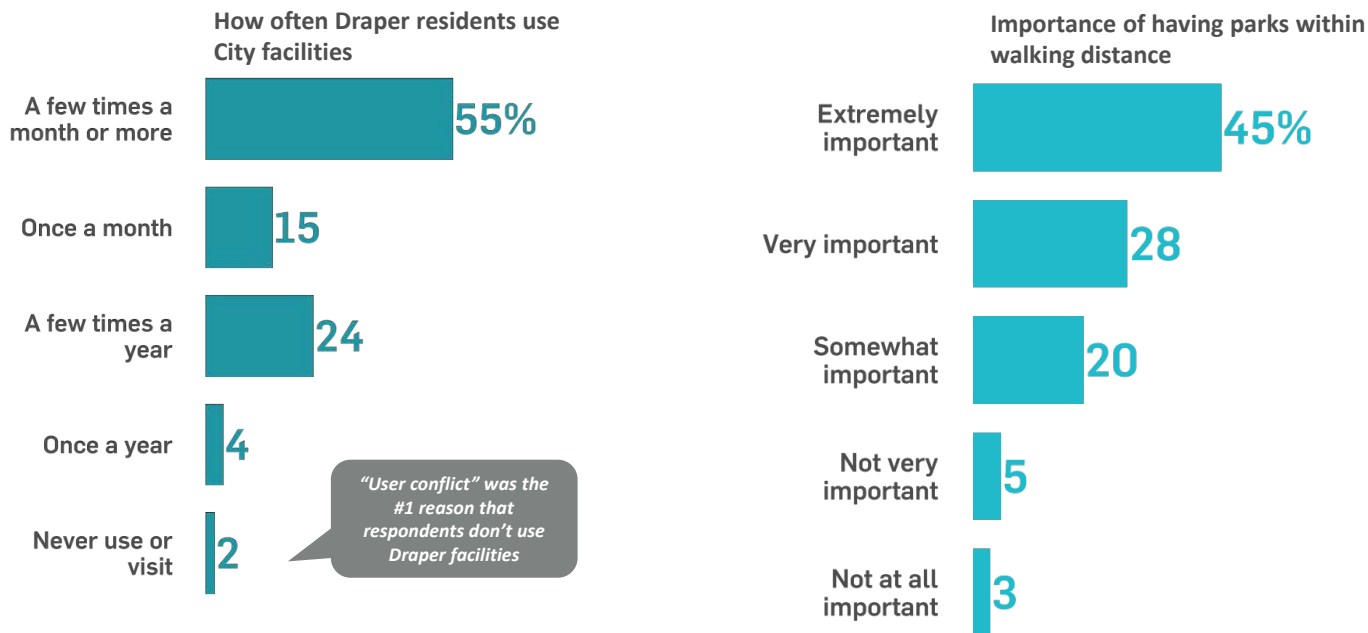
## COMMUNITY SURVEY

A vast majority of respondents use city parks, fields and recreation facilities as least once a month (70 percent). More than ninety percent indicate it is at least somewhat important to have a public park within walking distance of their home, as illustrated in **Figure 16**.

Draper City Park is by far the most used park or recreation facility when considering all visits made during the previous twelve months, and also the park respondents visit most frequently, as shown in **Figure 17**.

Figure 16. Survey Results - Facility Use & Distance

### MOST RESIDENTS USE FACILITIES, WANT THEM CLOSE BY

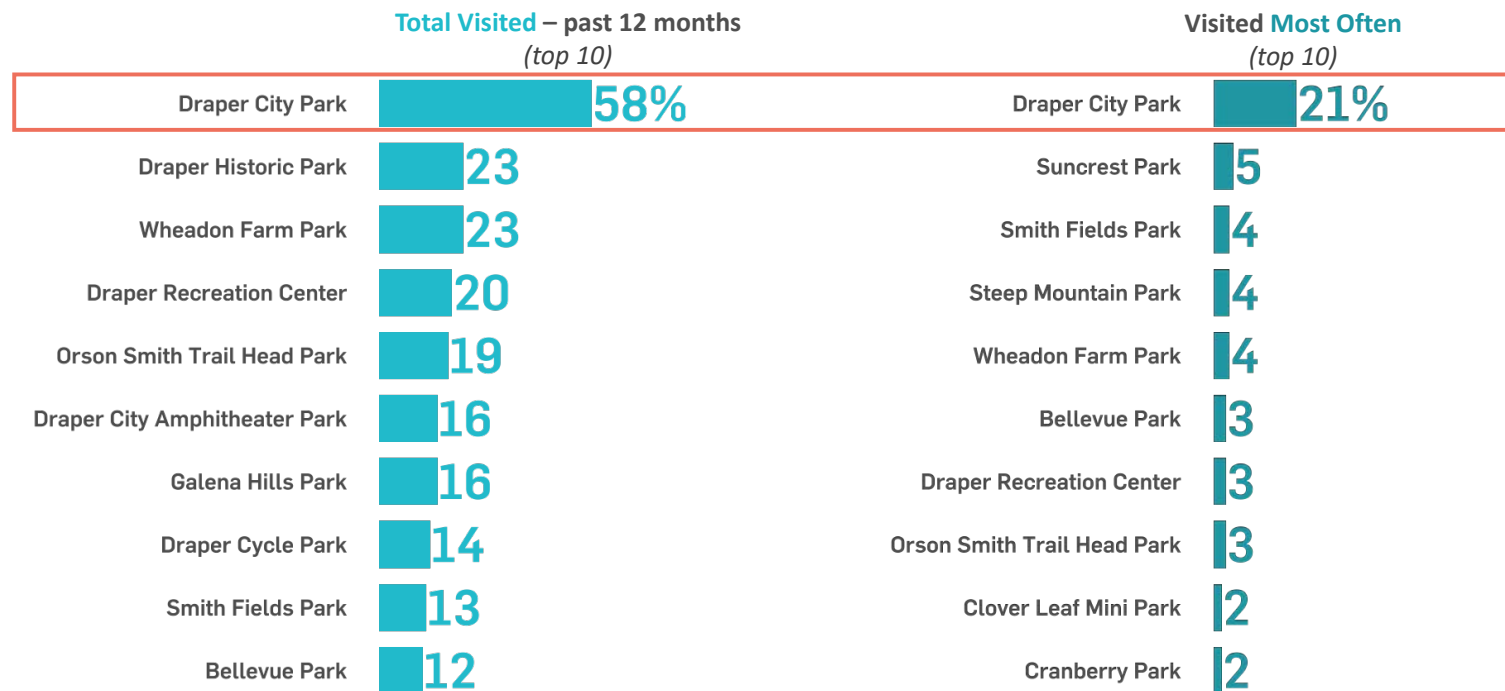




Draper Flight Park (Amber Reynolds Spillett)

Figure 17. Survey Results - Park, Field & Recreation Facility Use

## DRAPER CITY PARK MOST POPULAR LOCATION

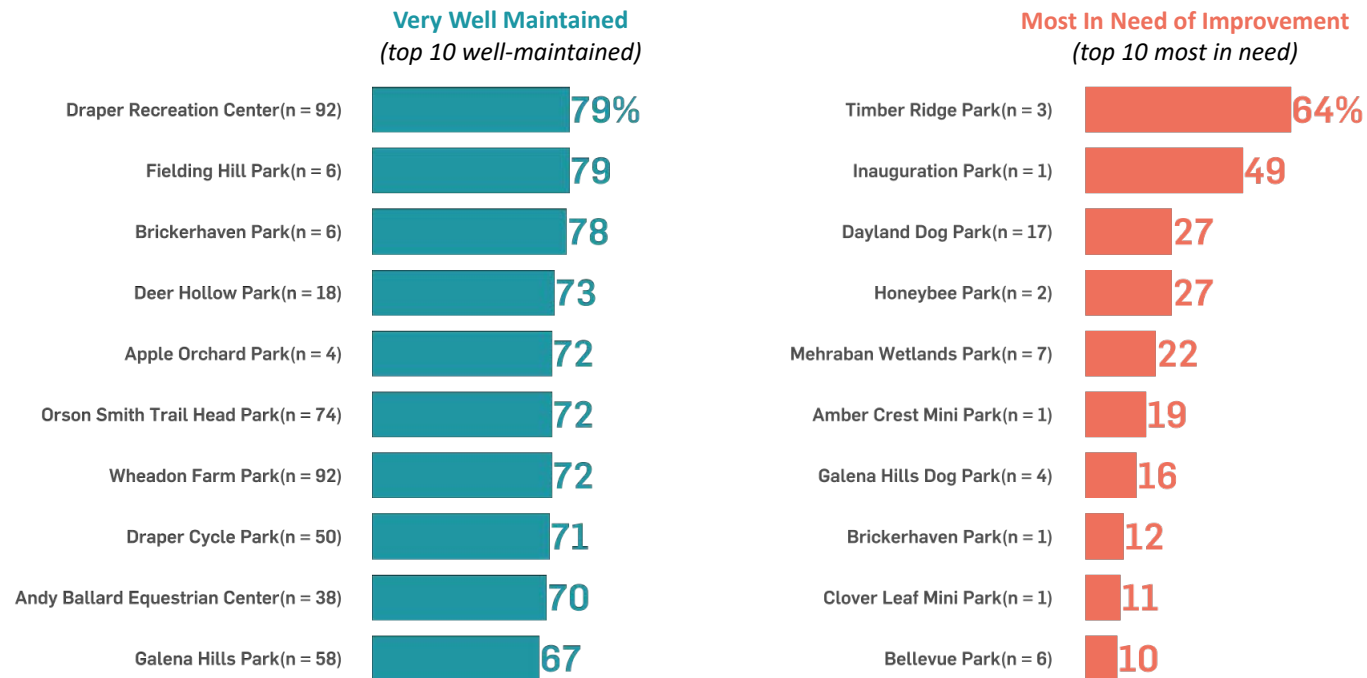




Survey respondents were asked to rate the maintenance of every park they have visited in the last twelve months (see **Figure 18**). The indicated scores represent the ranking only by those who have visited the park within that time-frame. The numbers shown in parentheses after the park name indicate the actual number of respondents who assigned the given ranking. In general, the response sizes for parks and facilities "most in need of improvement" are relatively small, indicating that there is some desire for improvements, although it is not overwhelming.

Figure 18. Survey Results - Park & Facility Maintenance & Improvements

## MINOR IMPROVEMENTS MENTIONED FOR SMALL PARKS

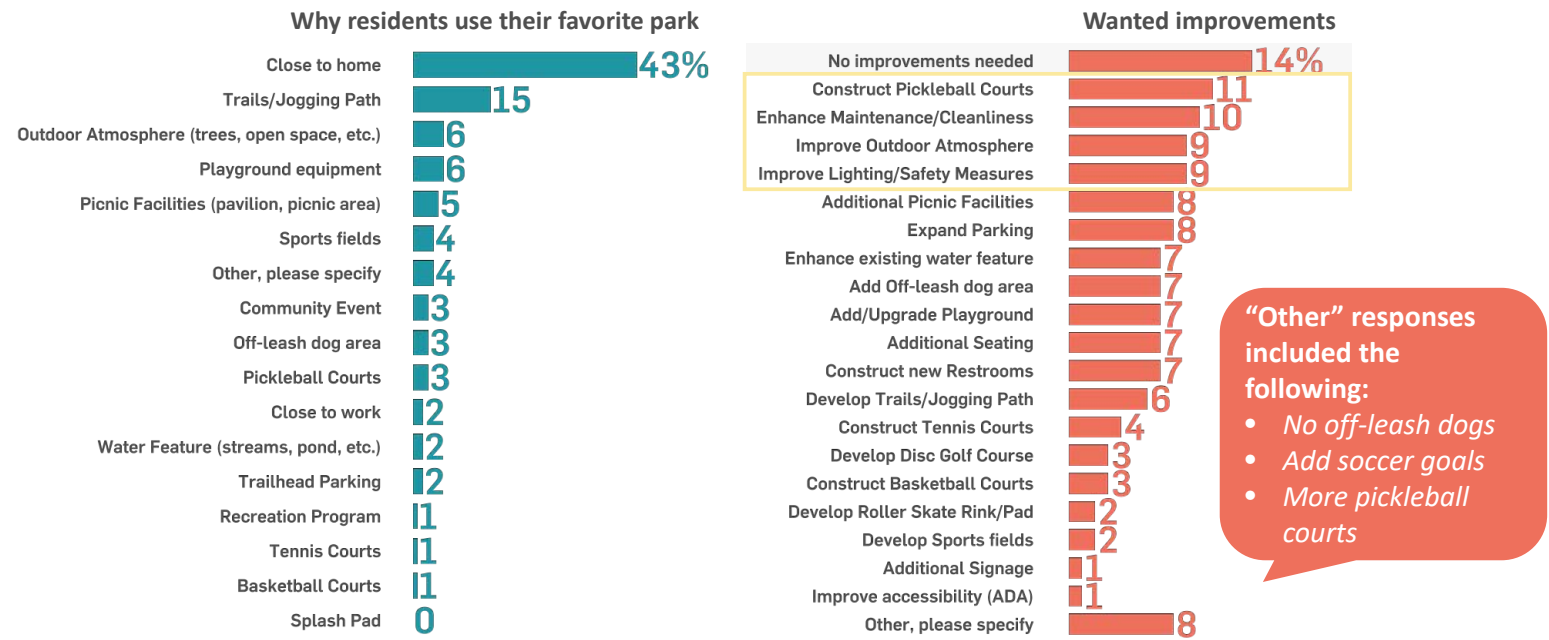




**Figure 19** summarizes the most frequently selected reason residents visit their favorite park, and the improvements they would like to see made. Proximity to home is by far the most important reason that residents use their most frequently used, with trails and jogging paths coming in a distant second place. Regarding desired improvements, the most common response was that no improvements are needed, followed by the construction of pickleball courts, enhanced maintenance/cleanliness, improved outdoor atmosphere and improved lighting/safety measures as the top five desired enhancements.

Figure 19. Survey Results - Reason for Park Use & Improvements to Most-Used Park

## PARKS CLOSE TO HOME ARE MOST IMPORTANT



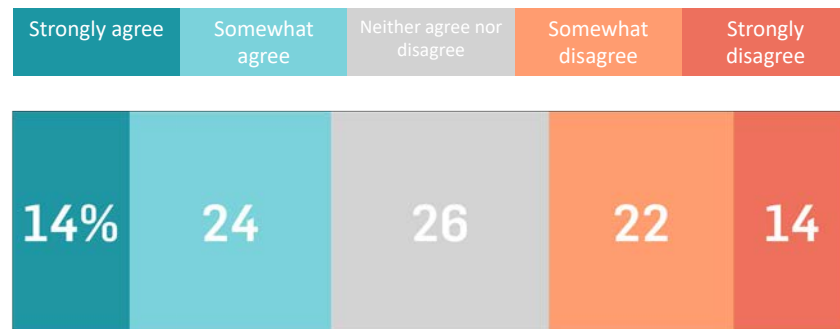


When asked about the extent to which dogs and/or their owners cause conflicts with other users in Draper parks and open space, the survey respondents were split, as shown in **Figure 20**. Among those who strongly or somewhat agree that dogs and their owners cause conflict with other park users, nearly half prefer to resolve those conflicts with increased enforcement and fines, followed by nearly one-third of respondents who favor the development of more off-leash areas or dedicated dog parks to help meet demand.

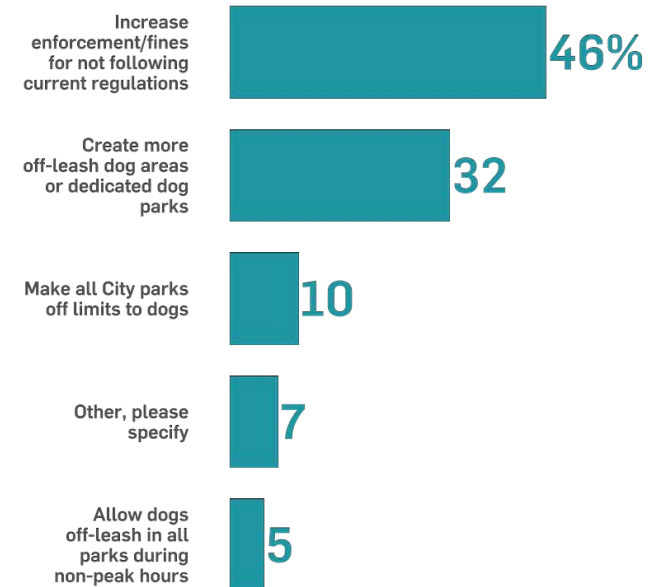
Figure 20. Survey Results - Dog Owner User Conflict Cause & Resolution

## RESIDENTS WANT TO INCREASE ENFORCEMENT FOR DOG USERS

“Dogs and their owners cause conflict with other users in Draper parks and open spaces”



Solutions for resolving dog/owner conflict



## PUBLIC SCOPING OPEN HOUSE

Open House attendees expressed a desire for additional pickleball courts, a disc golf course, additional tennis courts, exercise stations along park pathways, an all-abilities park, and additional funding for maintenance of the bike park. They also indicated concern about having enough large parks that provide multiple uses. Improvements to the pond by Hidden Canyon Estates was also requested, and the participants also indicated that they appreciate the variety and quality of Draper's parks and recreation system.

## WEBSITE & FOCUS GROUPS

Comments received through the **project website** focused on the need for improved maintenance at Salt Lake County's Wheadon Farms Park, that no additional baseball fields are needed, and that funding earmarked for fields should be used for trails instead. They also expressed a desire for additional dog parks, particularly in the South Mountain area, that no additional trails are needed, that too many users from outside the city are using the city's trails, and open space needs to be preserved and not sold.

**Southeast Valley Baseball** indicated that additional ballfields are needed for games, practices and tournaments capable of hosting four to five games at a time, including concessions and scoreboards. They also indicated that additional maintenance is needed to keep ball diamonds safe and playable.

**Draper Youth Council** members indicated a desire for more outdoor volleyball courts with nets in place, a place for stand up paddle boards, an additional skate park further east, more trees in parks, community gardens, more elements suitable for participants of all ages such as chess and checkers tables, and more recycling bins in parks. They would also like to see more places where teens can "hang out" that include amenities such as hammock parks, firepits, rocks to sit or play on, music, places to sit, plenty of parking, and places to just spend time with friends.

The **Diversity and Inclusion Committee** representative indicated that the city's parks provide opportunity for groups and individuals from diverse backgrounds to gather and interact with others in

the community. Meeting people from all backgrounds encourages more understanding. The committee plans and supports activities to encourage greater interaction among community members from all backgrounds.

The executive director of **The Point of the Mountain Authority** stated that one of the goals of The Point is to have parks within a ten minute walk from any location within the project. The development dedicates 125 of the total 608 total site acres to parks, open space and trails as designed. Some of the larger parks within the project may be dedicated to Draper City eventually, although the smaller parks will remain under control of The Point.

Participants in the **Parks and Events** focus group indicated that the city is exploring options to transform Andy Ballard Arena into a more flexible use facility that can accommodate a range of event types. The arena is currently only used for equestrian programming and events for a small percentage of potential use-times, and could host additional events that can utilize the infrastructure available at the arena.



*Tree Lighting - Draper City Park*

## EXISTING PARKS

Draper City is fortunate to have an extensive network of parks that are well-distributed throughout the community. The Draper park system was established on August 12, 1901 with the dedication and naming of "Draper Park and Field" and has grown to encompass a multitude of parks and green spaces.

**Map 1** locates the city's existing parks and open spaces, in addition to county-owned park facilities, private parks and schools grounds. **Table 1** is an inventory of the city's parks, documenting the type and size of each park, as well as a list of the specific amenities located at each site.

The following is a summary description of the city's existing public parks. It begins with the smallest park types - **Mini Parks** and **Neighborhood Parks** - continuing with a description of the larger **Area Parks** and **Community Parks**. It should be noted that parks are not only classified by their size. They may be classified in "larger" park categories if they include amenities recommended for larger park types, or if they have unique amenities or are in locations where the specific uses and facilities are unlikely to be duplicated elsewhere in the city.

The plan also addresses private parks and other recreational facilities, and describes other public land owned and maintained by the city. The

section concludes with a discussion of public open space as detailed in the *Open Space Master Plan*.

## MINI PARKS

**Mini Parks** in Draper are **typically less than one acre in size** and are intended to serve the surrounding residential neighborhood within one-quarter mile walking distance. The amenities at these parks are generally quite limited, but typically include a playground, trash receptacles, seating areas, open lawn areas, trees, and park identification signage. Mini Parks may include additional amenities depending on the size of the park and specific neighborhood needs. Restrooms are not provided in Mini Parks.

The **eight existing Mini Parks totalling 4.2 acres** include:

- » Amber Crest Mini Park 0.8 acres
- » Autumn Park 0.5 acres
- » Brickerhaven Park 0.6 acres
- » Clover Leaf Park 0.5 acres
- » Deer Run park 0.7 acres
- » Eagle Crest Park 0.5 acres
- » Fielding Hill Park 0.5 acres
- » Timber Ridge Park 0.1 acres



Brickerhaven Mini Park



Timber Ridge Mini Park





# PARKS, RECREATION & TRAILS MASTER PLAN

## MAP 1: Existing Parks & Open Space

### Parks & Open Space

- Existing School Property
- Existing City Park
- Existing County Owned Park
- Existing Special Use Park
- Existing Trailhead Park
- Existing City Cemetery
- Existing Deer Ridge Off-Leash Dog Area
- Existing Private Park
- Existing Golf Course
- Golf Course in Adjacent Community
- Existing Open Space

- Existing School
- Federal Land
- State Land
- Wetlands
- Lakes
- Perennial Stream/River
- Canal/Ditch/Other Waterway
- Intermittent/Ephemeral Stream/River

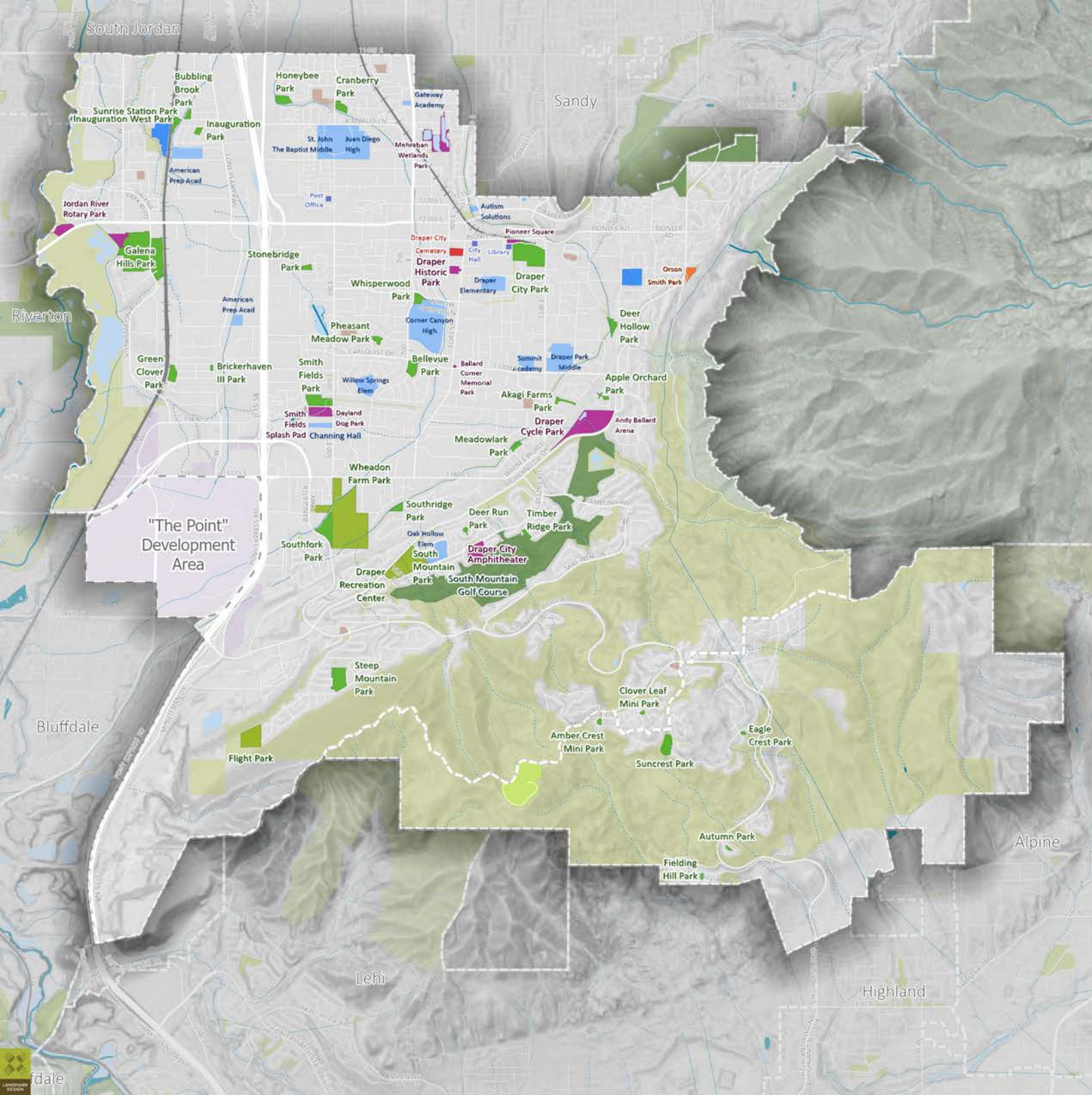


Table 1. Existing Parks & Amenities Inventory

Park	Address	Completed Acres	Benches	Picnic Tables	Drinking Fountain	Concrete Paths & Plaza Areas (SF)	Paved Trails (miles)	Soft Surface Trails (miles)	Playground - Small	Playground - Medium	Playground - Large	Picnic Shelter	Pavilion (Group)	Indoor Pavilion w/ Restrooms	Restroom - Large	Restroom - Small	Concessions	Pickleball Court	Court Lighting
<b>Mini Park</b>																			
Amber Crest Mini Park	15145 S. Amber Crest Ln.	0.8	4			3,236			1										
Autumn Park	2122 E. Autumn Field Ln.	0.5	2	1	1	2,636													
Brickerhaven Mini Park	13182 S 245 W	0.6	2			2,085													
Clover Leaf Mini Park	1861 E. Clover Leaf Ln.	0.5	4			2,988			1										
Deer Run Park	952 E. Candy Pull Dr.	0.7	2	2		4,500			1										
Eagle Crest Park	2170 E. Eagle Crest Dr.	0.5	1	1	1	2,899						1							
Fielding Hill Park	1980 E. Brookings Dr.	0.5	1	1	1	1,894			1			1							
Timber Ridge Park/Hidden Park	14096 S. Timber Ridge Dr.	0.1	2			2,015			1										
<b>Total</b>		4.2	18	5	3	22,253	0.0	0.0	2	3	0	2	0	0	0	0	0	0	0
<b>Neighborhood Park</b>																			
Akagi Farms Park	1367 E Lindsay Grove Ct	1.7	4	3		2,290			1										
Apple Orchard Park (Akagi II)	13300 S. Apple Orchard Ln.	1.0	2	1		1,767			1										
Bubbling Brook Park	11750 S Beverlee Ann Dr	1.5				119	0.2												
Cranberry Park	320 E. High Berry Ln.	2.9	2	2	1	4,803			1			1							
Deer Hollow Park	12914 S Moose Hollow Dr	3.0		1		2,011	0.1		1			1							
Green Clover Park	13168 S. Green Clover Rd.	3.5	4	3	1	5,297			1			1							
Honeybee Park	11650 S. Olive Berry Ln.	3.6	2	1	1	3,373			1			1							
Inauguration Park	321 W. Inauguration Rd.	1.3		2	1	4,547			1			1							
Inauguration West Park*	11834 S. Inauguration Rd.	0.6																	
Meadowlark Park	1210 E. Bridle Trail Rd.	1.7	4	3	1	5,054			1			1							
Pheasant Meadow Park	13063 S. Crystal Spring Dr.	1.7	2	2	1	7,310			1			1							
Southridge Park	13926 S. Osborne Ln.	2.0	3	1		3,843			1			1							
Stonebridge Park	190 E. Stonebridge Dr.	1.6	2	1		3,436			1			1							
Sunrise Station Park	371 W. Bubbling Brook Dr.	1.1	2	2	1	1,214	0.1		1			1							
Whisperwood Park	12791 S. 700 E.	2.5	1	2	1	5,904			1			1							
<b>Total</b>		29.7	28	24	8	50,968	0.4	0.0	1	12	0	11	0	0	0	0	0	0	0



Table 1. Existing Parks & Amenities Inventory

Park	Address	Tennis Court	Basketball Court	Multi-Sport Court	Volleyball Court	Soccer/Football Field	Baseball Field	Horse Shoe Pits	Exercise Equipment	Skate Park	Mountain Bike Park	Splash Pad	Dog Park	Automatic Gate	Parking - Paved (stall#)	Parking - Non Paved (stall #)	NOTES
<b>Mini Park</b>																	
Amber Crest Mini Park	15145 S. Amber Crest Ln.																
Autumn Park	2122 E. Autumn Field Ln.		1														
Brickerhaven Mini Park	13182 S 245 W																
Clover Leaf Mini Park	1861 E. Clover Leaf Ln.																
Deer Run Park	952 E. Candy Pull Dr.																
Eagle Crest Park	2170 E. Eagle Crest Dr.																
Fielding Hill Park	1980 E. Brookings Dr.		1														
Timber Ridge Park/Hidden Park	14096 S. Timber Ridge Dr.																
<b>Total</b>		0	2	0	0	0	0	0	0	0	0	0	0	0	0	0	
<b>Neighborhood Park</b>																	
Akagi Farms Park	1367 E Lindsay Grove Ct																
Apple Orchard Park (Akagi II)	13300 S. Apple Orchard Ln.																
Bubbling Brook Park	11750 S Beverlee Ann Dr				1												
Cranberry Park	320 E. High Berry Ln.														21		
Deer Hollow Park	12914 S Moose Hollow Dr																
Green Clover Park	13168 S. Green Clover Rd.																
Honeybee Park	11650 S. Olive Berry Ln.																12
Inauguration Park	321 W. Inauguration Rd.																
Inauguration West Park*	11834 S. Inauguration Rd.																
Meadowlark Park	1210 E. Bridle Trail Rd.		1														
Pheasant Meadow Park	13063 S. Crystal Spring Dr.																
Southridge Park	13926 S. Osborne Ln.																
Stonebridge Park	190 E. Stonebridge Dr.																
Sunrise Station Park	371 W. Bubbling Brook Dr.																
Whisperwood Park	12791 S. 700 E.																
<b>Total</b>		0	1	0	1	0	0	0	0	0	0	0	0	0	33	0	



Table 1. Existing Parks & Amenities Inventory

Park	Address	Completed Acres	Benches	Picnic Tables	Drinking Fountain	Concrete Paths & Plaza Areas (SF)	Paved Trails (miles)	Soft Surface Trails (miles)	Playground - Small	Playground - Medium	Playground - Large	Picnic Shelter	Pavilion (Group)	Indoor Pavilion w/ Restrooms	Restroom - Large	Restroom - Small	Concessions	Pickleball Court	Court Lighting
<b>Area Park</b>																			
Bellevue Park	13251 Lakemont Dr.	4.5	2	4	1	15,254	Yes			1		3				1			
Smith Fields Park	200 E. 13400 S.	11.5	4	4	2	31,745	Yes	0.2		1			1		1				
Southfork Park	14125 S. Bangerter Pkwy	9.3	2	3	1	16,388	0.0			1		5				1		6	4
Steep Mountain Park	351 E. Steep Mountain Dr.	9.5	5		2	26,834	0.2				1		1		1				
Suncrest Park	15278 S. Traverse Ridge Rd.	5.2	4	3	2	5,180	0.3				1	3	1			1		2	
<b>Total</b>		<b>40.0</b>	<b>17</b>	<b>14</b>	<b>8</b>	<b>95,401</b>	<b>0.4</b>	<b>0.2</b>	<b>0</b>	<b>3</b>	<b>2</b>	<b>11</b>	<b>3</b>	<b>0</b>	<b>2</b>	<b>3</b>	<b>0</b>	<b>8</b>	<b>4</b>
<b>Community Park</b>																			
Draper City Park	12501 S. 1300 E.	20.8	9	11	6	23,860	0.8			1	1		2		2	1			
Galena Hills Park	12452 S. Vista Station Blvd.	46.1	4	4	3	92,180	0.7	0.4		1		2	1		1		1		
<b>Total</b>		<b>66.9</b>	<b>13</b>	<b>15</b>	<b>9</b>	<b>116,040</b>	<b>1.5</b>	<b>0.4</b>	<b>0</b>	<b>2</b>	<b>1</b>	<b>2</b>	<b>3</b>	<b>0</b>	<b>3</b>	<b>1</b>	<b>1</b>	<b>0</b>	<b>0</b>
<b>Special Use Park</b>																			
Andy Ballard Arena	1651 E Highland Drive - 13500 S	16.3		4	1	12,000	0.1								1		1		
Ballard Corner Memorial Park	13177 S. Fort St.	0.2	1		1	750													
Dayland Dog Park	13468 S. 300 E.	3.1	17		2	2,000	0.3					4							
Draper City Amphitheater	944 E. Vestry Rd.	6.8	3	2	2	21,886				1					1		1		
Draper Historical Park	12625 S. 900 E.	2.3	6		1	23,793							1						
Jordan River Rotary Park	958 W. 12300 S.	4.2	2	4	1	5,549	0.1				1	3			1				
Draper Cycle Park	1483 E. Highland Dr.	6.8			2														
Mehraban Wetlands Park	890 E Riparian Drive - 11815 S	15.5	8				0.5	0.3											
Pioneer Square (Day Barn)	1166 E. Pioneer Rd.	1.4	2	2		6,919								1					
Smith Fields Splash Pad	13421 S. 150 E	3.8	4	4	1	17,530	0.0	0.1				4			1				
Sorensen Home Museum	12597 S. 900 E.	0.1	3			600									1				
Suncrest Bike Rest Park & Corners	Traverse Ridge/Suncrest Dr.	0.3	1	1	1	3,450					1								
UTA Trax Plaza	1134 E. Pioneer Rd.	0.1	4			3,400													
<b>Total</b>		<b>61.0</b>	<b>51.0</b>	<b>17.0</b>	<b>12.0</b>	<b>97,877</b>	<b>1.0</b>	<b>0.4</b>	<b>0</b>	<b>1</b>	<b>1</b>	<b>12</b>	<b>1</b>	<b>1</b>	<b>5</b>	<b>0</b>	<b>2</b>	<b>0</b>	<b>0</b>



Table 1. Existing Parks & Amenities Inventory

Park	Address	Tennis Court	Basketball Court	Multi-Sport Court	Volleyball Court	Soccer/Football Field	Baseball Field	Horse Shoe Pits	Exercise Equipment	Skate Park	Mountain Bike Park	Splash Pad	Dog Park	Automatic Gate	Parking - Paved (stall#)	Parking - Non Paved (stall #)	NOTES
<b>Area Park</b>																	
Bellevue Park	13251 Lakemont Dr.					1	1								23		
Smith Fields Park	200 E. 13400 S.	2	2			1	1			1					70		
Southfork Park	14125 S. Bangerter Pkwy						2								77		
Steep Mountain Park	351 E. Steep Mountain Dr.	2	1			1	1								53		
Suncrest Park	15278 S. Traverse Ridge Rd.					1									45		
<b>Total</b>		4	3	0	0	4	5	0	0	1	0	0	0	0	268	0	
<b>Community Park</b>																	
Draper City Park	12501 S. 1300 E.		2		1		4								167		
Galena Hills Park	12452 S. Vista Station Blvd.			2	1	7	4	1	1				1	1	447	520	Dog play equipment, lighted fields
<b>Total</b>		0	2	2	2	7	8	1	1	0	0	0	1	1	614	520	
<b>Special Use Park</b>																	
Andy Ballard Arena	1651 E Highland Drive - 13500 S														175	100	Arena, Corrals, & Seating
Ballard Corner Memorial Park	13177 S. Fort St.																
Dayland Dog Park	13468 S. 300 E.												1		24		Dog play equipment
Draper City Amphitheater	944 E. Vestry Rd.														124		Building, Stage, & Seating
Draper Historical Park	12625 S. 900 E.														20		
Jordan River Rotary Park	958 W. 12300 S.														72		
Draper Cycle Park	1483 E. Highland Dr.										1				0	120	
Mehraban Wetlands Park	890 E Riparian Drive - 11815 S														15		Ponds
Pioneer Square (Day Barn)	1166 E. Pioneer Rd.														56		Day Barn
Smith Fields Splash Pad	13421 S. 150 E											1			107		
Sorensen Home Museum	12597 S. 900 E.																
Suncrest Bike Rest Park & Corners	Traverse Ridge/Suncrest Dr.																
UTA Trax Plaza	1134 E. Pioneer Rd.																Railroad Car Exhibit
<b>Total</b>		0	0	0	0	0	0	0	0	0	1	1	1	0	593	220	



## NEIGHBORHOOD PARKS

**Neighborhood Parks** are larger than Mini Parks and **typically range from one to four acres in size**. They may also be larger, depending on land availability. Neighborhood Parks are deliberately located close to residential neighborhoods and serve the surrounding area within a one-half mile radius so they can be easily accessed by nearby residents travelling by foot or on bicycles.

Neighborhood Parks typically have limited vehicle parking and do not include lit athletic fields. The list of typical amenities found at these parks include a playground, picnic tables, trash receptacles, seating areas, open lawn areas, trees/shade, and identification signage. Neighborhood Parks may also include additional amenities depending on the size of the park and unique neighborhood needs. Restrooms are not generally provided in Neighborhood Parks.

The **fifteen existing Neighborhood Parks totalling 29.7 acres** include:

- » Akagi Farms Park 1.7 acres
- » Apple Orchard Park 1.0 acres
- » Bubbling Brook Park 1.5 acres
- » Cranberry Park 2.9 acres
- » Deer Hollow Park 3.0 acres
- » Green Clover Park 3.5 acres
- » Honeybee Park 3.6 acres
- » Inauguration Park 1.3 acres
- » Inauguration West Park<sup>1</sup> 0.6 acres
- » Meadowlark Park 1.7 acres
- » Pheasant Meadow Park 1.7 acres
- » Southridge Park 2.0 acres
- » Stonebridge Park 1.6 acres
- » Sunrise Station Park 1.1 acres
- » Whisperwood Park 2.5 acres

<sup>1</sup> Draper City is planning to combine Inauguration West Park and Sunrise Station Park into a single park.



Honeybee Neighborhood Park



Sunrise Station Neighborhood Park



Southfork Area Park

## AREA PARKS

**Area Parks** are encompass parks that are typically **between four and fifteen acres in size**, although they may be larger depending on the amount of land that is available and the intended use of the park. Area Parks are generally located in residential neighborhoods and serve a service the surrounding area within a one-mile radius.

Area parks are purposefully designed to provide adequate parking and may include lit sports fields and other sports facilities. They typically include the following minimum amenities: a restroom, a picnic shelter or group pavilion, a playground, picnic tables, drinking fountains, paved walking trails, trash receptacles, seating areas, open lawn areas, trees/shade and identification signage. They also include at least one additional amenity such as a basketball court, tennis court, or other neighborhood-desired facilities. Area Parks may include additional amenities depending on size and neighborhood needs.

The **five Area Parks totalling 40.0 acres** include:

- » Bellevue Park                      4.5 acres
- » Smith Fields Park                11.5 acres
- » Southfork Park                    9.3 acres
- » Steep Mountain Park            9.5 acres
- » Suncrest Park                    5.2 acres



Draper City Community Park

## COMMUNITY PARKS

**Community Parks** are generally **between fifteen and fifty acres in extent**, although sizes can vary depending on land availability and the specific use. Community Parks generally serve users within a two-mile service area radius, and are designed to attract residents from throughout the community. They also provide adequate automobile parking. The typical minimum amenities found in these parks include restrooms, two group pavilions or picnic shelters (or one of each), playgrounds, drinking fountains, picnic tables, paved walking trails, trash receptacles, seating areas, open lawn areas, informal multi-use playing fields, trees/shade and identification signage. These parks also include at least four additional amenities such as basketball courts, tennis courts, or other neighborhood-desired facilities. They may also include additional amenities depending on their size and neighborhood needs.

The **two Community Parks totalling 66.9 acres** include:

- » Draper City Park                    20.8 acres
- » Galena Hills Park                 46.1 acres



Mehraban Wetlands Special Use Park

## SPECIAL USE PARKS

**Special Use Parks** vary in size. They may encompass small plazas and urban parks, or they may include large areas with specific purposes and amenities such as arenas, memorials, dog parks, amphitheaters, or other natural, recreational, historical or cultural features. They attract residents from throughout the community and may also be regional attractions. In addition to the unique uses and features of these parks, Special Use Parks also include adequate parking, signing, trash receptacles, trees/shade, and they may include restrooms.

The **thirteen Special Use Parks totalling 61.0 acres** include:

- » Andy Ballard Arena 16.3 acres
- » Ballard Corner Memorial Park 0.2 acres
- » Dayland Dog Park 3.1 acres
- » Draper City Amphitheater 6.8 acres
- » Draper Historical Park 2.3 acres
- » Jordan River Rotary Park 1.2 acres
- » Draper Cycle Park 6.8 acres
- » Mehraban Wetlands Park 15.5 acres
- » Pioneer Square/Day Barn 1.4 acres
- » Smith Fields Splash Pad 3.8 acres
- » Sorensen Home Museum 0.1 acres
- » Suncrest Bike Rest Park & Corners 0.3 acres
- » UTA Trax Plaza 0.1 acres

## PARK AMENITY RECOMMENDATIONS

**Table 2** summarizes the recommended park amenities by park classification. Parks may have additional or unique amenities depending on park purpose, size and location, although parks should typically include the recommended amenities at a minimum.

Table 2. Recommended Park Amenities by Classification

Park Type	Acres	PARK FEATURES									RECREATION AMENITIES					
		Picnic Tables	Trash Receptacles	Seating	Signage	Open Lawn Areas	Trees/Shade	Drinking Fountain	Restroom	Parking	Playground	Walking Paths	Picnic Shelter	Group Pavilion	Informal Multi-Use Fields	Additional Amenities
Mini Park	< 1		●	●	●	●	●				●*					
Neighborhood Park	1 to 4	●	●	●	●	●	●				●*		●			
Area Park	4 to 15	●	●	●	●	●	●	●	●	●	●	●	●**	●**	●	1
Community Park	>15	●	●	●	●	●	●	●	●	●	●	●	●***	●***	●	4
Special Use Park	varies		●	●	●		●									

\*Park may have other recreation amenity in place of playground, such as a basketball court or pickleball court, \*\*Area parks should have either a picnic shelter OR a group pavilion but do not need both, \*\*\*Community Parks should have two picnic shelters or pavilions or one of each





## OTHER PARKS & RECREATION FACILITIES

Additional parks and recreation facilities that are available to Draper City residents include Salt Lake County-owned parks and facilities. Since these facilities are not owned and managed by the city, they are not included in the acreage used to assess park needs. However, they are addressed informally in order to better understand and analyze the distribution of parks within the city, since the undoubtedly areas of the city not served by city-owned parks. County parks and facilities serve not only residents of Draper, but attract users throughout the region and beyond with large-scale, unique uses. Salt Lake County typically develops parks and amenities that go beyond recreation needs, designing facilities that support and encourage economic development in their respective communities.

### County Owned Parks & Facilities

Salt Lake County owns and maintains three parks and a golf course in Draper City. The parks and golf course supplement the city's park system and are summarized below.

The **Flight Park** is located in the southwest corner of the city at the base of Steep Mountain and is designated for hang gliding and paragliding. The 11.7 acre park includes a launch pad, restroom, picnic shelter, walkways, seating/viewing areas and parking.

**Wheadon Farm Park** is located in the south central area of the city on 64 acres of the former Wheadon family farm. The park includes a conservation easement that prohibits development of active amenities such as tennis courts or lighted baseball diamonds, but allows more passive features such as picnic pavilions, trails and open fields. The park includes a playground, restroom, group pavilion, open lawn areas, seating, walking path, parking, community gardens, and open fields.

**Draper Recreation Center/South Mountain Park** is located on a 21.9 acre site in the south central area of the city. Draper Recreation Center is described in more detail in Chapter 3: Recreation. The park includes an open lawn areas, parking and walking paths.



*Salt Lake County Wheadon Farm Park*

**South Mountain Golf Course** is a 274.4 acre, 18 hole championship golf course with a driving range and putting greens that is owned and operated by Salt Lake County.

### Private Parks & Church Facilities

There are several developer-built private parks that serve residents of individual subdivisions in Draper. For example, Suncrest Village Green Park is a 1.8 acre private park on Traverse Ridge that has a pavilion, playground, water feature, picnic tables, open lawn area, seating and trails. Willow Bend Park is a 2.3 acre private park in the gated Willow Bend subdivision east of Draper City Park. The park includes a swimming pool, pavilion, restrooms, open lawn area and trails. The Adagio subdivision just west of Smith Fields Park includes a 6.0 acre park with open lawn areas and pathways surrounding a portion of Corner Canyon Creek the adjoining wetlands. Hidden Valley Country Club is a private 250 acre 27 hole golf course and country club in Sandy with a portion of the course that falls within Draper City in the northeast corner of the city.

In addition to private developer-built parks, six private parks associated with churches are distributed throughout the city. These parks provide

additional recreation opportunities for congregants, although they are not generally available for public use.

Private parks and church facilities provide another layer to help meet the recreation needs of Draper City residents, and can help fill gaps where public parks are missing or not feasible to develop. Most private parks in Draper are similar in size and amenity provision level of Mini or Neighborhood Parks. In addition to the park facilities they may provide, local churches often provide gymnasiums and amenities for use of church members.

### Other Land Maintained by the City

The city maintains 11.4 acres of other publicly owned land and that include the Draper City Cemetery, City Hall, several fire stations, an animal shelter, Fitzgerald Home, the Parks and Recreation Offices, the Public Works facility, Senior Center/Library, the trail shed/museum area, and the parks maintenance facility. These sites are maintained by park staff, placing additional demand on limited resources.

### Summary of Existing Public Park Acreage

While Draper has a significant total of parks and amenities serving residents, only city-owned parks are used to evaluate level of service. There are **201.8 acres of existing city owned parks** in Draper that contribute to meeting the city's park needs, which include Mini, Neighborhood, Area, Community and Special Use Parks.



## ASSESSING PARK NEEDS & SERVICE LEVELS

Once the existing situation has been clarified, the next step is to determine whether existing parks in the city are meeting public needs. This is achieved through two different assessments. The **Level of Service (LOS) Analysis** assesses park acreage as a function of population, and a **Distribution Analysis** that evaluates the distribution of parks and open spaces to determine if gaps in service exist.

## EXISTING LEVEL OF SERVICE ANALYSIS

The Level of Service (LOS) analysis tool was developed by the National Recreation and Parks Association (NRPA) to assist communities in evaluating sufficient numbers and acres of parks. In the past it was the standardized benchmark for determining park needs, allowing a community to compare its performance to similar communities and in the process determine how to better meet future park needs. While helping to evaluate a minimum standard of parks, the original method has fallen out of favor in recent years, in large part because open comparisons do not necessarily reflect the unique conditions and expectations of individual communities, and does not address the unique situation in the intermountain west. The tool has been modified to better meet these conditions, and remains an important tool for assessing park acreage needs over time, particularly as a starting point for whether existing acreage is adequate and if additional park acreage is required to meet future demand.

The current Level of Service (LOS) for Draper City was determined by dividing the acreage of existing public parks<sup>2</sup> (202.0 acres) by the 2022 population (53,198) and multiplying by 1,000 to get the number of park acres per 1,000 residents ( $201.8 / 53,198 \times 1,000 = 3.8$ ), resulting in an **existing LOS of 3.8**.

As indicated above, comparing LOS to other communities is not necessarily the best method for establishing a desired LOS because each community is unique. However, some communities find it helpful to get a sense of how their community compares with others, particularly those which are located nearby and might have



<sup>2</sup> Includes Mini, Area, Neighborhood, Community and Special Use Parks.

similarities. **Table 3** shows the LOS in Draper as compared to eleven other communities around the state<sup>3</sup>. As illustrated, Draper is in the middle tier in relation to other communities.

*Table 3. Level-of-Service Comparison*

Level of Service (LOS) per 1,000 Residents	
Community	Existing LOS
St. George	5.7
Springville	5.1
Provo	4.8
Spanish Fork	4.7
South Jordan	4.4
Draper	3.8
Sandy	3.8
Herriman	3.7
Saratoga Springs	3.7
Lehi	3.6
Ogden	3.4
Orem	3.0
West Jordan	2.9

<sup>3</sup> The most recent parks master plans prepared for each community and comparable park types were used to calculate an approximate LOS for comparison purposes. It should be noted that Draper City includes Special Use Parks in the LOS analysis, while some of the comparable cities exclude this park type, further illustrating the difficulties of making direct comparisons.

## A NOTE ABOUT LEVEL OF SERVICE (LOS) & IMPACT FEES

The LOS discussion in this document is related specifically to planning for future parks. The intent is to understand the level of service currently existing in the community, and to determine the means for maintaining that level of service or establishing a more appropriate level of service for the future. LOS is based on a quantity (acres, miles, numbers) per a determined number of persons (population), and results in a ratio of facilities to population. For example, the parks ratio is typically expressed as the number of acres of park land per 1,000 persons.

It is important to distinguish this discussion of LOS for planning purposes from the LOS typically used in determining impact fees. Impact fees are a means of charging new development its proportionate share of the cost of providing essential public services. While a LOS for planning is used to establish a standard or guideline for future facility development, an impact fee is used to assess new development for the actual cost of providing the service. For example, if there are five-acres of parks in Draper for each 1,000 residents at present, new development cannot be charged at a rate for ten-acres of park land for each 1,000 residents. Draper may elect to provide a higher LOS in the future because its current residents desire a higher level of service, but it cannot require new development to pay for the higher LOS. Utah law is clear on this point, stating the following:

“A local political subdivision or private entity may not impose an impact fee to raise the established level of service of a public facility serving existing development.” UC11-36-202(1)(a)(ii).”

The Parks Master Plan should provide a foundation for developing a Capital Improvements Plan, Impact Fee Facilities Plan (IFFP), and Impact Fee Analysis (IFA). The IFFP is designed to identify the demands placed upon the existing facilities by future development and evaluate how these demands will be met by the city, as well as the future improvements required to maintain the existing LOS. The purpose of the IFA is to proportionately allocate the cost of the new facilities and any excess capacity to new development, while ensuring that all methods of financing are considered. While the IFFP and IFA will serve as a companion to this document, information may differ due to the specific requirements related to the calculation of impact fees as defined in Utah Code 11-36a – the Impact Fee Act.



## DISTRIBUTION ANALYSIS

Once existing LOS was determined, the distribution of existing parks was analyzed. The community survey indicated that the primary reason for visiting a specific park is the proximity to home, and that having a park within a half-mile from home is important. This supports having good park distribution citywide.

As illustrated in **Map 2**, service radii were assigned to each park by the function served.<sup>4</sup> **Community Parks (2 miles), Area Parks (1 mile), Neighborhood Parks (1/2 mile) and Mini Parks (1/4 mile)**. Special Use Parks that have open lawn areas and at least one amenity such as a playground were also assigned a service radius of 1/4 mile.

County owned parks, private parks and other recreation facilities such as golf courses and the Draper Recreation Center were not assigned a service radius since they are not owned and controlled by the city or do not meet traditional park needs.

Existing residential development is shown on the map in yellow, indicating the proximity of park service areas to neighborhoods. The darker the color of pink on the map, the more the corresponding area is served by parks. In contrast, lighter pink indicates that fewer parks serve that particular area. To summarize, parks are generally well-distributed throughout the city. There are small gaps that fall outside of existing service areas, including small portions along Mike Weir Drive, Traverse Ridge Road and Suncrest Drive at the south end of the city.

Other areas of the city lie outside the range of Neighborhood and Mini Parks, meaning residents in those areas most likely have to drive or bike to those types of parks. This is more clearly depicted in **Map 3**, which illustrates 1/2 mile service area radius for Area and Community Parks that are within walking distance (1/2 mile or less) of residential areas. As indicated, additional gaps are found at the north end of the city and in

<sup>4</sup> Service areas are based on distances people are typically willing to travel for different levels of services. For example, people are usually willing to drive to Community and Area Parks because of the greater provision of amenities in these park types, while people typically walk to Neighborhood and Mini Parks.

the Corner Canyon and Traverse Ridge area when those parameters are adjusted.

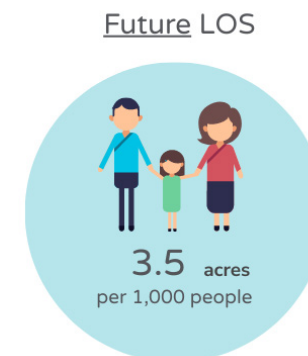
## MEETING EXISTING & FUTURE PARK NEEDS

### Future Level of Service for Parks

As indicated in the demographic discussion in Chapter 1, Draper remains a young community despite the shift toward maturity, meaning the city must take a balanced approach that considers a range of age groups, and balancing the needs of young families with children with those of older adults.

The minimal gaps in park distribution suggest that the community is generally well-served by existing parks. The results of the community survey support this finding, indicating that **major adjustments to the existing LOS are not required**. When the survey asked respondents to allocate \$100 theoretical dollars, the construction of new neighborhood or community parks ranked well below preserving additional open space, making improvements to existing parks and open space, constructing more trails and building additional pickleball courts.

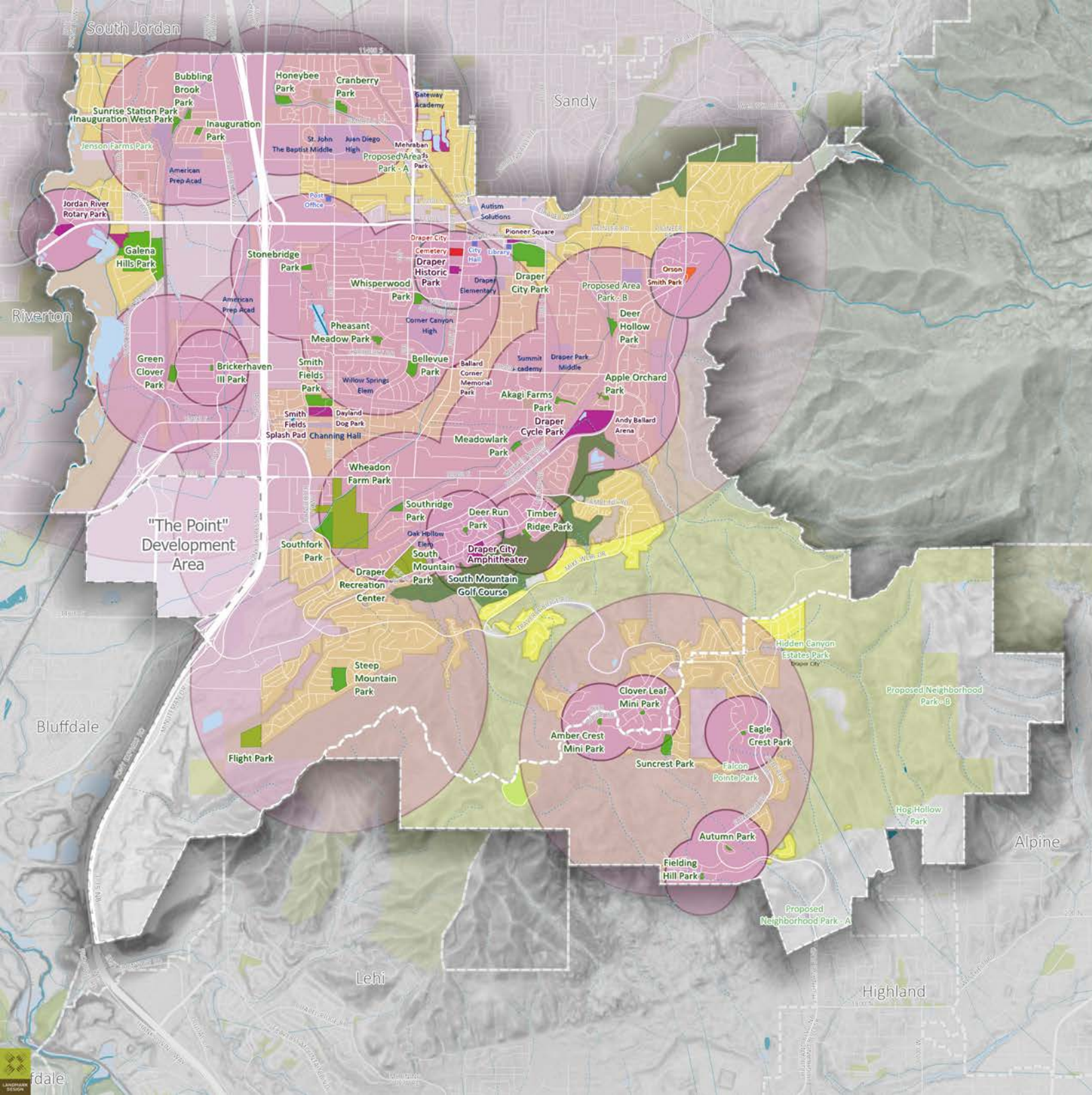
The city recognizes that as build-out approaches, land will continue to become more expensive and less available, resulting in a declining LOS over time. A **future LOS of 3.5 acres per 1,000 people** is therefore recommended, which is in line with the previous *Parks, Recreation and Trails Master Plan*. This master plan recommends aiming for this level while also recognizing that park development must be balanced with other needs and priorities, such as securing additional open space, building additional trails, and continuing to make upgrades to existing parks and open space. Additionally, vigilance and care are required to ensure parks are located in a manner that helps fill distribution gaps and provides equitable access as the city continues to develop.





# PARKS, RECREATION & TRAILS MASTER PLAN

## MAP 2: Service Areas & Distribution for Existing Parks



### Service Areas & Distribution

- 1/4-Mile Service Area - Special Use Parks
- 1/4-Mile Service Area - Trailhead Park
- 1/4-Mile Service Area - Mini Parks
- 1/2-Mile Service Area - Neighborhood Parks
- 1-Mile Service Area - Area Parks
- 2-Mile Service Area - Community Parks
- Existing Residential Areas

### Parks & Open Space

- Existing City Park
- Existing County Owned Park
- Existing Special Use Park
- Existing Trailhead Park
- Existing City Cemetery
- Existing Deer Ridge Off-Leash Dog Area
- Existing Private Park
- Existing Golf Course
- Golf Course in Adjacent Community
- Existing Open Space
- Existing School
- Federal Land
- State Land
- Wetlands
- Lakes
- Perennial Stream/River
- Canal/Ditch/Other Waterway
- Intermittent/Ephemeral Stream/River





# PARKS, RECREATION & TRAILS MASTER PLAN

## MAP 3:

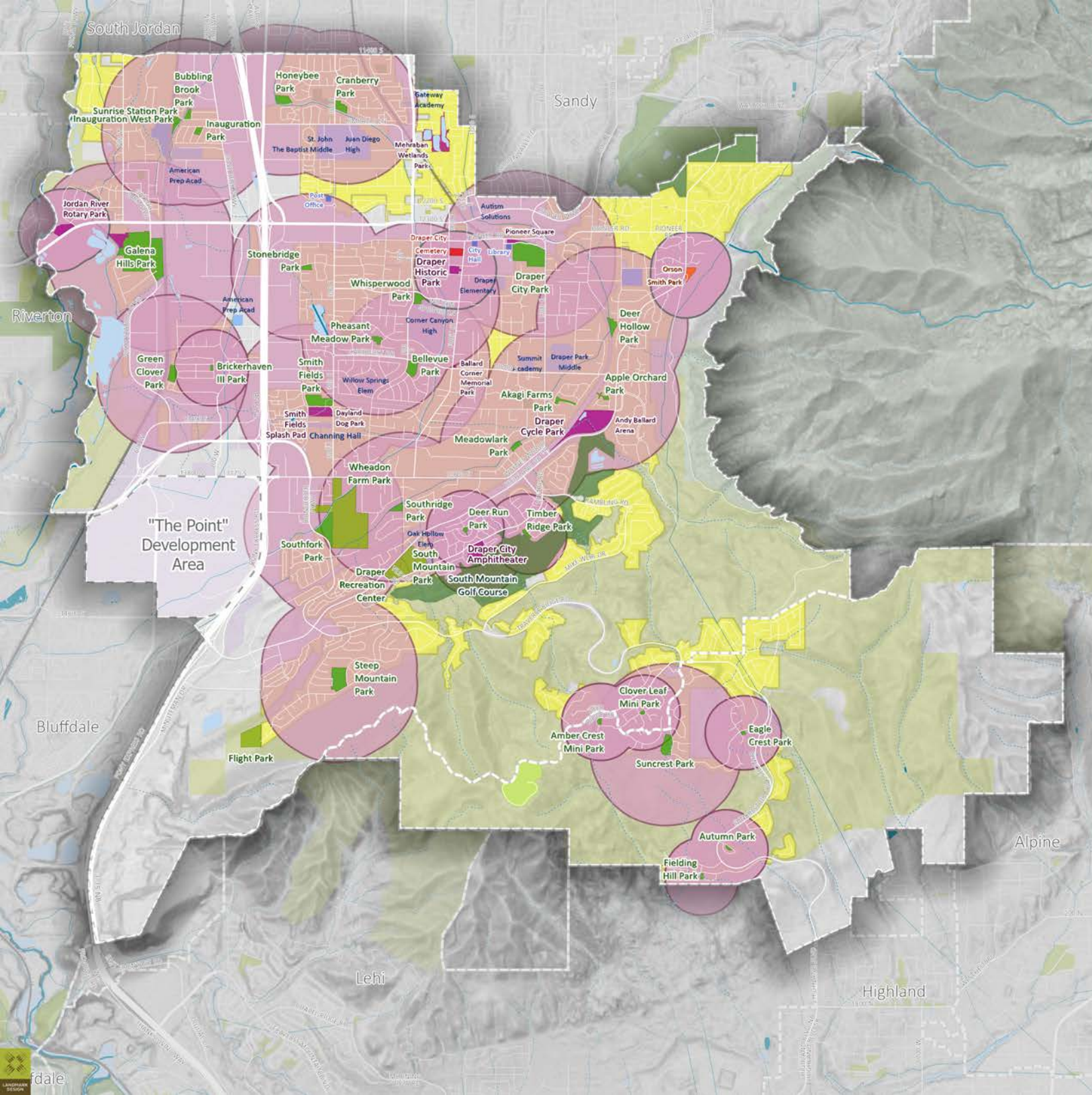
### Walkable Service Areas for Existing Parks

#### Service Areas & Distribution

- 1/4-Mile Service Area - Special Use Parks
- 1/4-Mile Service Area - Trailhead Park
- 1/4-Mile Service Area - Mini Parks
- 1/2-Mile Service Area - Neighborhood Parks
- 1/2-Mile Service Area - Area Parks
- 1/2-Mile Service Area - Community Parks
- Existing Residential Areas

#### Parks & Open Space

- Existing City Park
- Existing County Owned Park
- Existing Special Use Park
- Existing Trailhead Park
- Existing City Cemetery
- Existing Deer Ridge Off-Leash Dog Area
- Existing Private Park
- Existing Golf Course
- Golf Course in Adjacent Community
- Existing Open Space
- Existing School
- Federal Land
- State Land
- Wetlands
- Lakes
- Perennial Stream/River
- Canal/Ditch/Other Waterway
- Intermittent/Ephemeral Stream/River



## Filling Distribution Gaps

As indicated earlier in this section, several minor gaps in park distribution and service areas are found in the city, primarily in the south end of the community near Mike Weir Drive and Traverse Ridge Road, and the north end of the city shown in **Map 2** and **Map 3**.

**Map 4** illustrates the location and service areas of planned, proposed and county-owned parks, as well as potential parks at The Point.

## Planned, Proposed & Potential Parks

**Planned parks** include new parks or park expansions that are currently included in the city's 5-year Capital Improvement Plan (CIP) that still remain to be constructed. Draper City owns land in the northwest corner of the city which is planned to be developed as Jenson Farm Park, a 5.7 acre Area Park with a multipurpose field and other amenities typical of this park type. Jenson Farm Park will help improve walkability to parks in the northwest corner of the city. In addition, park expansions are planned at Honeybee Park (1.6 acres), Galena Hills Park (5.6 acres) and Mehreban Wetlands Park (1.9 acres) and Inauguration West Park and Sunrise Station Park will be combined (0.1 acres), for a total of **14.9 acres of total planned parks** as shown in **Table 4**.

*Table 4. Planned Parks*

Park	Type	Acres
Jenson Farm Park	New Area Park	5.7
Honeybee Park	Neighborhood Park Expansion	1.6
Galena Hills Park	Community Park Expansion	5.6
Mehreban Wetlands Park	Special Use Park Expansion	1.9
Sunrise Station/ Inauguration West Park	Neighborhood Park Joining	0.1
<b>Total Planned Park Acres</b>		<b>14.9</b>

**Proposed parks** are those that the city should pursue even though they are not in the current 5 year CIP. Hidden Canyon Estates Park (4.7 acres) and Falcon Pointe Park (3.7 acres) are recommended for development to help meet park needs in the south end of the city

(see **Table 5**), and Draper City already owns the land. Although Eagle Crest Park is close to the Falcon Pointe Park site, Eagle Crest has few amenities and little room to construct additional features. Hidden Canyon Estates Park will help fill an existing gap.

*Table 5. Proposed Parks - City-Owned Land*

Park	Type	Acres
Falcon Pointe Park	New City Neighborhood Park	3.7
Hidden Canyon Estates Park	New City Neighborhood Park	4.7
<b>Total Proposed Park Acres</b>		<b>8.4</b>

Additional parks proposed to fill existing gaps are shown on **Map 4** and summarized in **Table 6**. These include two area parks four acres each for a minimum addition of **8.0 additional proposed park acres that the city will need to acquire and develop** to help fill existing and future gaps.

Park Acres to be Acquired to Fill Gaps by 2032



*Table 6. Additional Proposed Parks to Fill Gaps*

Park Type	Quantity	Minimum Size in Acres	Total Acres
Area Parks	2	4.0	8.0
<b>Total Proposed Park Acres</b>			<b>8.0</b>

**Potential parks** are parks that the city is not actively pursuing but may be provided by others, such as those that may be part of future development at "The Point", for example. **Map 4** shows three potential neighborhood parks at least one-acre in extent each, that could help fill gaps associated with potential future development.

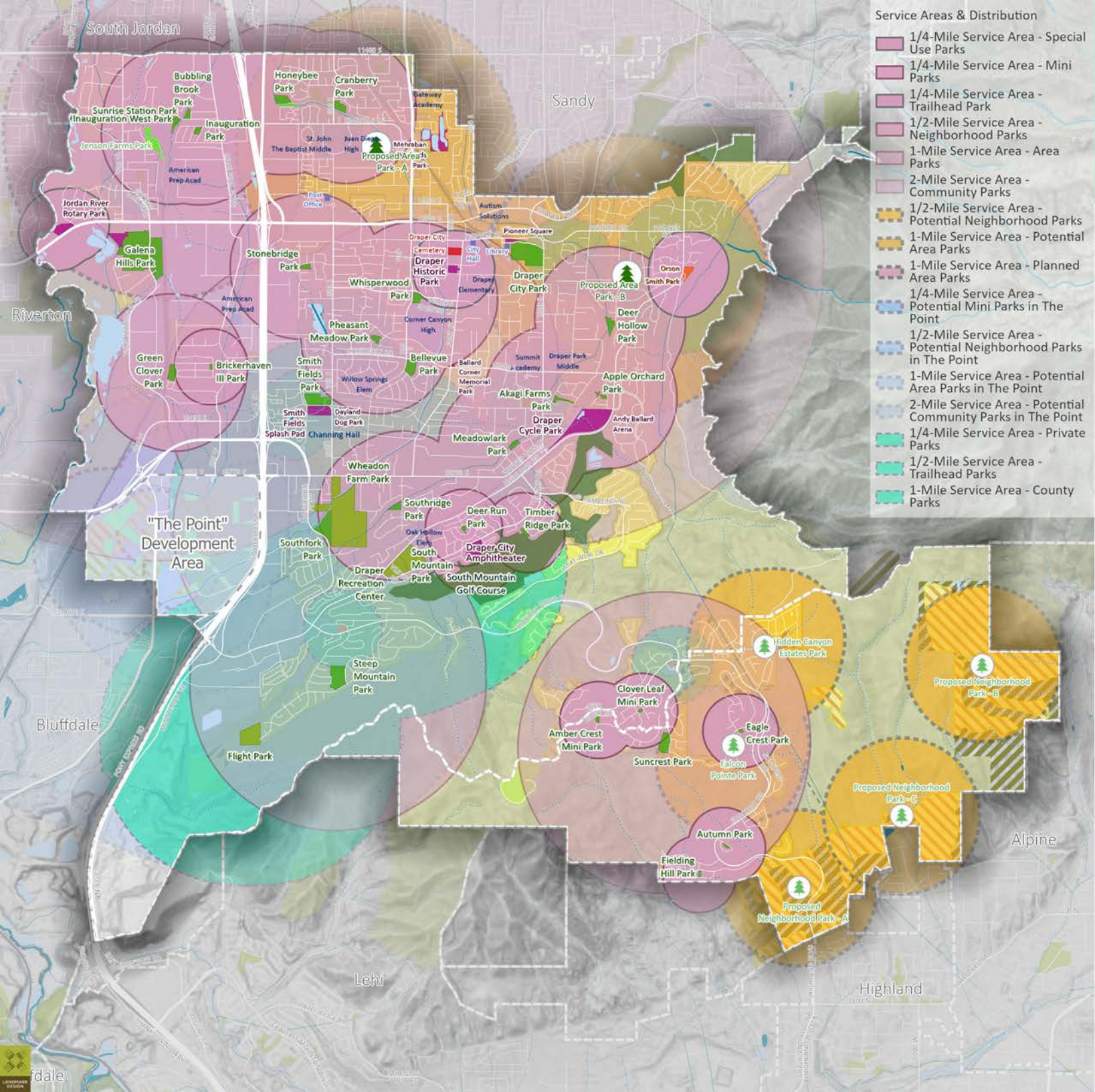
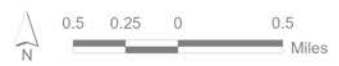


# PARKS, RECREATION & TRAILS MASTER PLAN

## MAP 4: Service Areas & Distribution for Existing & Future Parks

- ### Service Areas & Distribution
- 1/4-Mile Service Area - Special Use Parks
  - 1/4-Mile Service Area - Mini Parks
  - 1/4-Mile Service Area - Trailhead Park
  - 1/2-Mile Service Area - Neighborhood Parks
  - 1-Mile Service Area - Area Parks
  - 2-Mile Service Area - Community Parks
  - 1/2-Mile Service Area - Potential Neighborhood Parks
  - 1-Mile Service Area - Potential Area Parks
  - 1-Mile Service Area - Planned Area Parks
  - 1/4-Mile Service Area - Potential Mini Parks in The Point
  - 1/2-Mile Service Area - Potential Neighborhood Parks in The Point
  - 1-Mile Service Area - Potential Area Parks in The Point
  - 2-Mile Service Area - Potential Community Parks in The Point
  - 1/4-Mile Service Area - Private Parks
  - 1/2-Mile Service Area - Trailhead Parks
  - 1-Mile Service Area - County Parks

- ### Parks & Open Space
- Proposed Area Park
  - Potential Neighborhood Park
  - Existing City Park
  - Existing County Owned Park
  - Existing Special Use Park
  - Existing Trailhead Park
  - Existing City Cemetery
  - Existing Deer Ridge Off-Leash Dog Area
  - Existing Private Park
  - Existing Golf Course
  - Planned Parks
  - Potential Parks at the Point
  - Golf Course in Adjacent Community
  - Existing Open Space
  - Potential Open Space
  - Existing Residential Areas
  - Potential Residential Areas
  - Existing School
  - Existing School Property
  - Federal Land
  - State Land
  - Wetlands
  - Lakes
  - Perennial Stream/River
  - Canal/Ditch/Other Waterway
  - Intermittent/Ephemeral Stream/River





### Meeting Needs in the Short-Term

Applying the future LOS of 3.5 to meet park needs by 2032 results in 243.2 total acres of public park land required. Subtracting 201.8 acres of existing public park land results in **a need for 41.4 acres of additional park land development to meet needs through 2032 (Table 7).**

Total Park Land Development Required to Meet LOS Needs by 2032



### Factoring in park needs of "The Point" by 2032

While the exact time-frame of residential and park development at The Point is unknown, a rough population estimate of approximately 5,000 people by 2032 was used for planning purposes. Applying the city's future LOS of 3.5 acres per 1,000 people results in **an estimated need of approximately 17.5 acres of park land in The Point by 2032.** Based on this assessment, The Point is on track to achieve long-term park acreage needs in line with city standards.

Park Development Required to Meet LOS Needs in The Point by 2032



Table 7. Total LOS Needs by 2032

Level of Service (LOS)	Projected Population 2032	Total Parks Needed	Existing Parks	Parks Needed to Meet LOS
3.5 acres/ 1,000 pop.	69,494	243.2 acres	201.8 acres	41.4

Developing 14.9 acres of planned park land already owned by the city, (Table 4), 8.4 acres of city-owned land for proposed parks (Table 5), and 8.0 acres of proposed parks for filling gaps (Table 6) results in **a need to acquire and develop 10.1 acres additional acres of park land by 2032 (Table 8).**

Table 8. Additional Park Acquisition & Development Beyond Currently Planned & Proposed Parks to Meet LOS Needs by 2032

Parks Needed to Meet LOS	Planned Parks (Table 4)	Proposed Parks (Table 5)	Additional Parks to Fill Gaps (Table 6)	Additional Park Acquisition & Development
41.4 acres	14.9 acres	8.4 acres	8.0 acres	10.1 acres





### Meeting Needs Through Build-Out

Meeting park needs at build-out is more challenging, requiring a total of 319.9 total acres of public park land by 2050 to meet the future LOS of 3.5. Subtracting 201.8 acres of existing public park land, 14.9 acres of planned parks, and 8.4 acres of proposed parks, 8.0 acres of proposed parks to fill gaps, and 10.1 acres of additional park land required to meet LOS needs by 2032 results in a **need for 76.7 acres of additional park land to meet needs between 2030 and 2050 (Table 9).**

Park Development Required to Meet LOS Needs 2032 - Build-Out



Table 9. Level of Service Needs between 2032 and 2050

Level of Service (LOS)	Projected Population 2050	Total Parks Needed	Existing Parks	Proposed Parks by 2032	Additional Park Acquisition & Development
3.5 acres/ 1,000 pop.	91,392	319.9 acres	201.8 acres	41.4 acres	76.7

### Factoring in park needs of "The Point" by Build-Out

Assuming the addition of approximately 10,000 additional residents in The Point between 2032 and 2050 results in **an estimated need of approximately 35.0 acres of park land in the development by build-out** ( $10,000 / 1,000 \times 3.5 = 35.0$ ), or a total of 52.5 acres total for the entire development between by build-out in 2050.

According to *The Point of the Mountain Framework Plan (August 2021)* lists the following potential parks, totalling 69.2 acres, as part of the development:

- » Central Park 6.8 acres
- » District Parks 10.6 acres
- » Neighborhood Parks 7.6 acres
- » River to Range Park 36.3 acres
- » The Point Community Park 7.9 acres

Park Development Required to Meet LOS Needs in The Point 2032 - Build-Out



## The Role of School Fields

The acreage related to school fields was not included in existing city LOS calculations since they are not generally available for public use, are too small, are maintained in a manner that makes them marginal for use as parks or are not owned by the city and are susceptible for modification and development. Nevertheless, these facilities may help meet the overall need for parks and park activities, particularly in areas with service gaps, where vacant land is not readily available, or where the alternative park types described above may not be feasible for acquisition or development.

Many communities have cooperative agreements with school districts for the use of school fields, gymnasiums and other facilities. Draper City and Salt Lake County partner with Canyons School District to share facilities, which helps meet community needs, particularly in areas with limited land availability. Draper City should continue this partnership which helps reduce the duplication of facilities and makes efficient use of public funds.

Co-locating schools and parks also helps ensure more equitable distribution of parks throughout the community, though opportunities are more limited in Draper with how built out the city already is. However, the "existing school property" areas shown on the maps indicate existing schools or land owned by the Canyons School District. If the school district does not build schools on the undeveloped land, these locations represent potential sites for the city's proposed parks in the future.

## Acquiring Future Park Land

A large portion of the land in Draper is developed. Future growth will occur primarily in the remaining phases of development on Traverse Mountain, through infill and redevelopment and from the construction of The Point at the Point of the Mountain.

With scant available vacant land and limited opportunities to develop significant parks, the city should procure additional park land as soon as possible, whenever opportunities arise, which could include acquiring land as part of development agreements.

In locations where land is not generally available to provide additional parks, other methods for improving access to parks may be needed to fill existing and future needs, such as developing smaller park types if possible, ensuring access to nearby open space via trails, or developing alternative park types such as urban parks, plazas or community gardens.

## PARK AMENITIES ANALYSIS

A wide range of characteristics contribute to the quality and character of a park, including the setting, design and individual components/features/amenities. An amenity needs analysis and an examination of amenities within the context of the park types were undertaken to understand the needs for specific amenities.

This two-pronged review points out the deficiencies and needs system-wide as well as for specific park sites. It should be noted that these recommendations are based on projected needs and desires for specific types of facilities. The plan recognizes that needs and trends change over time and the city should continually touch base with residents to confirm the direction of park development.

**Table 10** summarizes the number of existing amenities, compares the population per amenity to the suggested level and outlines the total surplus or deficit. The "Suggested Population per Amenity" was determined by starting with National Recreation and Parks Association's (NRPA) annual Park Metrics report which provides data on comparable park systems nationwide. The NRPA levels of amenity provision were then adjusted to meet the unique conditions, needs and demands of the Draper community based on conversations with city staff and public input. The resulting suggested amenity LOS reflects the unique needs and expectations in Draper City.

This analysis indicates that the city is currently in need of another splash pad/water play feature, one skate park, one bike park, three tennis courts, five pickleball courts, one multi-sport court and three indoor multi-sport courts.

**Table 11** looks at total amenity needs between 2022 and 2032, beyond the immediate needs mentioned above. With the growth anticipated



Table 10. Amenities Required to Meet Immediate Needs (2022) Based on Recommended Population Standards

Facility	Quantity of Amenities	Current Population per Amenity	Suggested Population per Amenity*	Quantity Needed to Meet Immediate Needs (2022)	Existing Surplus or Deficit	Total Required to Meet Immediate Needs
Baseball/Softball Fields	13	4,092	4,000	13	0	0
Multipurpose Fields	11	4,836	4,800	11	0	0
Playgrounds	27	1,970	2,000	27	0	0
Splash Pads/Water Play Features	1	53,198	30,000	2	-1	1
Sand Volleyball Courts	3	17,733	25,000	2	1	0
Skate Parks	1	53,198	30,000	2	-1	1
Bike Parks	2	26,599	20,000	3	-1	1
Dog Parks/Off-leash Areas	3	17,733	25,000	2	1	0
Tennis Courts	4	13,300	8,000	7	-3	3
Pickleball Courts	8	6,650	4,000	13	-5	5
Basketball Courts	8	6,650	10,000	5	3	0
Multi-Sport Courts	2	26,599	20,000	3	-1	1
Multi-Sport Courts (Indoor)	0	0	16,000	3	-3	3

\*Based on modified National Recreation and Parks Association median for City this size and on discussions with staff.

Table 11. Total Amenities Required to Meet Needs by 2032 Based on Recommended Population Standards

Facility	Quantity of Amenities	Current Population per Amenity	Suggested Population per Amenity*	Quantity Needed to Meet 2032 Needs	Current & Future Surplus or Deficit of Amenities	Total Required to Meet Current & Future Needs Through 2032
Baseball/Softball Fields	13	4,092	4,000	17	-4	4
Multipurpose Fields	11	4,836	4,800	14	-3	3
Playgrounds	27	1,970	2,000	35	-8	8
Splash Pads/Water Play Features	1	53,198	30,000	2	-1	1
Sand Volleyball Courts	3	17,733	25,000	3	0	0
Skate Parks	1	53,198	30,000	2	-1	1
Bike Parks	2	26,599	20,000	3	-1	1
Dog Parks/Off-leash Areas	3	17,733	25,000	3	0	0
Tennis Courts	4	13,300	8,000	9	-5	5
Pickleball Courts	8	6,650	4,000	17	-9	9
Basketball Courts	8	6,650	10,000	7	1	0
Multi-Sport Courts	2	26,599	20,000	3	-1	1
Multi-Sport Courts (Indoor)	0	0	16,000	4	-4	4

\*Based on modified National Recreation and Parks Association median for City this size and on discussions with staff.

during this time-frame, the city will need to provide a total of four baseball softball fields, three multipurpose fields, eight playgrounds, one splash pad/water feature, one skate park, one bike park, five tennis courts, nine pickleball courts, one multi-sport court, and four indoor multi-sport courts to meet current and future needs through 2032.

### Factoring in Amenities Needs in "The Point"

The concept plans contained in *The Point of the Mountain Framework Plan* (August 2021) include a range of park and open space amenities for the planned community, which are summarized in **Table 12**.

Applying the same suggested population per amenity as Draper City indicates that additional amenities should be provided at The Point to serve future residents' needs. In addition to the quantities of planned amenities shown in the table, three baseball/softball fields, two multipurpose fields, one skate park, one bike park and one indoor multi-sports court should be provided by The Point to meet needs locally within the master planned community.

## OPEN SPACE

Open space typically encompasses natural features such as waterways, drainages and foothills or key cultural or agricultural resources in a community. These valuable lands provide visual or physical access to more natural settings, providing opportunities for more passive types of recreation such as walking, bird watching or wildlife viewing, or more active options such as mountain biking, hiking or trail running.

Draper City has an exemplary system of city-owned open space, encompassing approximately 4,682.2 acres that is primarily located in the foothills in the south and east areas of the community and along the Jordan River on the city's west side. The *Draper City Open Space Plan 2016* provides an extensive inventory and analysis of the existing open space system and includes recommendations and guidance on management, future expansion and other key open space issues.

Table 12. Total Amenities Required to Meet Needs in The Point Based on Recommended Population Standards Beyond Currently Planned Amounts

Facility	Quantity of Planned Amenities	Planned Amenity Level of Service (pop. per amenity)	Suggested Level of Service (LOS)	Quantity Required to Meet Suggested Level for 2050 Population	2050 Surplus or Deficit of Amenity	Total Additional Required to Meet Needs for the Point at Buildout in 2050
Baseball/Softball Fields	2	7,500	4,000	4	-2	2
Multipurpose Fields	3	5,000	4,800	3	0	0
Playgrounds	13	1,154	2,000	8	6	0
Splash Pads/Water Play Features	1	15,000	30,000	1	1	0
Sand Volleyball Courts	12	1,250	25,000	1	11	0
Skate Parks	0	0	30,000	1	-1	1
Bike Parks	1	15,000	20,000	1	0	0
Dog Parks/Off-leash Areas	4	3,750	25,000	1	3	0
Tennis Courts	8	1,875	8,000	2	6	0
Pickleball Courts	0	0	4,000	4	-4	4
Basketball Courts (Outdoor)	3	5,000	10,000	2	2	0
Multi-Sports Courts (Indoor)	0	0	16,000	1	-1	1

\*The Point has specified Multi-Purpose Courts (totals are based on summary slide, not park concept drawings)

\*\*Counts full-sized fields only, not youth fields



The community also benefits from direct access adjacent public lands owned and managed by the National Forest Service along the east boundary of the community and nearly 175 acres of county-owned open space along the Jordan River and in the foothills near the Flight Park.

There is no standard or Level of Service (LOS) for providing open space in Draper as such lands tend to be secured in an opportunistic manner. **It is recommended that the city continue to follow the recommendations in the Open Space Plan and update the Open Space Plan regularly to ensure the guidance is timely and relevant.**

## RECOMMENDATIONS

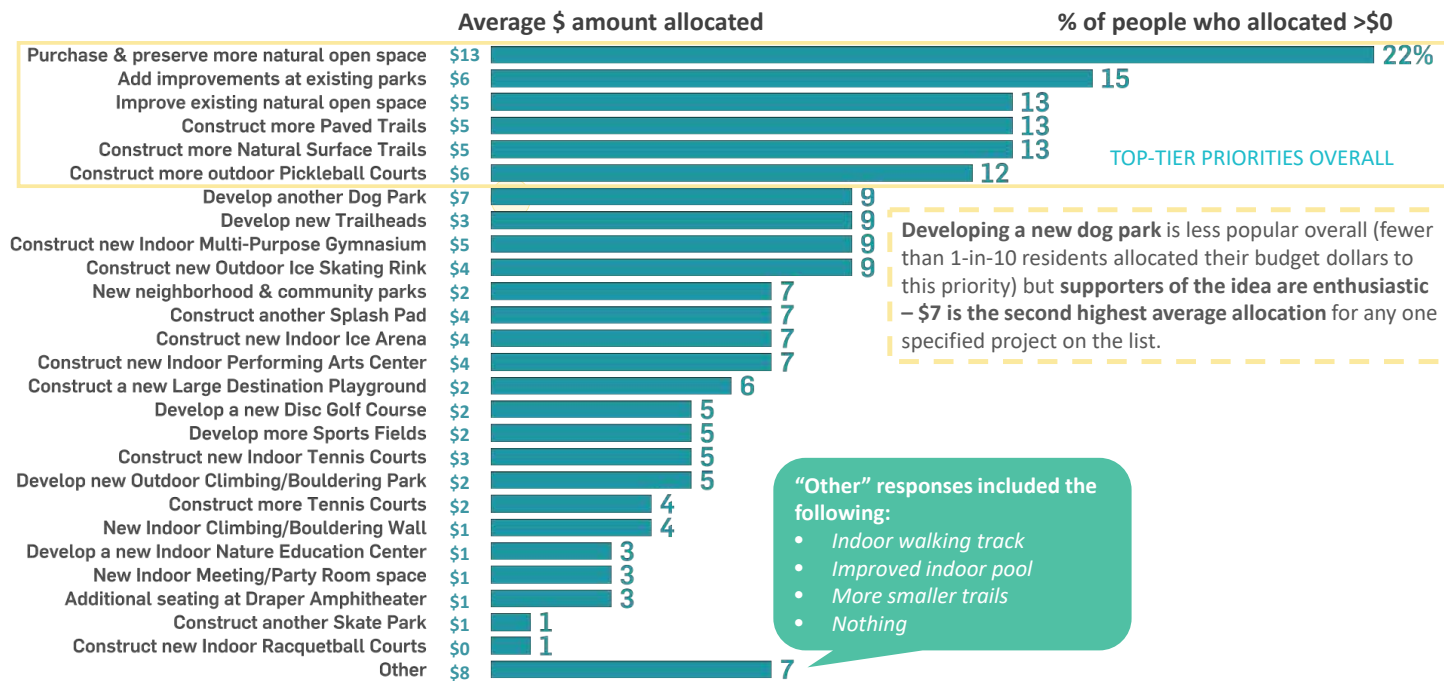
Key recommendations for parks include:

- » Implement the recommended future level-of-service
- » Fill existing and future gaps
- » Continue to explore other ways to provide opportunities for a diversity of residents through unique park types and designs
- » Implement the proposed park amenities according to the Amenities LOS Analysis

Survey respondents were asked to allocate a hypothetical \$100 toward their priorities for parks, facilities or trails in Draper (see **Figure 21**).

Figure 21. Survey Results - Funding Priorities

# PURCHASING & PRESERVING NATURAL SPACE A PRIORITY



Priorities relating to parks and open space indicate that the top priorities for residents are:

- » Purchase and preserving more natural open space
- » Add improvements at existing parks
- » Improve existing natural open space
- » Construct more outdoor pickleball courts (*six lighted courts are coming to South Fork Park*)
- » Develop another dog park

When considering improvements to their most frequently used park, the most common requests in the survey included:

- » Construct pickleball courts
- » Enhance maintenance and atmosphere
- » Improve lighting and safety measures

Other requested amenities included:

- » An all-abilities park (playground currently being added at Draper City Park)
- » Places for teens to hang out

While an all-abilities playground is currently being constructed in the city, additional accessible features and designs should be considered for existing and future parks in the community, with an aim to make Draper's parks system as accessible as possible.

Additional improvements or amenities requested by community members during the community engagement process or recommended by city staff, some of which may require additional feasibility assessment, include:

- » Develop a disc golf course (*currently planned for Deer Ridge area in Suncrest, could assess an additional site if demand warrants*)
- » Construct small parks in the Hidden Canyon area (with small perimeter walkway/trail) and at the dead end of Highland Drive

- » Build a pickleball tournament complex (*staff indicate twelve at one site will best facilitate tournaments*)
- » Provide an ice rink, possibly with a roller skate pad (*as part of potential city-owned gym/recreation center*)
- » Build another splash pad
- » Add indoor tennis courts (*or bubbled courts in winter*)
- » Develop a sports complex with indoor/outdoor facilities
- » Construct additional fire pits
- » Provide more amenities for teens like slack lines and hammock areas
- » Make restrooms at South Fork Park accessible year round
- » Add lights at the Skate Park and South Fork softball complex
- » Incorporating nature play elements (*potentially in vacant UTA corridor or in the Suncrest area*)
- » Provide pickleball court striping and nets at under utilized basketball courts to allow dual use
- » Incorporate new fitness course equipment into key locations (*Draper Park and Rotary Park*)
- » Add rock climbing walls in open space areas
- » Address the safety issue of road dividing Galena Hills Park
- » Build a playground at Draper Recreation Center (*partner with county*)
- » Provide a workout stairway at the Flight Park (*partner with county*) or other city park facility
- » Add lighting at existing tennis courts
- » Add a loop path and bridge across the canal at Honeybee Park and add a pump track.

Potential system-wide suggestions from residents include:

- » Tree planting program for parks and trails
- » Interactive art in the city's parks
- » Interpretive signage around the city (*focused on history and environment*)



## Recommendations that Factor in the Needs and Priorities of "The Point"

At present, approximately 69.2 acres of land is earmarked for future development of parks in The Point, which is higher than the 52.5 acres minimum required to meet the needs of the projected 15,000 residents by 2050<sup>5</sup>. While the LOS acreage for planned park land appears to be sufficient<sup>6</sup>, the analysis of amenities required to meet needs based on the suggested levels for Draper City are greater than what is currently indicated in the Framework Plan for this master planned community. The city should work closely with the State of Utah as development plans are finalized to ensure needs are met close to future residents and the project enhances the quality and variety of parks and open space amenities in the city as a whole

Additional suggestions or amenities requested by the public that could be explored in The Point include:

- » Implement the recommended park amenities according to the Amenities LOS analysis (two additional full sized softball fields, a skate amenity, four pickleball courts, an indoor multi-sport court facility)
- » Develop a sports complex with indoor and outdoor facilities
- » Provide restrooms in the Delta, Central Gateway, and Activated Uplands areas of the proposed River to Range Park
- » In the Activated Uplands Park, expand area for pump track to include other bike park features like Daybreak, possibly in linear shape along parkway
- » In the Community Park, provide four full sized softball fields, three full sized soccer fields, field and court lighting and restrooms, replace some basketball/volleyball courts with four pickleball courts, and utilize power corridor for park amenities
- » Expand the planned recreation park into the powerline corridor to allow for a larger park and more amenities

<sup>5</sup> Future LOS is 3.5 acres per 1,000

<sup>6</sup> Some of the planned acreage may be developed as open space and the actual surplus acreage may actually be lower.

## PARKS & OPEN SPACE GOALS & POLICIES

**Goal 1:** Ensure that residents of Draper have equitable access to a diverse system of high quality parks

**Policy 1.1:** Proactively acquire and develop additional park land to help meet level-of-service and distribution needs.

a. *Implementation Measure:* Implement an acreage level of service standard of 3.5 acres of park land per 1,000 city residents.

b. *Implementation Measure:* Implement an amenity level of service standard as identified on Table 10, Table 11, and Table 12.

c. *Implementation Measure:* Implement the park walkable service areas and distribution standards as identified on Maps 2 and 3.

d. *Implementation Measure:* Develop planned parks by 2032 to meet LOS and distribution needs.

e. *Implementation Measure:* Develop proposed parks on land already owned by Draper City by 2032 to meet LOS and distribution needs.

f. *Implementation Measure:* Acquire park land for proposed parks in gap areas where the city does not own land as soon as possible to minimize costs and secure land while it is still available.

g. *Implementation Measure:* Acquire and develop additional park land required by 2032 to meet LOS needs.



h. *Implementation Measure:* Upgrade existing parks that do not currently meet the standards for the minimum amenities where feasible and appropriate.

i. *Implementation Measure:* Periodically evaluate existing parks to ensure designs and amenities are still meeting the needs of the community, and make updates or improvements as needed to ensure parks and open space remain a beloved part of the city's parks and recreation system.

j. *Implementation Measure:* Design and develop all new parks with amenities and features that meet the established standards as summarized in Table 2.

k. *Implementation Measure:* Continue to require development agreements with large subdivisions so that residents have convenient access to parks.

l. *Implementation Measure:* Secure funding for new parks, which will require periodic re-evaluation of the impact fee structure, pursuing grants, and partnering with other entities.

m. *Implementation Measure:* Develop and implement a comprehensive wayfinding and signage master plan, paired with regular updates on the city's website, to ensure the community is aware of the parks and amenities available to the community, how to get to them, and understand the regulations for use.

n. *Implementation Measure:* Pursue non-traditional park types, such as detention basin parks, urban parks and plazas, community gardens, hybrid sports parks and plazas, nature parks and agricultural heritage parks to help meet the demand for parks and open space in the future as land becomes more difficult to obtain.

**Policy 1.2: Seek to meet the diverse parks and open space needs of the community.**

a. *Implementation Measure:* Encourage and support participation by diverse community members in the planning and design of the city's parks and recreation system.

b. *Implementation Measure:* Explore options to provide amenities in parks and open space that serve a broad range of users, age groups, abilities and interests where appropriate.

c. *Implementation Measure:* Integrate accessible features within parks and open space areas dispersed throughout the city where appropriate, in addition to concentrated features such as all-abilities parks or playgrounds.

d. *Implementation Measure:* Regularly evaluate requests for parks and open space improvements to assess need, feasibility and level of community support.

e. *Implementation Measure:* Explore options for non-traditional amenities in existing parks and open space such as nature play elements, outdoor fitness courses and climbing walls.

f. *Implementation Measure:* Evaluate the development of park and trail facilities in existing rights-of-way that are underutilized, such as the UTA corridor, the north end of Highland Drive, and the existing powerline corridor west of I-15.

**Policy 1.3: Identify and work with other partners to provide additional access and recreational opportunities to residents.**

a. *Implementation Measure:* Continue to partner with Salt Lake County to ensure existing parks and open space



meet needs and to evaluate potential improvements requested by the community.

b. *Implementation Measure:* Continue to work with the Canyons School District to develop and maintain agreements for the use of school facilities including fields, gymnasiums and other facilities.

c. *Implementation Measure:* Continue to create partnerships with sports organizations and groups, as well as non-competitive recreational organizations and groups to expand the offerings available to Draper City residents.

d. *Implementation Measure:* Maintain a leadership role in the planning and development of park facilities and open space opportunities to complement the amenities provided by others.

e. *Implementation Measure:* Work closely with the State of Utah as the development plans for The Point are fine-tuned to ensure appropriate levels and types of parks and open spaces and amenities are provided.

f. *Implementation Measure:* Explore options with the State of Utah for providing unique elements requested by the community for inclusion at The Point such as a splash pad, climbing wall and an indoor/outdoor sports complex.

**Policy 1.4: Strengthen the role of parks and open space as an integrated part of comprehensive community development.**

a. *Implementation Measure:* Explore opportunities to develop specialized facilities, such as tournament-level facilities or destination playgrounds, that generate revenues to help offset costs and contribute to the

economic development of the city while also helping meet the recreation needs of the community.

**Goal 2: Support the high standard of maintenance and quality of Draper’s Parks**

**Policy 2.1: Continue best management and maintenance procedures to protect the city’s park and recreation investments.**

a. *Implementation Measure:* Update annual budgets to ensure funding for operation and maintenance of city parks and other land the city maintains is sufficient to meet needs.

b. *Implementation Measure:* Continue to maintain an up-to-date inventory of all parks, park facilities and parkways, documenting and implementing improvements according to a feasible schedule.

c. *Implementation Measure:* Apply standards for all parks in a way that helps reduce maintenance requirements while promoting better long-term use of public parks and recreation amenities.

d. *Implementation Measure:* Increase the variety and availability of amenities in parks to promote better long-term use of parks such as expanding use of existing amenities and adding court and field lighting.

e. *Implementation Measure:* Provide amenities and facilities to help Draper residents “self-maintain” their parks and park facilities (trash receptacles, animal waste containers, hose bibs, pet clean-up stations, etc.)

f. *Implementation Measure:* Extend the seasonal access to restrooms in key parks by heating restrooms and exploring other options such as portable toilets.

g. *Implementation Measure:* Avoid the development of additional Mini Parks unless there is simply no other land available and the neighborhood is under-served by parks.

h. *Implementation Measure:* Explore options for enhancing the aesthetics and use of the city's parks and open space system, through avenues such as a tree planting program, an interactive art program/plan or an interpretive signage system.

i. *Implementation Measure:* Improve the safety of the city's parks and open space system through the addition of lighting and safety features where appropriate and by addressing safety concerns specific to individual sites.

### Goal 3 Increase the amount of natural open space in the city

#### Policy 3.1 Secure and expand the Draper open space system as part of a flexible and opportunistic approach.

a. *Implementation Measure:* Explore options to expand the profile of open space in the city as opportunities arise and protect these threatened landscapes for future generations.

b. *Implementation Measure:* Strive to acquire open space that preserves natural drainages, wildlife habitat, viewsheds, sensitive lands, or areas with significant natural features such as unique landforms or steep slopes.

c. *Implementation Measure:* Continue to work with Salt Lake County, Utah County and the State of Utah

to ensure that city, county and state statutes and regulations are met as new facilities are developed.

### Goal 4: Promote water conservation and similar practices to help ensure the Draper parks and recreation system is sustainable and resilient

#### Policy 4.1: As new parks and open space amenities are developed, utilize the most up-to-date technologies to conserve water and other resources.

a. *Implementation Measure:* Utilize drip irrigation, moisture sensors, central control systems and appropriate plant materials and soil amendments to create a more sustainable Draper parks and recreation system.

b. *Implementation Measure:* Consider converting less active areas in parks to more waterwise, drought tolerant plantings to reduce water consumption and reduce intensive maintenance practices.

c. *Implementation Measure:* Upgrade existing parks and require new parks to include resource-wise lighting and stormwater management strategies such as Low Impact Development (LID) practices.





Smith Fields Park





In addition to parks and open space, a variety of recreation facilities and programs are necessary to help meet Draper’s recreation and leisure needs and enhance the high quality of life valued by the community. The city has made significant progress since the last update of the master plan. With the establishment of a new Parks and Recreation Department in 2009 the city has been able to offer more programs, education classes, and events, for which it has received state and national recognition. The city also worked closely with Salt Lake County on the development of major recreational facilities that serve the community, such as the Draper Recreation Center. Residents have indicated that they value the current recreation services available in Draper and they look forward to benefiting from expanded recreation opportunities in the future as the community continues to grow and mature.

This chapter addresses recreation facilities and programs. Beginning with a summary and analysis of public input received during the public engagement process related to the topic, the chapter continues with a summary of existing facilities and programs, which is followed by recommendations to help enhance the provision of recreation-focused services. An analysis of the recreation facilities planned for The Point development is also included, and the chapter concludes with the identification of goals, policies and implementation measures to ensure the community recreation vision is achieved.



*Spring Soccer at Galena Park*



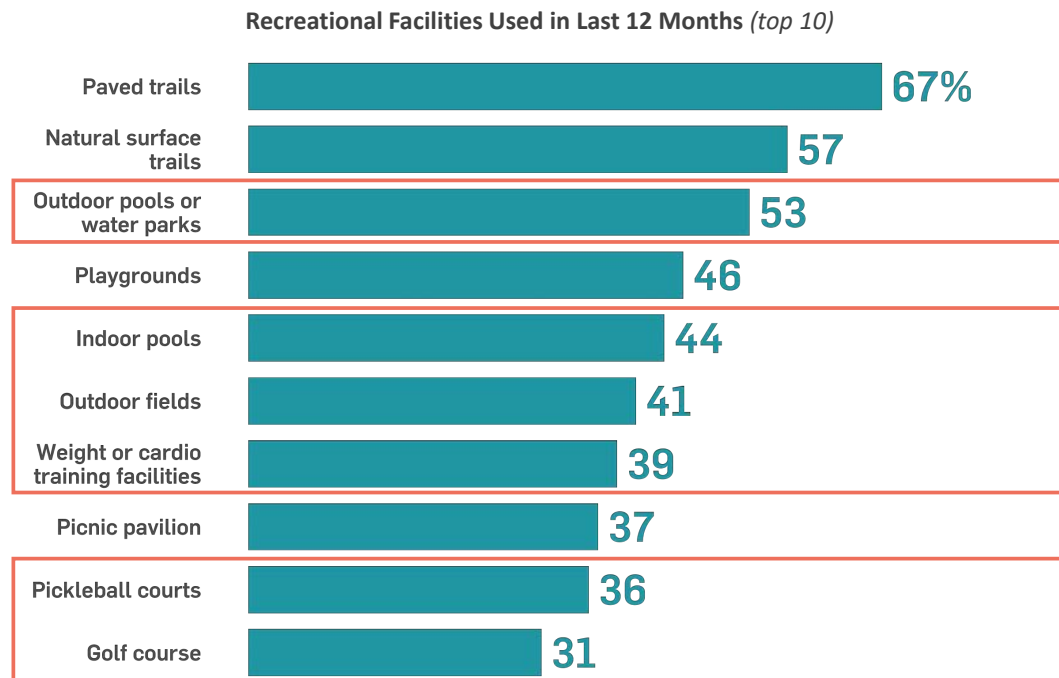


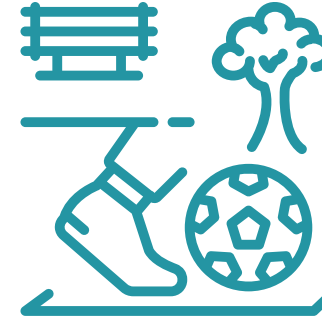
## PUBLIC INPUT ON RECREATION COMMUNITY SURVEY

Findings from the survey indicate that indoor and outdoor pools, outdoor fields, cardio/weight training fitness areas, pickleball courts and golf courses in Draper City and elsewhere are among the most-utilized recreation facilities by survey respondents. Each of these activities are among the top-ten facilities/activities, as illustrated in **Figure 22**, which also illustrates that a significant portion of survey respondents are very or extremely physically active.

Figure 22. Community Survey – Most Used Recreation Facilities

### TRAILS, POOLS, PLAYGROUNDS MOST UTILIZED

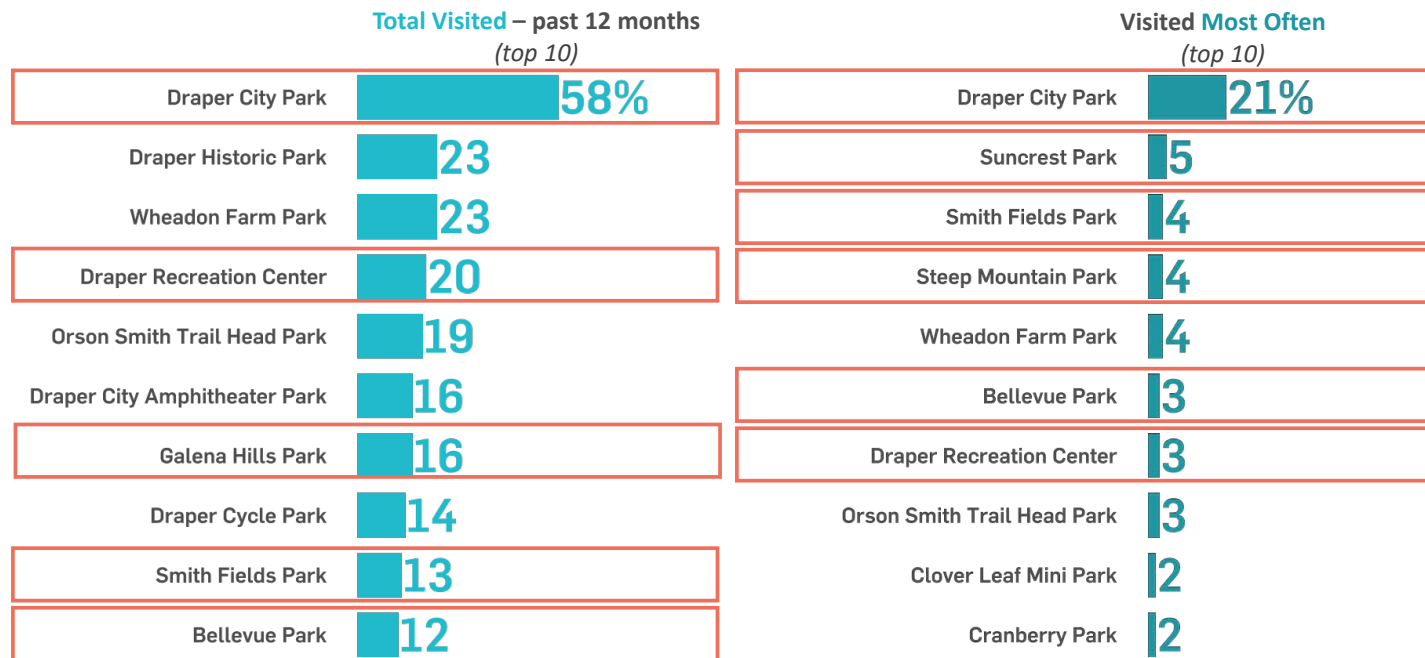




When asked to select the parks, fields or recreation facilities that they have visited within the last year, and in a separate question which facility their household members use most often, most of the recreation facilities rank in the top ten for both visits in the past year and most-frequently used facility (see **Figure 23**).

Figure 23. Community Survey – Park, Field and Recreation Facility Use

## DRAPER CITY PARK MOST POPULAR LOCATION



Denotes location that hosts recreation programming



The Community Survey also addressed recreation programming offered by Draper City. In general, participation in city-sponsored or operated recreation programs is at or above the national average.<sup>1</sup> When asked which recreation programs households have participated in over the past three years, 18 percent of all respondents indicate that someone in their household participated in adult recreation programs during this

period and 40 percent of respondent households had participated in youth recreation programs (see **Figure 24**). Of the programs offered by Draper City, Junior Jazz, soccer and flag football are by far the most popular offerings for youth, while kickball, snowshoeing/hiking and yoga in the park round out the top offerings for adults.

<sup>1</sup> The National Recreation and Parks Association's 2022 Engagement with Parks Report indicates that 17 percent of respondents or their household members have taken part in classes, lessons, or activities at a local recreation center. The same percentage have participated in an organized sports league, and 13 percent of children have participated in an out-of-school-time program.

Figure 24. Community Survey – Recreation Program Participation

## PARTICIPATION IN DRAPER RECREATION PROGRAMS

**18%**

of respondents  
participated in adult  
recreation programs in  
Draper in the past 3  
years.

**40%**

of respondents  
participated in youth  
recreation programs in  
Draper in the past 3  
years.



Respondents whose household had not participated in city recreation programs within the past three years were then asked which offerings or improvements would most likely encourage participation. As illustrated in **Figure 25**, respondents indicated that offering programs at more convenient times was the most popular improvement, followed by the provision of more appealing activities and higher-quality programs. Twenty-two percent of respondents indicated that they would not participate in city recreation programs under any circumstances.

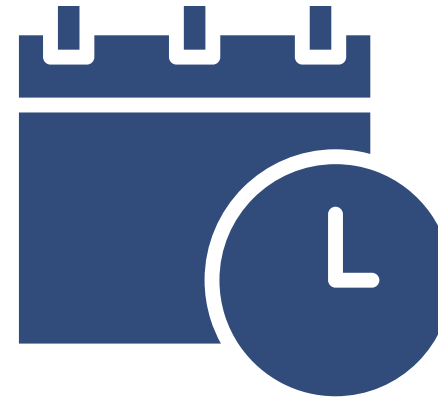
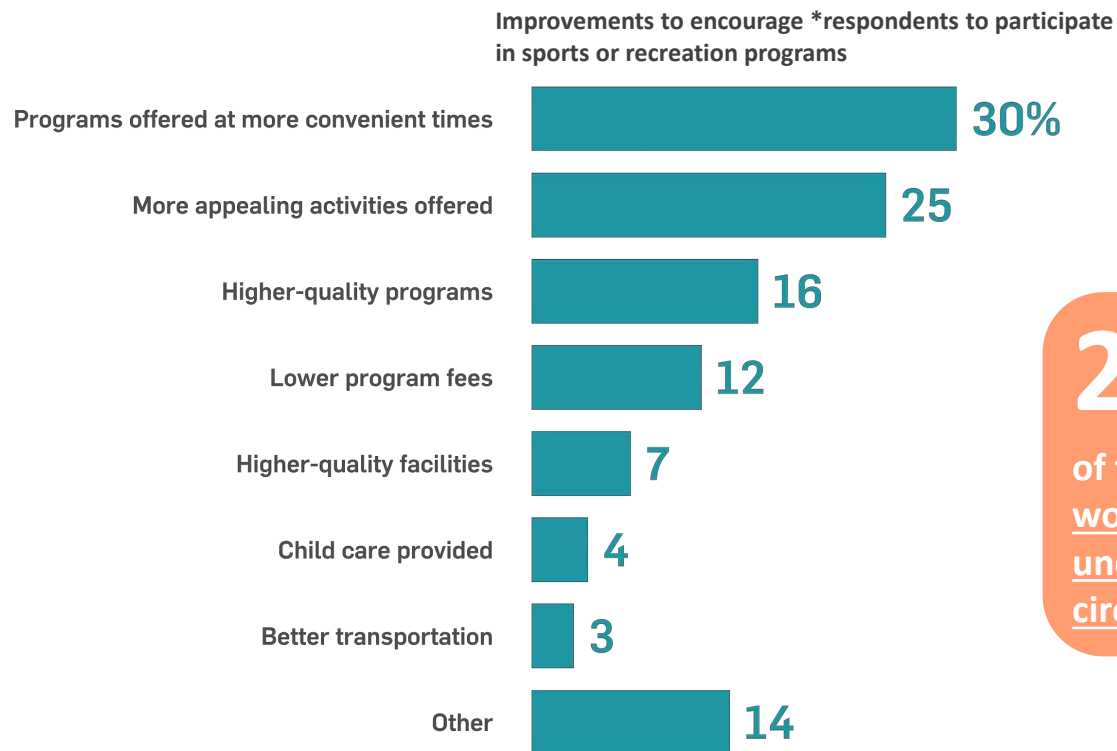


Figure 25. Community Survey – How to Increase Program Participation

## SCHEDULING BIGGEST BARRIER TO PROGRAM PARTICIPATION



**22%**  
of this group said they would not participate under any circumstances.



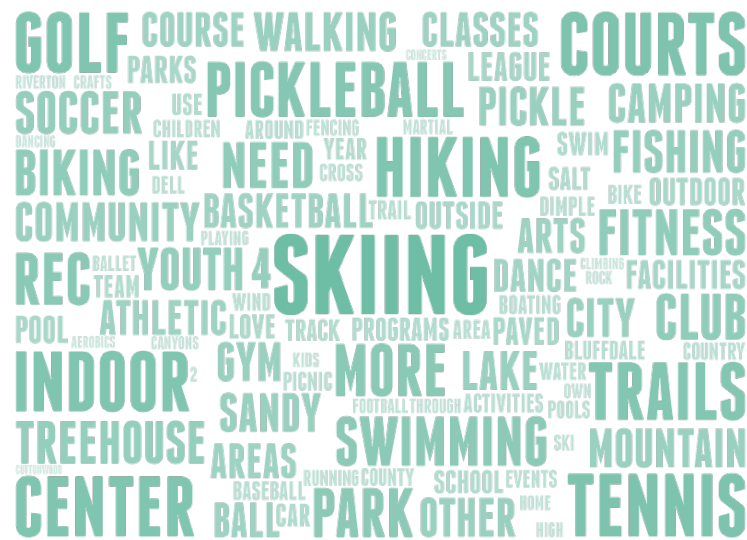


When respondents were asked about activities, facilities or programs in addition to those specifically addressed in the survey and including any outside of Draper that they use or participate in, respondents mentioned skiing, tennis, pickleball and hiking (see **Figure 26**). As shown in the lower right word cloud, concerts, events and a farmers market are in high demand. New or expanded programs and requested facilities from the survey are summarized in the callout on the following page.

Figure 26. Community Survey – Program/Activity Requests

## POPULAR PROGRAMS & REQUESTS

Other recreational activities, facilities, or programs participated in:



Interest in new or expanded programs:



## DRAPER CITY RECREATION REQUESTS FROM COMMUNITY SURVEY

### REQUESTED NEW OR EXPANDED PROGRAMS

- » Adult dance
- » Baseball for older kids (beyond coach pitch)
- » Dog obedience
- » Equestrian programs
- » Ice hockey
- » Ice skating
- » Kids classes/after-school activities
- » Mindfulness
- » Nature based classes/gardening classes
- » Pickleball classes/tournament
- » Pilates
- » Science lectures
- » Sprint triathlon/glowstick run
- » Tumbling
- » More arts and crafts classes
- » Programs for seniors and older adults
- » More capacity for popular programs

### REQUESTED FACILITIES

- » City-owned indoor recreation facility
- » Disc golf
- » Nine square
- » Racquetball courts
- » RC Aircraft/drone park
- » Shooting range
- » Expanded amphitheater
- » More tennis (including indoor)
- » More pickleball (including indoor)



Spring Soccer at Galena Park

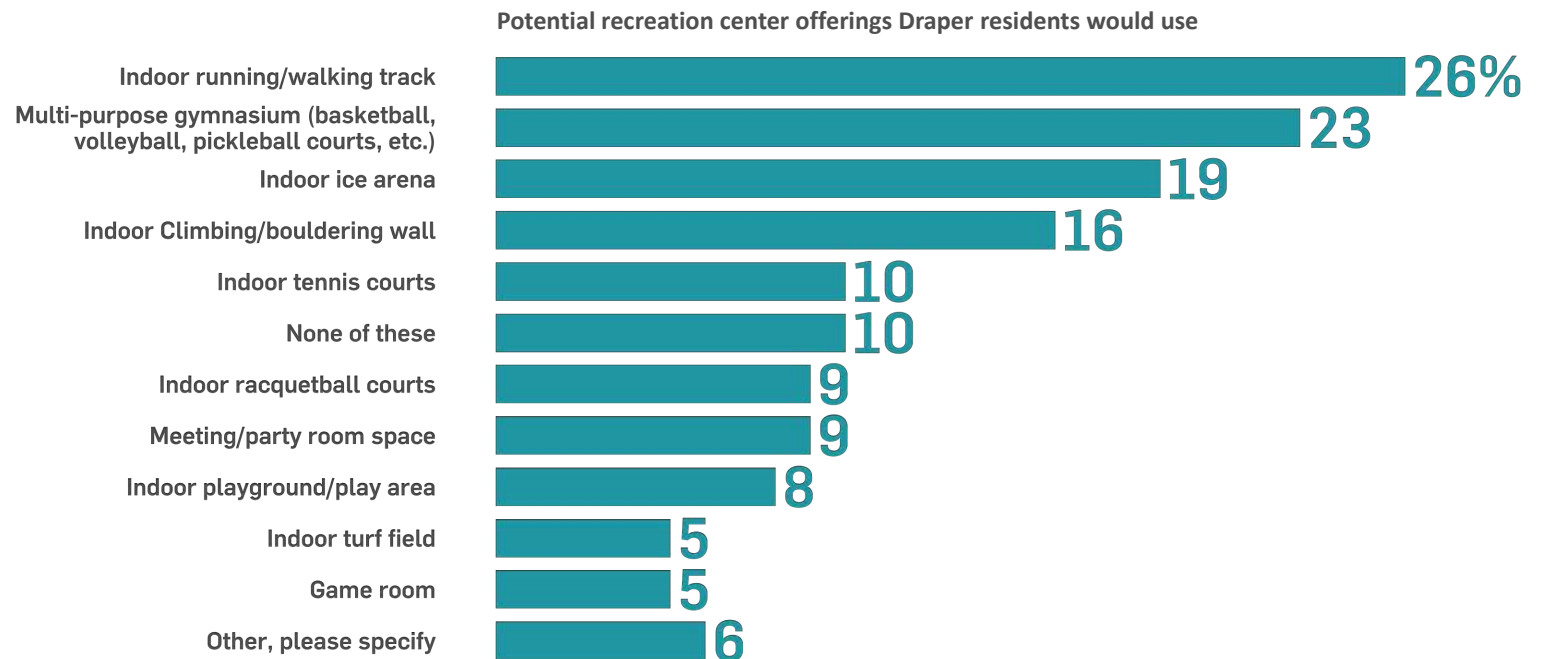




In response to a question about a potential indoor recreation facility to be built by Draper City, survey respondents indicate that they would use an indoor running and walking track, followed closely by a multi-purpose gym (i.e. basketball, volleyball, pickleball). Other top responses include and indoor ice arena and an indoor climbing/bouldering wall, as shown in **Figure 27**.

Figure 27. Community Survey – Potential Recreation Center Amenities

## RESIDENTS WOULD USE INDOOR TRACK, GYMNASIUM



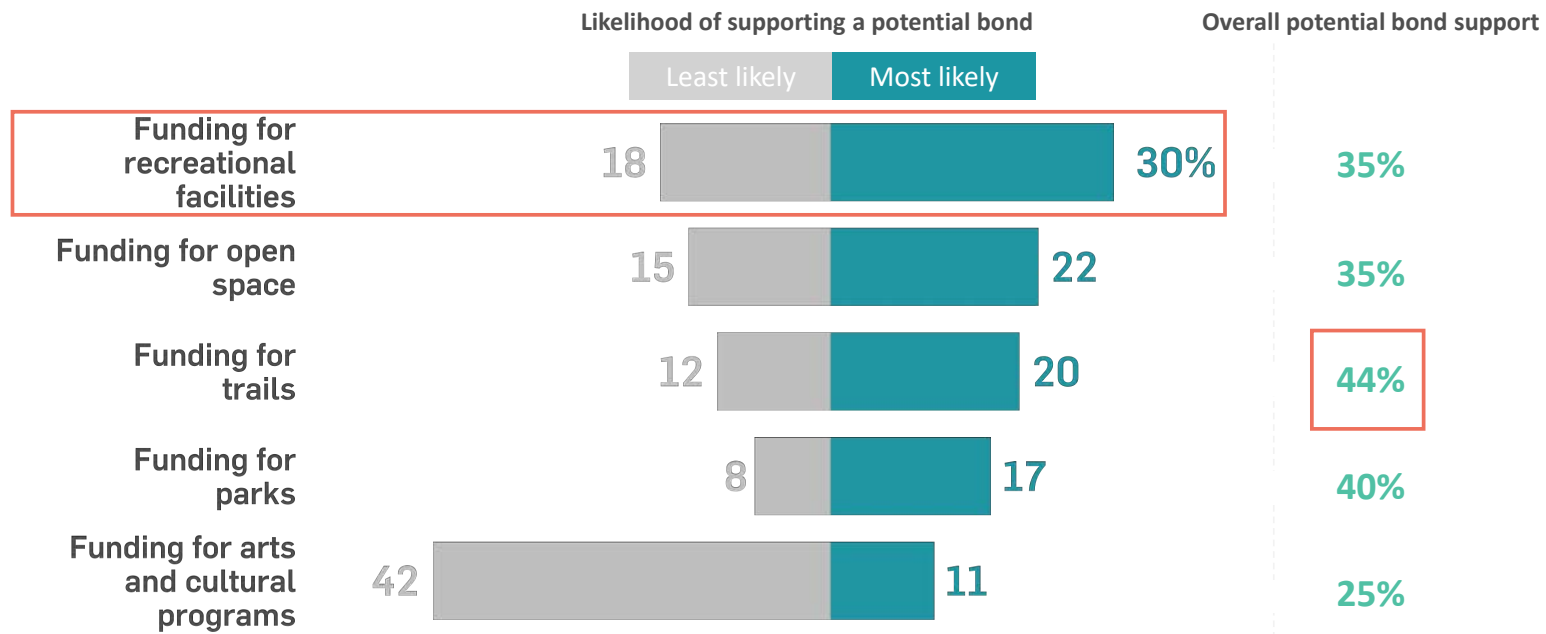
When asked specifically about their willingness to support a bond for parks, trails, recreation facilities or open space, trail funding is the most supported potential bond category overall, as shown in the right hand column of **Figure 28**.

When asked to indicate which type of bond they would most likely support and least likely support, 30 percent of survey respondents indicated that they are more likely to support a bond to finance recreational facilities than any other potential funding option. However, it should be noted that nearly one in five respondents indicate that

this option would be their last choice. When considering total support, funding for arts and cultural programs is much less popular than funding for open space, trails, and parks, with 42 percent of residents indicating support a bond for funding arts and cultural programs is the lowest of all options. A bond that features funding for both recreational facilities and trails appears to be a likely coalition for success and resident satisfaction.

Figure 28. Community Survey – Bond Support

## FACILITIES, OPEN SPACE, OR TRAILS BOND TO RECEIVE MOST SUPPORT



## PUBLIC SCOPING OPEN HOUSE

Several recreation-related comments were received during the Public Scoping Open House in November 2021, a summary of which follow:

- » Soccer clubs want lighted fields at East and West Galena
- » There is a need for lighted fields at the South Fork softball complex
- » There is a need for indoor recreation opportunities (i.e. a recreation center) owned and operated by Draper City
- » There is a need for indoor pickleball courts
- » Would like more outdoor-themed programming, such as nature hikes, and educational programs for kids on trails

## WEBSITE & FOCUS GROUPS

### Website Responses

The community engagement process included a project website that included the use of Social Pinpoint, an interactive mapping and idea-generation tool. A summary of feedback specific to recreation facilities and programming follows:

#### Requested Facilities

- » More tennis courts, particularly indoor courts
- » A large multi-use sports complex
- » An indoor fieldhouse
- » An ice rink
- » A new golf course
- » Community track

#### Requested Programs

- » More recreation, enrichment and nature-based programs and classes
- » Youth volleyball programs
- » More adult classes
- » Synchronized swimming

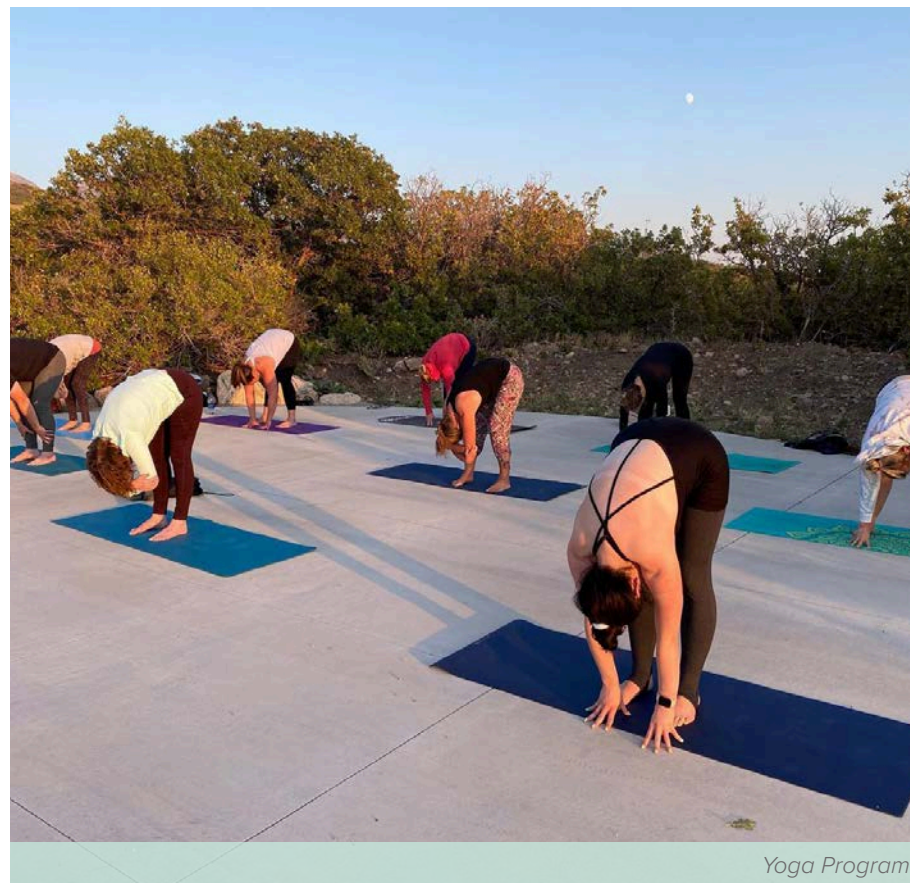
#### Comments on Existing Programs

- » Like the programming offered in the community, particularly the mindfulness and fishing programs

## Focus Groups

The planning team conducted interviews with eight different focus groups, which are discussed in Chapter 1. Comments that were received that relate specifically to recreation facilities or programs follow:

- » Incorporation of activities from other cultures, like Tai Chi in the city's parks and other activities that bring people together
- » Plan for programs and activities that focus on the Jordan River
- » Add community dancing classes (i.e., dancing or square dancing)
- » Baseball leagues need more fields, particularly fields for practice
- » Would like a baseball complex with enough fields to hold games/tournaments all at one location would be great (4-5 games at one time)



Yoga Program

## EXISTING COUNTY INDOOR RECREATION & COMMUNITY FACILITIES

As detailed below, there are three Salt Lake County indoor recreation facilities in Draper City that serve local resident needs. These include (1) Draper Recreation Center, (2) Draper Senior Center and (3) South Mountain Golf Course club house and event center. Each of these facilities are owned and operated by Salt Lake County, which means there is limited use of the facilities for city sponsored programming and activities. The following are brief descriptions of each facility.

### DRAPER RECREATION CENTER

The Draper Recreation Center was built in 2019 and is owned and operated by Salt Lake County. The center includes a wide range of amenities including an indoor 25-yard x 25-meter, eight lane lap swimming pool with spectator seating for 220 people; an indoor leisure swimming pool with a large water slide, water play features, a lazy river and two 16-yard lap lanes; an outdoor 25-yard x 50-meter pool with lap lanes, a diving board, a water play feature and a zero-entry area; and locker rooms and family changing rooms.

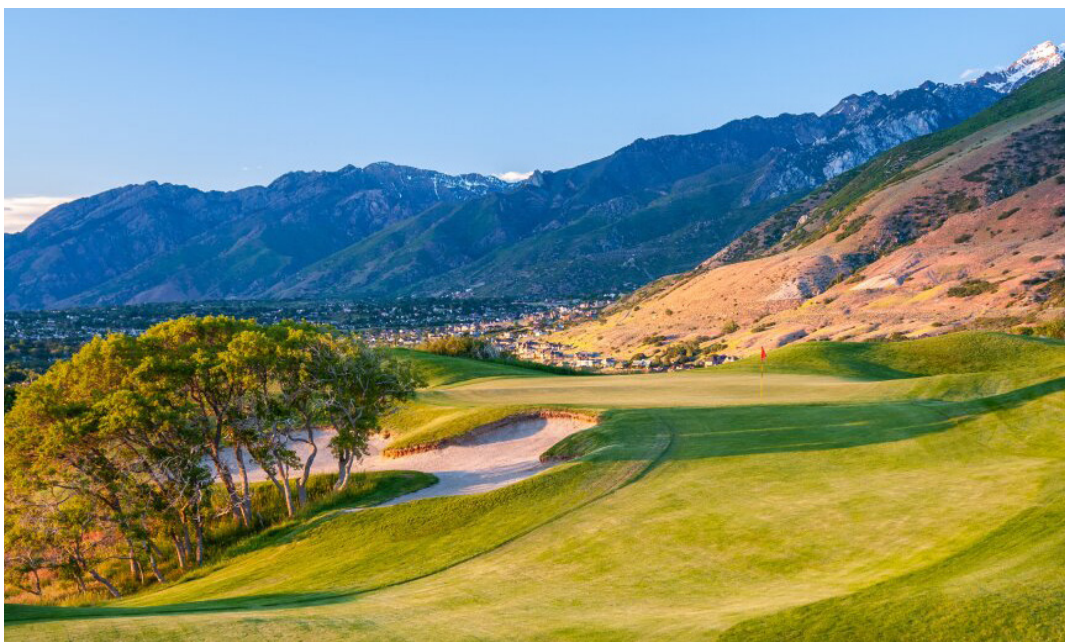
The recreation center also features an indoor fieldhouse that accommodates community fitness programs and is available for rentals, a party room, a group fitness studio and a cardio/weight training fitness area. Childcare is offered Monday through Saturday as capacity allows. Draper City assisted financially in the construction of the field house and has designated hours each week for city programming.





## DRAPER SENIOR CENTER

Draper Senior Center is located in close proximity to Draper City Hall, Draper Library and Draper City Park at the north end of the city. The senior center is owned and operated by Salt Lake County as part of its Aging and Adult Services Division. The center serves residents aged 60 and over with daily lunches (Monday through Friday) in a café-style dining room, a variety of classes, educational seminars, fitness and enrichment activities. In addition to the indoor gathering spaces, the senior center features outdoor exercise equipment, two outdoor pickleball courts and a pond. Transportation for Draper City residents is also offered depending on availability. The county also serves the residents of Draper and the region with a variety of online and self-guided activities and courses.



## SOUTH MOUNTAIN GOLF COURSE

South Mountain Golf Course is an 18-hole, championship golf course with a state of the art driving range and putting greens located in the southern end of the city, south of Highland Drive. It is owned and operated by Salt Lake County. The golf course includes a clubhouse with a restaurant and a pro shop. A new event center that can host up to 250 guests recently opened adjacent to the club house.



## THE ROLE OF PRIVATE & SCHOOL DISTRICT FACILITIES

Draper and the communities that surround it are home to numerous privately-owned and operated facilities which also serve residents. Key examples include Hidden Valley Country Club, various private gyms and dance studios, and similar facilities. Each operate on a fee pay or membership basis, and while they complement city-owned facilities and programs, they are only an option for those who are willing and able to pay.

Some communities actively strive to join forces with public and private entities as part of enhancing the range and number of recreational facilities and services provided. Draper City has developed understandings and relationships with the Canyons School District and

local charter schools to help meet community recreation needs. The city rents time at schools in the community to help meet recreation programming needs.

## RECREATION PROGRAMS

Draper offers a wide range of recreational programs, activities and events for youth (girls, boys and co-ed) and adults (women, men and co-ed), as indicated in the call-out below. The activities are organized and implemented by the Draper City Parks and Recreation Department, utilizing existing city-owned facilities such as sports fields in city parks in addition to similar facilities owned by Salt Lake County and the Canyons School District. The city does not currently own any indoor recreational space and must utilize space at the county-owned Draper Recreation Center and gymnasiums in local schools.

### DRAPER CITY RECREATION PROGRAMS

#### YOUTH REC PROGRAM

- » After School Science Class      Day Barn
- » Arts & Crafts in the Barn      Day Barn
- » Coach Pitch      Smith Fields Park
- » Evil Scientist Academy Camps      Day Barn
- » Fishing Club      (Discontinued)
- » Flag Football      Galena Hills Park
- » Girls Softball      Southfork Park
- » Jr. Jazz Basketball      Various Schools
- » Machine Pitch      Southfork Park
- » Mountain Biking      Trails
- » Mountain Biking Clinic      Draper City Parks & Rec Dept./  
Andy Ballard Arena/Cycle Park
- » Pickleball League      Southfork Park
- » Soccer      Galena Hills Park
- » T-Ball      Smith Fields Park
- » Tennis Lessons      Smith Fields Park/Steep Mt Park
- » Wrestling      Corner Canyon High School  
Wrestling Room

#### ADULT REC PROGRAMS

- » Coed Softball      Galena Hills Park
- » Coed Volleyball      (Discontinued)
- » Hiking Program      Various Trails
- » Kickball      Galena Hills Park
- » Men's Basketball League      Draper Park Middle School
- » Men's Softball      Galena Hills Park
- » Mountain Biking Clinic      Various Trails
- » Pickleball League      South Fork Trail
- » Snowshoeing/Hiking      Various Trails
- » Tennis Lessons      Smith Fields Park
- » Yoga in the Park      Various Parks
- » Yoga on the Mountain      Draper Amphitheater



The following figures summarize the levels of participation in various programs for 2015 through 2022. It should be noted that participation in city programs was severely impacted by the COVID-19 pandemic. Many programs were cancelled completely during 2020, while others experienced a decline in participation in 2020 and 2021. The city anticipates levels in programs and events will continue to stabilize and potentially increase as seen in some programs such as Junior Jazz.

### YOUTH PROGRAMS

The following figures show the number of participants in youth recreation programs over time. Looking at youth programs with fewer than 400 participants annually, **Figure 29** illustrates that participation in spring baseball, girls' softball, flag football, mountain biking, tennis lessons and wrestling has varied over the past seven years, with nearly all categories showing a strong rebound in 2021 following the most impactful year of the pandemic. Girls' softball in particular saw a dramatic increase in 2021, more than tripling pre-pandemic participation levels. This rise is also indicative of the fact that Draper City offered both a spring and fall season beginning that year.

Junior Jazz basketball and youth soccer have the most participants, which aligns with the Community Survey results. As shown in **Figure 30**, which includes youth programs with annual participation levels greater than 400 annually, the Junior

Figure 29. Youth Medium Sized Athletic Program Participation (2015-2021): Programs with an Enrollment Capacity <400 Annual Participants

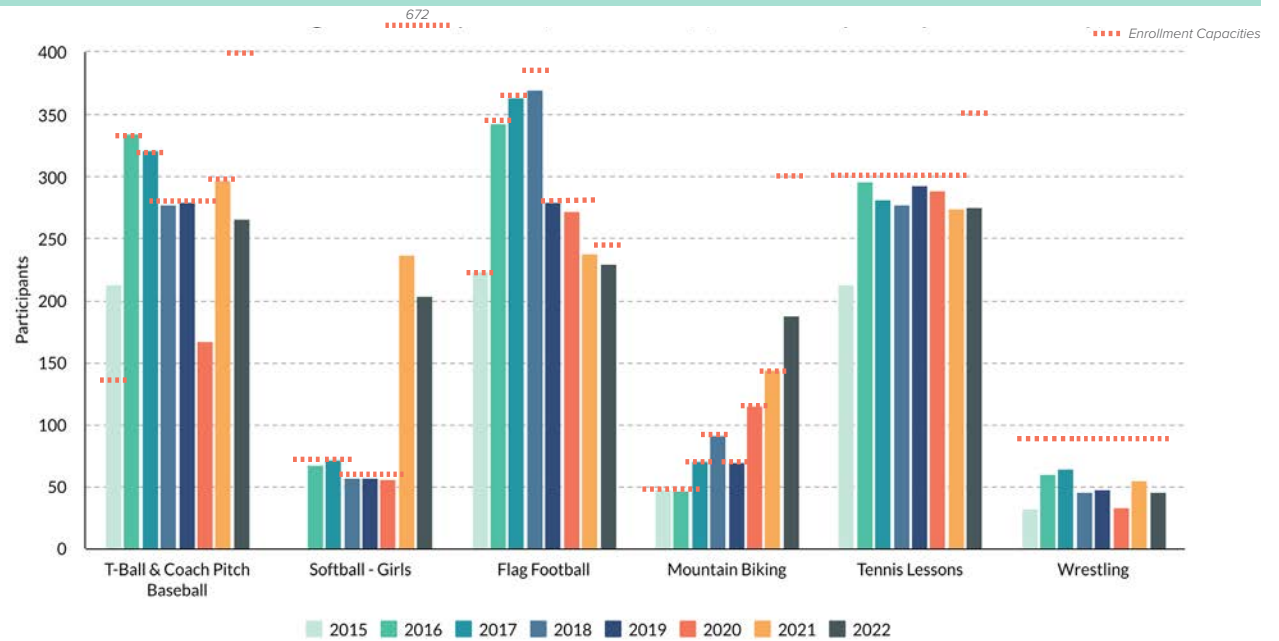


Figure 30. Youth Large Sized Athletic Program Participation (2015-2021): No Enrollment Capacity >400 Annual Participants

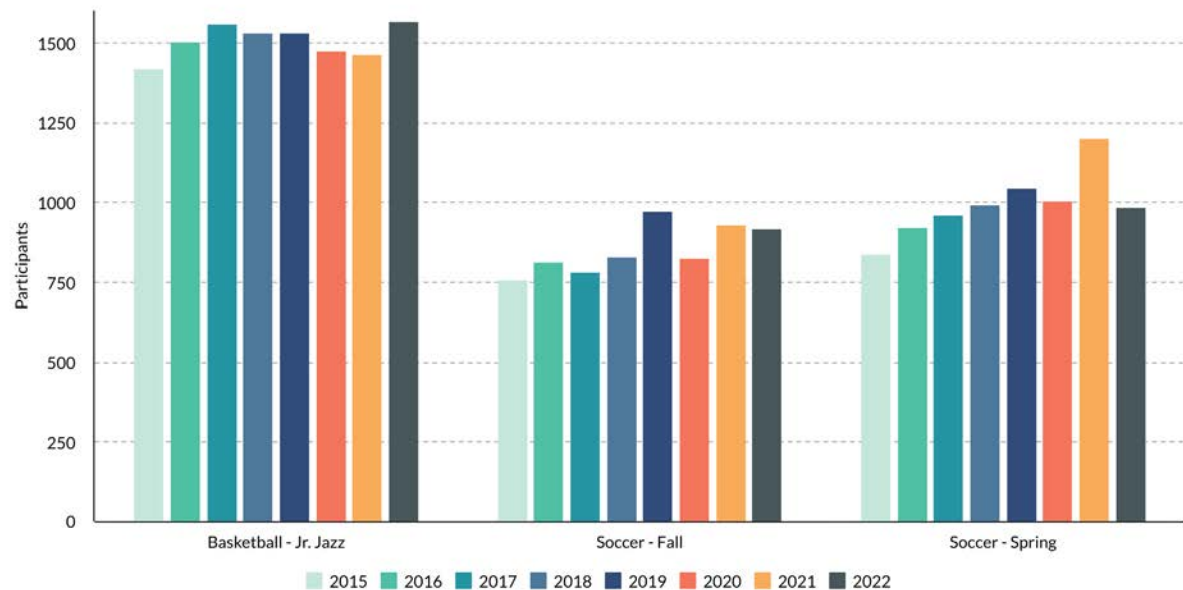
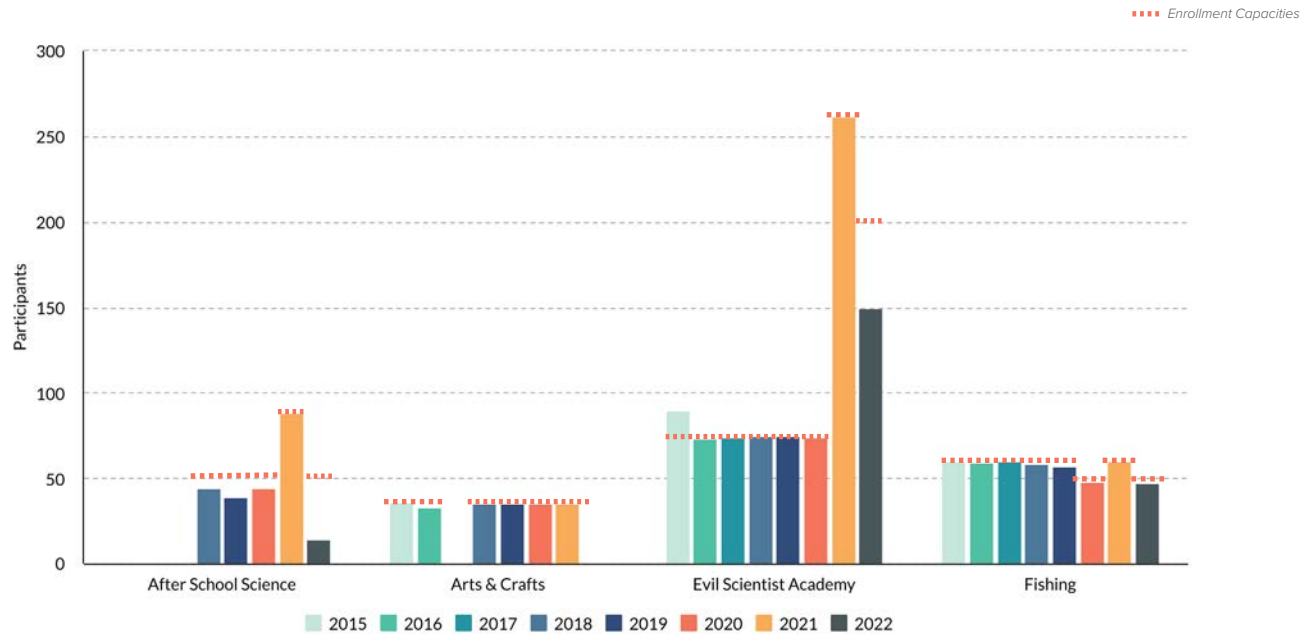


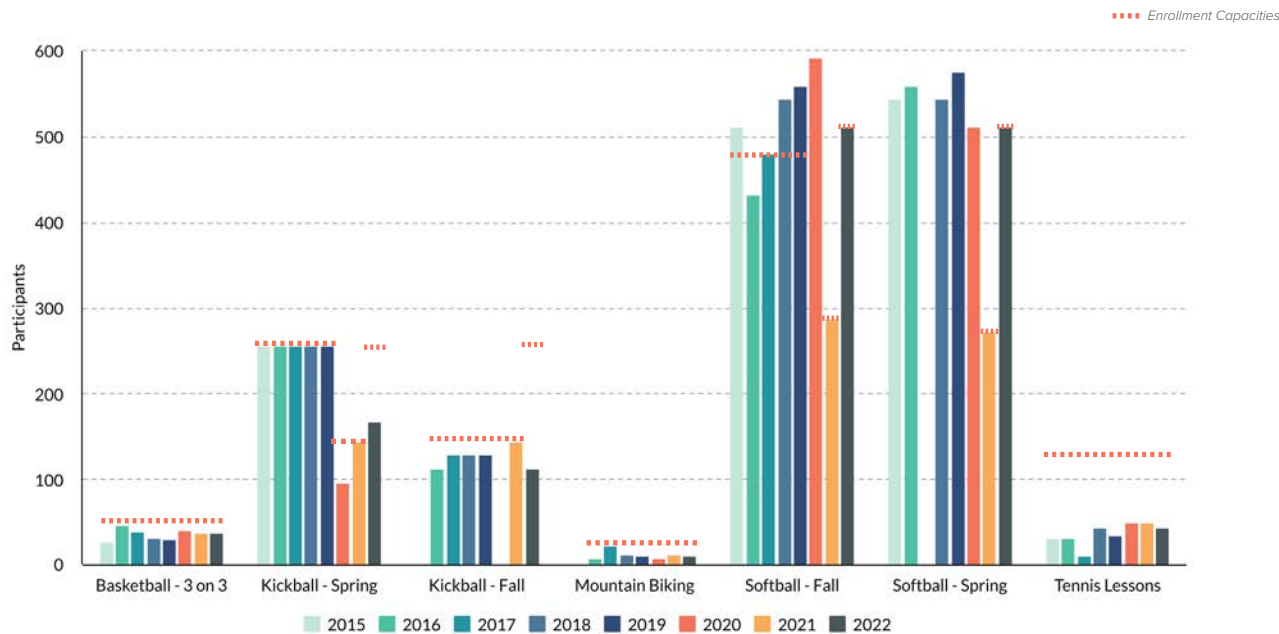
Figure 31. Youth Program Participation (2015-2021): Small Programs with Enrollment Capacities



Jazz and fall soccer programs have seen slight variations over time with an overall increase in participants. The spring soccer program has seen steady growth since 2015, with the exception of 2020, due to the pandemic.

Other youth programs offered by Draper City include after-school science, arts and crafts, “evil scientist academy” and fishing. As shown in **Figure 31**, these programs have remained relatively consistent with some recent spikes the number of participants. The after-school science participation levels have doubled following the pandemic, while the “evil scientist academy” has more than tripled. Arts and crafts and fishing participation remains consistent.

Figure 32. Adult Program Participation (2015-2021): Program Capacities Indicated



## ADULT PROGRAMS

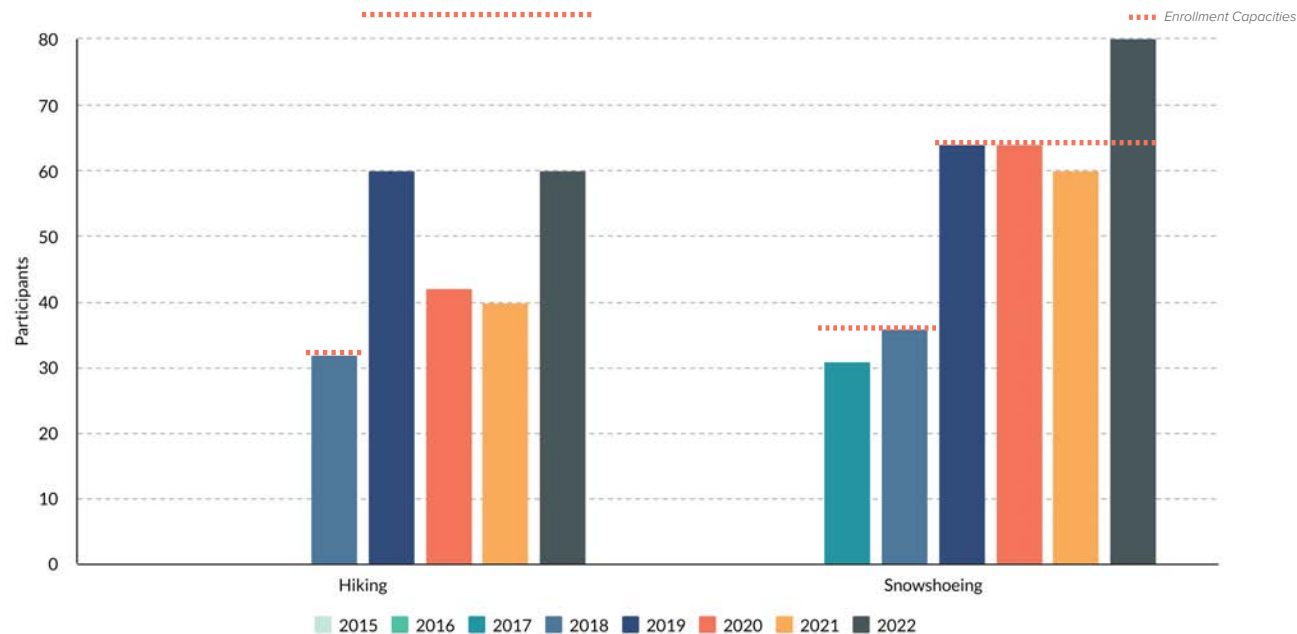
**Figure 32** compares participation in Draper City adult sports programs over a seven-year period. Accounting for the impacts of the pandemic on programming, softball has seen the highest numbers, with levels generally over 500 participants annually in spring and fall programs (men’s and co-ed). Kickball (co-ed) participation is the sport with the next highest rates, which are consistent at just over 250 participants per year. Basketball, mountain biking and tennis program participation have varied over time and are much lower than soccer and kickball.



## TRAIL-BASED RECREATION PROGRAMS

Draper City offers additional programs that help meet less traditional recreation needs which have seen steady participation since 2015, as illustrated in **Figure 33**. The hiking and snowshoeing programs, which get people out on the city’s trails, have seen increasing participation levels.

Figure 33. Trail-Based Program Participation (2015-2021): Enrollment Capacities Indicated



Jr. Jazz Program



## NEW PROGRAMS

The Recreation Division continually analyzes recreation programs to ensure programs are meeting community need. Participation information for these newer programs is not readily available due to the short length of time they have been available. Recent program additions in Draper City include the following:

- » Spring kickball
- » Summer men's softball
- » Summer coed softball
- » Wednesday baseball camps
- » Monday softball camps
- » Summer pickleball
- » Corner Canyon Half Marathon
- » Yoga on the Mountain
- » Yoga in the Park
- » Solstice Run 5k/10k
- » Youth Mountain Biking Clinic

## SALT LAKE COUNTY PROGRAMS

Recreation programs offered by Draper City are supplemented with those provided by Salt Lake County. The county programs are held at the Draper Recreation Center and Fieldhouse, and include the following activities:

- » Youth T-Ball (fall) (ages 3-6)
- » Adult Soccer (year-round) (ages 16 and up)
- » Dance/Cheer (monthly except June – August) (ages 3-18)
- » Gymnastics and Tumbling (year-round) (ages 3-18)
- » Martial Arts (year-round) (classes for all age groups)

In addition to the programs listed on the previous page, Salt Lake County also offers aquatics programs for a variety of age groups that utilize the pools at the Draper Recreation Center, as follow:

- » Youth Swim Team (year-round) (ages 6-18)
- » Adult Swim Team (year-round) (ages 18 and up)
- » Water Aerobics (year-round) (ages 16 and up)
- » Swim Lessons (year-round) (all ages)

Other Salt Lake County programs that use the cardio/fitness areas of the Draper Recreation center include the following:

- » Group Fitness (year-round) (ages 16 and up)
- » Personal Training (year-round) (all ages)
- » Fitness Certification (year-round) (ages 14-15)
- » Fitness 101 (year-round) (ages 16 and up)

Salt Lake County offers a range of adaptive recreation programs to help meet the needs of the community, including Draper City residents. Programs are held at a variety of recreation facilities throughout the county depending on the program, including Copperview Recreation Center, Holladay Lions Recreation Center, Magna Recreation Center, Dimple Dell Recreation Center and a private bowling alley. Specific adaptive programs offered by the county include the following:

- » Therapeutic Group Recreation (year-round) (all ages)
- » Personal Training (year-round) (ages 10 and up)
- » Saturday Night Dances (year-round) (ages 18 and up)
- » Summer Theater (June – August) (ages 13 and up)
- » Power Soccer (fall) (ages 18 and up)
- » Movement Class (August – September) (ages 6 and up)
- » Swim Team (year-round) (ages 15 and up)
- » Wheelchair Rugby (year-round) (ages 16 and up)
- » Airgun Program (year-round) (ages 18 and up)
- » Walk N' Roll Club (year-round) (ages 6 and up)
- » Otters Swim Lessons (year-round) (ages 3-18)
- » Rock Climbing (year-round) (ages 6 and up)
- » Bowling (year-round) (ages 11 and up)

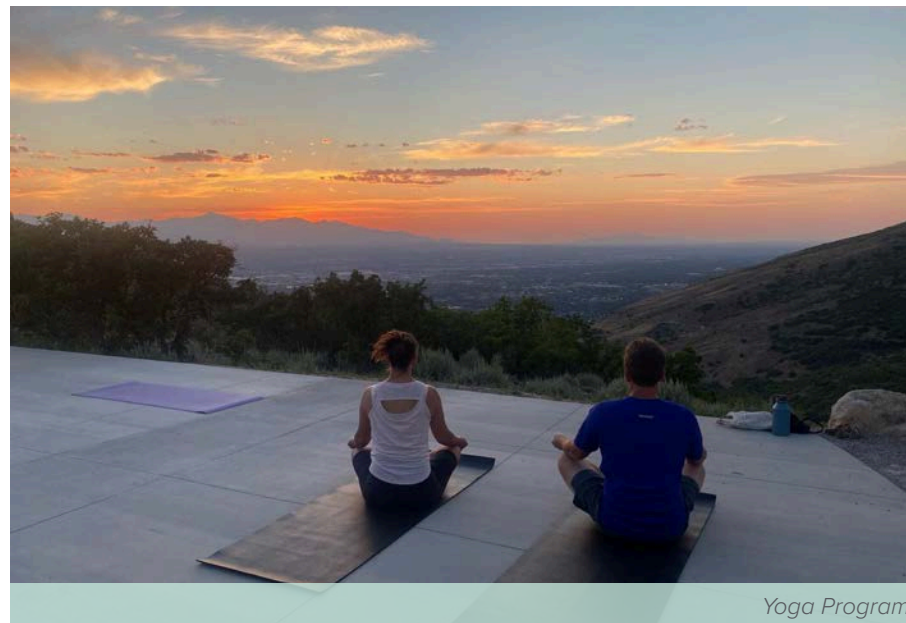


## PRIVATE RECREATION

The Draper Parks and Recreation Department coordinates all field usage, maintenance, schedule of play and programming for all city programming offered through the Recreation Division. As well as hosting all of our own city events, league play, tournaments and practices, Draper City recreation facilities are also used by many private leagues for leagues, tournaments and practices based on availability. The private leagues are rented field time on a contractual basis and charged an approved city fee for the use of city fields.

Many different sport leagues and organizations have used Draper City Recreation fields and facilities over the years, including but not limited to:

ORGANIZATION	DRAPER FACILITIES USED
Southeast Valley Baseball	Draper Park, Galena Park, Smith Fields Park
UYSA Soccer (Various Clubs)	Galena Park, Smith Fields Park
USA Soccer	Galena Park
Utah Round Net (Spike ball)	Smith Fields Park
USSSA – Youth Girls Fast Pitch Softball	Southfork Park, Galena Park
USSSA – Adult Slo Pitch Softball	Galena Park
Utah Lacrosse	Galena Park
Ute Conference Tackle Football	Draper Park, Galena Park
Greater Utah Lacrosse League	Galena Park
Coerver Soccer Camps	Galena Park
Rocky Mountain 7 on 7 Football	Galena Park
American Prep High School	Galena Park, Smith Fields Park
Corner Canyon High School	Galena Park, Draper Park
Summit Academy High School	Galena Park
Providence Hall High School	Galena Park
Real Salt Lake Soccer Camps	Galena Park



## RECREATION NEEDS & PRIORITIES

Determining future needs and priorities for recreation facilities and services is a function of the Parks and Recreation Department. Draper is a community that places a high value on offering superlative opportunities for its residents to engage in outdoor recreation activities. The city currently has less emphasis on indoor facilities and programs due to a lack of indoor facilities. The following recreation needs and priorities have been gleaned primarily from the findings of the Community Survey and the other public engagement activities undertaken as part of this planning effort.

## FACILITY NEEDS & PRIORITIES

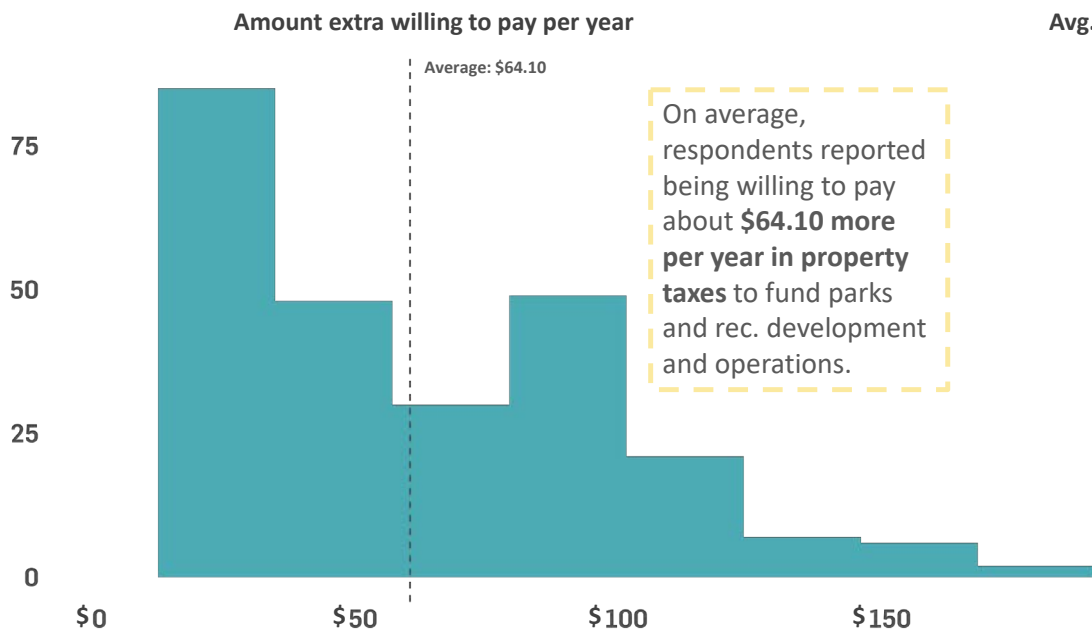
As shown in **Figure 28 on page 63**, there is community support for funding recreation facilities. As illustrated in **Figure 34**, survey respondents are willing to pay an average of approximately 64 dollars per year in property to fund the operation of parks, trails, open space and recreation facilities.

If Draper City develops an indoor recreation facility, the most popular features among survey respondents are an indoor running/walking track, a multi-purpose gymnasium, an indoor ice arena and an indoor climbing/bouldering wall (see **Figure 27 on page 62**). Participants in the other public engagement opportunities including the public open house,



Figure 34. Community Survey - Willingness to Pay Per Year

## OLDER RESIDENTS, PARENTS MORE WILLING TO PAY



**Avg. amount by various demographic factors**

Sex	Men	\$63.80
	Women	\$56.90
Age range	18-34	\$22.90
	35-44	\$68.60
	45-54	\$72.70
	55-64	\$52.30
	65+	\$42.10
Household	Has children	\$66.70
	No children	\$51.60
Physical activity	Very active	\$63.40
	Not very active	\$54.10





Adult Kickball Program

website and focus groups indicate that there is also a desire to have an outdoor shooting range and an indoor recreation facility owned by the city that includes amenities such as indoor tennis and pickleball courts. They also expressed interest in a multi-purpose gymnasium as part of a city-owned recreation center.

In addition to indoor recreation facilities associated with a potential city-owned recreation center, it is clear from the analysis that sports fields and courts, including school and county facilities, are essential venues for facilitating city sponsored recreation programs. It is therefore important that active recreation amenities to be included in the development of future parks or the redevelopment of existing parks. Finally, the findings indicate that the city should continue to form and nurture relationships with key recreation partners to ensure existing recreation programs continue to have a “home base” and to accommodate potential new programming opportunities as the city grows.

## Factoring in the Recreation Facility Needs and Priorities of “The Point”

The master plan for The Point assumes that residents of that development will have access to the recreation facilities owned and operated by Draper City and Salt Lake County. Since this will be a large development with extensive recreational needs and desires, it is essential that adequate facilities are provided to help meet the additional demand new residents will place on limited resources.

The *Point of the Mountain Framework Plan – Stage 3 Submission* presents a list of recreation facilities planned for the future community. Chapter 2 includes an analysis of recreation amenities planned for parks in The Point and summarizes the additional amenities that are required to maintain the levels of service recommended for the rest of the city. As indicated in the amenities analysis in Chapter 2 (see **Table 12 on page 47**) of, The Point will require two additional baseball/softball fields, a skate park (or skate features integrated into parks), four pickleball courts and one indoor multi-sports court beyond what is currently planned.

## PROGRAM NEEDS & PRIORITIES

While the findings of the Community Survey indicate that recreation program participation rates in Draper City are on par with or exceeding national averages, there is an opportunity to expand and adjust program offerings to increase participation rates. Feedback from the survey indicate that the top programming improvements for the city to focus on include:

- » Offering programs at more convenient times
- » Providing more appealing activities
- » Improving the quality of programs
- » Lowering program fees

Other respondents provided a number of additional suggestions to help improve participation rates:

- » Improving the distribution of information on programs
- » Offering senior-specific activities and senior fee rates
- » Expanding programs that always fill up quickly
- » Providing programs at times to accommodate working adults



- » Better program distribution throughout city
- » Specific activities: baseball beyond coach pitch, pickleball group lessons and more yoga and pilates

Finally, participants in the various meetings and other outreach methods suggested additional programs and facilities for consideration, as follow:

- » Offering more adult fitness and enrichment programs
- » Specific activities: adult arts and crafts, adult fine arts, nature-base programs and classes, programs and activities at the Jordan River

### Factoring in the Recreation Programming Needs and Priorities of "The Point"

Residents of The Point will have access to the same recreation programs offered by Draper City and Salt Lake County as other city residents. The demographic analysis indicates that population of The Point is likely to include a significant proportion of children, due to the young adults and families that are likely be attracted to this multi-modal and high-tech development. The young demographics will place a significant demand on recreation resources not only in The Point, but in Draper as a whole, which will require additional recreational programming and the locations to host them, if future needs and demands are to be met. The *Point of the Mountain Framework Plan – Stage 3 Submission* does not specifically mention recreation programming, and it is therefore assumed that existing recreation programming providers, including the city, will be required to expand offerings in order to meet future needs.

## RECOMMENDATIONS

The desire of residents for a city-owned recreation center is palatable. Such a facility could dovetail with the desire of residents to have better access to indoor courts, amenities and expanded programming. How these requirements will be met should be evaluated with further study.

Touching base regularly with program participants is essential to ensure the city's recreation system continues to meet user needs. Developing programming and facility offerings for youth and unique populations is of particular importance in order to ensure access to programming

is equitable and fair. Furthermore, the desire for non-traditional adult recreational programs such as nature-based and other non-sports programming for residents of all ages is a growing need and should be addressed. The city should also consider other recommendations and ideas gleaned through this process, including offering a broader variety of high-quality programs that are offered at more times.

The city should continue to explore ways to improve the distribution of information about recreation programs and expand its programming offerings as support and resources allow. It is also important for the city to keep programs fees affordable and to explore options such as sliding scale fees, fee lotteries and similar tools that provide alternatives for residents and families who lack the means to otherwise participate in recreation activities.

### Recommendations that Factor in the Needs and Priorities of "The Point"

Draper City should continue to communicate community-wide expectations and needs to The Point Development Authority to ensure future amenities proposed for that area serves the anticipated needs of The Point specifically and the community as a whole.



Youth T-Ball Program

## RECREATION GOALS & POLICIES

### Goal 1.0 Ensure that residents of Draper have access to high quality recreation facilities and programs

#### Policy 1.1 Provide and maintain a broad variety of facilities to serve the diversity of city residents.

a. *Implementation Measure:* Develop a program for and conduct a recreation/community center feasibility study that evaluates funding, management, operations, financial implications, and site selection. The study should evaluate options including an indoor running/walking track, multi-purpose gymnasium, indoor ice arena, indoor climbing/bouldering wall, indoor sports courts, meeting space, party rooms, cardio/fitness equipment, and other facilities desired by residents. The study should also analyze potential programming associated with different options.

#### Policy 1.2 Provide locations where recreation programs can be scheduled and coordinated.

a. *Implementation Measure:* Upgrade existing parks according to the recommendations in Chapter 2: Parks and Open Space.

b. *Implementation Measure:* Continually assess existing parks and recreation facilities for potential upgrades to increase the use of existing facilities by redeveloping underutilized areas in existing parks and recreation facilities.

c. *Implementation Measure:* Identify appropriate funding strategies for new construction, upgrades to facilities, and long-term maintenance of recreation facilities to ensure program needs are met.

#### Policy 1.3 Identify and create partnerships with local churches and private recreation providers to expand recreation opportunities for residents and make maximum use of existing facilities.

a. *Implementation Measure:* Continue to pursue partnership programs, cooperative agreements, shared use of facilities, and cooperative programs with public and private partners.

#### Policy 1.4 Provide a diverse and inclusive array of recreation programs.

a. *Implementation Measure:* Conduct regular evaluations of program offerings, including user satisfaction surveys, user participation rates, costs and availability with other providers.

b. *Implementation Measure:* Explore options for program scholarships, fee waivers and other tools for improving access for low-income residents

c. *Implementation Measure:* Maintain a leadership role in the planning and development of recreation facilities and programs to complement the programs offered by sports and non-sports organizations and groups.

d. *Implementation Measure:* Continue to partner with Canyons School District to meet recreation programming and facility needs.

e. *Implementation Measure:* Continue to partner with Salt Lake County to meet recreation programming and facility needs and avoid duplication of programs.

f. *Implementation Measure:* Continue to consider public/private partnerships to provide recreation programs and facilities.

#### Policy 1.5 Provide non-competitive recreation activities, classes, and programs to address the needs of individuals who do not or cannot participate in team-related sports activities.

a. *Implementation Measure:* Build upon information from the Community Survey and other public engagement opportunities that were part of this planning effort by conducting focus groups and follow-

up surveys to determine the kinds of classes, activities, and programs desired by residents.

b. *Implementation Measure:* Work with the Diversity and Inclusion Committee, the Jordan River Commission and other local interest groups to identify partners and locations for a diverse range of programming and classes.

c. *Implementation Measure:* When planning parks and other recreation facilities, take into consideration the need to plan for year-round and non-traditional programs and activities.

## Goal 2.0 Meet the recreation needs of The Point and Draper City

### Policy 2.1 Collaborate and cooperate with The Point to ensure community-wide recreation needs are met.

a. *Implementation Measure:* Work with The Point of the Mountain Authority to ensure future development provides adequate recreation facilities to meet future needs as detailed in the amenity analysis.

b. *Implementation Measure:* Work with Salt Lake County to ensure recreation programming meets the needs of existing residents and anticipated residents in The Point.

c. *Implementation Measure:* Collaborate with The Point development authority to assess the potential impact of the development on current and planned city recreation programs, and to discuss opportunities for new programs in The Point and Draper to benefit all city residents.



Youth Flag Football Program



*Snowshoeing Program*



Arts, culture and community events and programs are important features of a complete community. They build upon the foundation of the excellent parks and recreation services, enhancing the quality of life and providing opportunities to come together. This chapter focuses on the broad range of arts, culture and community events in Draper City, which is highlighted by performance arts and community events.

In order to understand the current and long-term role that arts, culture and community events and programs fulfill in Draper, the chapter begins with a summary of related findings from the public engagement process with a follow-up discussion of the implications, including future needs and opportunities. The chapter concludes with the identification of goals, policies and implementation measures to help ensure the public takes full advantage of arts and cultural opportunities and activities that are provided.



*International Arts & Crafts Festival*



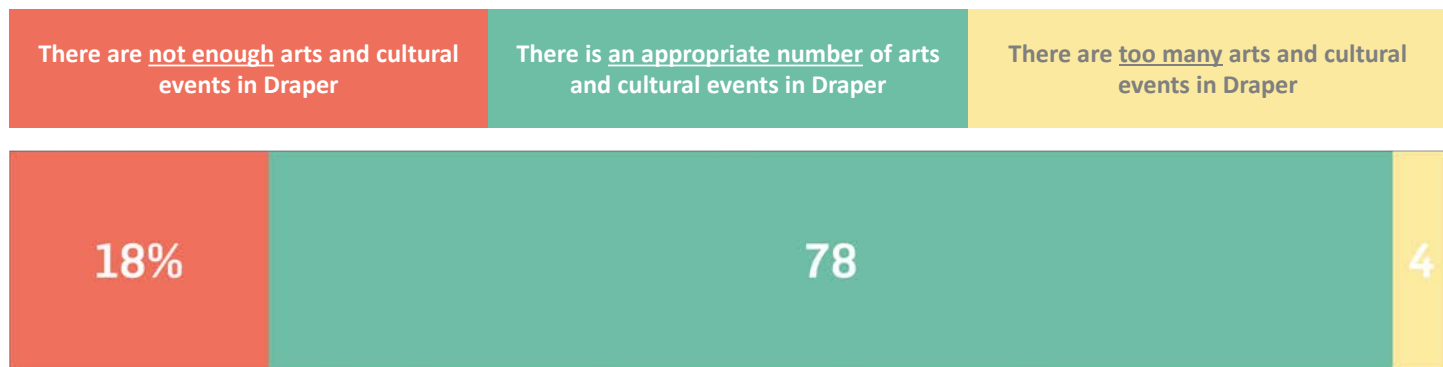
## PUBLIC INPUT ON ARTS, CULTURE & COMMUNITY EVENTS

### COMMUNITY SURVEY INPUT

When asked specifically about arts and cultural events in Draper, an overwhelming majority (approximately 78 percent) of respondents said that the city provides an appropriate number of activities. Eighteen percent said that there are not enough of these activities, and four percent indicate there are too many. Further analysis indicates that newer and older residents are more likely to support more arts and cultural events, as shown in **Figure 35**.

Figure 35. Community Survey - Arts & Cultural Events Satisfaction

## MOST ARE CONTENT WITH ARTS & CULTURAL EVENTS



**Recent move-ins (5 years or less) are more likely to say there are not enough arts and cultural events in Draper than those who have lived in Draper more than 5 years**



**Older residents are also more likely to say there are not enough arts and cultural events in Draper than younger residents**



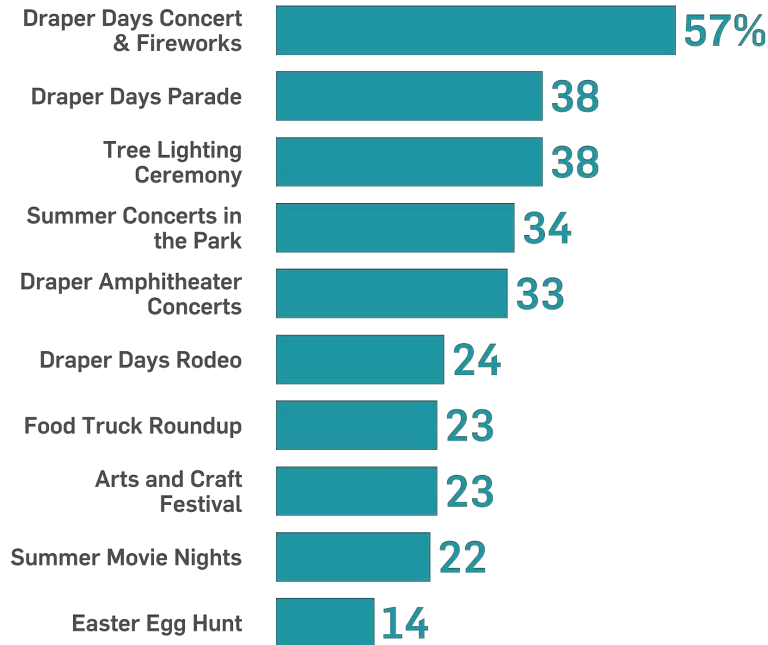
The survey also addressed participation in city sponsored arts and cultural events. As shown in **Figure 36**, the Draper Days concert and fireworks is the most popular activity with 57 percent of respondents attending. The Draper Days parade and the tree lighting ceremony round out the next tier, which is followed by summer concerts in the park and concerts at the Draper Amphitheater completing the third tier of community events and activities.

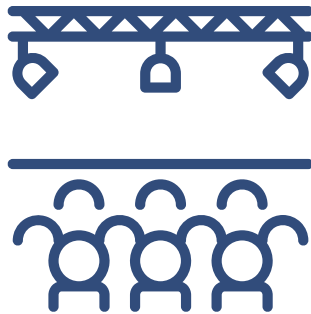


Figure 36. Community Survey - Event Participation

## DRAPER DAYS EVENTS ARE MOST POPULAR OVERALL

### Top 10 Draper Arts and Cultural Events (past 3 years)



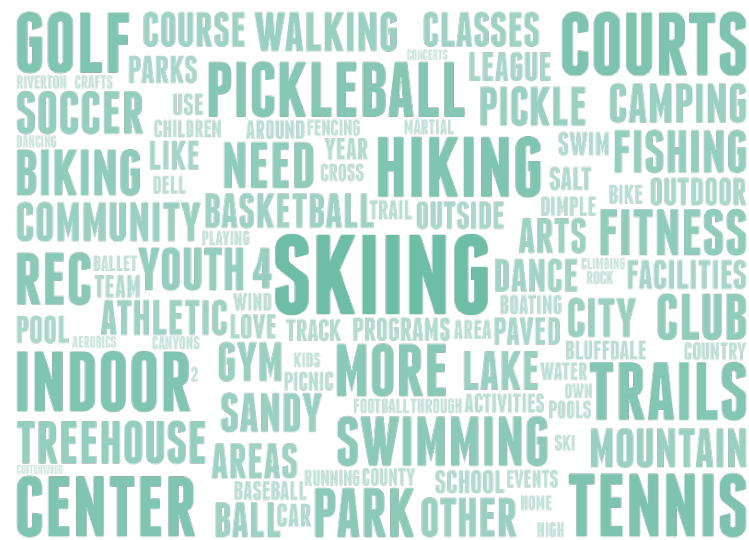


Survey participants indicate that there is a range of arts and cultural programs they are interested in that are not currently provided by the city, as illustrated in **Figure 37**. The most popular requests were for additional concerts, festivals and food truck events.

Figure 37. Community Survey - New or Expanded Event Requests

## POPULAR PROGRAMS & REQUESTS

Other recreational activities, facilities, or programs participated in:



Interest in new or expanded programs:





## PUBLIC SCOPING OPEN HOUSE INPUT

There were no comments at the open house that related to arts, culture and community events, which is indicative that there was no interest or concern for those uses, or that other concerns or opportunities were top of mind.

## FOCUS GROUPS & WEBSITE INPUT

Several of the focus groups provided input on arts, culture and community events. The arts focus group discussed facility and programming needs, while the culture focus group summarized the programs and activities of the Historic Preservation Commission and expressed other needs and opportunities through a cultural lens. The parks and events focus group provided information on existing city events and untapped opportunities for future events.

The youth focus group covered a wide range of topics, with specific mention of additional public and interactive art in the city, more places for art in general, the need for a small art museum and a farmers' market, a better venue for concerts, and new programs such as community dancing, outdoor movies and drive-in movies, a carnival associated with Draper Days, a program to recognize famous city residents in an artistic way, and more historical statues and signs. Comments submitted through the project website expressed appreciation for Draper Days and the tree lighting event.



*Bark in the Park*

## EXISTING ARTS & COMMUNITY FACILITIES

Arts and community facilities in Draper City include the Draper Amphitheater, the Sorensen Home Museum, the Draper Historical Society Museum, the Day Barn Indoor Pavilion and the Andy Ballard Arena. The following are brief descriptions of each facility.

### DRAPER AMPHITHEATER

The Draper Amphitheater is an outdoor performance facility located in the foothills of South Mountain. The amphitheater accommodates a general seating capacity of approximately 1,400-2,000 people and features state-of-the-art sound and lighting systems, with stunning

views provided over the Salt Lake Valley. The amphitheater features a permanent stage with dressing rooms, a green room, restrooms, storage and construction rooms and a concession area integrated into the stage structure. The site also includes a playground and open lawn area.

The theater accommodates reserved seating in the front chairs and on grass tiers. Attendees enjoy the casual outdoor feel of events where they can bring blankets and coolers. The facility hosts plays, concerts, movies and other community events, and is home to one of the few outdoor summer community theater programs along the Wasatch Front. When staffing allows, the theater is also rented out for private events. The callout below provides a sample of the wide variety of recent programming held at the amphitheater from 2019-2022.

### DRAPER AMPHITHEATER EVENTS 2019-2022

#### 2019:

» Newsies	Stage play production	Jun.
» Ned Ledoux	Live Concert	Jun.
» Nebo Road	Free concert for the public	Jun.
» Hotel Transylvania 3	Movie on the big screen	Jun.
» Mojave Rose	Free concert for the public	Jul.
» Ralph Breaks Internet	Movie on the big screen	Jul.
» Broadway Kids Show	Stage production & Music	Jul.
» Aerobatic Circus Show	Live Circus show	Aug.
» Sister Act	Stage play production	Aug.
» Draper Jam	Teenager free concert	Sep.

**2020:** No events due to COVID-10 Pandemic

#### 2021:

Draper Jam	Teenager free concert	May
Mamma Mia	Stage play production	Jun.
The Utah Symphony	Live Concert	Jun.
Daddy & Daughter Dance	City community event	Jun.
Rise Up Children's Choir	Live Concert	Jun.
Raya & the Last Dragon	Movie on the big screen	Jul.
Alladin Jr. Kids Show	Stage play production	Jul.
Big Band Tribute Show	Stage production & music	Aug.
Dueling Pianos	Free concert for the public	Aug.

#### 2022:

Draper Jam	Teenager free concert	May
Hairspray	Stage play production	Jun.
Daddy & Daughter Dance	City community event	Jun.
Little Texas	Live Concert	Jun.
Exit Strategy	Free community Concert	Jul.
Encanto	Movie on the big screen	Jul.
Utah's Backyard Concert	Live Concert	Aug.
Into the Woods	Stage play production	Aug.
Miscast - Broadway	Stage play production	Aug.







## SORENSEN HOME MUSEUM

The Peter and Martina Sorensen home was built in 1880 and is on the National Register of Historic Places (NRHP). Originally located at 12365 South 970 East, the structure was moved to its current location at 12597 South 900 East, just north of Draper Historic Park and currently houses the Sorensen Home Museum, which features artifacts from the late nineteenth century and beyond. It is staffed and operated by volunteers and is open two days a week throughout the year, with guided tours available by appointment. The facility is also available to rent for small private gatherings.



## DRAPER HISTORICAL SOCIETY MUSEUM

The Draper Historical Society Museum is located at 1052 East Pioneer Road. The museum houses the Draper Historical Society, and includes an extensive collection of historic artifacts, and a library focused on the history of the city. The museum is staffed and operated by volunteers and is open two days a week throughout the year with guided tours available by appointment.



## DAY BARN INDOOR PAVILION

The Day Barn was originally constructed as dairy barn. The building dates back to the early days of Draper. The barn was preserved through the work of the Draper Historic Preservation Commission and was relocated from its original site to Pioneer Square in Draper City Park. The exterior of the barn has been renovated to keep the look of an old barn, while the interior includes modern improvements to ensure it is suitable for events and activities. The rustic wood interior accommodates up to 100 people and is used for community and private events.



## ANDY BALLARD ARENA

The Andy Ballard Arena is an outdoor venue for equestrian and other recreational events. It is located in the foothills near 1600 East Highland Drive, providing outstanding views overlooking the Salt Lake Valley. The facility features a large dirt arena, seating for approximately 2,400 spectators, parking, concessions, year-round restrooms and picnic tables. The arena also serves as a trailhead for the extensive Draper City trail network and is home to the city sponsored Draper Days Rodeo and Moto Challenge events. The arena is available to rent for private events.



## ARTS, CULTURE & COMMUNITY EVENTS ORGANIZATIONS

Community organizations are the backbone that make the range of arts, culture and community events and programs in Draper City possible. Key organizations include the Draper Community Foundation, Draper Arts Council, Draper Historical Society, Draper Historic Preservation Commission, Draper Visual Arts Foundation and the Special Event Arena Committee. A brief description of each organization follows.

### DRAPER COMMUNITY FOUNDATION



Over the past several years, the Draper Community Foundation supported a wide variety of community activities in Draper and was funded primarily by the city. The foundation provided funding for local arts and cultural organizations, including the Draper Arts Council and Historical Society. It also managed programs and events associated with Draper Days and supported the Miss Draper Scholarship Program. Beginning in 2023, the Draper Community Foundation will no longer be operational. Draper City will take over the responsibility for the management and funding of many of these programs and events.

### DRAPER ARTS COMMITTEE



DRAPER ARTS COUNCIL

The Draper Arts Committee is a volunteer committee with a focus on the performing arts. The committee puts on several community theater performances each year with an aim for providing a variety of entertainment opportunities for the community. Typical shows include Broadway-style musicals and reviews, youth shows and traditional plays and melodramas.



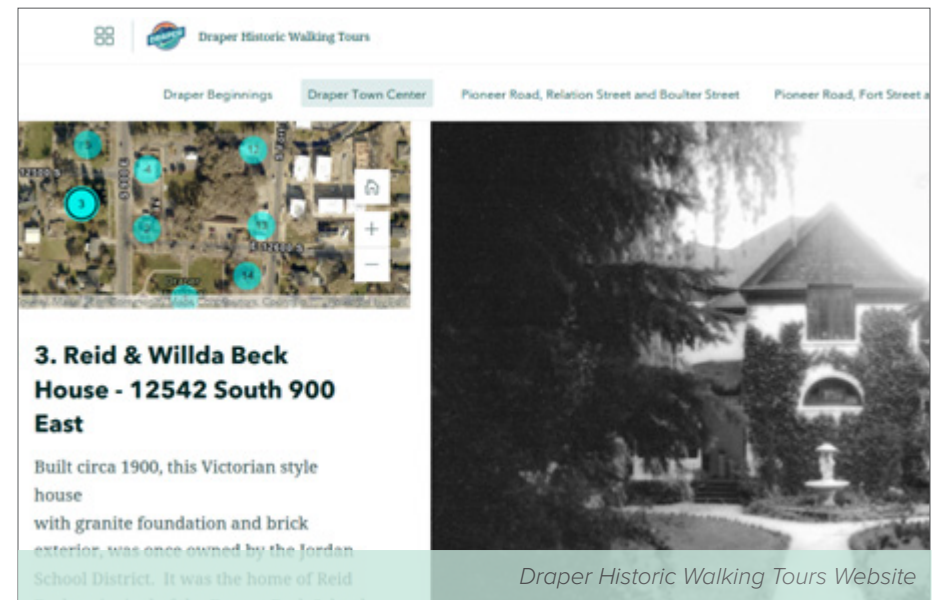
### DRAPER HISTORICAL SOCIETY

The Draper Historical Society is a volunteer organization that promotes the history of Draper by gathering and preserving an array of artifacts,

stories and documents. The organization encourages the study of the city's history through events and activities that communicate stories and information about the past and encourages stewardship to protect these cultural resources in the future.

### DRAPER HISTORIC PRESERVATION COMMISSION

The Draper Historic Preservation Commission assists the city in identifying, preserving, protecting and enhancing historic buildings, sites, monuments, streetscapes and landmarks within the city that are deemed architecturally or historically significant. The primary responsibilities of the commission include nominating homes in the city for the NRHP and applying for and distributing grants to help with nominations and the preservation of sites on the NRHP. Demolition requests in Draper are reviewed by the commission, which researches and verifies whether a structure is "historically significant" before demolition is allowed to proceed. The group also ensures that significant buildings and sites are protected when possible. The commission leads efforts to fund the design and installation of interpretive signs and plaques throughout the city, and it developed the Draper Historic Walking Tours website, including various maps and printed pamphlets.



## SPECIAL EVENT ARENA COMMITTEE

The Special Event Arena Committee advises the city on policies relating to programs at Andy Ballard Arena. The committee helps plan and implement activities at the facility.

## PRIVATE ORGANIZATIONS & FACILITIES

The local performing arts community has developed relationships with other private entities in the community to broaden the facilities and programs in Draper. Examples include the use of Draper Historic Theatre for community productions and events.

## DRAPER VISUAL ARTS FOUNDATION



The Draper Visual Arts Foundation was established in 1992 with the purpose of caring for and restoring an art collection purchased by Draper City students.

The purchase of artwork dates back to the 1920s and include original paintings by Norman Rockwell and Bob Ross of 'Joy of Painting' fame. The foundation has continued to expand its collection, incorporating programs and events that promote art education and creation in the city. Works from the collection are exhibited at Draper City Hall.



*Mary Poppins Draper Performance*

## Draper Philharmonic & Choral Society

The Draper Philharmonic and Choral Society is a private orchestra and choir for adults. The society performs regionally, nationally and internationally, with experienced and emerging musicians inducted through auditions. The society works with other private music organizations and local schools and teachers as part of organizing youth orchestras and choirs.



## Draper Historic Theatre

The Draper Historic Theatre is a private, non-profit, volunteer-based theater that was built in 1938. The theater is located just north of Pioneer Road near the Draper City Cemetery and Historic Park. The vision of the theater is to offer aspiring actors and local residents opportunities to perform on stage while keeping ticket prices affordable. The theater is also available to rent by other performing artists and groups when the facility is not otherwise in use.



*Draper Philharmonic and Choir*

## EXISTING PROGRAMS & EVENTS

Draper City and its community partners provide a variety of arts and culture community events and programs. These provide local residents a range of opportunities to participate in enriching activities. Key programs and events are summarized in the callout on the following page.

### ARTS & CULTURE

The Draper Arts Committee holds four or five community theater shows per year, with at least four held at the Draper Amphitheater. The largest show is typically held in June. The council also holds a kids' theater show in July, and a rotating show with local performers in August.

The Draper Arts Committee also offers a two-week summer theater program for youth, which typically attracts approximately 50 participants. Most adult participants who take part in arts council programs live outside of Draper, while the majority of youth program participants are local residents.

The Draper City Historical Society leads planning efforts for the Draper Days Heritage Banquet, which is one of the numerous activities associated with that large event. The fundraiser includes a catered dinner and a presentation on the history of the Draper.

Key programs for the Draper Visual Arts Foundation include Art in the Barn, which is a juried art show held at the Day Barn and the Art Scholar Competition, which awards cash prizes to local high school senior art students. The foundation also supports the implementation and restoration of local arts projects, as demonstrated by partnering on the relocation and restoration of a historical mural from the Draper Park School to its new home at Corner Canyon High School.

The International Arts and Crafts Festival is a highly successful event organized by Draper City with more than 200 vendors. All items sold must be local or handmade and include jewelry, paintings and handmade clothing among others. The city has partnered with the Diversity and Inclusion Committee, which acts as a liaison to the city

to help identify issues and opportunities for inclusion and advocate for equality in the community, to bring multicultural performances to the festival, such as Native American and Peruvian cultural presentations.

Draper City also hosts multiple arts and culture related events throughout the year, such as the Daddy Daughter Dance held at the Day Barn, community concerts and outdoor movies at the Draper Amphitheater, and the Veterans' Day Ceremony held at Draper City Park.



*Hunchback of Notre Dame Draper Performance*



## ARTS & COMMUNITY EVENTS & PROGRAMS 2023

» Art Scholar Competition	April	Draper City Hall	» Draper Days Parade	July	Streets
» Spring Egg Hunt	April	Galena Hills Park	» Draper Days Concert & Fireworks	July	Draper City Park
» Arbor Day Event	Spring	Varies	» Draper Days 3 on 3 Basketball Tournament	July	APA Charter School
» Cinco de Mayo	May	Draper City Park	» Draper Days 2-pitch Softball Tournament	July	Galena Hills Park
» Mayor's Bike Ride	May	Trails	» Draper Days Pickleball Tournament	July	Southfork Park
» Memorial Day Ceremony	May	Draper Cemetery	» National Night Out	August	Draper City Park
» Food Truck Nights	May -August	Ballard Arena	» Monster Truck Night	August	Ballard Arena
» Farmer's Market	June -October	Ballard Arena	» Bulls Only	August	Ballard Arena
» Summer Concerts in the Park	Summer	Varies	» Bark in the Park	August	Galena Hills Dog Park
» Draper Amphitheater Concerts	Summer	Draper Amphitheater	» International Arts and Craft Festival	September	Draper City Park
» Draper Arts Committee Productions	Summer	Draper Amphitheater	» Corner Canyon ½ Marathon, 10k, 5k Race	September	Ballard Arena/Trails
» Daddy Daughter Dance	June	Day Barn	» Fire Prevention Night	October	Draper City Park
» National Trails Day	June	Varies	» Haunted Trail	October	Ballard Arena
» Tiny Tot Triathlon	June	Galena Hills Park	» Veteran's Day Ceremony	November	Draper City Park
» Youth Summer Theater Program	June	Draper Amphitheater	» Tree Lighting Ceremony	November	Draper City Park
» Draper Days Rodeo	July	Ballard Arena	» Veterans Day Ceremony	November	Draper City Park
» Draper Days Children's Parade	July	Bellevue Park/Streets	» Candy Cane Hunt	December	Draper Historical Park
» Draper Days Heritage Banquet & History Presentation	July	Location Varies	» Arts and Crafts in the Barn	Summer	Draper Day Barn
» Draper Days Strider Bike Race	July	Cycle Park			
» Draper Days Movie Night	July	Amphitheater			





Draper Days Festivities



Arts and Crafts in the Barn



Draper Days Concert



Draper International Arts and Crafts Festival

## COMMUNITY EVENTS

In addition to arts and cultural programs and events, Draper City hosts and supports a range of unique, large-scale community events and activities throughout the year, as listed in the graphic. Events are held at a variety of locations throughout the community, with the Draper Parks and Recreation Department and Community Events leading the planning of most city sponsored events.

**Draper Days** is the largest and most popular local event, spanning nearly two weeks in July and attracting thousands of residents and visitors. The celebration includes a concert with fireworks, a parade, food and retail booths, a rodeo, athletic tournaments and races, and various activities intended to bring the community together. The majority of events are

held at Draper City Park, although the Rodeo is held at Andy Ballard Arena and outdoor movies are shown at the Draper Amphitheater.

The city also hosts several other community events throughout the year, including the Tree Lighting Ceremony at Draper City Park which kicks off the winter holiday season. The ceremony is highlighted by Santa Claus in the Day Barn, including hot chocolate, cookies and coffee. Other major events include the winter holiday season Candy Cane Hunt, an Easter Egg Hunt, the Food Truck Nights, the Haunted Trail held during the Halloween season, and a number of athletic races and tournaments among other activities.



*Draper Days Fireworks*

## ARTS, CULTURE & COMMUNITY EVENTS NEEDS & PRIORITIES

Developing a comprehensive strategy for the provision of arts, culture and community events in the city is one of the primary purposes of the master plan. The following needs and priorities reflect the findings of the community engagement activities undertaken as part of this planning effort, including analysis of the Community Survey and focus groups.

### FACILITIES

#### Arts & Culture

While the majority of residents indicate there are an adequate number of arts programs and events in Draper, nearly one in five would like to see more activities. Finding venues for existing and potential arts programs and events in Draper City is a challenge because Draper has few indoor facilities and none that are specifically designed for such activities. Privately-owned facilities and those owned by community partners are either too expensive to rent or do not include necessary facilities for meeting programming needs. Requested improvements to existing facilities and new facilities are summarized in the adjacent graphic.

#### REQUESTED ARTS & CULTURAL FACILITIES

- » Art Museum
- » Indoor Arts Venue (i.e. theater, concerts, dance performances)
- » Improvements to Draper Amphitheater

Draper Amphitheater is a spectacular facility nestled in a beautiful location, but it also has limitations for live concert and theater performances and events. For example, the facility lacks on-site parking and adequate storage space for theatrical stage sets. It is also limited to outdoor performances, which excludes inclement weather activities and performances.



Draper Amphitheater

The Arts Committee would like to upgrade the facility to include theater-specific technical upgrades including a sound booth and a new sound system. This would also require significant lighting system improvements and better infrastructure for crowd management and concessions. The Arts Council also expressed the need for a dedicated arts position within the city to help coordinate arts events and activities and schedule venues.

Adult resident interest in additional art and cultural activities might indicate support for an indoor performance venue as part of a larger multi-use complex such as a community or recreation center. It could also offer support for under-served fine arts classes and programs, art shows, and programs. Exploration of both options is worth exploring in the future.

#### Community Events

Most community events are adequately accommodated in the city's parks, although some of the large events like Draper Days and the International Arts and Crafts Festival often push the park to its limits. In addition to the major events, the city also receives numerous requests

for private events, including running events in particular. These, too, place an extra burden on city facilities, which are often booked to capacity. Additional property purchased by Draper near City Hall is likely to help ease some of the pressure on the park. Furthermore, some events could be shifted to other locations, with precedence given to long-standing events. The city should develop strict rules and regulations that address benefits and impacts to the park and city operations, including best-practices that to avoid impacts to mature trees and the overuse of lawns in parks and other civic sites.

The Jordan River is an underutilized resource for community programs and activities in Draper City. In addition to the waterway and associated lands that encompass it, the river is home to Rotary Park, the Galena So'nkahn Preserve and the Sundial Monument. Suggestions from some focus group participants indicated that adding facilities along the river such as a nature-based classroom could enhance educational activities and also help connect the community to the river, fostering residents' understanding of the unique natural resource located in their own back yards. Proposed trail connections through The Point development will help ease travel to and from the river and potentially increase opportunities for expanded programs in the future.

## PROGRAMS

### Arts & Culture

Specific requests by community members through the public engagement process for facilities and arts and cultural programs are summarized in the graphics that follow. To summarize, the community would like to see existing facilities such as Draper Amphitheater better used on a more regular basis. Programs to expand the scope of history discussed and presented in the city should also be expanded to address Native American and early-history timeframes. Increasing the presence of art in the community through public art programs and partnerships between the art and historical communities is also of interest. The city's Diversity and Inclusion Committee recommends exploring ways to integrate more multi-cultural activities into the city's parks, trails and open space, such as offering Tai Chi in the park, walks to the Sundial Monument at Galena So'nkahn Preserve, and programs to reach out and provide special events and activities for under-served populations in the city.

## REQUESTED ARTS & CULTURAL PROGRAMS & EVENTS

- » Adult/All Ages Art Classes and Programs
- » Curated Art Shows
- » More Concerts (all genres)
- » More Community Theater Events
- » More Events at the Amphitheater
- » More Interpretive Signage
- » Outdoor Drive-In Movies
- » Program to Raise Awareness about Draper Historical Library and Historical Society
- » Programs Focused on the Galena So'nkahn Preserve, the Sundial Monument, Native American History of Draper
- » Natural History Programs and Interpretations About the Jordan River and its Importance to all Populations Through History
- » Public Art/Interactive Art/Historical Persons Art Programs



Concerts in the Park

## Community Events

Desired additions to the city's diverse community event offerings are summarized in the callout that follows. Events with dogs are popular, as are more festivals of all kinds, particularly multi-cultural festivals. A Farmers' Market was mentioned during multiple community engagement opportunities.

The focus on specific facilities, programs and event requests from residents indicated above represent just one aspect of community desires. Additional challenges also need to be addressed to ensure city facilities and programs meet community expectations. For example, venues, funding, volunteer/staff capacity, diversity and marketing are areas that are often overlooked when addressing arts and culture in the city.

### REQUESTED COMMUNITY EVENTS

- » Carnival with Draper Days
- » Charity Dog Walk
- » Classic Car Show
- » Craft Fair
- » Dog Day at the Pool
- » Drive Through Christmas Lights
- » Events with Beer Gardens
- » Farmers' Market
- » Food Festivals
- » More/Great Variety of Events at the Andy Ballard Arena
- » More Festivals of All Kinds
- » Multi-Cultural Events and Festivals (i.e. Native American Heritage Celebration, Greek Festival, Oktoberfest)
- » Refugee Support Fair
- » Sports and Fitness Festival



*Draper Arts and Crafts Festival*

## FUNDING

Securing funding for the arts is challenging. Current funding is limited and emphasizes equity and social inclusion. The city should continue to focus efforts in those areas, particularly to ensure funding streams are maintained. The city should also emphasize its growing diversity in order to qualify for current funding focus programs. Grant applications that include ideas unique to a community can also help secure grant funding and should be explored as an approach for planning future parks, recreation facilities and cultural facilities.

The fact that the Arts Committee is focused almost solely on community theater and the Draper Visual Arts Foundation centers efforts on visual arts programs and activities can be a strength or a short-coming, depending on one's perspective. The city should explore how to leverage existing groups and institutions to expand arts and culture into under-represented directions, such as dance, band/orchestra and film, visual arts, and cultural/art education and exposure. The Arts Council indicated that one of the main limitations for not having a more expansive vision is the lack of representation by people with more diverse expertise and interests.

Funding an indoor arts venue solely with city resources will be challenging and likely to receive only limited support, as indicated in the survey. The city needs to consider partnering to help fund the facility, such as Orem did with dōTERRA to provide an art gallery and lobby space at its new Library Hall and Pleasant Grove did with dōTERRA and the Hale Center Theater, which is moving from Orem to Pleasant Grove. The city should also evaluate partnering with the Canyons School District on a theater like Sandy City did. The Sandy Arts Guild provided a donation and received a matching grant from Salt Lake County for \$1.5 million. The city now has fractional ownership in the theater.

## VOLUNTEER/STAFF CAPACITY

The Arts Committee is a volunteer organization with limited funding and limited capacity to pursue funding and projects. Volunteers are hard to find and retain. The council is constantly in need of skilled artists to help with set design. In comparison, some nearby communities have paid staff and storage facilities to keep sets, costumes and other supplies. For example, Sandy City has three full-time staff and a warehouse for storage, which one of the employees manages.

## DIVERSITY

Diversity is an important consideration for ensuring the city's arts, culture and community events reach the broadest possible community. Similarly, it is critical that activities are more representative of the local population. As previously mentioned, organizations that fund the arts recognize the importance of having perspectives of multiple user groups represented and many of these organizations prioritize efforts to incorporate diversity. Expanding the diversity of those involved with planning community programs and events also increases the likelihood that activities will appeal to a wider range of community members.

## MARKETING

Draper City and its partner organizations do a great job getting the word out about events and activities in the community. The primary avenues used to communicate with residents include social media and the "Notify Draper" text message system.

The Arts Committee indicates that ticket sales have been strong for community performances, and the group coordinates closely with the city's Communications Department to help market events. The council stated that social media is the most successful avenue for advertising council events, with approximately 80 percent of attendees finding out about events through social media platforms. The council also has a number of a-frame signs they place around town, and it also advertises locally in the Draper Journal. Nevertheless, the city has room to expand and improve its communications and marketing efforts, and should explore additional ways to reach out, such as reaching younger residents through specific social media platforms such as TikTok and Snapchat which are not currently utilized.



*Draper Arts Council Performance of Hairspray*

## RECOMMENDATIONS

The results of the community engagement process provided a range of suggestions on how to focus efforts to improve arts, culture and community events in the future. These have been bolstered with input from city staff and others as specific key recommendations, which follow:

- » Focus short-term efforts on making improvements to existing city facilities, such as the Draper Amphitheater and Andy Ballard Arena, to help make the best use of resources.
- » Explore the feasibility of a developing an indoor arts venue encompassing a small art museum. This should include an analysis of funding options such as partnering with private entities to help fund the facility.
- » Evaluate options for partnering with the Jordan River Commission on a nature-based classroom in Draper City along the Jordan River.
- » Ensure connections in The Point facilitate access to the river and any future facilities in the corridor.

General recommendations for programs, events and activities include:

- » Utilize existing facilities for more programs, events and activities to the greatest degree possible.
- » Increase representation on councils, boards and committees associated with arts, cultural and events to ensure the broader needs of the community are met.
- » Broaden the range and types of events, programs and activities to appeal to a greater range of ages, races, religions, incomes and sexual orientations that represent the diversity of the city.
- » Support and planning for more multicultural arts, cultural and community events and programs.
- » Provide more festivals and additional opportunities for the community to gather in general.

Other recommendations to improve arts, culture and community event offerings in Draper include:

- » Develop recently purchased land between Draper Park and City Hall to better accommodate larger community events and provide for arts and cultural amenities and features.
- » Evaluate the opportunities for an indoor recreation facility to provide a venue for arts and community events and programs.
- » Assess the feasibility of adding dedicated staff to manage arts and culture programs and facilities in the city and to work and coordinate with community organizations.
- » Start a farmers' market.
- » Organize activities that address the needs of dogs and dog owners.
- » Work with marketing and communication experts to explore and improve potential methods for improving the city's outreach.
- » Investigate other activities and events including but not limited to the following:
  - » Outdoor bingo
  - » Pet adoption day
  - » Scavenger hunt
  - » History day
  - » Sidewalk art
  - » Cleanup day
  - » Large-format outdoor games such as chess and checkers
  - » Astronomy nights
  - » Community donation drives
  - » Crafting events in the park
  - » Demonstration gardens and community gardening on civic properties
  - » Charity concerts
  - » Open mic nights
  - » Community garage sales/flea markets and trade parties/ swap shops
  - » Community cook-offs
  - » Trivia nights
  - » Film screenings
  - » Nature walks
  - » Community dances



- » Consider utilizing public art and arts events and programming as potential tools for creative placemaking and community development. Ideas and examples<sup>1</sup> which could be adapted for Draper City include:
  - » Commission a piece of environmental art along a waterway or in a key natural open space.
  - » Help build a "friends of" group that helps to produce regular concerts and art activities in parks and public spaces.
  - » Work with a local performing arts organization that focuses on music and dance to have regular dance events and annual music festivals in parks.
  - » Require artists to be part of civic design teams in order to ensure public art is seamless and fully integrated.
  - » Commission a performance that encapsulates the lived experiences of people in Draper.
  - » Hire an artist to design historical murals and public art that tells the story of the community.
  - » Embed visual arts into green infrastructure to help explain how simple design concepts can help prevent stormwater runoff and the effects of drought.
  - » Utilize back roads and large building faces as cultural spaces by including community created murals and pavement art.
  - » Implement a program for temporary/pop-up art installations in the community.
  - » Create a public art master plan that addresses temporary/pop-up and permanent art installations in key parks, civic sites and public properties.
  - » Host a rotating artist-in-residence program to bring diverse cultural expressions to the city.
  - » Host cultural activities that allow emerging artists to have the chance to devise their own performance, activity or other cultural expression in parks and other public spaces.

<sup>1</sup> Adapted from *The Field Guide for Parks and Creative Placemaking, Trust for Public Land and City Parks Alliance*, <https://www.tpl.org/field-guide-creative-placemaking-and-parks>

## ARTS, CULTURE & COMMUNITY EVENTS GOALS & POLICIES

**Goal 1.0** Ensure residents of Draper have access to high quality arts and cultural programs and facilities and community events.

**Policy 1.1** Maximize the potential of existing city facilities and programs to make the best use of limited resources.

a. *Implementation Measure:* Evaluate existing arts and cultural facilities to determine improvements that improve usage levels and facilitate programs and events.

b. *Implementation Measure:* Explore the feasibility of adding staff to manage arts and culture programs and facilities in the city and work with community organizations.

c. *Implementation Measure:* Develop a marketing plan/strategy to collaborate on improved marketing and communication efforts for arts and culture.

**Policy 1.2** Support and encourage collaboration through partnerships to maintain and enhance the city's arts and cultural facilities and programming.

a. *Implementation Measure:* Explore partnerships with public and private entities to fund the construction of an indoor arts performance venue with classroom space and a small museum.

b. *Implementation Measure:* Continue to partner with arts and culture organizations in the community.

c. *Implementation Measure:* Work with the Arts Committee and community organizations to host a



greater number and variety of cultural events and community celebrations.

d. *Implementation Measure:* Partner with the Canyons School District and community organizations to offer drop-in activities for youth, including visual arts, music and dance or other educational/environmental opportunities.

**Policy 1.3 Improve the diversity of the planning organizations and programs offered by the city.**

a. *Implementation Measure:* Explore the addition of requested programs and activities.

b. *Implementation Measure:* Work with community organizations to increase the diversity of board and committee members including community members with a variety of age, race, income, sexual orientation, and areas of expertise and interest.

c. *Implementation Measure:* Seek funding sources that celebrate diversity.

d. *Implementation Measure:* Continue to collaborate with the city's Diversity and Inclusion Committee on ways to improve planning and programs in the community.

e. *Implementation Measure:* Offer more multicultural events and activities.

**Policy 1.4 Strengthen the role of public spaces as an integrated part of comprehensive community development and community celebration.**

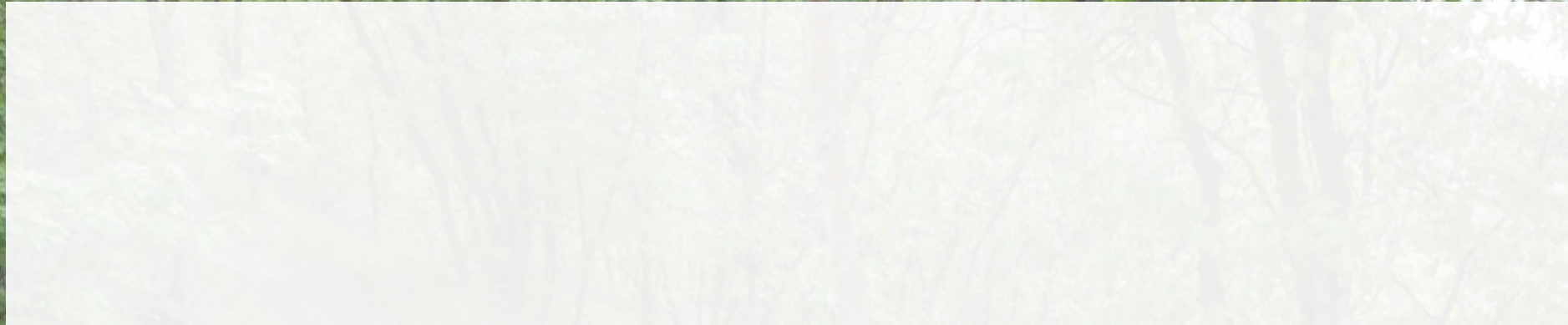
a. *Implementation Measure:* Consider the development of a public art master plan to develop a comprehensive approach to public art in the city.

b. *Implementation Measure:* Foster innovation, design excellence and beauty in community parks and public spaces by integrating art into the design of public spaces and by including artists as part of design teams.

c. *Implementation Measure:* Convey the community's identity and highlight diversity by incorporating art, history and culture into the city through public art, urban design and events.



*Art in the Barn Event*



Draper City is renowned for its trail network. The Corner Canyon trail system in particular has set a high bar that other communities across the region seek to emulate. Trails play a vital role, providing opportunities to exercise and recreate outdoors, often close to home. They offer access to local recreation sites, key destinations, and facilities throughout the city and beyond. Draper City trails also provide a transportation option to get to and from work and school, and also connect local neighborhoods to parks, schools, transit stations and other facilities. City trails are an important element for meeting the goals of the “Safe Routes to Schools” program that promotes walking and bicycling to school. The program includes infrastructure improvements, enforcement, tools, safety education and incentives to encourage walking and bicycling to school.

This chapter begins with a summary and analysis of community feedback on trails and then continues with a brief summary of recent studies that address trails in Draper. This is followed with an inventory of the existing trail system, and a proposed trails plan to meet immediate and long-term needs for trails and trail amenities, including linkages with “The Point” development. The chapter concludes with goals, policies and implementation measures to guide decision-making and resource allocation in the coming years.



*Draper Canal Trail - North*





## PUBLIC INPUT ON TRAILS

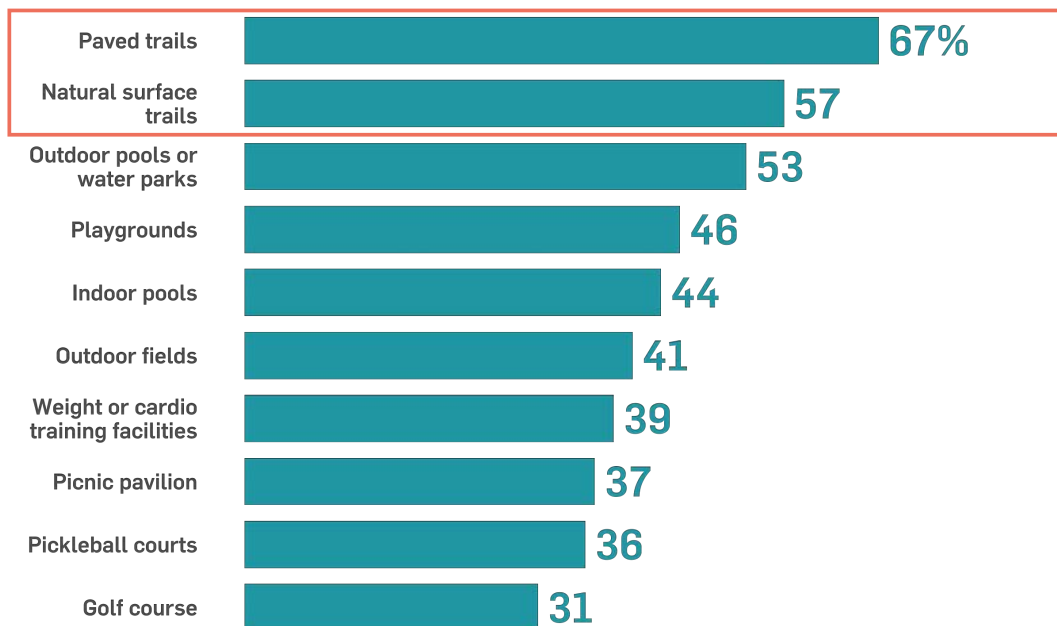
### COMMUNITY SURVEY

Multiple questions were posed in the Draper community survey that addressed trails and trail use. When asked about the types of recreational facilities participants used or visited in Draper City or elsewhere in the past year, paved trails (67 percent) and natural surface trails (57 percent) were the two most popular types of facilities (see **Figure 38**).

Figure 38. Community Survey - Lifestyle and Recreation Facility/Amenity Use

## TRAILS, POOLS, PLAYGROUNDS MOST UTILIZED

Recreational Facilities Used in Last 12 Months (top 10)

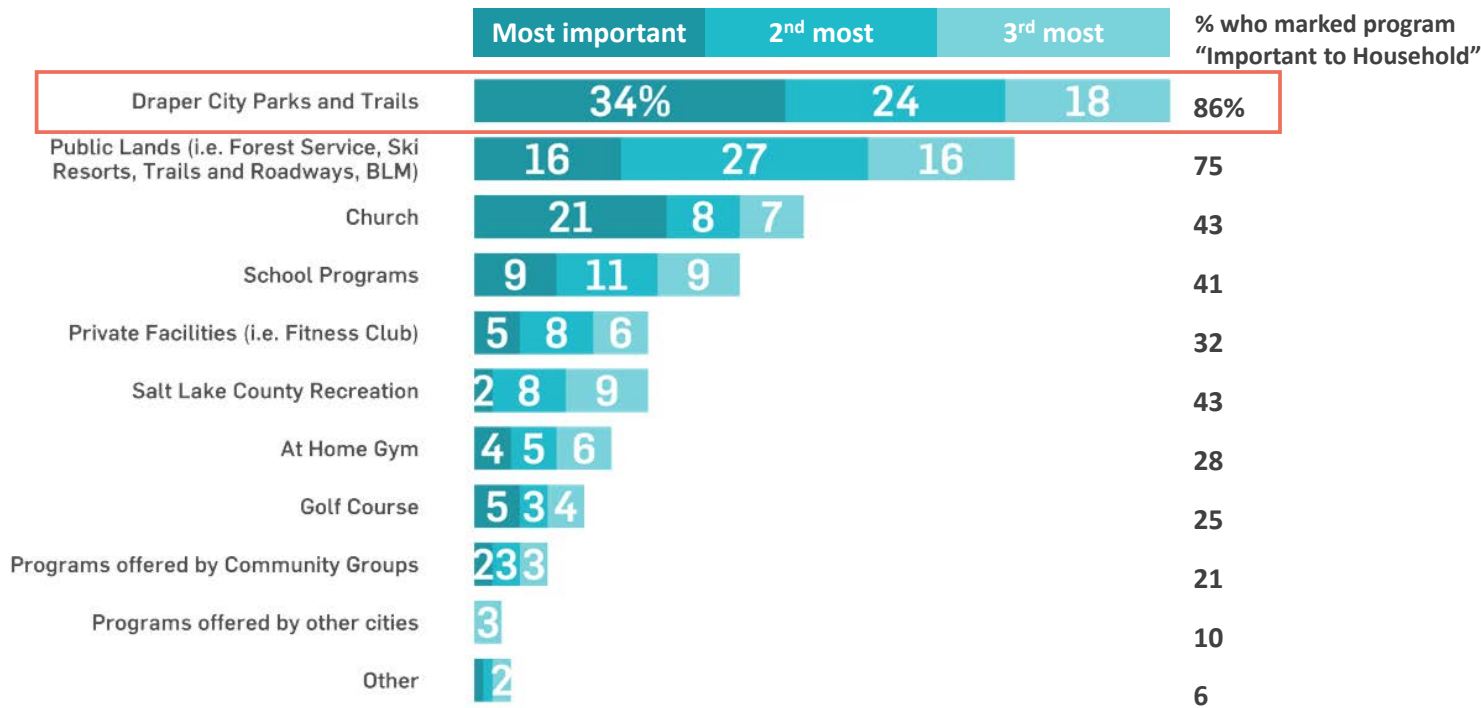


In response to a question asking about the most important programs and facilities respondents use to meet their household needs, local parks and trails topped the list, as shown in **Figure 39**. Public lands, including U.S. Forest Service trails ranked second, illustrating the reach of trails beyond the boundaries of the city in meeting the recreational needs of Draper residents.



Figure 39. Community Survey - Most Important Facilities

## CITY PARKS, TRAILS MOST IMPORTANT FACILITIES

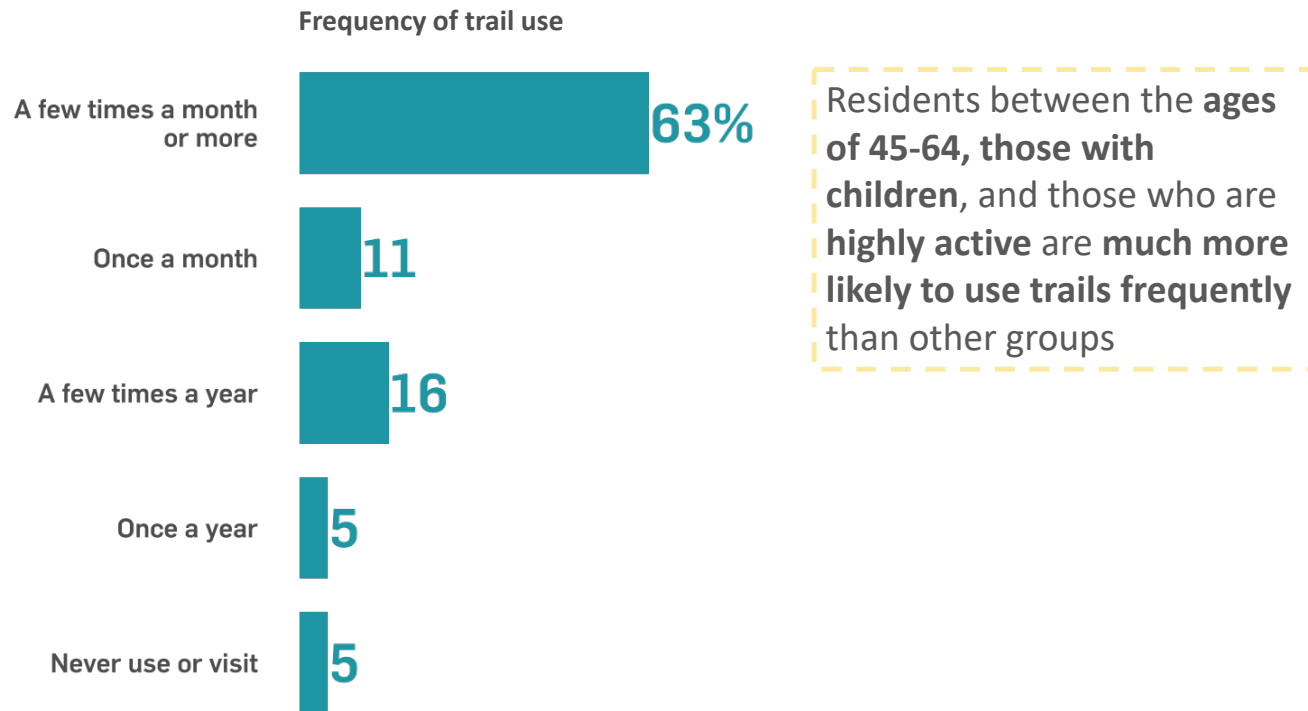




The survey also asked respondents about the frequency and duration of household local trail use, with the majority of respondents (63 percent) indicating they use city trails a few times a month or more (see **Figure 40**). In contrast, only five percent of the respondents indicate they never use or visit city trails. Among those who use city trails, the vast majority spend between one and two hours per visit, with one in five spending two to four hours or longer per session.

Figure 40. Community Survey - Trail Use

## MOST RESIDENTS USE TRAILS REGULARLY



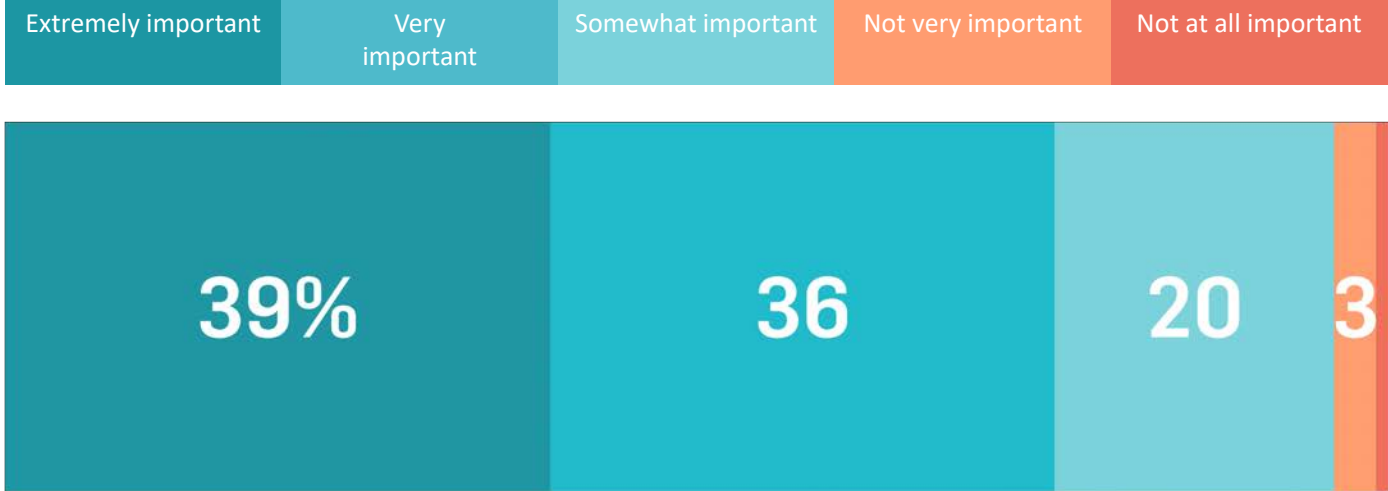


Ninety-five percent of respondents indicate that it is at least somewhat important to have trails within walking distance of their home (i.e., within a half mile or 10 minutes), with three out of four respondents indicating it is very or extremely important (see **Figure 41**). Just five percent of respondents indicate it is not important to have trails close to home.

Figure 41. Community Survey - Trail Proximity

# MOST RESIDENTS WANT TRAILS CLOSE BY

How important it is for Draper residents to have a trail within walking distance of their home

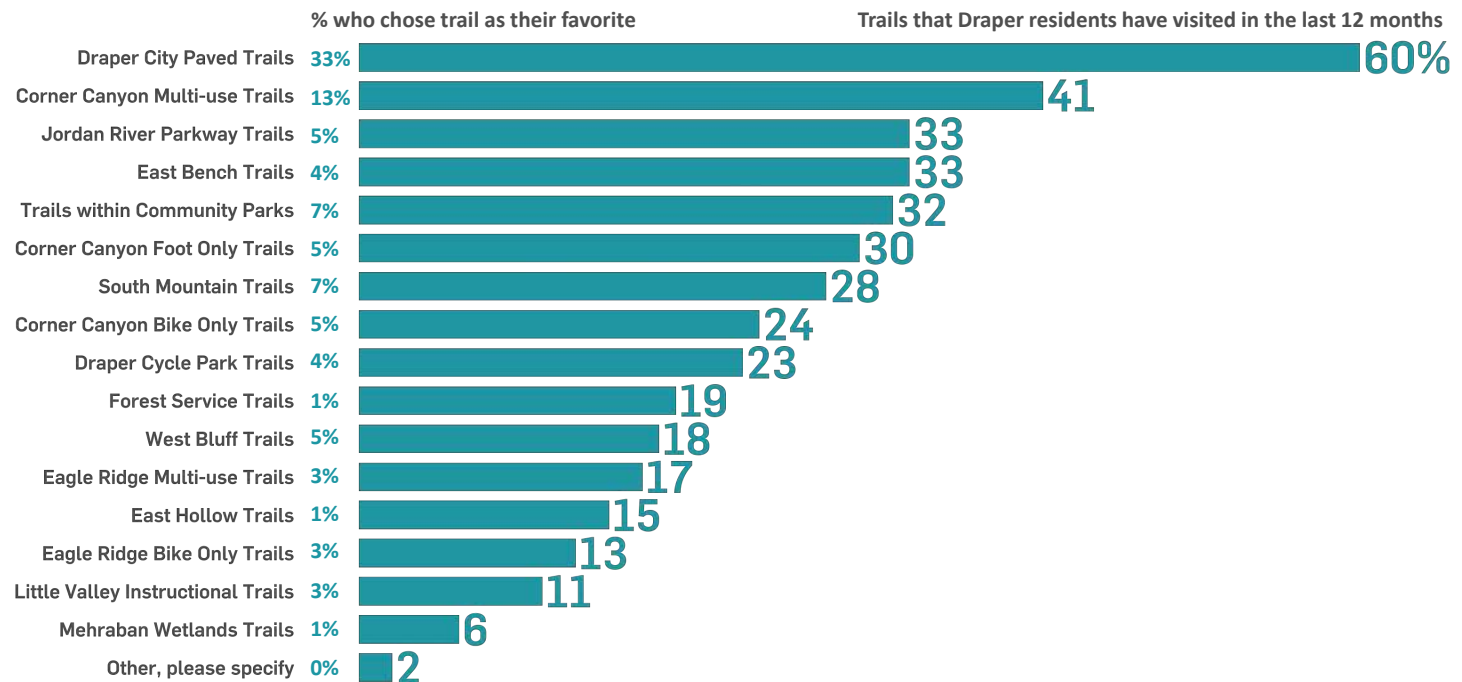




The survey asked respondents which city trails they visited in the preceding 12-month period. As indicated in **Figure 42**, the city’s paved trails are the most-visited trails, used by nearly two-thirds of residents. These are followed closely by the Corner Canyon multi-use trails, Jordan River Parkway trails, East Bench trails, trails within community parks and Corner Canyon foot-only trails rounding out a comparable tier of most-visited trails. When asked to select their favorite trails, nearly a third of the respondents indicate that the city’s paved trails are their favorite, followed by the Corner Canyon multi-use trails, trails within community parks, South Mountain trails, Jordan River Parkway trails and Corner Canyon foot- and bike-only trails.

Figure 42. Community Survey - Most Visited Trails

## DRAPER CITY PAVED TRAILS MOST VISITED TRAILS



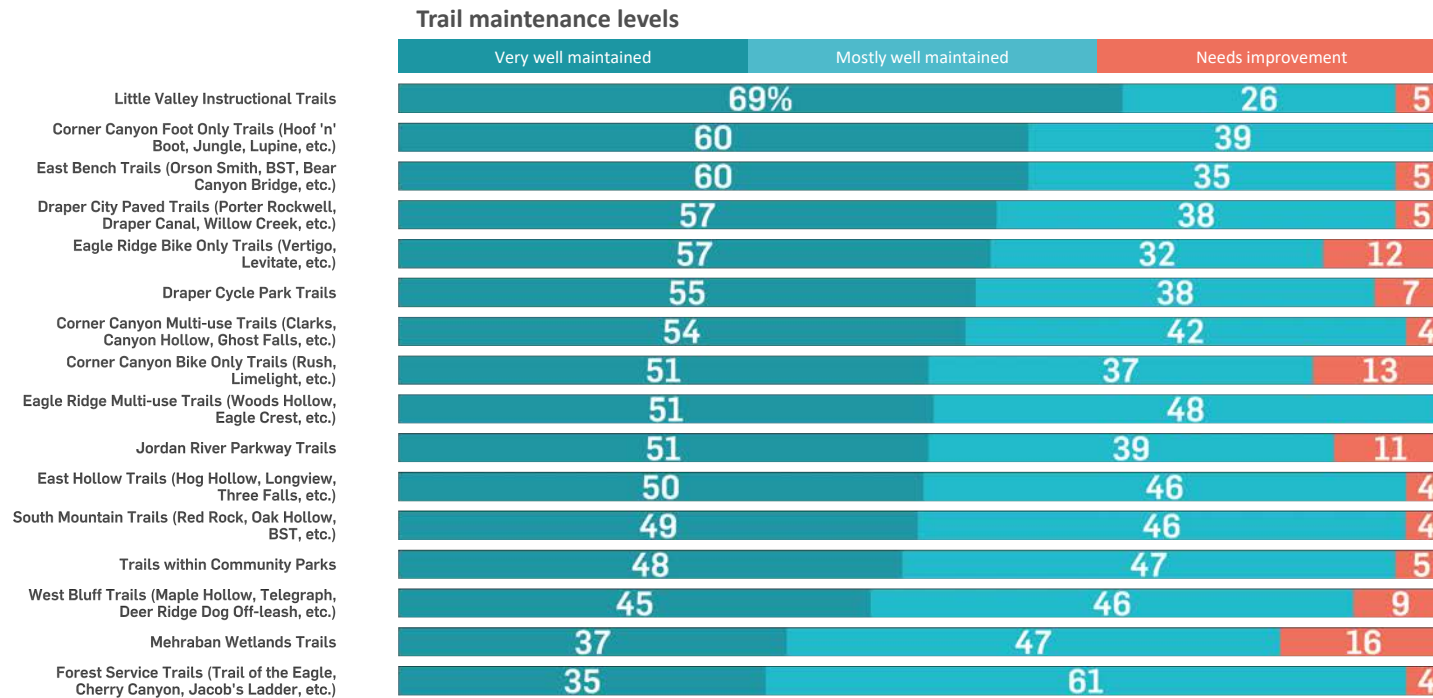


When asked to indicate how well local trails are maintained, most of the city's trails were indicated as being very well maintained. Little Valley Instructional Trails received the highest maintenance marks, followed by Corner Canyon foot-only trails, East Bench trails, Draper City paved trails, and the Eagle Ridge bike-only trails (see **Figure 43**). West Bluff Trails and Mehraban Wetlands Trails received the lowest marks, indicating they are also most in need of improvement.



Figure 43. Community Survey - Trail Maintenance

## MOST TRAILS CONSIDERED VERY WELL MAINTAINED

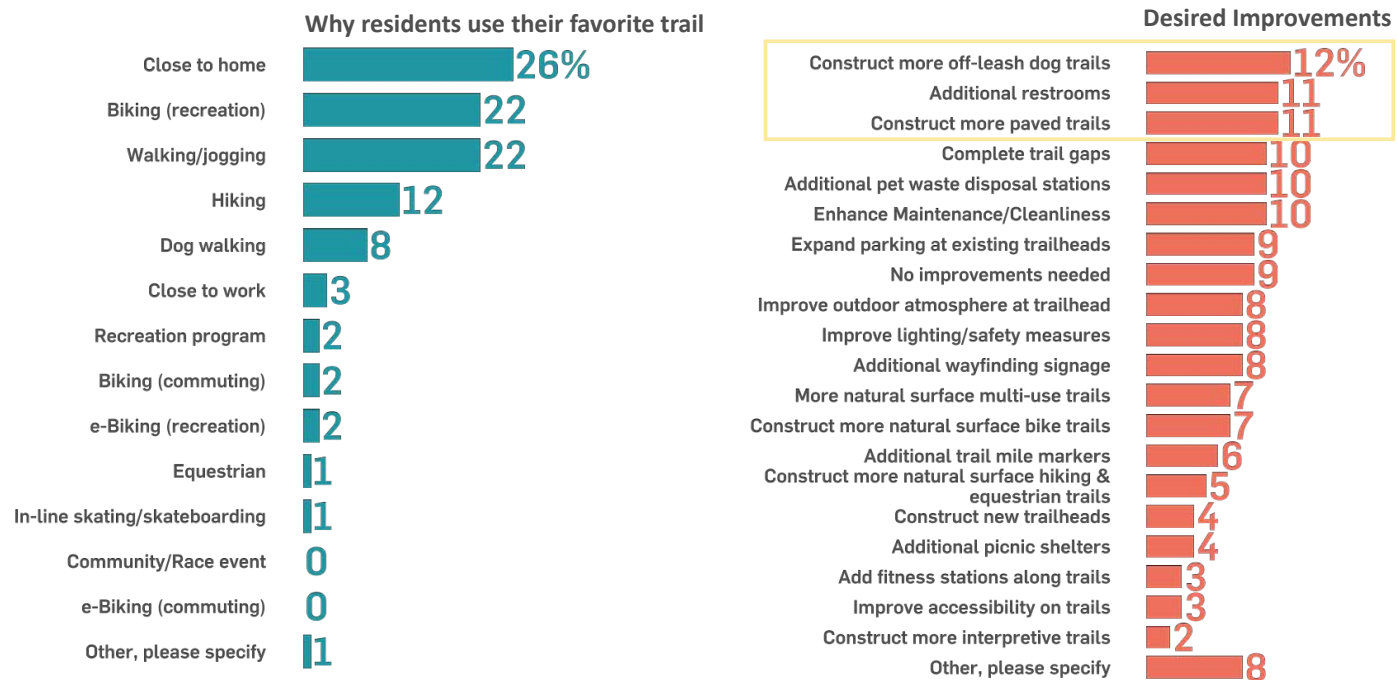




Respondents were asked to indicate why they used their favorite trails, with the proximity to home the most frequent reason given (Figure 44). This aligns with the responses to the question regarding trail proximity specifically (Figure 41). The suitability of their favorite trails for recreational biking and walking/jogging were next most frequent reasons provided for their use of those trails. When asked about desired improvements to the trails and trailheads in the city, respondents indicated that constructing more off-leash dog trails, more restrooms, and more paved trails are their priorities for improving the community trail network. The next tier of desired improvements includes completing trail gaps in the trail system, adding more pet waste disposal stations and enhancing maintenance and cleanliness.

Figure 44. Community Survey - Trail Use & Improvements

## RESIDENTS PREFER TRAILS THAT ARE CLOSE TO HOME

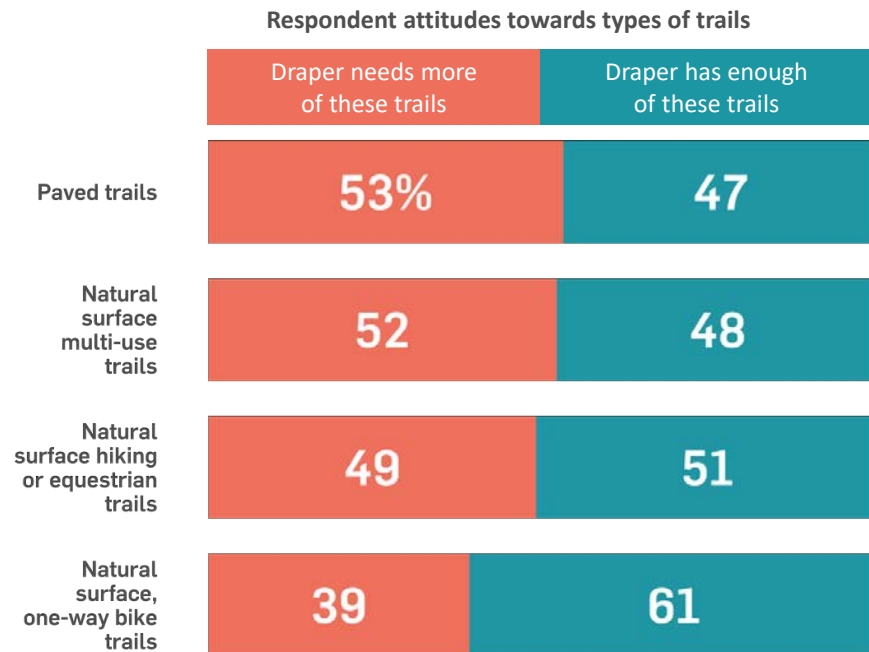


The survey asked respondents about the provision of specific trail types, with respondents indicating they are generally satisfied with the number of natural surface one way bike trails, and only 39 percent of respondents indicating that the city needs more of these types of trails (see **Figure 45**). Respondents are generally neutral on whether Draper needs more natural surface hiking or equestrian trails, while a distinct majority indicate the city has enough natural surface, one-way bike trails.



Figure 45. Community Survey - Desired Trail Types

## RESIDENTS THINK THERE ARE ENOUGH ONE-WAY BIKE TRAILS



### What other trails would Draper residents like to see more of?

*"Please do not build mtn biking trails with features and then call them multi use trails! This is so dangerous for hikers. We need single use trails."*

*"Paved trails in natural areas that people in wheelchairs can use."*

*"More off leash dog parks with walking or biking trails."*

*"People/hiking only trails, versus bikes and hikers. Sometimes bikes don't wish to share the trail and it's nice to hike without bikes in the trail."*



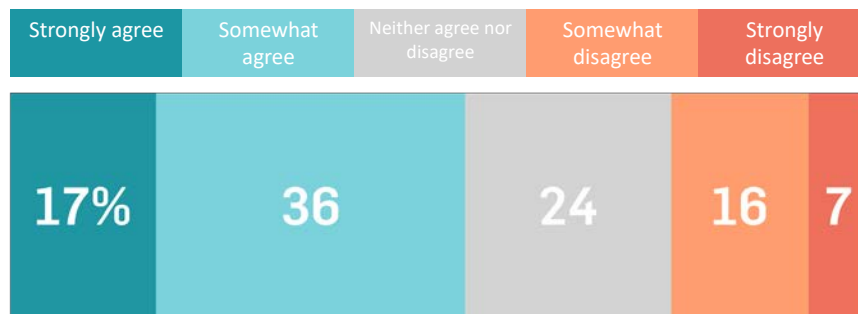


Regarding the needs of different trail users, 53 percent of respondents believe that different trail user groups (cyclists, runners, hikers, walkers, equestrian users, dogs and their owners, for example) conflict with one another. Less than a quarter are neutral in their response, and just under a quarter indicate they are not in conflict. The most popular solution for resolving user group conflict is to create separate, designated trails for different user groups (**Figure 46**).

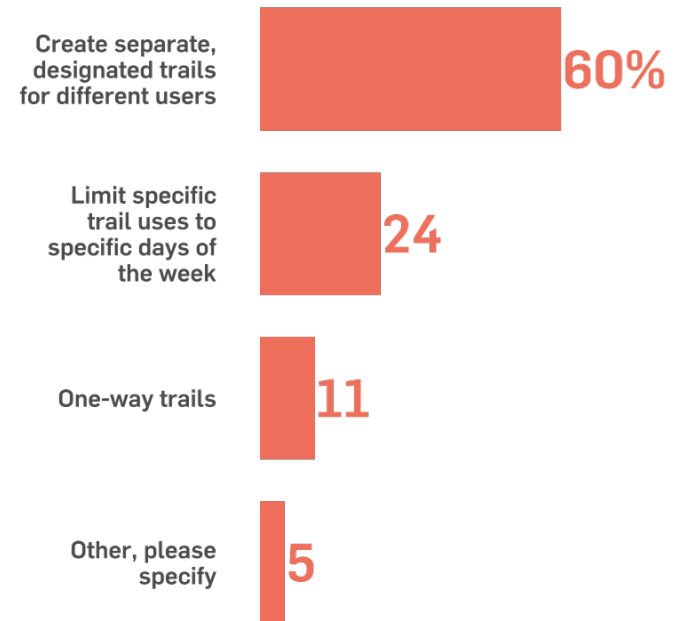
Figure 46. Community Survey - Trail Use Conflicts & Solutions

## RESIDENTS WANT SEPARATE TRAILS FOR DIFFERENT USES

“Various user groups on Draper open space trails often cause conflict with one another”



Solutions for resolving various user group conflict



## PUBLIC SCOPING OPEN HOUSE

Numerous comments regarding city trails were made during the public scoping open house meeting, which are summarized below.

- » The city's trails are great, including the off-leash dog trails.
- » Add more signage for safety, use regulations, and route/wayfinding.
- » Find ways to reduce conflicts such as alternating days like Millcreek Canyon and separating user groups completely. Some people were opposed to alternating days.
- » Clarify the city's policy on e-bikes and develop a plan to deal with potential conflicts.
- » Ensure trail designs align with the needs of all user groups of each trail.
- » Need to provide a few more beginner mountain bike trails.

Specific trail connections or improvements requested during this meeting include:

- » Hiking-only between Hidden Meadows and Jacob's Ladder trails.
- » Connect the mountain bike trails to the paved trails in the city across Highland Drive.
- » Implementation of a notification system/calendar that lets community members know when the high school mountain bike team will be using the trails so others can avoid those high-use times if they wish.
- » Better maintenance on trails, such as trimming low hanging branches.

## WEBSITE & FOCUS GROUPS

The planning team met with eight focus groups, six of which provided information specifically related to trails. Comments relevant to trails are summarized below.

### Trail Focus Group

The trails focus group included representatives from the city's Parks and Trails Committee, Arena Events Committee, city staff, and a

representative from the Jordan River Commission. The following is a summary of comments related specifically to trails:

- » Conflicts are problematic and occur mostly on multi-use trails. Trail etiquette is a challenge.
  - » Need more directional trails and user specific trails.
  - » If you do need to do multi-use trails, pair hiking with uphill biking only.
  - » Alternating days should be the last resort for managing conflicts.
- » Good signage is also crucial to ensure people are using the correct trails.
- » Connection to Jordan River
  - » The Point development is supposed to connect the river to the rest of the city, improving access for people and wildlife.
  - » Not much water in the Jordan River at certain times of the year, which is challenging for people wanting to recreate on the water.
  - » The Jordan River Commission has been working to improve river access with more boat launches, including one at Rotary Park in Draper.
- » Ideas for Deer Ridge – dog friendly/off-leash trails, instructional trails, frisbee golf.
- » City does a great job with trails and trailheads, but small improvements are needed. Specific trails or improvements requested include:
  - » Additional signage.
  - » Need more instructional trails and more technical features.
  - » Need trails for people that like to bike with their dogs.
  - » Explore ideas for reassigning directional use on existing trails.
  - » Create longer loop options for mountain biking and connect more of the city's existing trails to each other.
  - » Balance the number of hiking and biking trails in the city, some funding depends on that balance.
  - » Explore ideas for converting old roads and other unofficial trails into official city trails.
  - » Tie city trails in with Lehi and Alpine trails, and new trails coming in The Point – maximize partnerships.
  - » Provide more trails for people with their dogs.



- » Connections to city parks and school are important.
- » Equestrian-specific needs:
  - » Add an equestrian/hiking only trail to get from Andy Ballard Equestrian Center to the Hoof 'n' Boot Trail.
  - » Provide education for all trail users on trail etiquette and how to safely pass horses on trails.

### Draper City Diversity and Inclusion Committee Focus Group

There is a lack of user group diversity on the city's trails. The city could host hikes that reach out to different ethnic, religious and other groups to help build a sense of camaraderie in the community. The city could also reach out to different groups to help with trail cleanup.

Other General Trail Comments from the Diversity and Inclusion Committee includes:

- » The community need more education on trail etiquette, though high school mountain bike team members have been taught well.
- » Appreciates user specific trails.
- » Need a better distribution of restrooms at trailheads.
- » Consider more programming on the city's trails, like guided walks to the Jordan River and multi-cultural events with the sundial monument as a destination.

### Historic Preservation Commission Focus Group

Interpretive signage along trails has been completed by the Draper Historic Preservation Commission, which also created the walking tour of historic sites and structures in the city. Other trails in the city are potential sites for interpretation.

### Parks and Events Focus Group

The Jordan River Trail Master Plan discusses the "water trail" along the Jordan River which passes through Draper City. The recreational corridor still features numerous hazards for people recreating on the river. There is a major portage required around the canal in South Jordan and two dams at the Point of the Mountain present difficulties

connecting the Utah County portion of the river to Salt Lake County. There are also portions of the river that have very little water, as in Bluffdale at times. Safety improvements on the river are gradually being implemented, such as the dam at 4600 South that is being removed completely. There are also ongoing discussions about how to connect the Utah and Salt Lake County stretches of the river.

### "The Point" Focus Group

"The Point" is designed to be a community that emphasizes walkability, with everything (i.e. jobs, housing, retail) within a 15-minute walk. The main trail concept is to connect Corner Canyon to the Jordan River as part of a "River to Range Trail", which will provide recreational and active transportation opportunities in addition to a wildlife migration corridor. Greenways throughout "The Point" will provide ways for people to get around without getting on a road. Safe crossings for trails at major roadways such as I-15, Bangerter Highway, 13800 South, South Fork Drive, and 200 West are another important feature, with the significant grade changes across I-15 requiring major infrastructure inputs to meet accessibility needs. The State of Utah may fund the central portion of the River to Range Trail as part of early infrastructure funding agreements.

### Youth Focus Group

The Draper Youth Council provided the following feedback on aspects of the city's park, recreation and trail network. Trail specific comments include:

- » Loves the city's trail system and use the trails all the time.
- » Appreciates user designated trails and want to see more trails separated by user groups.
- » Directional trails are helpful so there's less stopping for everyone.
- » Group expressed both support and opposition to alternating days as a tool to manage user group conflicts.
- » Dangerous trail crossings need to be addressed, such as 13800 South by the bridge along the Porter Rockwell Trail.
- » Lighting along the Porter Rockwell Trail would also be great.
- » Need more maps throughout the city for route finding.

## RELATED STUDIES

There are several recent studies that directly or indirectly address trails in Draper. The following is a summary of the reports and findings.

### DRAPER CITY ACTIVE TRANSPORTATION PLAN 2020

The city recently completed the *Draper Active Transportation Plan 2020<sup>1</sup> (ATP)* in partnership with Sandy City and the Wasatch Front Regional Council. The plan focuses on bicycle, pedestrian and “micro” mobility options such as scooters. The ATP includes an extensive public engagement process, an assessment of existing conditions, needs and gaps analyses, and an implementation plan with a prioritized list and probable costs of projects aimed at improving bicycle, pedestrian and micro mobility in Draper. Recommended multi-use path projects from the ATP are shown in **Figure 48** and **Table 13**. Tier I projects have the highest priority in the ATP and Tier III have the lowest priority, but because trail projects are often completed on an opportunistic basis, the tiered ranking in the ATP does not reflect a specific timeframe for implementation.

### DRAPER CITY TRANSPORTATION MASTER PLAN 2019

The *Draper City Transportation Master Plan<sup>2</sup> (TMP)* documents the existing bicycle and pedestrian facilities and safety issues. The TMP emphasizes the importance of bikeability and walkability within the city, and the connectivity between residential areas trails, which the plan addresses with on-street bicycle facilities. The Parks, Recreation and Trails Master Plan is specifically references as the source for recommended recreational trails in Draper.

### DRAPER CITY OPEN SPACE PLAN 2016

The *Draper City Open Space Plan 2016<sup>3</sup>* analyzes the city’s existing trails, with a particular focus on trails in the city’s natural open space areas. The plan includes extensive documentation on the city’s trails

Table 13. Active Transportation Projects (Multi-Use Paths Only)

Active Transportation Projects (Multi-Use Paths Only)	ID	Length (ft)
<b>Tier I Projects</b>		
East Jordan Canal Trail: West Boundary to Willow Springs Ln.	D1	17,553
Corner Creek Trail: 150 E to Jordan River Parkway	D3	8,226
Trail approx. 300 West: 13490 South to Pony Express Road	D4	7,937
<b>Tier II Projects</b>		
Bonneville Shoreline/Traverse Ridge Trail: Marion Vista Dr. to Traverse-Traverse Trail	D16	45,085
East Jordan Canal Trail: 11400 S to Porter Rockwell Trail	D17	6,521
Corner Creek Trail: Stokes to 1300 E	D18	5,734
Draper Canal Trail: Draper Parkway to Relation St.	D19	4,641
Sunrise Trail: approx. Bubbling Brook Ln. to Lone Peak Pkwy.	D20	4,350
Porter Rockwell Trail Connection: 12300 S. to Draper City Park	D23	2,161
Draper Station Connection: Green Clover Rd. to Fronrunner Blvd.	D24	869
970 E: Pioneer Rd. to Draper Pkwy.	D25	810
<b>Tier III Projects</b>		
Galena Loop Trail: Willow Creek Trail to Cephus Cir.	D34	4,660
Crescent Willow Creek Trail: 11400 S. to 11500 South	D35	4,621
Galena Loop: Alan Point Dr. to approx Windmill Gate Cv.	D36	3,455
Sunrise Link Trail: 12300 S. to Canal	D37	2,251
Wheadon Trail: Draper Canal Trail to East Jordan Canal Trail	D38	2,087
Sunrise Trail: Opportunity Way to approx. Beverlee Ann Dr.	D39	1,431
South Pointe Trail: Highland Dr. to approx. Chamonix Ct.	D40	1,256
Osborne Trail Connection: Osborne Ln. to Highland Dr.	D41	974
Mehraban Wetland Connector Trail: 800 E to Porter Rockwell Trail	D42	815

and trailheads, including existing conditions analyses, standards, management strategies, and recommended improvements to the trail system, including opinions of probable costs for specific, prioritized improvements.

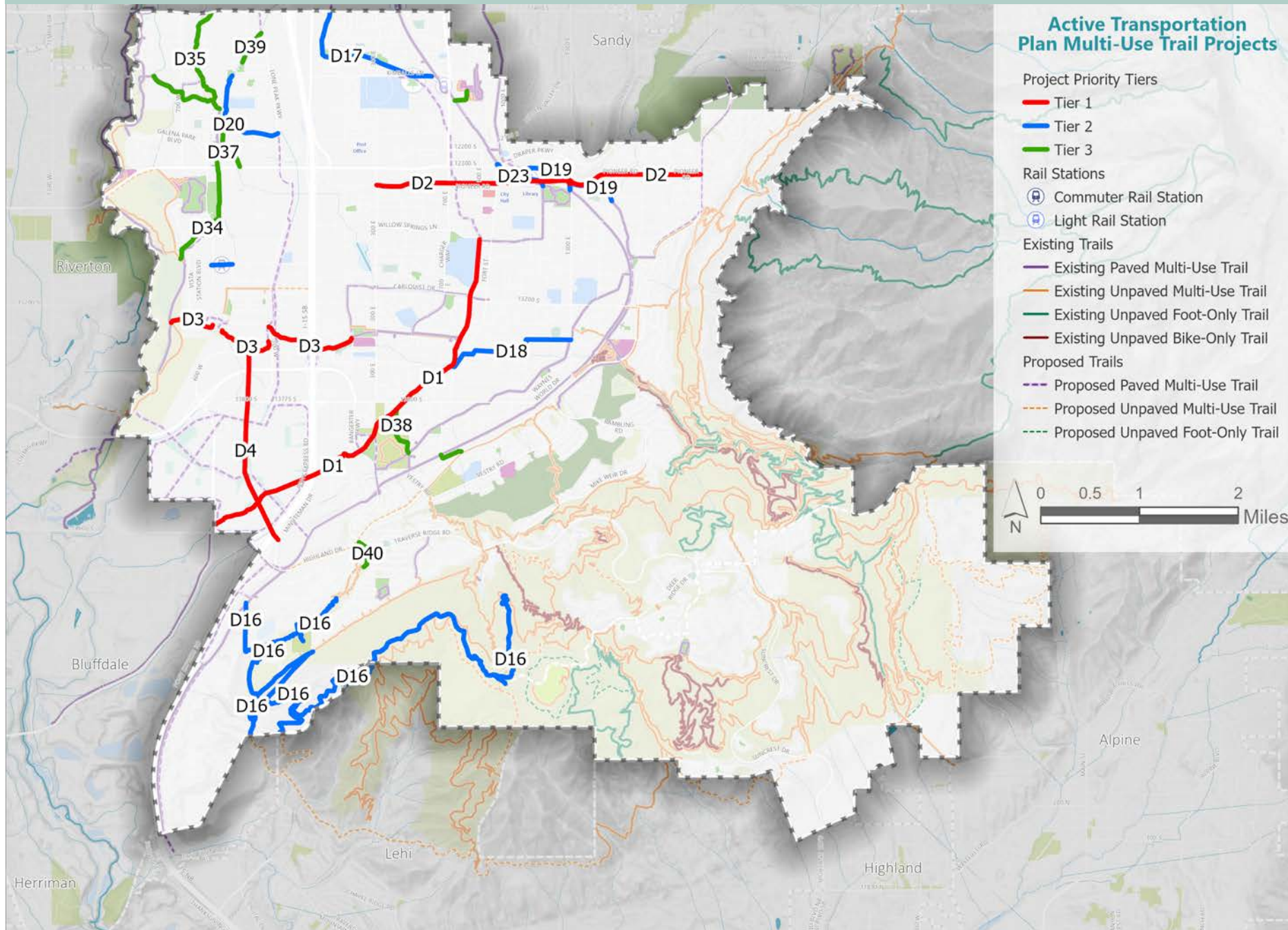
1 <https://www.draperutah.gov/288/Master-Plans>

2 <https://www.draperutah.gov/288/Master-Plans>

3 <https://www.draperutah.gov/955/Open-Space-Master-Plan>



Figure 47. Tier I, II and III Multi-Use Path Projects from the Active Transportation Plan





The trail recommendations in this master plan are based on the recommendations in the Active Transportation Plan and the Open Space Plan, with a few minor revisions, including updates to the city’s trail system and potential new trail connections that are focused on the recreational trail network. All three plans should be considered in tandem.

## EXISTING TRAIL SYSTEM

This section illustrates, describes and summarizes the city’s extensive network of trails, including the different types of trails, trailheads and trail crossings within Draper. The resulting trail system is known to be highly functional and appealing to both residents and visitors.

### EXISTING DRAPER CITY TRAILS

As indicated in **Table 14** and shown on **Map 5**, there nearly 152 miles of existing trails in Draper. These include paved and unpaved multi-use trails, unpaved foot-only trails, and unpaved bike-only trails. There are also approximately 50 miles of trails that are adjacent to and accessible from the Draper City trail system. The following is an assessment of each type of existing city trail.

*Table 14. Existing Draper City Trails*

Existing Trails	Miles
Paved Multi-Use Trails	27.01
Unpaved Foot-Only Paths	17.39
Unpaved Bike-Only Trails	17.83
Unpaved Multi-Use Trails	89.66
<b>Total Existing Trails</b>	<b>151.89</b>

## Bike Lanes and Routes

On-street bicycle facilities are not addressed as part of this master plan. Information on existing and proposed on-street bicycle facilities can be found in the Draper City Active Transportation Plan 2020<sup>4</sup> and the Draper City Transportation Master Plan 2019<sup>5</sup>.

## Sidewalks

In addition to multi-use and foot- and bike-only recreational trails, a comprehensive and generally continuous system of sidewalks has been established throughout the city to facilitate walking and improve connectivity. Current policy requires sidewalks to be located on both sides of all local, collector and arterial streets. The Draper Active Transportation Plan 2020 provides a detailed inventory and analysis of existing sidewalks and other pedestrian facilities in the city, as well as a list of projects to improve pedestrian safety and connectivity. The plan also includes a list of missing sidewalk segments recommended for priority implementation.

4 <https://www.draperutah.gov/288/Master-Plans>

5 <https://www.draperutah.gov/288/Master-Plans>



*Ebenezer Brown Trail*



# PARKS, RECREATION & TRAILS MASTER PLAN

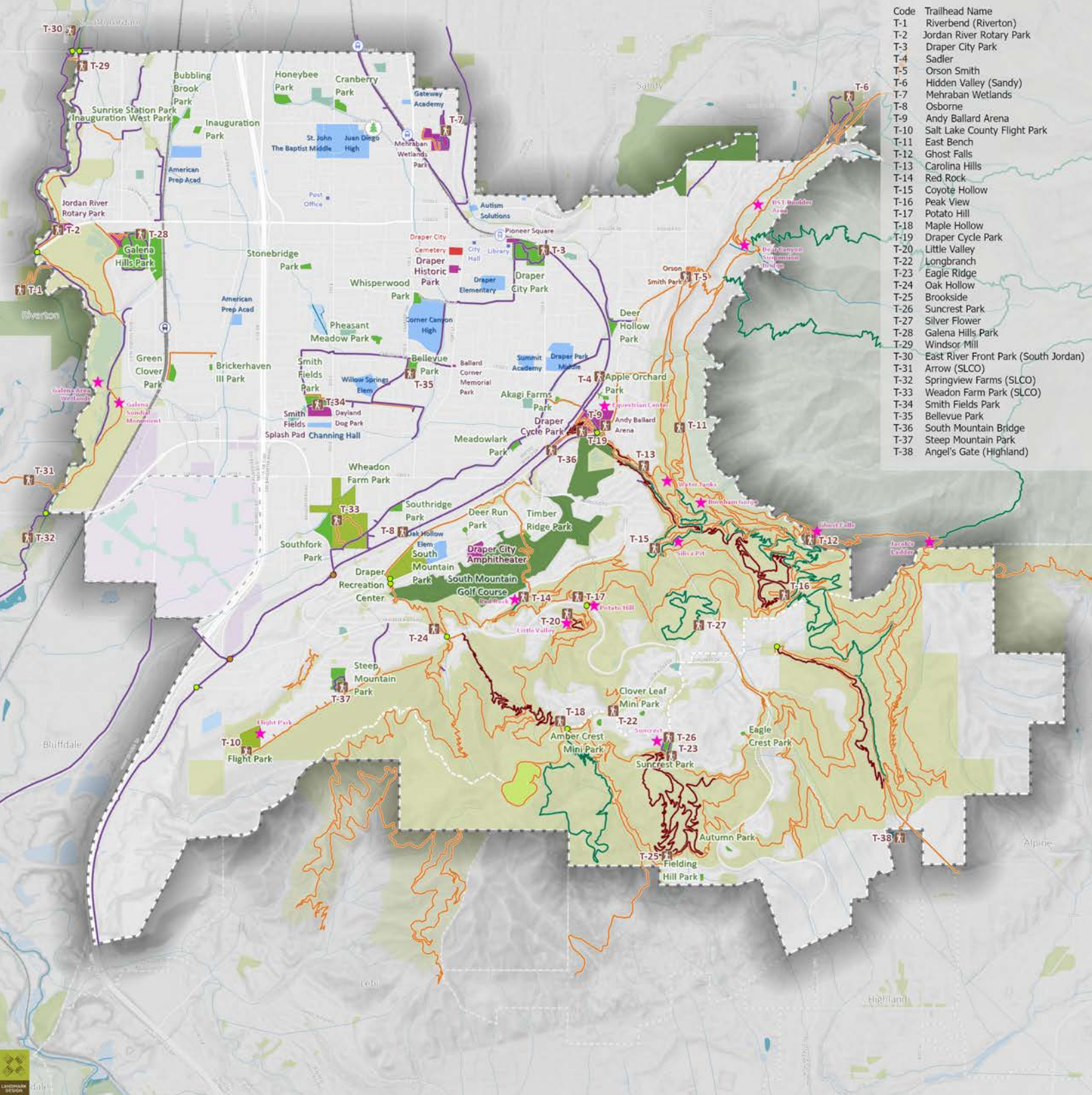
## MAP 5: Existing Trails

- Code Trailhead Name
- T-1 Riverbend (Riverton)
- T-2 Jordan River Rotary Park
- T-3 Draper City Park
- T-4 Sadler
- T-5 Orson Smith
- T-6 Hidden Valley (Sandy)
- T-7 Mehraban Wetlands
- T-8 Osborne
- T-9 Andy Ballard Arena
- T-10 Salt Lake County Flight Park
- T-11 East Bench
- T-12 Ghost Falls
- T-13 Carolina Hills
- T-14 Red Rock
- T-15 Coyote Hollow
- T-16 Peak View
- T-17 Potato Hill
- T-18 Maple Hollow
- T-19 Draper Cycle Park
- T-20 Little Valley
- T-22 Longbranch
- T-23 Eagle Ridge
- T-24 Oak Hollow
- T-25 Brookside
- T-26 Suncrest Park
- T-27 Silver Flower
- T-28 Galena Hills Park
- T-29 Windsor Mill
- T-30 East River Front Park (South Jordan)
- T-31 Arrow (SLCO)
- T-32 Springview Farms (SLCO)
- T-33 Weadon Farm Park (SLCO)
- T-34 Smith Fields Park
- T-35 Bellevue Park
- T-36 South Mountain Bridge
- T-37 Steep Mountain Park
- T-38 Angel's Gate (Highland)

- ### Trail Facilities
- Existing Grade-Separated Crossing
  - Temporary Grade-Separated Crossing
  - Existing Trailhead
  - Point of Interest
  - Existing Paved Multi-Use Trail
  - Existing Unpaved Multi-Use Trail
  - Existing Unpaved Foot-Only Trail
  - Existing Unpaved Bike-Only Trail

- ### Parks & Open Space
- Existing City Park
  - Existing County Owned Park
  - Existing Special Use Park
  - Existing Trailhead Park
  - Existing City Cemetery
  - Existing Golf Course
  - Existing Private Park
  - Golf Course in Adjacent Community
  - Existing Open Space
  - Corner Canyon Off-Leash Dog Area

- Commuter Rail Station
- Light Rail Station
- Existing School
- Federal Land
- State Land
- Wetlands
- Lakes
- Perennial Stream/River
- Canal/Ditch/Other Waterway
- Intermittent/Ephemeral Stream/River



### Paved Multi-Use Trails

As shown in **Table 15**, there are 27.01 miles of existing paved multi-use trails in the city. Several of these types of trails, including the Porter Rockwell Trail, Point of the Mountain Trail, Draper Canal Trail, and Jordan River Parkway Trail serve as regional trails, linking the city with adjacent communities and regional destinations, as illustrated in **Figure 48** and summarized in the callout below. The remaining paved multi-use trails are local trails that support recreational trail uses and provide a finer grain of trail connectivity within the city. An additional approximate of 50 miles of trail are adjacent and accessible from the Draper City trail system.

### EXISTING & PROPOSED REGIONAL TRAILS

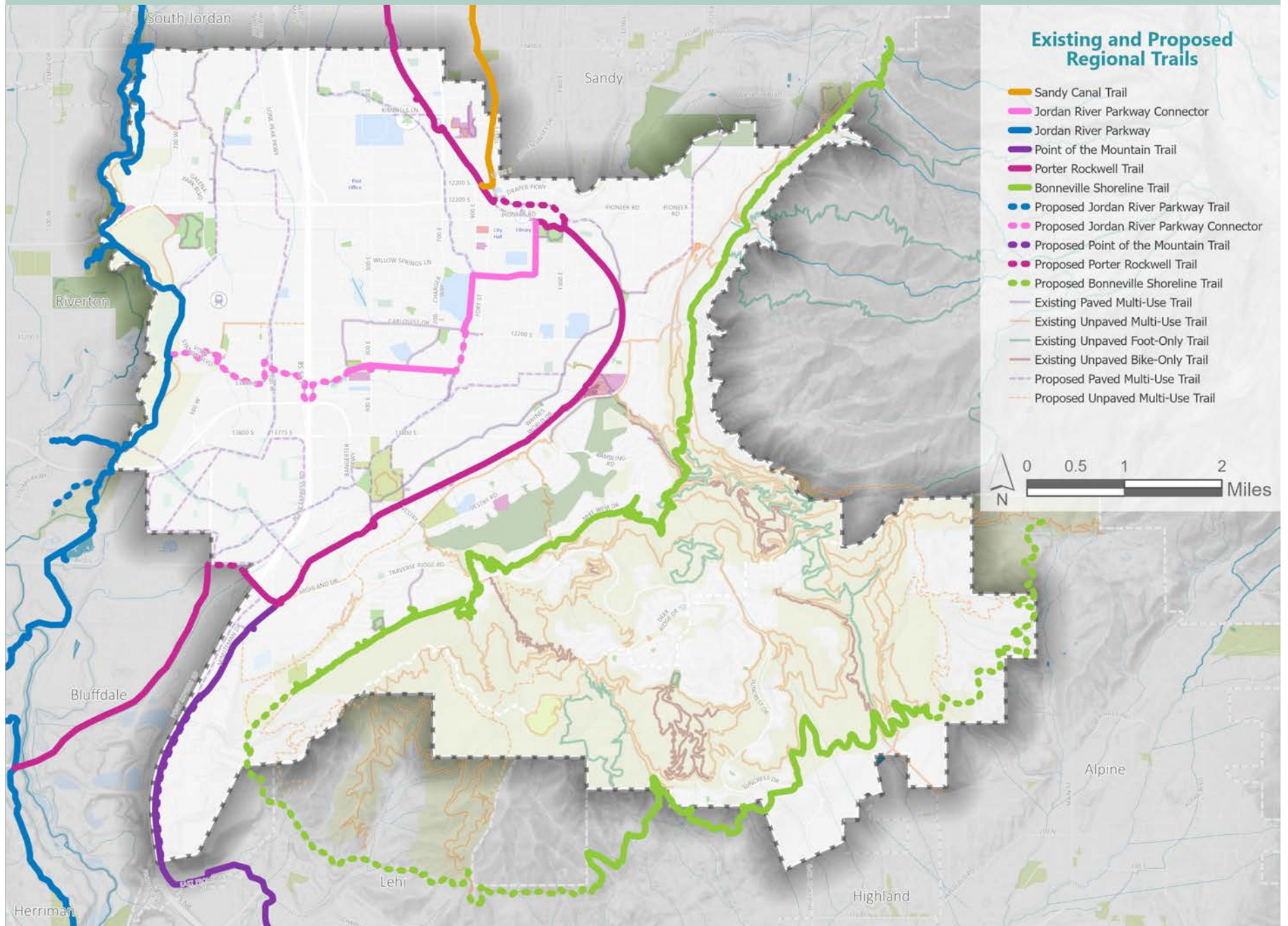
- » Bonneville Shoreline Trail
- » East/West Connector (Willow Creek Trail, East Jordan Canal Trail, Corner Creek Trail)
- » Jordan River Parkway
- » Point of the Mountain Trail
- » Porter Rockwell Trail
- » Sandy Canal Trail



Table 15. Existing Paved Multi-Use Trails

Existing Trails	Miles
Alan Point Trail	0.26
Bellevue Trail	0.45
Bunny Bradley Trail	0.50
Carlquist Trail	1.41
Creek View Access Trail	0.05
Deer Hollow Trail	0.21
Draper Canal Trail	3.32
Draper Park Trail	0.43
Ebenezer Brown Trail (Corner Creek)	0.67
Galena Hills Park Trail	0.81
Jordan River Parkway	4.04
Mehraban Wetland Park Trail	0.50
Phebe Brown Trail (East Jordan Canal)	0.70
Point of the Mountain	2.38
Porter Rockwell Trail	6.68
Sadler Trail	0.14
Sandy Canal Trail	0.66
Smithfields Park Trails	0.18
Steep Mountain Park Paths	0.29
Steep Mountain Trail	0.35
Suncrest Park Loop	0.26
Valle di Vill Trail	0.33
Vista Station Trail	0.16
West Willow Creek Trail	1.12
Wheadon Trail	0.20
Willow Creek Trail	0.91
<b>Total Paved Multi-Use Trails</b>	<b>27.01</b>

Figure 48. Regional Trails



Paved multi-use trails are typically marked by the following characteristics:

- » Paved with concrete or asphalt
- » 10' minimum widths
- » Include soft shoulders and are separated from adjacent roads wherever possible
- » May incorporate ramps, access points and other features to maximize use and accessibility
- » Directly or indirectly link with trailheads and access points
- » Fulfill both recreation and transportation functions
- » Support bicycling, walking, and skateboarding, in-line skating
- » Prohibit motorized uses
- » Support safe routes to schools approaches and provide connections with employment areas, recreational sites, community destinations and centers
- » Include restriction gates, signs, benches, and other features that increase user satisfaction, comfort and safety

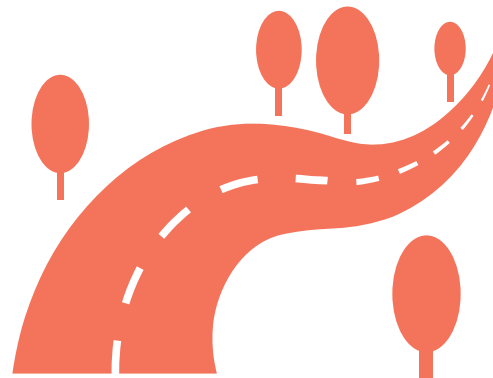
### Unpaved Foot-Only Trails

There are 17.39 miles of existing unpaved foot-only trails in Draper City (see **Table 16**). These are local recreational trails that provide a finer grain of connectivity within the city's trail system, with a direct focus on the foothills and natural areas of the community. These trails are developed to help address user conflicts by separating user groups. Unpaved foot-only trails are typically characterized by the following:

- » Fulfill recreation functions
- » Support hiking, trail running and equestrian use
- » Prohibit motorized use
- » Provide connections with recreational sites and provide points of interest
- » Include amenities such as signage and wayfinding information, benches, etc
- » Separated from adjacent roads whenever possible
- » Directly or indirectly link with trailheads and access points

Table 16. Existing Unpaved Foot-Only Trails

Existing Trails	Miles
Burnham Creek East Trail	0.11
Burnham Creek West Trail	0.26
Casper Trail	0.23
Cherry Canyon Trail (Forest Service)	0.32
Coyote Hollow Foot Path	1.15
Creekview Foot Path	0.46
Forget-Me-Not Foot Path	0.36
Hidden Meadows Foot Path	1.17
Hoof 'n' Boot Path	5.43
Hyde 'n' Seek Foot Path	0.56
Jungle Trail	0.15
Lupine Hiking trail	2.06
Memorial Cove	0.06
Peacemaker Access Foot Trail	0.08
Potato Hill Summit Foot Path	0.14
Phantom Foot Path Trail	0.59
Red Rock Trail	0.19
Telegraph Foot Path	3.78
Trail of the Eagle (Forest Service)	0.29
<b>Total Unpaved Foot-Only Trails</b>	<b>17.39</b>





Ann's Trail

### Unpaved Bike-Only Downhill Trails

There are 17.83 miles of existing unpaved bike-only trails in the city (see **Table 17**). These are also local trails intended for recreational trail use primarily in the hillsides and natural areas of the city. These trails are developed to help address user conflicts by separating user groups.

Table 17. Existing Unpaved Bike-Only Downhill Trails

Existing Trails	Miles
Achtung Baby Trail	2.14
Cycle Park Jump Lines/Pump Course Trails	0.54
Gas Line Trail	0.58
Levitate Trail	1.19
Lightning Trail	0.16
Little Valley A Trail	0.21
Little Valley B Trail	0.12
Maple Hollow Downhill Trails	2.67
Rattle 'n' Hum Trail	1.53
Rush Trail	4.84
Thunder Trail	0.11
Vertigo Trail	2.03
Zooropa Trail	1.71
<b>Total Unpaved Bike-Only Trails</b>	<b>17.83</b>



Maple Hollow Trail (Christian Harned)

Unpaved bike-only trails are typically characterized by the following:

- » Fulfill recreation functions
- » Are constructed to International Mountain Bicycling Association (IMBA) trail standards in the *Guidelines for a Quality Trail Experience: Mountain Bike Trail Guidelines*<sup>6</sup> (published in partnership with the U.S. Bureau of Land Management)
- » Support mountain biking by allowing more challenging features not provided on multi-use trails
- » Prohibit motorized use
- » Provide connections with recreational sites and points of interest
- » Include amenities such as signage and wayfinding information, and bike features such as jumps, bank turns, and table tops
- » Are separated from adjacent roads wherever possible
- » Directly or indirectly link with trailheads and access points

### Unpaved Multi-Use Trails

There are 89.66 miles of unpaved multi-use trails in Draper at present. The Bonneville Shoreline Trail is the city's primary unpaved multi-use regional trail, as illustrated in **Table 18**. This trail links the city with adjacent communities and destinations.

Unpaved multi-use trails are typically noted by the following characteristics:

- » Fulfill recreation functions
- » Constructed to meet International Mountain Bicycling Association (IMBA) multi-use trail standards
- » Support mountain biking, hiking, trail running and equestrian use
- » Prohibit motorized uses
- » Provide connections with recreational sites and points of interest, and the foot-only and bike-only trails
- » Include amenities such as signage and wayfinding and interpretive information, benches and picnic tables
- » Separated from adjacent roads whenever possible
- » Directly or indirectly link with trailheads and access points

Table 18. Existing Unpaved Multi-Use Trails

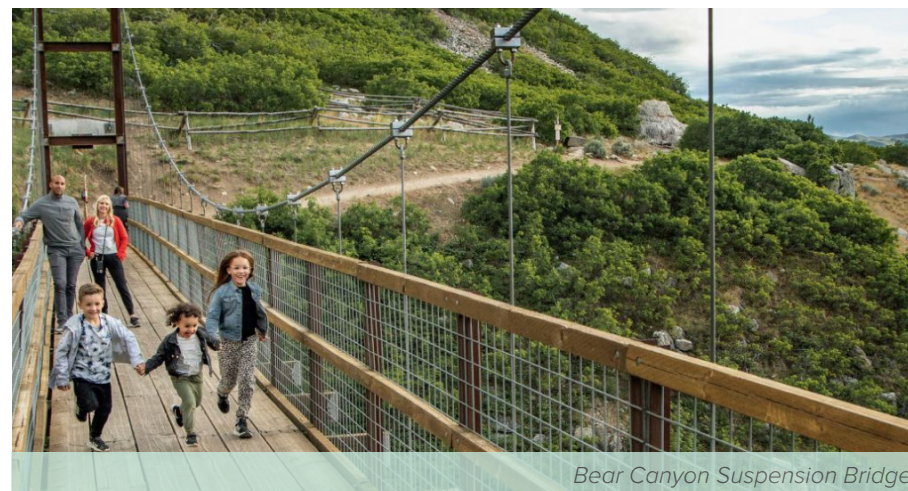
Existing Trails	Miles
Akagi Park Trail	0.28
Alan Point Trail	0.25
Ann's Trail	5.42
Aqueduct Trail	2.74
Auburn Ridge	0.08
Bear Canyon Loop	0.34
Bonneville Shoreline Trail	10.26
Brickerhaven Trail	0.55
Brock's Point Trail	0.38
Canyon Hollow Trail	2.44
Canyon Pointe Trail	0.12
Carolina Hills Trail	0.17
Carpe Diem Trail	3.11
Clark's Trail	1.28
Creek View Trail	0.56
Cycle Park Trails	1.61
Deer Ridge Drive	1.45
Eagle Crest Trail	3.02
Ebenezer Brown Trail	0.32
Edelweiss Trail	1.23
Fango Trail	2.60
Galena Canal Road	0.76
Galena Hills Park Trails	0.38
Gas Line Trail	0.81
Ghost Falls Trail	1.72
Hidden Valley Trail	0.54
Highland Drive Trail	2.97
Hog Hollow Road	1.49

Table 18. Existing Unpaved Multi-Use Trails Continued

Existing Trails	Miles
Jordan River Parkway Equestrian Trail	1.52
Lexi Ethan Trail	0.65
Little Valley C Trail	0.37
Little Valley D Trail	0.18
Little Valley Loop	0.69
Little Valley Main Trail	0.19
Longview Trail	3.21
Lower Corner Canyon Trail	1.33
Maple Hollow Downhill Trail Access	0.12
Maple Hollow North Trail	1.11
Maple Hollow Road	0.74
Maple Hollow South Trail	1.95
Mehraban Wetlands Park Trail	0.31
Mercer Hollow Trail	2.15
Mercer Mountain Trail	1.11
Oak Hollow Trail	1.05
Oak Vista Trail	0.52
Orson Smith Trails	1.01
Peacemaker Trail	0.98
Peak View Interpretive Trail	0.25
Peak View Road	0.08
Peak View Trail	2.14
Pork U-Pine Trail	0.91
Potato Hill Overlook	0.07
Potato Hill Trail	0.61
Quail Trail	0.33
Ralph's Trail	0.35
Rattler Lower Connector Trail	0.19

Table 18. Existing Unpaved Multi-Use Trails Continued

Existing Trails	Miles
Rattler Trail	1.20
Rattler Upper Connector Trail	0.10
Red Potato Trail	0.74
Sadler Trail	0.75
Silica Pit Trail	0.13
Smith Fields Park Trail	0.22
South Pointe Trail	0.46
Spring Hollow Trail	1.18
Sweet Caroline Trail	0.62
Three Falls Trail	0.69
Traverse Traverse Trail	2.62
Turkey Road	1.85
Two Hollows Trail	1.91
Upper Corner Canyon Road	3.48
Weadon Farm Park Paths	0.47
Woods Hollow Trail	2.24
<b>Total Unpaved Multi-Use Trails</b>	<b>89.66</b>



Bear Canyon Suspension Bridge



## TRAILHEADS

The Draper City trail system is served by 38 trailheads (see **Map 5**), as well as numerous trail access points. As indicated, a variety of city and county parks and recreation facilities, such as Jordan River Rotary Park, Draper City Park, Andy Ballard Arena, and Wheadon Farms Park, serve as multi-purpose park, recreation facility and trailhead locations. Other trailheads are designed solely for trail access and do not include park amenities, such as Potato Hill, Ghost Falls, and Coyote Hollow. The *Draper Open Space Plan* contains a detailed inventory and description of existing trailheads, including proposed improvements and recommendations for new trailheads.

### EXISTING TRAIL HEADS

- |                           |  |                                       |
|---------------------------|--|---------------------------------------|
| » Andy Ballard Arena      | » East River Front Park (South Jordan) | » Sadler Salt Lake County Flight Park |
| » Angel's Gate (Highland) | » Galena Hills Park                    | » Silver Flower Park                  |
| » Arrow (SLCO)            | » Ghost Falls (Sandy)                  | » Smith Fields Park                   |
| » Bellevue Park           | » Hidden Valley (Sandy)                | » South Mountain Bridge               |
| » Brookside               | » Jordan River Rotary Park             | » Springview Farms (SLCO)             |
| » Carolina Hills          | » Little Valley                        | » Steep Mountain Park                 |
| » Coyote Hollow           | » Longbranch                           | » Suncrest Park                       |
| » Draper City Park        | » Maple Hollow                         | » Wheadon Farm Park (SLCO)            |
| » Draper Cycle Park       | » Mehraban Wetlands                    | » Windsor Mill                        |
| » Eagle Ridge             | » Oak Hollow                           |                                       |
| » East Bench              | » Orson Smith                          |                                       |
|                           | » Osborne                              |                                       |
|                           | » Peak View                            |                                       |
|                           | » Potato Hill                          |                                       |
|                           | » Red Rock                             |                                       |
|                           | » Riverbend (Riverton)                 |                                       |



Ghost Falls Trailhead (IHC)

## TRAIL CROSSINGS

Existing trail crossings in the city are summarized in **Table 19**.

Crosswalks are provided at major controlled street intersections as part of ensuring safe pedestrian crossing. They are also provided at other key locations near schools, public facilities, community destinations and controlled intersections of key minor streets. High intensity Activated crosswalk (HAWK) pedestrian crossing beacons have been added on Suncrest Drive, near the Eagle Crest and Edelweiss Trails to improve bicycle and pedestrian safety. Draper City also has a number of grade-separated crossings to help improve to improve safety and cross-valley access to regional trails and public transit, as shown on **Map 5**.

Several pedestrian crossings within the Utah Transit Authority (UTA) corridor may be impacted in the future. For example, the existing grade-separated crossings of the Porter Rockwell Trail at Bangerter and Highland Drive are both considered temporary. The city's agreement with UTA allows the railroad bridges to be used for such purposes until the time UTA requires them for other purposes. The city will need to construct a new bridge across the road at such point in the future, similar to the one located at Marion Vista Drive.

## PARTNERSHIPS

The *Draper Open Space Plan* summarizes various partnerships that have been established to help ensure the Draper City trail network remains a valuable community asset. The Corner Canyon Trails Foundation, a non-profit trail advocacy group that assists with fundraising for trails in the city and provides information on trails and open space to the public.

Table 19. Existing Trail Crossings

Existing Trail Crossings
<b>Bonneville Shoreline Trail Bear Canyon Suspension Bridge</b>
<b>Bonneville Shoreline Trail</b> under Traverse Ridge Road
<b>Corner Creek Trail</b> under railroad tracks near Vista station (part of road bridge)
<b>Hog Hollow</b> crossing under Canyon Pointe Road
<b>Jordan River Parkway Trail</b> crossing under 11400 South
<b>Jordan River Parkway Trail</b> under 12600 South near the Rotary Park
<b>Little Valley/Ann's Trail</b> tunnel under Traverse Ridge Road near the Potato Hill trailhead
<b>Lower Corner Canyon Trail</b> under Highland Drive near the Ballard Arena
<b>Maple Hollow Trail</b> crossing under Deer Ridge Road
<b>Point of the Mountain Trail</b> over Marion Vista Drive
<b>Porter Rockwell Trail</b> crossing of Bangerter Highway (temporary)
<b>Porter Rockwell Trail</b> over Highland Drive (temporary)
<b>Porter Rockwell Trail</b> under I-15 at 14600 S. (part of interchange bridge)



Jordan River Parkway Trail



## PARKS, RECREATION & TRAILS MASTER PLAN

### MAP 6: Walkable Service Areas for Existing Trails

#### Trail Facilities

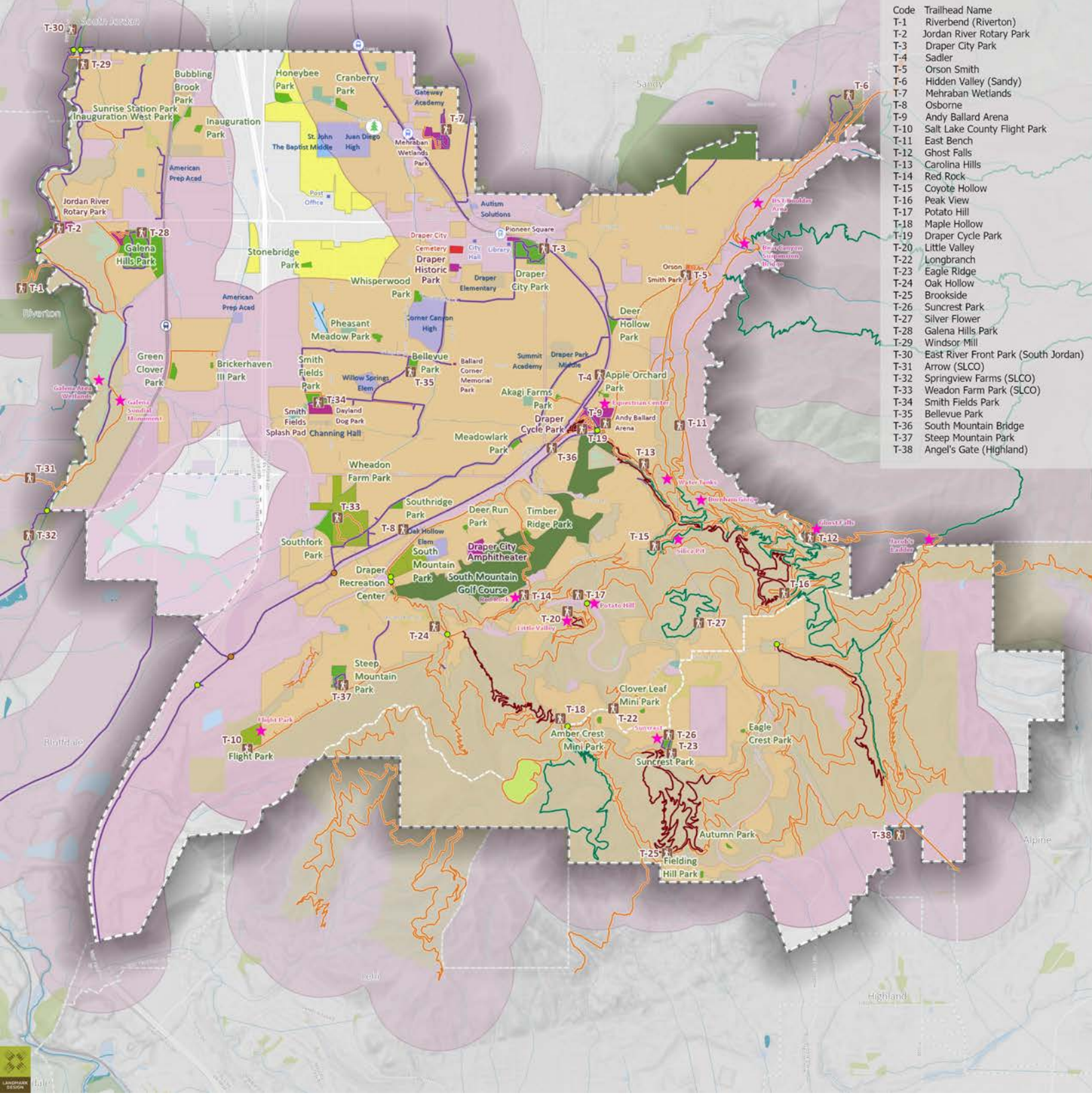
- Existing Grade-Separated Crossing
- Temporary Grade-Separated Crossing
- Existing Trailhead
- Point of Interest
- Existing Paved Multi-Use Trail
- Existing Unpaved Multi-Use Trail
- Existing Unpaved Foot-Only Trail
- Existing Unpaved Bike-Only Trail
- 1/2 Mile Distance to Existing Trails
- Existing Residential Areas

#### Parks & Open Space

- Existing City Park
- Existing County Owned Park
- Existing Special Use Park
- Existing Trailhead Park
- Existing City Cemetery
- Existing Golf Course
- Existing Private Park
- Golf Course in Adjacent Community
- Existing Open Space
- Corner Canyon Off-Leash Dog Area

- Commuter Rail Station
- Light Rail Station
- Existing School
- Federal Land
- State Land
- Wetlands
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- Code Trailhead Name
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- T-16 Peak View
- T-17 Potato Hill
- T-18 Maple Hollow
- T-19 Draper Cycle Park
- T-20 Little Valley
- T-22 Longbranch
- T-23 Eagle Ridge
- T-24 Oak Hollow
- T-25 Brookside
- T-26 Suncrest Park
- T-27 Silver Flower
- T-28 Galena Hills Park
- T-29 Windsor Mill
- T-30 East River Front Park (South Jordan)
- T-31 Arrow (SLCO)
- T-32 Springview Farms (SLCO)
- T-33 Weadon Farm Park (SLCO)
- T-34 Smith Fields Park
- T-35 Bellevue Park
- T-36 South Mountain Bridge
- T-37 Steep Mountain Park
- T-38 Angel's Gate (Highland)



## TRAIL NEEDS & PRIORITIES

The needs and desires for trails and trail facilities in Draper was summarized in the beginning of this chapter. The following section incorporates those findings with future recommendations as part of establishing a comprehensive enhancement of the stellar established trail system.

### TRAILS NEEDS ANALYSIS

#### Level of Service

The previous *Parks, Recreation and Trails Master Plan* included an examination of trail needs through the lens of the Impact Fee Facilities Plan and Impact Fee Analysis (IFFP/IFA). At that time trail impact fees were based on a level of service represented in miles of trails (1.10) for every 1,000 residents. The most recent IFFP/IFA from 2016 utilized the level of investment approach to determine trail impact fees. Based on this formula, the current level of service for trails is \$130.34 per Draper City resident, which includes funding for both trails and trailheads. Although the level of investment approach to trail impact fees does not facilitate a direct comparison of trail miles per 1,000 residents, is considered to represent a more comprehensive approach to trail system development. This type of analysis is not provided in this master plan.

#### Level of Service at "The Point"

"The Point" development represents a significant area for future development. To ensure new development is paying its fair share of costs, the city should update its Parks and Trails IFFP/IFA to help determine the most appropriate path forward as it continues to negotiate the details of the funding of parks, recreation and trails in "The Point".

### Community Needs & Demands

As noted in the summary of community input on trails at the beginning of this chapter, residents frequently use city trails and generally believe it is important to have trails close to home (½ mile walking distance or less). **Map 6** illustrates the ½ mile walkable service area for existing trails (shown in pink) in relation to existing residential areas (shown in yellow). As illustrated, residents are generally well-served with trails that meet this criteria. It should be noted that there is a gap in trail service in the northern portion of the city near I-15 at 12300 South, primarily in the neighborhoods located to the rear of commercial uses along this corridor.

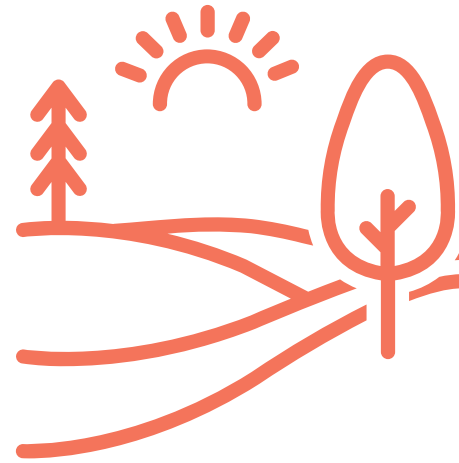
Residents also indicated they would like to see the trail system expanded, making the most use of existing trail corridors, filling gaps in the existing trails, making more connections between existing trails, and adding more connections between city trails and major community destinations. Serving the multitude of user groups was a major topic of community input. There is a desire to reduce trail conflicts by developing more user specific trails (additional off-leash dog trails, foot-only trails, and bike-only trails, for example) and analyzing the existing system for potential re-assignment of user groups or directional use, such as changing segments of multi-use trails to foot- or bike-only or making segments of multi-use trails uphill biking only for example. The provision of user-specific/directional trails should be balanced with filling gaps and implementing key multi-use trail connections.

There is also a need for the city to develop a policy on electric motorized vehicles and to create a plan to deal with user conflicts. More trails that serve different skill levels are also needed, such as additional instructional trails and more technically challenging trails.

The city should also provide amenities and programs that improve the trail user experience. Improvements to dangerous crossings, lighting in key areas, and more restrooms, dog waste disposal stations, benches, and signage are needed in general. Education programs for trail etiquette and stewardship, interpretive signage, and connections to natural and cultural resources are also important to the community.

## Jordan River Parkway

Envision Utah conducted a survey in 2020 as part of the Blueprint *Jordan River* master plan. Results for Draper City residents were extracted<sup>7</sup>, as shown in **Figure 49** and **Figure 50**. The results provide additional information about how residents use and view the river and include suggestions on improvements that may encourage increased visitation and enjoyment. As indicated, approximately one-third of Draper respondents use the Jordan River Parkway weekly, and another third of the local populace uses it a few times a year. The segment between Bluffdale and South Jordan is used by local residents most often.



<sup>7</sup> Survey results for 84020 zip code extracted by Envision Utah for use in this master plan.

Figure 49. Blueprint Jordan River Survey - Jordan River Parkway Use Frequency - Draper City Residents

### How often do you use the Jordan River Parkway?

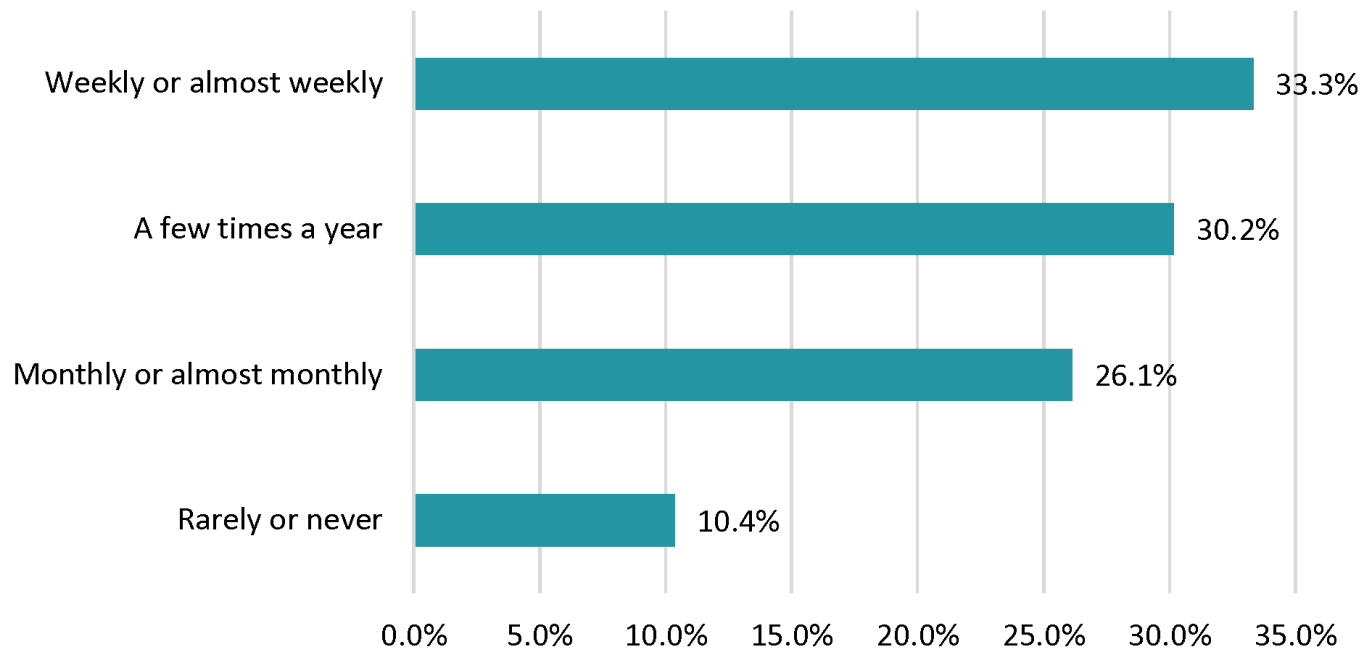
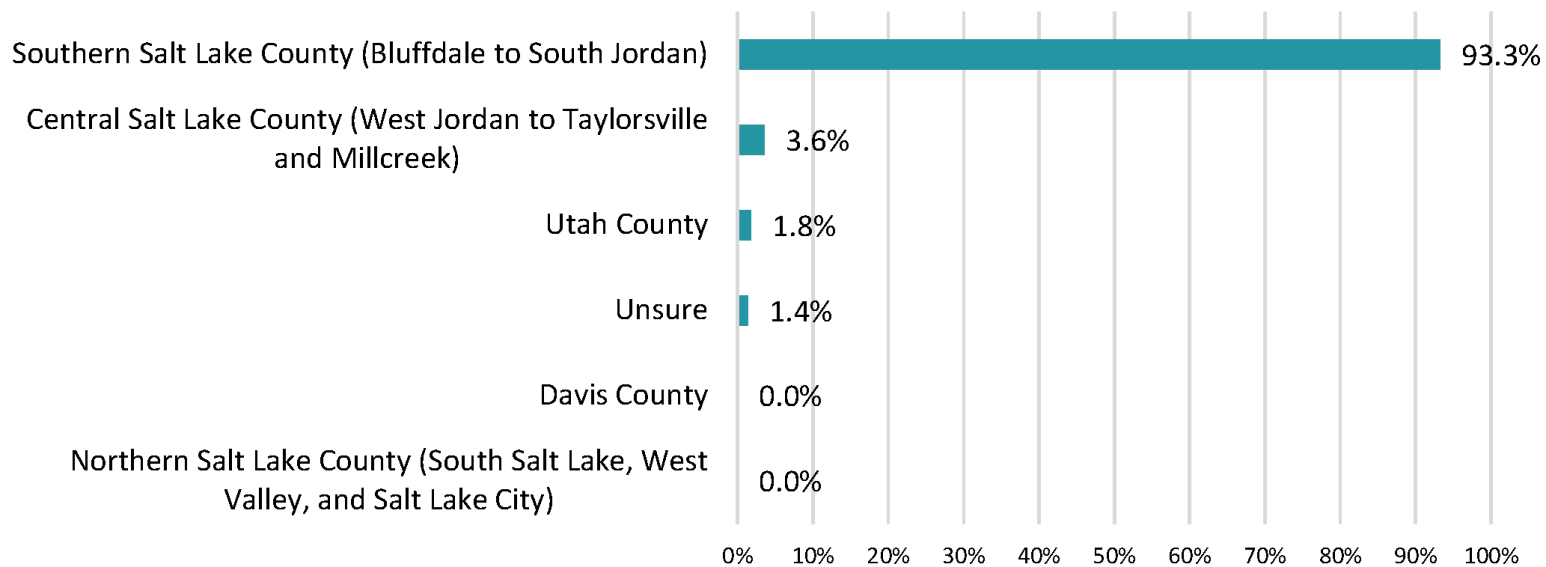




Figure 50. Blueprint Jordan River Survey - Jordan River Parkway Area Use - Draper City Residents

## Which stretch of the Jordan River Parkway are you most likely to visit?

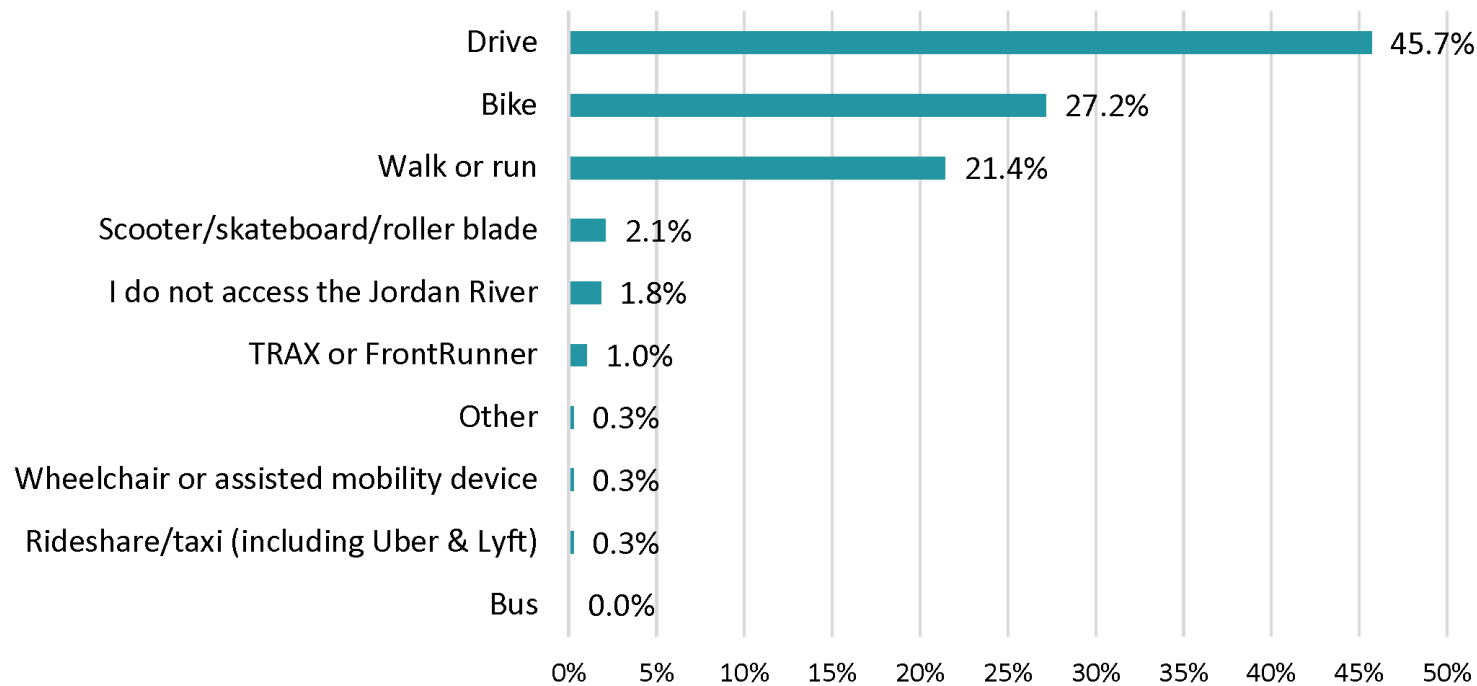


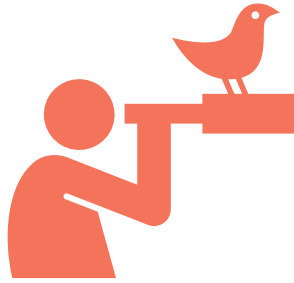
Most respondents currently drive to the Jordan River Parkway (45.7 percent), while less than one-third access it by bike and just over one fifth access it by foot, as shown in **Figure 51**.



Figure 51. Blueprint Jordan River Survey - Travel Modes to Jordan River Parkway - - Draper City Residents

### How do you (or would you) usually get to the Jordan River Parkway? Select all that apply.

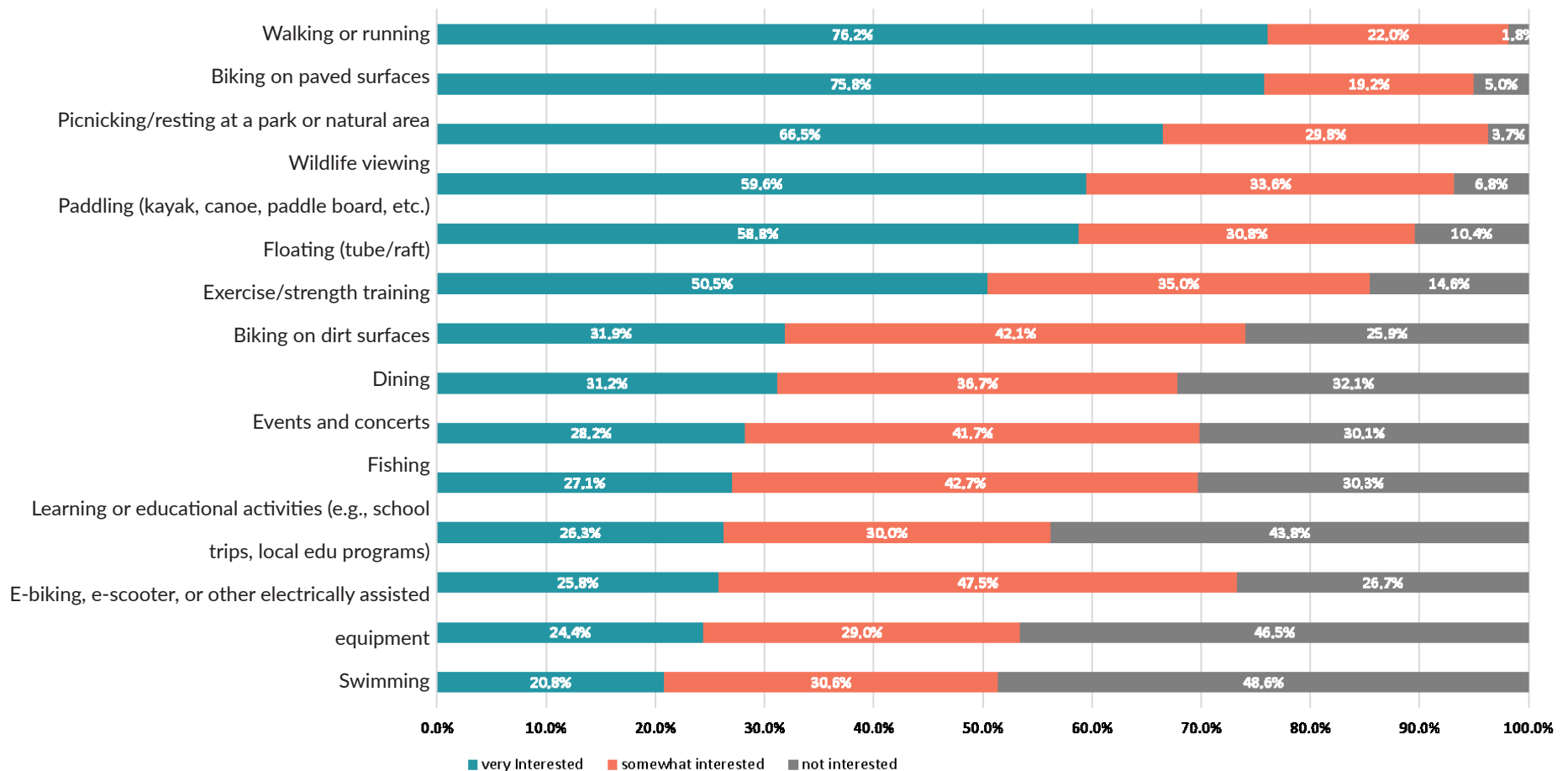




When it comes to activities on the parkway, the vast majority of Draper respondents are interested in walking, running or biking on paved trails, while the next tier or interests includes picnicking, viewing wildlife or paddling on the river, as shown in **Figure 52**.

Figure 52. Blueprint Jordan River Survey - Jordan River Parkway Activities - Draper City Residents

What activities would you be interested in doing on the Jordan River today or in the future? Include activities you already participate in as well as those that you would be interested in if conditions improved.





When asked about factors that deter users from the parkway, Draper respondents indicated that water quality, trail hazards such as goatheads, pavement damage and blind corners, and the look or smell of the river topped the list, as shown in **Figure 53**.

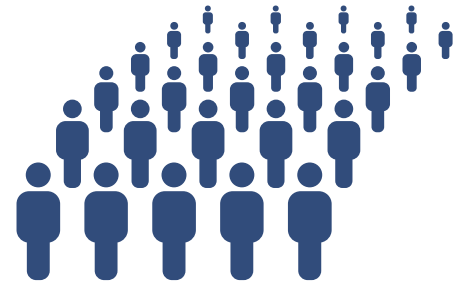
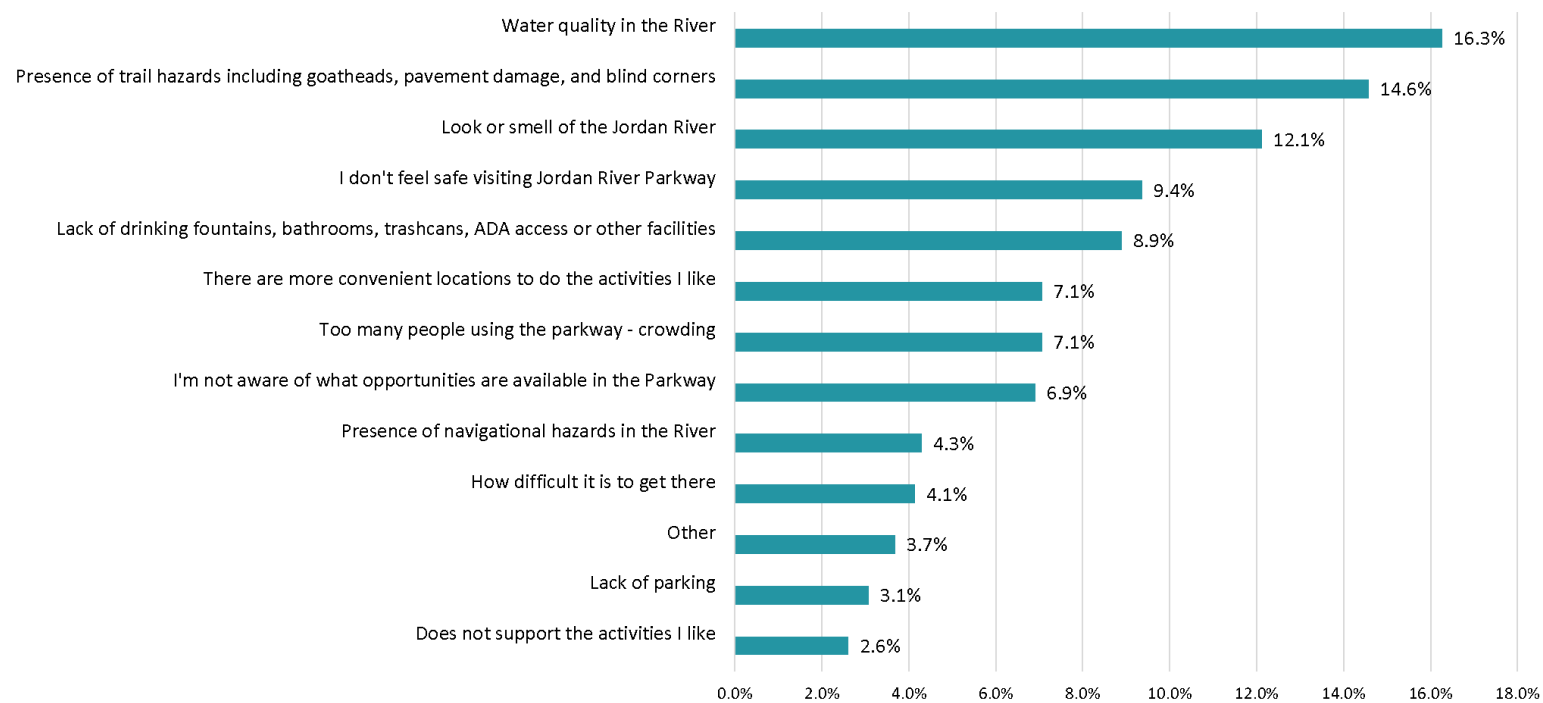
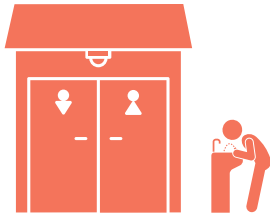


Figure 53. Blueprint Jordan River Survey - Jordan River Parkway Use Factors - Draper City Residents

Which of the following factors prevent you from increasing your visitation of the Jordan River Parkway? Select all that apply.

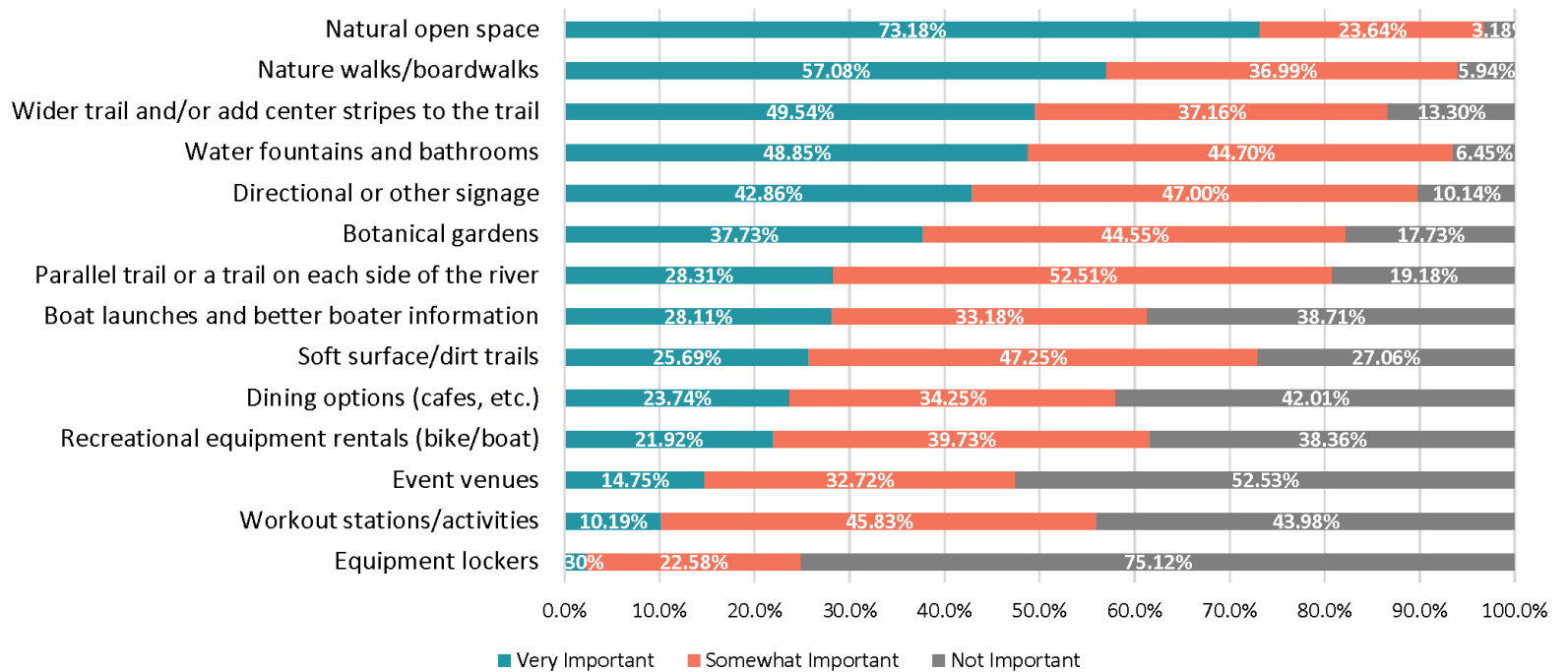




As illustrated in **Figure 54**, specific improvements that would most improve experiences for Draper respondents include natural open space, nature walks/boardwalks, wider trail/painted centerline, restrooms, and water fountains.

Figure 54. Blueprint Jordan River Survey - Jordan River Parkway Improvements & Use - Draper City Residents

### How important would the following improvements be to your recreation or leisure experience on the Jordan River Parkway?

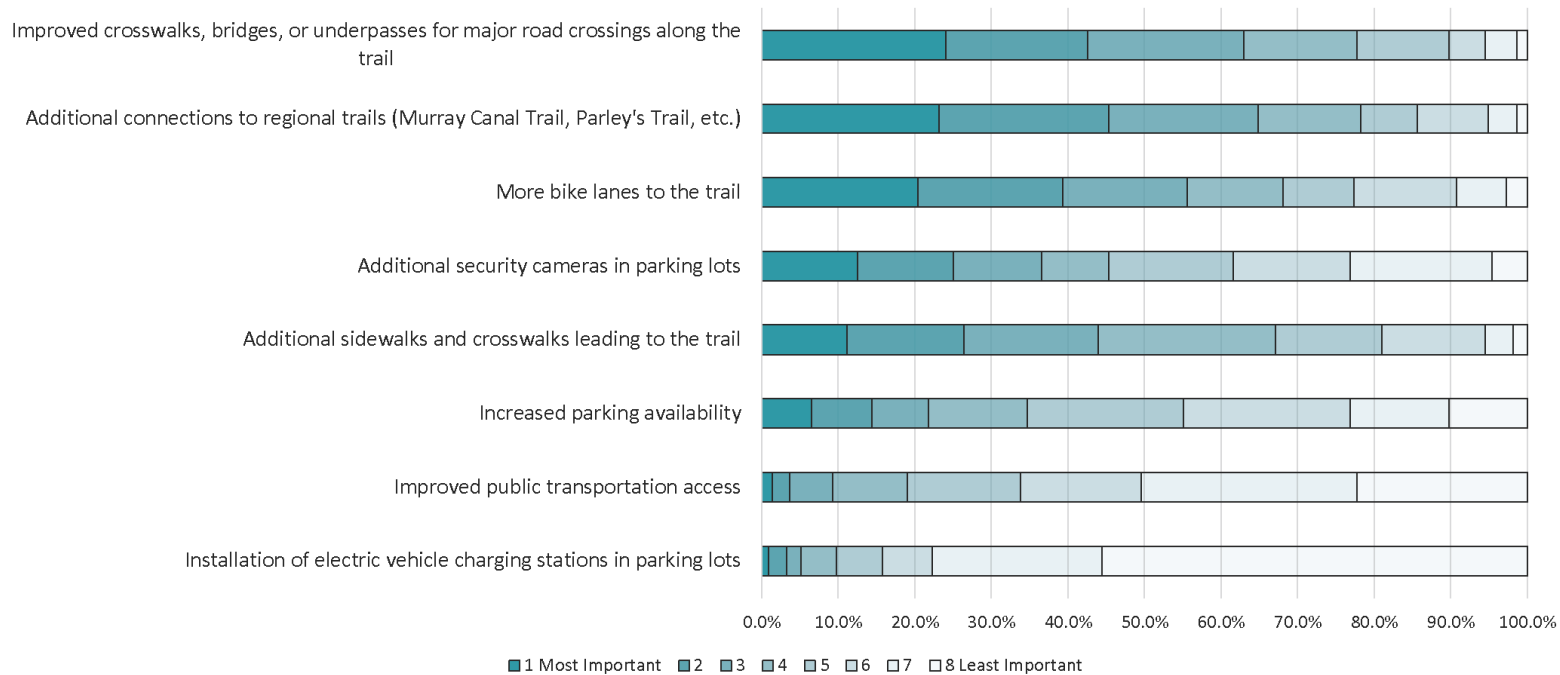


When asked about improvements to travel to and through the parkway, improved crosswalks, bridges or underpasses for major road crossings topped the list, followed closely by additional connections to regional trails and more bike lanes connecting to the trail, as shown in **Figure 54**.



Figure 55. Blueprint Jordan River Survey - Jordan River Parkway User Experience - Draper City Residents

When you think about traveling to and through the Jordan River Parkway, what improvements would make your experience easier or more enjoyable? Drag and drop the improvements below to rank them from 1 (most important) to 8 (least important).



### Trail Needs and Priorities of "The Point"

"The Point" development is located just west of I-15 at the former site of the Utah State Prison. The freeway is a physical division line between the east and west sides of the city, and a particular barrier for trails and active transportation linkages on either side. The redevelopment of the site provides new opportunities to improve cross-community access through the area, and to improve access to the Jordan River and its many amenities and features. Future trails at "The Point" will need to serve the needs of local residents and workers, but also those of the greater Draper community and the region. Elevation changes between the east and west sides of I-15 at the Point of the Mountain present challenges for the trail connections in the area, which will likely come in the form of higher costs to facilitate accessible linkages between the upper and lower grades in the area.

One of the major principles indicated in The Point Framework Plan 2021 is that access to all key services will be available within a brief walk. Specific trails concepts to support this idea include:

- » Providing a direct connection to the Jordan River Trail which will require separated crossings of Bangerter Highway and the railroad tracks
- » Connecting to existing trails in Draper City including the Porter Rockwell and Draper Canal Trails via an I-15 overpass
- » Constructing a 14' wide multi-use "River to Range" trail that connects to the on-street bicycle network within The Point to provide a comprehensive active transportation network in the development



### PROPOSED TRAIL SYSTEM

Map 7 illustrates the proposed paved and unpaved multi-use trails, trailheads, and grade-separated crossings that will complete the Draper City trail network. As summarized in Table 20, approximately 17.6 miles of paved multi-use trails, 39.0 miles of unpaved multi-use trails are proposed to fill gaps, connect existing trails to each other, create more loop options, provide user-group specific trail options, and connect trails to key community destinations. Even though not identified on Map 7, additional single-use trails, such as bike trails and foot paths shall be developed where appropriate, to help address user conflicts.

Additional trails not shown on the map that should be evaluated and potentially developed include:

- » Constructing a single track unpaved multi-use trail paralleling the existing double track trail in Mercer Hollow
- » Connecting the North Draper Canal Trail, Porter Rockwell Trail, and the Draper Canal Trail at Deer Hollow Park across the vacant UTA corridor
- » Extending unpaved trails to the Town Center using the vacant UTA corridor between the Draper Bike Park and Draper City Park
- » Construct additional foot-only paths, especially in the Deer Ridge area and access to Jacob's Ladder Trail
- » Construct additional bike-only trails, especially those of a different nature than what currently exists (i.e. technical trails)

Table 20. Proposed Multi-Use Trails

Proposed Trails	Miles
Proposed Paved Multi-Use Trails	34.2
Proposed Unpaved Multi-Use Trails	26.6
<b>Total Proposed Multi-Use Trails</b>	<b>60.8</b>



The equestrian community has requested a foot-only trail connection from Andy Ballard Arena to the Hoof 'n' Boot Trail for equestrians. The city has studied the corridor in question and has concluded that there is not enough room to add another trail. In light of this limitation, the city made changes in recent years to the Sweet Caroline Trail to restrict downhill bike traffic in hopes of improving the experience for equestrian users as they access the Hoof 'n' Boot Trail. If conflicts persist, the city may study the area in depth to determine if additional trail restrictions are warranted.

**Map 8** illustrates the impact of the proposed trails on the walkable services areas in relation to existing and future potential residential areas. Service areas for existing trails are shown in pink, proposed trail service areas are shown in orange. The proposed trails provide trails in the gap area along 12300 South just east of I-15, though the gap is not filled completely with the current proposed network.



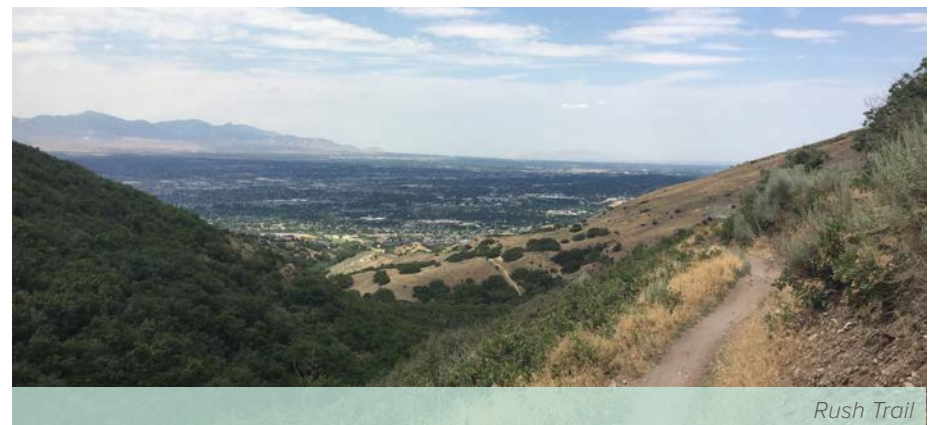
Eagle Crest Trail



Ralph's Trail



Red Rock Trailhead (M. Hurley)



Rush Trail



# PARKS, RECREATION & TRAILS MASTER PLAN

## MAP 7: Existing & Proposed Trails

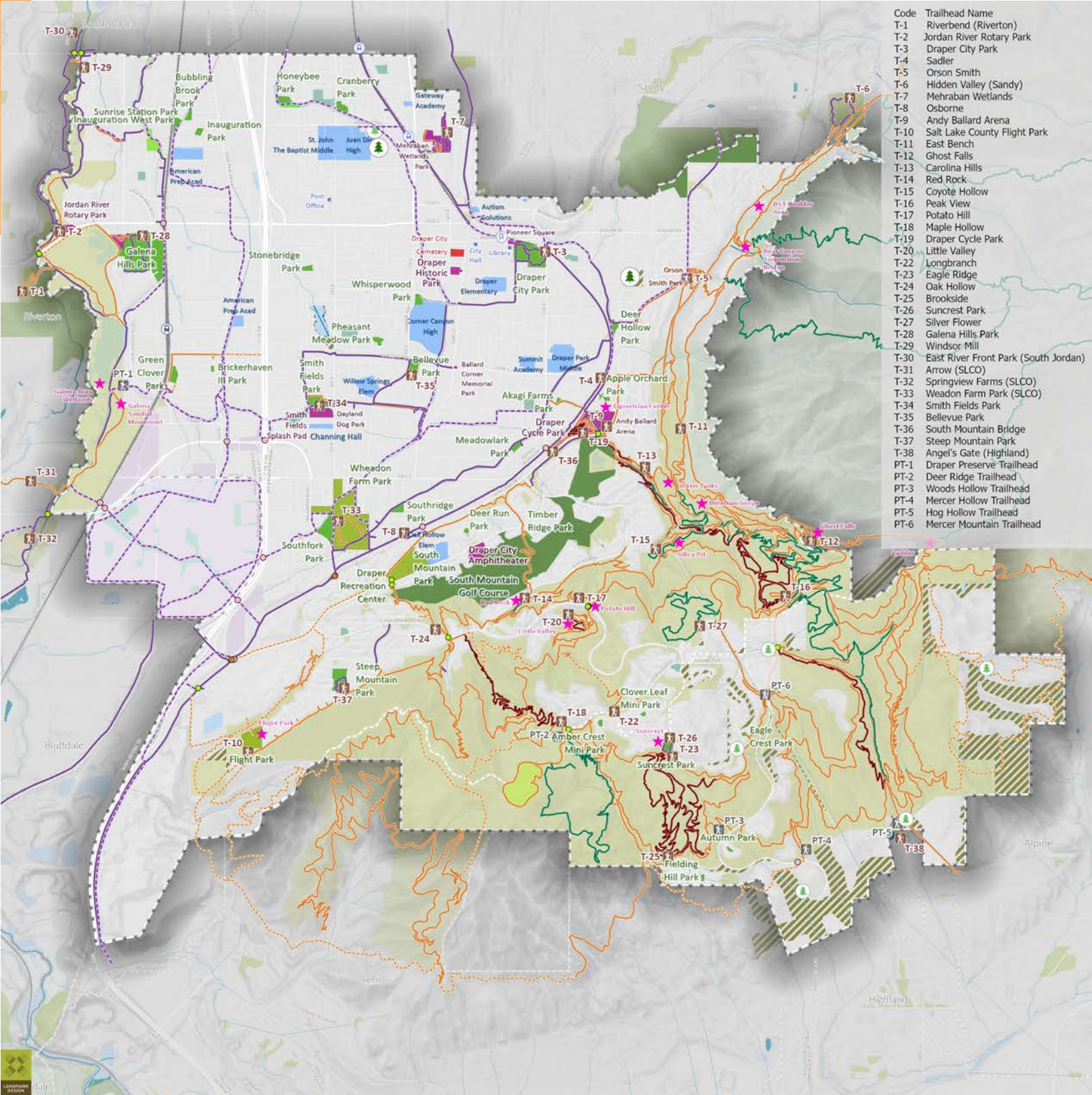
Code	Trailhead Name
T-1	Riverbend (Riverton)
T-2	Jordan River Rotary Park
T-3	Draper City Park
T-4	Sadler
T-5	Orson Smith
T-6	Hidden Valley (Sandy)
T-7	Mehraban Wetlands
T-8	Osborne
T-9	Andy Ballard Arena
T-10	Salt Lake County Flight Park
T-11	East Bench
T-12	Ghost Falls
T-13	Carolina Hills
T-14	Red Rock
T-15	Coyote Hollow
T-16	Peak View
T-17	Potato Hill
T-18	Maple Hollow
T-19	Draper Cycle Park
T-20	Little Valley
T-22	Longbranch
T-23	Eagle Ridge
T-24	Oak Hollow
T-25	Brookside
T-26	Suncrest Park
T-27	Silver Flower
T-28	Galena Hills Park
T-29	Windsor Mill
T-30	East River Front Park (South Jordan)
T-31	Arrow (SLCO)
T-32	Springview Farms (SLCO)
T-33	Weadon Farm Park (SLCO)
T-34	Smith Fields Park
T-35	Bellevue Park
T-36	South Mountain Bridge
T-37	Steep Mountain Park
T-38	Angel's Gate (Highland)
PT-1	Draper Preserve Trailhead
PT-2	Deer Ridge Trailhead
PT-3	Woods Hollow Trailhead
PT-4	Mercer Hollow Trailhead
PT-5	Hog Hollow Trailhead
PT-6	Mercer Mountain Trailhead

### Trail Facilities

- Existing Grade-Separated Crossing
- Temporary Grade-Separated Crossing
- Proposed Grade-Separated Crossing
- T Existing Trailhead
- T Proposed Trailhead
- ★ Point of Interest
- Existing Paved Multi-Use Trail
- Existing Unpaved Multi-Use Trail
- Existing Unpaved Foot-Only Trail
- Existing Unpaved Bike-Only Trail
- Proposed Paved Multi-Use Trail
- Proposed Unpaved Multi-Use Trail

### Parks & Open Space

- T Proposed Area Park
- T Potential Neighborhood Park
- Existing City Park
- Existing County Owned Park
- Existing Special Use Park
- Existing Trailhead Park
- Existing City Cemetery
- Existing Golf Course
- Existing Private Park
- Golf Course in Adjacent Community
- Existing Open Space
- Corner Canyon Off-Leash Dog Area
- Planned Parks
- Potential Parks at The Point
- Potential Open Space
- R Commuter Rail Station
- L Light Rail Station
- Existing School
- Federal Land
- State Land
- Wetlands
- Lakes
- Perennial Stream/River
- Canal/Ditch/Other Waterway
- Intermittent/Ephemeral Stream/River





# PARKS, RECREATION & TRAILS MASTER PLAN

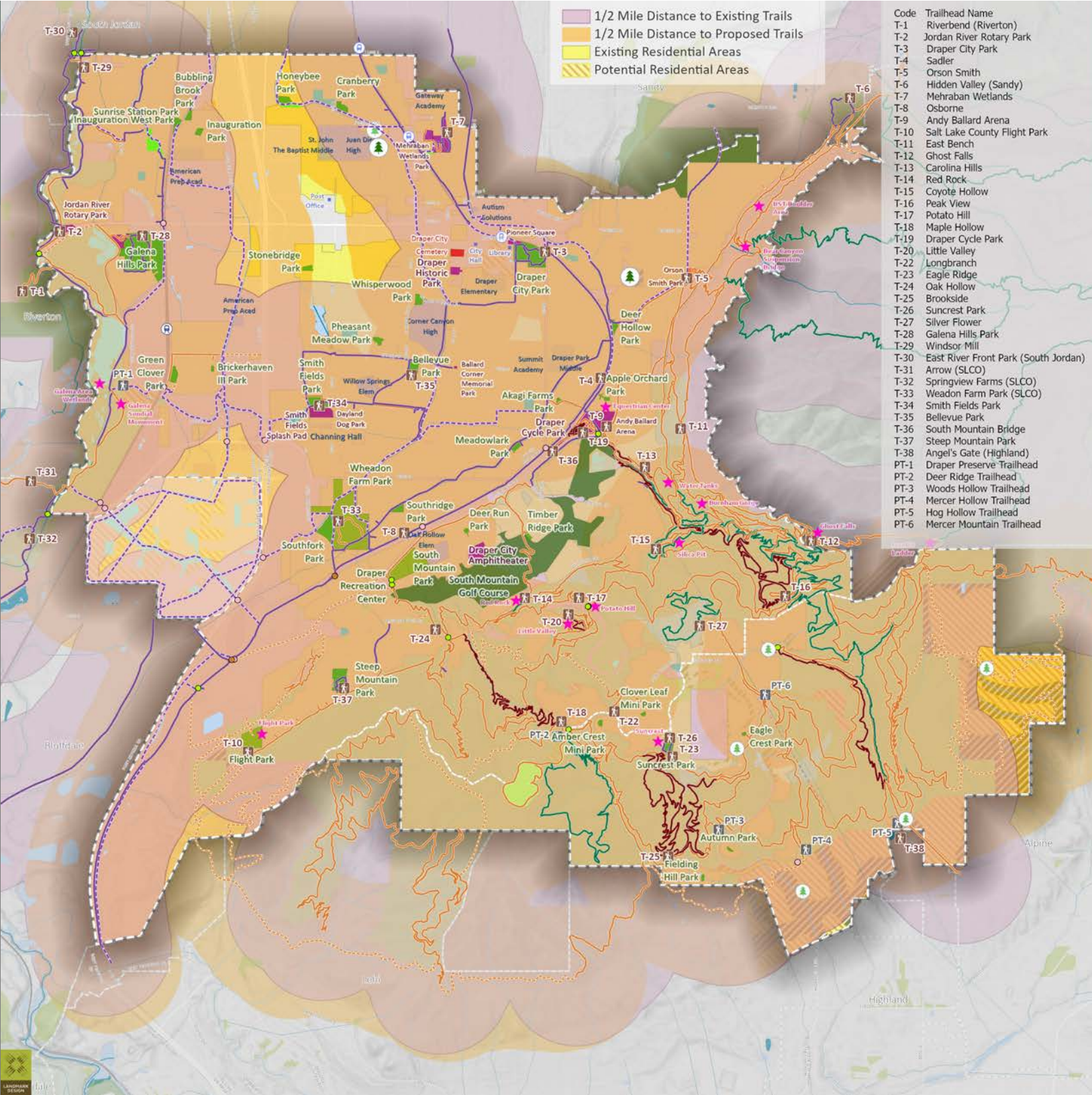
## MAP 8: Walkable Service Area for Existing & Proposed Trails

- 1/2 Mile Distance to Existing Trails
- 1/2 Mile Distance to Proposed Trails
- Existing Residential Areas
- Potential Residential Areas

- Code Trailhead Name
- T-1 Riverbend (Riverton)
  - T-2 Jordan River Rotary Park
  - T-3 Draper City Park
  - T-4 Sadler
  - T-5 Orson Smith
  - T-6 Hidden Valley (Sandy)
  - T-7 Mehraban Wetlands
  - T-8 Osborne
  - T-9 Andy Ballard Arena
  - T-10 Salt Lake County Flight Park
  - T-11 East Bench
  - T-12 Ghost Falls
  - T-13 Carolina Hills
  - T-14 Red Rock
  - T-15 Coyote Hollow
  - T-16 Peak View
  - T-17 Potato Hill
  - T-18 Maple Hollow
  - T-19 Draper Cycle Park
  - T-20 Little Valley
  - T-22 Longbranch
  - T-23 Eagle Ridge
  - T-24 Oak Hollow
  - T-25 Brookside
  - T-26 Suncrest Park
  - T-27 Silver Flower
  - T-28 Galena Hills Park
  - T-29 Windsor Mill
  - T-30 East River Front Park (South Jordan)
  - T-31 Arrow (SLCO)
  - T-32 Springview Farms (SLCO)
  - T-33 Weadon Farm Park (SLCO)
  - T-34 Smith Fields Park
  - T-35 Bellevue Park
  - T-36 South Mountain Bridge
  - T-37 Steep Mountain Park
  - T-38 Angel's Gate (Highland)
  - PT-1 Draper Preserve Trailhead
  - PT-2 Deer Ridge Trailhead
  - PT-3 Woods Hollow Trailhead
  - PT-4 Mercer Hollow Trailhead
  - PT-5 Hog Hollow Trailhead
  - PT-6 Mercer Mountain Trailhead

- ### Trail Facilities
- Existing Grade-Separated Crossing
  - Temporary Grade-Separated Crossing
  - Proposed Grade-Separated Crossing
  - T Existing Trailhead
  - T Proposed Trailhead
  - ★ Point of Interest
  - Existing Paved Multi-Use Trail
  - Existing Unpaved Multi-Use Trail
  - Existing Unpaved Foot-Only Trail
  - Existing Unpaved Bike-Only Trail
  - Proposed Paved Multi-Use Trail
  - Proposed Unpaved Multi-Use Trail
- ### Parks & Open Space
- 🌲 Proposed Area Park
  - 🌲 Potential Neighborhood Park
  - Existing City Park
  - Existing County Owned Park
  - Existing Special Use Park
  - Existing Trailhead Park
  - Existing City Cemetery
  - Existing Golf Course
  - Existing Private Park
  - Golf Course in Adjacent Community
  - Existing Open Space
  - Corner Canyon Off-Leash Dog Area
  - Planned Parks
  - Potential Parks at The Point
  - Potential Open Space

- Ⓜ Commuter Rail Station
- Ⓛ Light Rail Station
- Existing School
- Federal Land
- State Land
- Wetlands
- Lakes
- Perennial Stream/River
- Canal/Ditch/Other Waterway
- Intermittent/Ephemeral Stream/River



## Proposed Trailheads

While proximity to residential areas is one aspect of equitable trail provision, access to those trails is another key factor. Residents have approached the city over the years to request that access to trails passing through or near their neighborhoods be enhanced or provided. Developing trailheads or access points in appropriate locations is essential for ensuring investments enhance trail use and the quality of life for local residents. Similarly, sidewalk connections to those access points are also essential for enhancing use and improving access.

**Map 7** illustrates six proposed trailheads to better serve trail users and reduce impacts on surrounding land uses, which are summarized in **Table 21**.

Table 21. Proposed Trailheads

Proposed Trailheads
<b>Deer Ridge Trailhead</b> would provide trailhead services for the Deer Ridge Off Leash Dog Area, Telegraph Foot Path, a proposed Disc Golf area, and additional proposed trails in the area, including connections to trails in Lehi
<b>Draper Preserve Trailhead</b> would provide additional access to the Jordan River and more specifically the Galena So'nkahni Preserve and the Sundial Monument
<b>Hog Hollow Trailhead</b> (developer provided) would provide trailhead services for the trails in the East Hollows area and help address potential parking issues in any future residential development in the area
<b>Mercer Hollow Trailhead</b> – would provide trailhead amenities for Mercer Hollow and Fango trails as well as future trails proposed to the south, connecting to trails in Lehi, Highland and Alpine
<b>Mercer Mountain Trailhead</b> would provide trailhead amenities for the Mercer Mountain, Mercer Hollow, Eagle Crest and Edelweiss trails
<b>Woods Hollow Trailhead</b> would provide additional parking and services for the Woods Hollow area, including the bike-only downhill trails

## Proposed Trail Crossings

In addition to trails and trailheads, **Map 8** also includes a number of grade-separated trail crossings to ensure trail user safety and comfort and to increase use of the city's extensive trail system. Proposed trail crossings are summarized in **Table 22**.

The proposed grade separated crossing across the tracks near the Osborne Trailhead may be removed if UTA abandons its corridor through the city, in which case, the city could establish an at-grade trail connection through the corridor.

Table 22. Proposed Trail Crossings

Proposed Trail Crossings
<b>Bonneville Shoreline Trail</b> crossing of Suncrest Drive in the Mercer Hollow area
<b>Corner Creek Trail</b> crossing of I-15 near Bangerter Highway - provides critical east/west trail connection between Draper City's extensive trail system and the Jordan River Parkway Trail
<b>Osborne Trailhead</b> connection over Highland Drive to the Oak Hollow Trail
<b>Point of the Mountain Trail</b> crossing of 14600 South/Highland Drive - a new separated trail crossing will need to be constructed to replace the existing crossing on the UTA bridge at such time UTA requires the use of the bridge
<b>Porter Rockwell Trail</b> crossing of Bangerter Parkway - a new separated trail crossing will need to be constructed to replace the existing crossing on the UTA bridge at such time UTA requires the use of the bridge
<b>Porter Rockwell Trail</b> crossing of 1300 East, near the South Mountain Bridge
<b>West Willow Creek Trail</b> crossing of 12300 South west of the FrontRunner commuter rail corridor

In locations where it is not feasible to install a separated crossing, other enhanced improvements, such as a HAWK signal or refuge island should be evaluated and considered.



# RECOMMENDATIONS

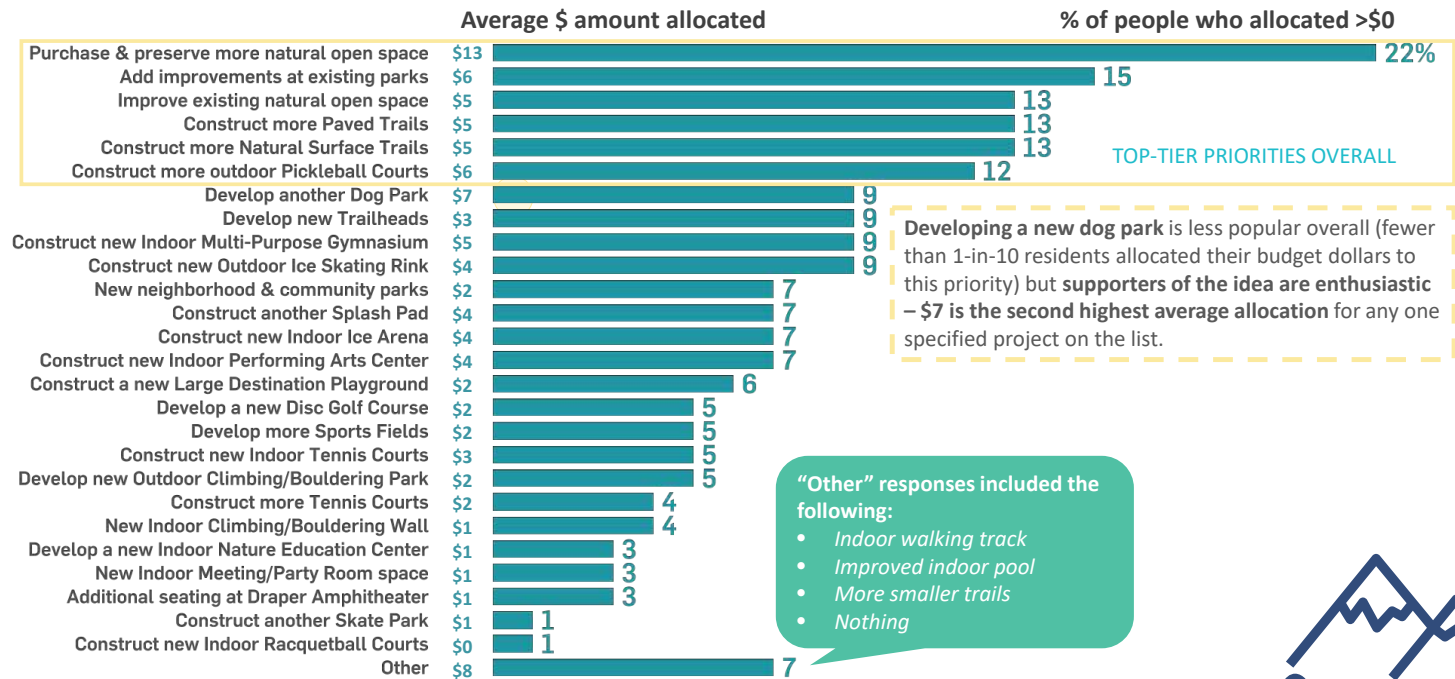
As shown in **Figure 56**, community input indicated support for a variety of parks, recreation and trails projects and improvements. Constructing more paved and natural surface trails is in the top tier of spending priorities for residents, and the development of new trailheads is in the second tier. Purchasing and preserving more natural open space, and improving natural open space are also top tier items, both of which facilitate the provision of trails and related amenities.

It is recommended that Draper City implement the proposed trail system illustrated in **Map 7**, including all proposed trails, trailheads, and grade-separated crossings. This will ensure the trail vision is realized. Draper should broaden the array of user-specific trails and directional trails to reduce trail conflicts. Additional trail connections and routes should be evaluated as they arise, and also be developed to maximize connections within the community when possible.

It is important for the city to develop a strategy that establishes e-bike policy on city trails. In addition, it is recommended that amenities and

Figure 56. Community Survey - Spending Priorities

## PURCHASING & PRESERVING NATURAL SPACE A PRIORITY



system improvements be implemented that increase user comfort and safety, and that efforts to increase education, stewardship, and community appreciation for natural and cultural resources be implemented.

### Recommendations for “The Point”

As negotiations with “The Point” development continue, the city should ensure that vital connections between the foothills and the Jordan River are incorporated, that parks, recreation facilities and important destinations within “The Point” and the community at-large are fully connected with trails, and that crossings at key intersections and across barriers such as I-15, Bangerter Highway, and rail lines are provided as grade-separated facilities to ensure safe and comfortable use by residents and seamless connections between the east and west sides of the city.



Volunteers Building a New Trail

## TRAILS GOALS & POLICIES

**Goal 1:** Encourage walking and bicycling to improve the overall health of Draper residents and reduce automobile dependence

**Policy 1.1:** Provide a comprehensive, interconnected trail system that includes trails for a variety of user groups and skills levels.

a. *Implementation Measure:* Implement the recommended trail network, including trails, trailheads, grade-separated crossings, lighting and other improvements suggested in this master plan and additional user-specific/directional trails by build-out.

b. *Implementation Measure:* Develop a comprehensive wayfinding and signage master plan that addresses safety, regulatory, interpretive, and wayfinding signage. The plan should also include recommendations for enhancing key gateways and landmarks in the city, such as creating a landmark in the Town Center.

c. *Implementation Measure:* Regularly update trails information on the city’s website or create an app where information can be posted on current trails conditions, trail locations, trail characteristics, and general information about trails.

d. *Implementation Measure:* Assess and develop solutions for creating links across major barriers (i.e., I-15, FrontRunner, TRAX and railroads)

e. *Implementation Measure:* Evaluate the feasibility of adding more beginner level instructional trails in focused locations such as near the Draper Cycle Park.

f. *Implementation Measure:* Consider reconstructing less popular mountain bike trails to better accommodate skill level progression.

g. *Implementation Measure:* Provide more technically challenging bike trails in key areas such as along the Woods Hollow Trail.

h. *Implementation Measure:* As trail use and demand increases in the future, consider evaluating the feasibility of a program to charge non-residents for the use of city trails, such as a sticker program or other methods.

**Policy 1.2: Provide a safe, well-maintained trail system.**

a. *Implementation Measure:* Evaluate the installation of trail lighting and emergency response stations along paved multi-use trails where appropriate.

b. *Implementation Measure:* Periodically evaluate the city's maintenance strategies for trails and trail facilities.

c. *Implementation Measure:* Establish weed management program to target spread of puncture vine/goat-heads to reduce incidents of flat bike tires.

d. *Implementation Measure:* Address pedestrian and bicyclist safety during construction and maintenance activities.

e. *Implementation Measure:* Establish programs that encourages citizens to report maintenance issues that affect bicyclist and pedestrian safety.

f. *Implementation Measure:* Ensure that maintenance routines include selective plowing of key routes to facilitate winter trail use.

g. *Implementation Measure:* Promote an “Adopt a Trail” program to encourage trail user assistance in maintaining the trail system. Encourage participants to become involved in all aspects of trails development, including maintenance and long-term improvements.

h. *Implementation Measure:* Ensure safety contact information is included on all trail signage and maps.

i. *Implementation Measure:* Continue to develop programs like the Volunteers in Police Service which encourages and facilitates volunteer involvement in making trails safe by providing information for reporting problems and illegal activities, as well as providing maintenance and trail building activities and events.

j. *Implementation Measure:* Study the feasibility of creating a trail donation program that would provide scannable Quick Response Codes (QR Codes) at trailheads that would take trail users to a website encouraging them to support the facilities they enjoy through direct donations.

k. *Implementation Measure:* Consider a city sponsored program to offer grants to homeowners for planting trees in their yards along Draper City trails in areas where it is not practical for the city to plant and irrigate trees.

**Policy 1.3: Make the best use of existing trail corridors and facilities.**

a. *Implementation Measure:* Explore ways to maximize existing trail corridors and rights-of-ways such as adding unpaved trails parallel to paved trails, adding single track trail alignments next to double track trails, or converting unofficial trails or dirt roads into official city trails.

b. *Implementation Measure:* Additional trailheads and trail access points should be explored as the trail



system continues to evolve, particularly when access is requested by specific neighborhoods.

c. *Implementation Measure:* Evaluate the use of the UTA corridor from Draper Park to the Point of the Mountain as a linear parkway that can accommodate non-paved trails and other recreational amenities if it is abandoned by the agency.

**Policy 1.4: Improve access to natural and cultural resources and key community destinations in the city.**

a. *Implementation Measure:* Improve connections to the Jordan River and its associated amenities through negotiations with future development and the implementation of the recommended trail network.

**Policy 1.5: Institutionalize planning for trails.**

a. *Implementation Measure:* Regularly update the *Open Space Plan*, *Active Transportation Plan*, and this master plan to incorporate connections to adjacent communities and to reflect new policies, requirements and opportunities for trails funding.

b. *Implementation Measure:* Ensure that ordinances require trails easements or trails rights-of-way in all new development areas.

c. *Implementation Measure:* Work to close gaps in existing trails.

d. *Implementation Measure:* Encourage development patterns that provide for community services close to neighborhoods and connect them with bicycle and pedestrian trails.

e. *Implementation Measure:* Continue to work with the Draper Parks and Trails Committee and the Draper City Council to identify, fund, and implement trails.

f. *Implementation Measure:* Explore all funding and development options for trails development and enhancement, and aggressively seek grants, sponsorships, and partnerships.

g. *Implementation Measure:* Include system-wide trails development in any future planning initiatives, focusing on closing gaps in trails and connecting existing and future neighborhoods to schools, parks and recreation facilities, public transit, and community destinations.

h. *Implementation Measure:* Create a sustainable, dedicated source of trail funding within the annual city budget.

**Goal 2: Reduce user conflicts and unauthorized use on Draper City Trails.**

**Policy 2.1: Meet the needs of different user groups on city trails.**

a. *Implementation Measure:* Continue the development of user specific trails such as foot-only for hiking, trail running and equestrian use.

b. *Implementation Measure:* Continue to optimize directional trails, adding new directional trails or updating use direction on existing trails as needed.

c. *Implementation Measure:* Reserve alternating days for user groups for study and potential use in the future if needed.

d. *Implementation Measure:* Develop a policy and strategy for e-bike and other electronic motorized vehicle use on city trails.

e. *Implementation Measure:* Evaluate the feasibility of adding trails for e-dirtbikes within the city.

f. *Implementation Measure:* Provide more trail options for people with dogs, including loop trails.

**Policy 2.2: Increase enforcement around trails for all users of all modes of transportation.**

a. *Implementation Measure:* Provide more trail rangers to help with enforcement issues.

b. *Implementation Measure:* Increase focus by law enforcement officers to bicycle-related violations by both motorists and bicyclists and emphasize positive enforcement for safe bicycling behavior by children.

c. *Implementation Measure:* Increase enforcement efforts to prevent the obstruction of dedicated trails.

d. *Implementation Measure:* Ensure that all bicycle or pedestrian collisions are accurately recorded into a collision database for future analysis and monitoring.

**Goal 3: Provide education on bicycle and pedestrian facilities, issues and activities and partner with the community to raise awareness**

**Policy 3.1: Implement comprehensive education programs targeted at all populations in the city.**

a. *Implementation Measure:* Educate the general public on bicycle and walking safety issues and encourage non-motorized transportation with programs that target pedestrians, bicyclists and motorists.

b. *Implementation Measure:* Install signage along all local and regional trails to assist with wayfinding and to increase awareness of trail users

c. *Implementation Measure:* Support Safe Routes to School and other efforts, including educational and incentive programs to encourage more students to bicycle or walk to school, through a partnership with the school districts and other interested parties.

d. *Implementation Measure:* Promote bicycling and walking through city-sponsored events.

e. *Implementation Measure:* Reduce aggressive and/or negligent behavior among drivers, bicyclists and pedestrians through educational campaigns.

f. *Implementation Measure:* Cooperate with local bike shops and clubs to provide educational materials about trails and trail etiquette and safety at public events and festivals.

g. *Implementation Measure:* Continue to promote trail events and activities such as National Trails Day.

h. *Implementation Measure:* Participate in regional bicycle outreach programs such as Bicycle Month activities.

**Goal 4: Partner with other agencies and stakeholders whenever possible to improve access, permission and funding for trails and trailheads.**

**Policy 4.1: Cooperate and coordinate with local and regional jurisdictions to plan and fund trails.**

a. *Implementation Measure:* Continue to work with adjacent communities and regional planning agencies



on the planning and implementation of regional trail connections with Draper City.

b. *Implementation Measure:* Encourage multi-jurisdictional funding applications with the Wasatch Front Regional Council and the neighboring cities of Lehi, Alpine, Highland, Riverton, South Jordan, Bluffdale and Sandy.

**Policy 4.2: Coordinate and partner with private landowners to fund trails and trail improvements where appropriate.**

a. *Implementation Measure:* Work with private landowners to make improvements to existing trails, such as adding a bridge to the Rush Trail at the stream crossing on Metro Water's property near the Peak View trailhead or partnering with the Allen Tower Trail property owner to add benches, maps, a fitness station and assist with general clean-up.

**Goal 5: Develop a monitoring and evaluation system for the city's trails.**

**Policy 5.1: Monitor the implementation of trail recommendations in the Draper Active Transportation Plan, the Transportation Master Plan and this Master Plan.**

a. *Implementation Measure:* Track the progress on the plans as a percent completed of the total recommended trails improvements.

b. *Implementation Measure:* Track city-wide trends in trails usage through Census data, annual trail user counts, and periodic community surveys.

**Goal 6: Coordinate with "The Point" development to ensure the trail network is complete and connected.**

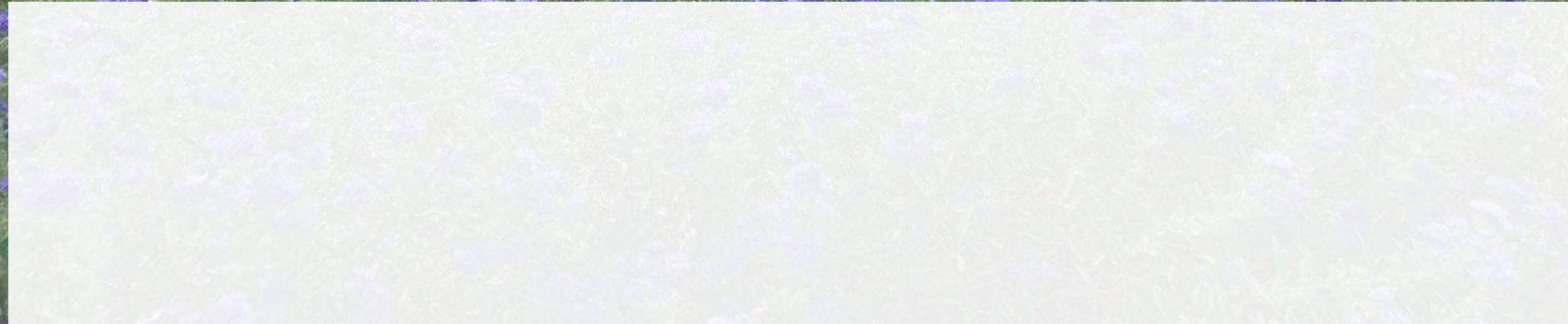
**Policy 6.1 Negotiate with "The Point" to ensure key community wide trail connections are provided.**

a. *Implementation Measure:* Ensure that the "River to Range" trail is constructed as "The Point" develops, providing access to the Jordan River Parkway and its associated amenities for the entire Draper community.

b. *Implementation Measure:* Require an interconnected network of trails within "The Point" to serve local residents with recreational trails and facilitate connections to parks and other key community destinations.



Mayor's Bike Ride



As described in the preceding chapters, numerous improvements and actions are required to ensure existing and future parks, recreation and trail needs in Draper City are met. The following is a summary of the specific projects, tasks and probable costs for meeting those tasks, which is followed by a Phasing Action Plan. The chapter concludes with a list of potential funding sources to help finance the various projects.

**"I'd like to see connected paved trails. More ways to avoid motorized roads. For example it would be great if JRT connected to the Porter Rockwell trail. My intent is to provide riders or walkers with ways to avoid roadways. Connect JRT to PRT. And ensure wide shoulder roads for bikers that are kept clean. Traverse ridge road by the gravel parking is a mess and adds risk to cyclists."**

**- Survey Respondent**



*Ann's Trail (Else Kao)*

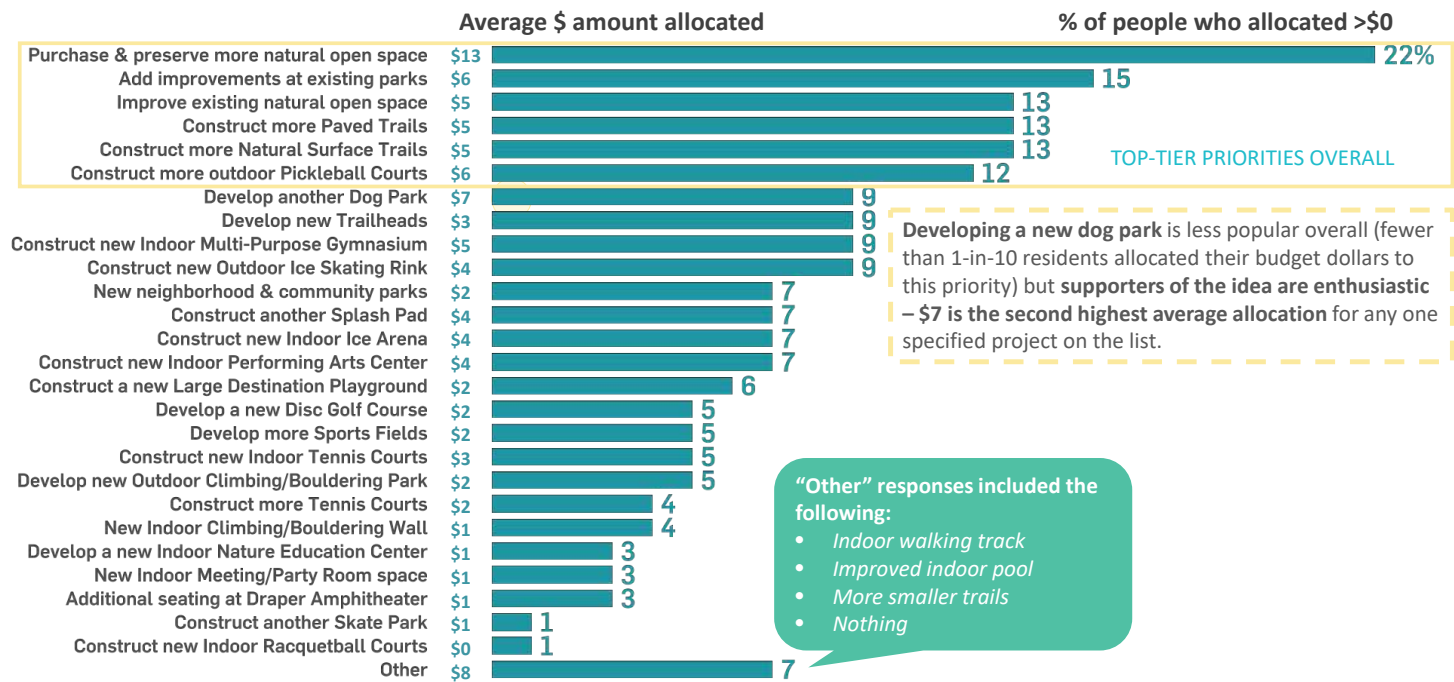


## PUBLIC INPUT ON PRIORITIES & FUNDING

The Community Survey conducted by Y2 Analytics posed several questions that address funding priorities and resident willingness to fund park, recreation and trail development and operations. As shown in **Figure 57**, the top allocation of hypothetical funds went toward purchase and preservation of more natural open space, followed by adding improvements to existing parks, improving existing natural open space, constructing more paved and natural surface trails, and developing more pickleball courts.

Figure 57. Community Survey - Spending Priorities

### PURCHASING & PRESERVING NATURAL SPACE A PRIORITY





The Community Survey also assessed the willingness of residents to pay a five-dollar monthly use fee to fund maintenance and upgrades to existing parks, facilities and trails in the city (see **Figure 58**). The vast majority (77-percent) say they are at least somewhat willing to pay. Respondents from households with children, those who are physically active, and middle-aged and senior respondents are more willing to pay the user fee than others.

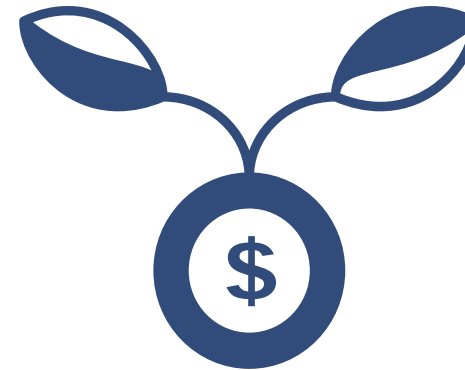


Figure 58. Willingness to Pay Monthly User Fee

## MAJORITY WILLING TO PAY MONTHLY \$5 USE FEE



### % Extremely + Very willing to pay use fee

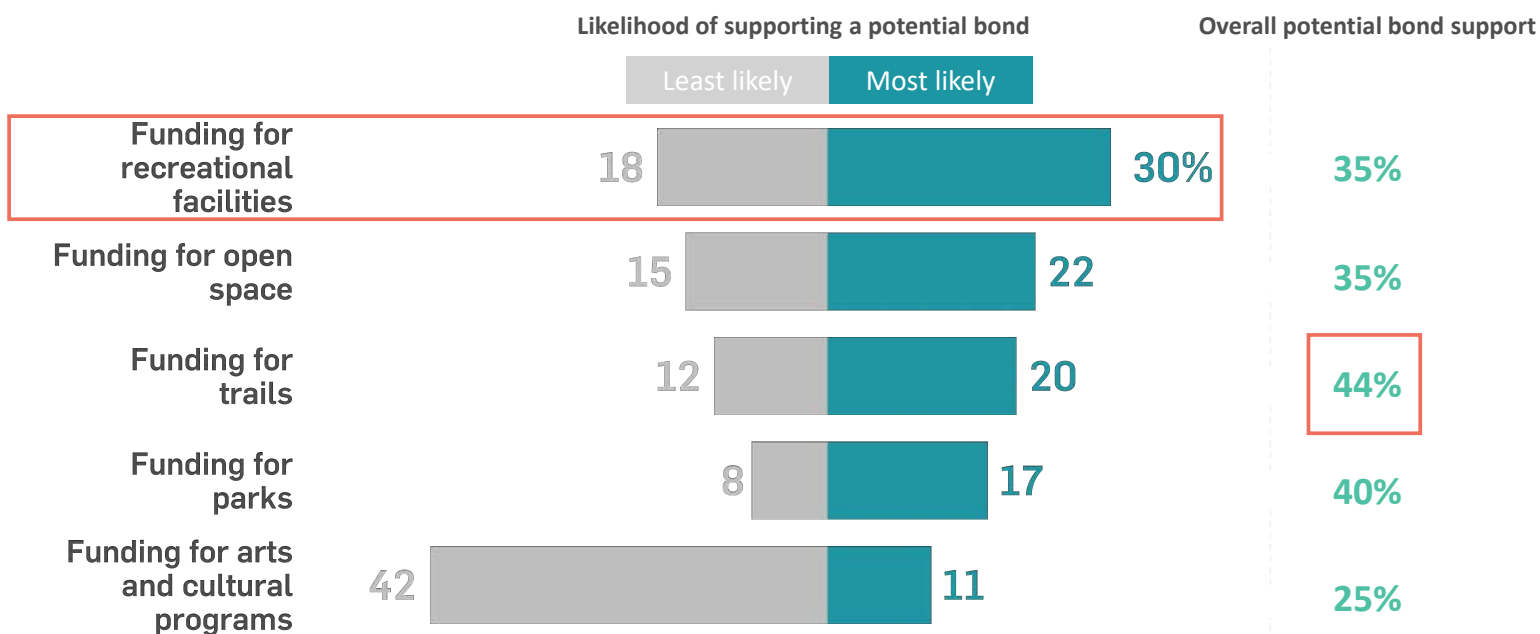
Sex	Men	48%
	Women	41
Age range	18-34	44
	35-44	44
	45-54	49
	55-64	41
	65+	62
Household	Has children	47
	No children	34
Physical activity	Very active	50
	Not very active	41

When asked about their likely support for bonding and associated increases to property taxes as a function of specific improvements, nearly one-third (30 percent) of respondents suggest they would most likely support a bond for recreational facilities, with only 18 percent indicating they would be least likely to support a bond of that nature. (see **Figure 59**). The likelihood of supporting bonds for open space, trails and parks decline significantly, and bottomed out with extremely low support for funding arts and cultural programs through bonds.

When asked about general support for the same types of bonds, respondents indicated the most support for trails (44 percent), followed by parks (40 percent). Overall support for recreational facilities and open space bonds was tied at 35 percent, with only 25 percent supporting a bond for arts and cultural programs.

Figure 59. Likelihood to Support a Potential Bond

## FACILITIES, OPEN SPACE, OR TRAILS BOND TO RECEIVE MOST SUPPORT

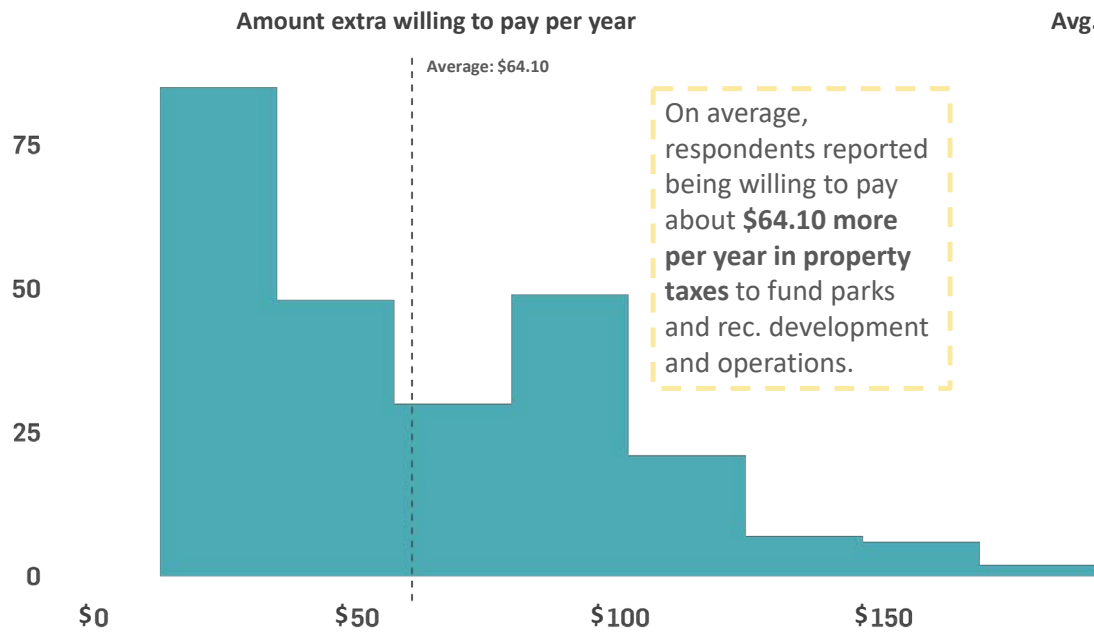


The Community Survey also explored the willingness of respondents to pay additional property taxes to fund the development and operations of the types of parks, trails, open space and recreation facilities that are important to them and members of their households. As shown in **Figure 60**, respondents are willing to pay 64 dollars more per year. Middle-aged respondents, those with children in their households, and very active respondents indicated the highest willingness to pay.



Figure 60. Willingness to Pay Additional Taxes to Fund Parks & Recreation Development & Operations

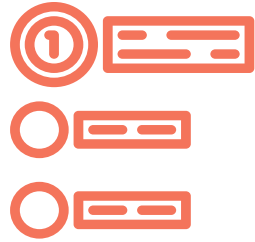
## OLDER RESIDENTS, PARENTS MORE WILLING TO PAY



**Avg. amount by various demographic factors**

Sex	Men	\$63.80
	Women	\$56.90
Age range	18-34	\$22.90
	35-44	\$68.60
	45-54	\$72.70
	55-64	\$52.30
	65+	\$42.10
Household	Has children	\$66.70
	No children	\$51.60
Physical activity	Very active	\$63.40
	Not very active	\$54.10





## PLAN PRIORITIES

The following priorities summarize the recommendations from Chapters 2 through 5, all of which have direct cost implications to Draper City. The recommendations are based on the needs assessment and associated analyses, in addition to input from city staff, the Advisory Committee and community members.

Table 23. Summary of Recommendations for Projects with Cost Implications

### Chapter 2: Parks & Open Space

- » Develop 14.9 acres of planned park land already owned by the city by 2032
- » Develop 8.4 acres of proposed parks on land already owned by the city by 2032
- » Acquire and develop 11.0 acres of proposed parks for filling gaps by 2032
- » Acquire and develop an additional 7.1 acres of park land to meet LOS needs by 2032
- » *Ensure 17.5 acres of park land at The Point is developed by 2032 to meet LOS needs (no cost to Draper City)*
- » Acquire and develop an additional 76.7 acres of park land to meet LOS needs between 2032 and build-out
- » *Ensure 35.0 acres of park land at The Point is developed between 2032 and build-out to meet LOS needs (no cost to Draper City)*
- » Develop the proposed park amenities according to the Amenities LOS Analysis
- » *Ensure the proposed park amenities at The Point are developed according to the Amenities LOS analysis (no cost to Draper City)*

### Chapter 3: Recreation

- » Conduct a feasibility study for a recreation/community center

### Chapter 4: Arts & Community Events

- » Conduct a feasibility study for an indoor arts venue/small art museum

### Chapter 5: Trails\*

- » Develop 34.2 miles of proposed paved multi-trails
- » Develop 26.6 miles of proposed unpaved multi-use trails
- » Develop five proposed trailheads and ensure construction of one proposed developer-provided trailhead
- » Develop seven proposed trail crossings
- » Develop and implement a wayfinding and signage master plan

\*Additional user-specific/directional trails will be determined on a case-by-case basis to best meet the needs of the community while reducing trail conflicts.

## IMPLEMENTATION COSTS

### PARKS & OPEN SPACE COSTS

The amenities listed in **Table 24** are recommended to meet Level of Service needs and to bring existing parks up to proposed standards. As indicated, the total probable cost for these amenities is \$5,345,000, although they could be lower in cases where the specific LOS and park standard recommendation as part of a single facility.



Table 24. Probable Costs to Meet Amenity LOS Recommendations

Amenity	Quantity Recommended to Meet Current & Future Needs Through 2032	Probable Cost	Unit	Total Probable Cost
Baseball/Softball Fields	4	\$250,000	Each	\$1,000,000
Multipurpose Fields	3	\$15,000	Each	\$45,000
Playgrounds	8	\$150,000	Each	\$1,200,000
Splash Pads/Water Play Features	1	\$850,000	Each	\$850,000
Skate Parks	1	\$400,000	Each	\$400,000
Bike Parks	1	\$50,000	Each	\$50,000
Tennis Courts	5	\$160,000	Each	\$800,000
Pickleball Courts	9	\$100,000	Each	\$900,000
Multi-Sport Courts	1	\$100,000	Each	\$100,000
<b>Total Amenities LOS Recommendations</b>				<b>\$5,345,000</b>

" Right now we have an opportunity to purchase land to enhance our open spaces and parks (and sports fields) as the city is more built out that opportunity will go away. I think the focus of our \$\$ right now should be to purchase the land for open spaces and sports fields. Then we should try and get grants and donations to develop and improve with trails or for sports. If we cannot then future years funds should be used for that, but right now we should focus on getting the undeveloped property because as the city grows we will have development and then the land will be gone and not available. Additionally I think the city should make donation of open space or park space a requirement for new development."

- Survey Respondent



In addition to meeting LOS needs for park amenities, several parks also need to be upgraded with additional amenities to meet the standards recommended in the master plan. **Table 25** summarizes the upgrades recommended to bring existing Draper City parks up to standard, which total \$137,500.

Table 25. Probable Costs to Bring Existing Parks up to Standard

Amenity	Quantity of Parks Needing Upgrade	Probable Cost	Unit	Total Probable Cost	Parks
<b>Mini Parks</b>					
Playground (small) or other recreation amenity	1	\$75,000	Each	\$125,000	Brickerhaven
<b>Neighborhood Parks</b>					
Picnic Table (1 per park min.)	1	\$2,500	Each	\$2,500	Bubbling Brook
Picnic Shelter	3	\$20,000	Each	\$60,000	Akagi Farms, Apple Orchard, Bubbling Brook
<b>Total Amenities to Meet Park Standards</b>				<b>\$137,500</b>	

**Table 26** summarizes the costs to upgrade existing parks, meet amenity levels of service, and acquire and develop parks through 2032 and build-out in 2050, which total \$141,537,500. Park and open space needs at The Point are not included, as they are being paid by the developer - The Point of the Mountain Authority.<sup>1</sup>

Table 26. Probable Costs for Parks	
Item	Probable Cost
<b>Meeting Amenity LOS Needs</b>	
Develop amenities required to meet LOS needs through 2032	\$5,345,000
Upgrade existing parks to meet standards	\$137,500
Subtotal Existing Park Upgrades and Amenities LOS	\$5,482,500
<b>Meeting Park Needs by 2032</b>	
Develop 14.9 acres of planned park land already owned by the city	\$8,195,000
Develop 8.4 acres of proposed parks on land already owned by the city	\$4,620,000
Acquire and develop 11.0 acres of proposed parks for filling gaps	\$14,300,000
Acquire and develop an additional 7.1 acres of park land to meet LOS needs	\$9,320,000
Subtotal 2032 Needs	\$36,345,000
<b>Meeting Park Needs by Build-Out in 2050</b>	
Acquire and develop an additional 76.7 acres of park land to meet LOS needs	\$99,710,000
Subtotal Build-Out Needs	\$99,710,000
<b>Total Parks &amp; Open Space</b>	<b>\$141,537,500</b>

<sup>1</sup> Estimated acquisition costs are \$750,000 per acre based on information from similar recent planning efforts and typical local real estate costs; development costs are also estimated at \$550,000 per acre for parks.

**"Regarding your questions about taxes and funding - we should explore ways for non-residents who use our amazing trails to help pay for and fund their maintenance.**

**Last, thank you to all city employees and volunteers for our amazing parks, trails, rec, and open space. This is why I choose to live in Draper."**

**- Survey Respondent**



**"Need more off leash dog trails. Dog parks are crowded and dangerous because some dogs should not be allowed to interact with others - they have aggression issues. We used to be able to trail run w dogs in Corner Canyon but over the years the upper trails got closed to dogs. I think you should allow dogs and enforce picking up after your dog, and leash laws."**

**- Survey Respondent**

Several additional amenities were requested by the community during the public engagement process. **Table 27** summarizes order of magnitude unit costs for these and other amenities typical in parks in March 2023 prices. Since the provision of these amenities is not known, they are provided for reference and planning purposes only.

*Table 27. Typical Probable Costs for Parks & Trails Amenities*

Amenity	Probable Cost	Unit
Misc. Site Work (grading, drainage, etc.)	\$100,000	Acre
Irrigation & Landscaping (except trees)	\$100,000	Acre
Trees	\$750	Each
Benches	\$2,500	Each
Picnic Tables	\$2,500	Each
Trash Receptacles	\$2,000	Each
Signing	\$5,500	Each
Drinking Fountain	\$6,000	Each
Concrete Paths & Plaza Area (4" thick)	\$10.00	Sq. Ft.
Hard Surface Trails	\$400,000	Mile
Multi Surface Trails	\$425,000	Mile
Soft Surface Trails	\$25,000	Mile
Trail Bridge (Manufactured)	\$40,000	Each
Trail Bridge (Hand Built)	\$10,000	Each
Playground - Small (<2,000 SF) (w/ Wood Surfacing)	\$75,000	Each
Playground - Medium (2,000 - 5,000 SF) (w/ Wood Surfacing)	\$150,000	Each
Playground - Large (>5,000 SF) (w/ Wood Surfacing)	\$300,000	Each
Picnic Shelter	\$20,000	Each
Pavilion (Group)	\$120,000	Each
Indoor Pavilion w/ Restrooms	\$350,000	Each
Restroom - Large (3+ flush toilets)	\$350,000	Each
Restroom - Small (1-2 flush toilets)	\$150,000	Each
Restroom - Small Vault (1 toilet unisex)	\$100,000	Each
Concessions	\$300,000	Each
Parking (Paved)	\$2,500	Per Stall



Table 27. Probable Costs for Parks &amp; Open Space (continued)

Parking (non paved)	\$375	Per Stall
Access Road (Paved)	\$800,000	Mile
Tennis Court	\$160,000	Each
Basketball Court	\$50,000	Each
Volleyball Court	\$35,000	Each
Multi-Sport Court	\$100,000	Each
Soccer/Football Field Goals & Upgraded Drainage	\$15,000	Each
Baseball/Softball (backstop/dugout/fencing/bleachers)	\$250,000	Each
Court Lighting (per pole)	\$30,000	Each
Field Lighting	\$250,000	Each
Security Lighting	\$20,000	Each
Horse Shoe Pit	\$11,000	Each
Exercise Equipment	\$24,000	Each
Skate Park	\$400,000	Each
Mountain Bike Park	\$50,000	Each
Splash Pad	\$850,000	Each
Dog Park	\$100,000	Each
Shed	\$5,000	Each
Garage	\$50,000	Each
Pickleball Court	\$100,000	Each
Automatic Gate	\$15,000	Each
Land Acquisition	\$750,000	Acre
General Park Development	\$550,000	Acre



**" I believe the city needs to do a better job of making the public aware of events being held in Draper. The list in the previous question had events I had never heard about."**

**- Survey Respondent**



## COSTS FOR RECREATION FACILITIES

The probable costs for conducting a feasibility study (not construction) for a new recreation/community center is shown in **Table 28**, which totals \$150,000.

*Table 28. Probable Costs for Recreation*

Item	Probable Cost
Feasibility study for a new recreation/community center	\$150,000
<b>Total Recreation</b>	<b>\$150,000</b>

## COSTS FOR ARTS & COMMUNITY EVENTS

The probable costs for conducting a feasibility study (not construction) for a new indoor arts venue/small art museum is shown in **Table 29**, totaling \$150,000.

*Table 29. Probable Costs for Arts & Community Events*

Item	Probable Cost
Feasibility study for a new recreation/community center	\$150,000
<b>Total Arts &amp; Community Events</b>	<b>\$150,000</b>

"Our family has been very disappointed with what the current rec center offers. We look forward to more facilities offering more options, especially a gymnasium for basketball, volleyball, etc. and an indoor track. Our current trails are wonderful, but during inversions when the air quality is bad we need someplace safe to walk!"

- Survey Respondent

## COSTS FOR TRAILS

**Table 30** summarizes the costs required to develop the complete trail network and associated improvements shown on Map 7. The projected cost for these is \$33,430,000, which could be reduced if the city is able to partner with local volunteers for trail development.



Table 30. Probable Costs for Trails

Item	Quantity	Unit Cost	Unit	Probable Cost
Probable costs to develop 34.2 miles of paved multi-use trails	34.2	\$400,000	mile	\$13,680,000
Probable costs to develop 26.6 miles of unpaved multi-use trails	26.6	\$25,000	mile	\$665,000
Proposed trailheads <sup>1</sup> (assumes 2-stall restroom, kiosk/signage, paved parking 40 stalls, site furnishings)	4.0	\$650,000	each	\$2,600,000
Proposed trail crossings	7.0	\$1,500,000	each	\$10,500,000
Safety improvements for paved multi-use	34.2	\$175,000	mile	\$5,985,000
<b>Total Trails Costs</b>				<b>\$33,430,000*</b>

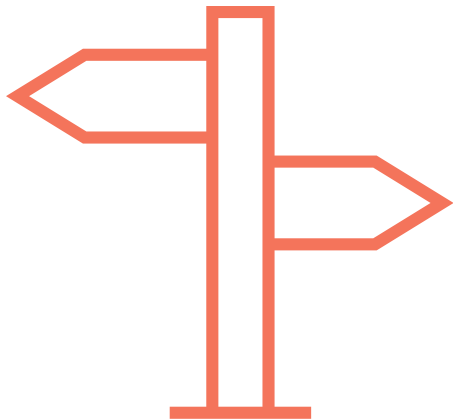
\*Includes only proposed multi-use trails. Costs for user-specific/directional trails will be determined as specific locations and uses are evaluated.

<sup>1</sup> Proposed trailheads will be located on land already owned by the city or will eventually be deeded to the city with development, so costs for land acquisition are not included.

**"Fantastic overall! Having ridden in many other places, for me, Draper's trail systems, especially for mountain biking, are some of the finest in the US, as suburbs go. In recent years, some of the multi-use trails are becoming crowded, especially in the evening after school hours. For safety's sake, in my opinion, making more of the mountain biking trail one way could be wise. Particularly upper and lower South Mountain and Eagle Ridge. Considering how actively used these trails are, and the inevitable erosion effects of long deep winters, thus far maintenance has been quite diligent. Some of the paved bike trails are becoming cracked and rough, but still mostly much better maintained than the Jordan River bike trails in Utah County.... Draper's cycling lanes have turned out to be surprisingly wide and nice. All in all, better than many other communities that I've seen. Let's hope this expansion and improvement trend is sustainable..?..!"**

**- Survey Respondent**





## TOTAL PROBABLE COSTS

The total probable cost for developing the proposed park, recreation, arts and community events, and trail system improvements through build-out in 2050 is \$175,517,500, as shown in **Table 31**. This includes \$250,000 for the design and installation of a city-wide wayfinding and signage system. These costs reflect the amount to conduct feasibility studies for recreation and arts facilities, not their construction. Park and open space needs at The Point are not included, as they are being paid by the developer - The Point of the Mountain Authority.

Table 31. Total Probable Costs for Parks, Recreation, Arts & Community Events & Trails

Item	Probable Cost
Probable costs to bringing existing parks up to standard, meeting amenity LOS needs, acquire new park land and develop planned and proposed parks through build-out	\$141,537,500
Probable costs to conduct a feasibility study for a recreation/community center	\$150,000
Probable costs to conduct a feasibility study for an indoor arts venue/small art museum	\$150,000
Probable costs for trails and trailhead improvements through build-out	\$33,430,000
Wayfinding and signage master plan (for entire parks, recreation, and trails system)	\$50,000
Wayfinding and signage installation (for entire parks, recreation, and trails system)	\$200,000
<b>Grand Total</b>	<b>\$175,517,500*</b>

*\*Includes only proposed multi-use trails. Costs for user-specific/directional trails will be determined as specific locations and uses are evaluated.*

**"i have been to multiple parks/trails in Draper. While i like having them, I think that we have more than we can maintain. There is often garbage that has not been picked up in the streams, on the trails, and on the lawns; the wooden barricades and fences are often broken; some of the children's play facilities are non-functional, etc. i think that before we EXPAND, we need to MAINTAIN what we have!"**

**- Survey Respondent**

## MAINTENANCE COSTS

### COSTS TO MAINTAIN PARKS, RECREATION FACILITIES & TRAILS

Draper City is well known for its high level of park, facility and trail maintenance. However, staffing levels have not kept pace with the addition of significant amounts of parks, trails and open space in recent years. The Parks and Recreation Department is currently finalizing a detailed analysis of staffing levels compared to system amenities to better understand needs to maintain the city's exemplary system.

To better understand the level of commitment required to maintain and protect the city's investments in the interim, local and national park and

recreation agency comparisons have been used to provide benchmarks. **Table 32** compares the population, resource inventory, staffing levels and operating expenditures of several comparable communities in the region. While park acres and per capita operating expenditures in Draper City are generally comparable to these benchmark communities, the city maintains a significantly higher amount of trails and open space. Orem is an outlier with nearly twice the population as Draper but no city-owned open space, which may account for a per capita operating expenditure that is half of that in Draper. In contrast, Spanish Fork represents the apex of per capita expenditures for benchmark communities, despite a significantly smaller population and fewer trails and open space than Draper City.

Table 32. Local Community Comparison of Estimated O&M Costs & Staffing Levels

City	Population 2021 <sup>1</sup>	Park Acres	Trail Mileage	Open Space Acres	Budgeted Operating Expenditures 2021-2022 <sup>2</sup>	Per Capita Operating Expenditures 2021-2022 <sup>3</sup>
Orem	97,872	299.2	26.4 paved	0	\$3,124,198	\$32
Farmington	20,442	112.2	20.1 paved 12.4 unpaved	183	\$1,129,635	\$44
Herriman	52,860	191.5	24.8 paved 25.9 unpaved	2,417	\$3,660,130	\$69
<b>Draper City</b>	<b>49,978</b>	<b>202.0</b>	<b>27.0 paved 125.0 unpaved</b>	<b>4,682</b>	<b>\$3,511,500</b>	<b>\$70</b>
Spanish Fork	41,953	198.4	19.0 paved 14.0 unpaved	100	\$3,124,198	\$74
Springville	34,750	180.4	8.0 paved 5.0 unpaved	789	\$3,215,356	\$93

1 American Community Survey 2021 5-Year Estimates, [www.data.census.gov](http://www.data.census.gov)

2 Includes parks, open space, trails, and cemeteries

3 Budgeted operating expenditures divided by population



The National Recreation and Parks Association’s 2022 NRPA Agency Performance Review<sup>2</sup> was also reviewed to evaluate how park and recreation operation and maintenance costs and associated staffing levels in Draper City compares to those in other communities. The report surveyed communities across the country to help establish staffing and resources levels. At 49,978, Draper City’s 2021 population falls close to the threshold between two jurisdictional population categories, as shown in **Table 33**. Therefore, information is shown for communities between 20,000 - 49,999 and 50,000 - 100,000.

Draper has fewer residents per park at 1,237, compared to 1,941 and 3,125 for the comparison jurisdictions respectively. The city has a staffing full-time equivalent (FTE) of 39.4, compared to 34.2 for the median FTEs for jurisdictions between 20,000 - 49,999 and 64.1 for jurisdictions between 50,000 - 100,000. While Draper has fewer FTEs per 10,000 than the median national averages for both jurisdictional size categories, it is still within the ranges similarly sized communities nationwide.<sup>3</sup> Draper spends less per capita on parks and recreation operating expenditures than the national median.

<sup>2</sup> Evaluates agency data from between 2019-2021  
<sup>3</sup> <https://www.nrpa.org/publications-research/research-papers/agency-performance-review/>

## ESTABLISHING FUNDING & IMPLEMENTATION PRIORITIES

Establishing funding priorities for parks, recreation facilities and trails is a challenge for communities with limited resources and diverse needs. The following are some key considerations when prioritizing specific projects properly prioritized:

- » Do they help fill a critical need or service gap?
- » Do they address life and safety concerns?
- » Do they support on-going maintenance of existing facilities (thereby protecting existing resources and investments)?
- » Do they meet future needs in clear and logical phases?

It should be noted that budgets should be established for the acquisition of future facilities as soon as possible. This will help avoid escalating acquisition costs over time.

Table 33. National Comparison of Parks & Recreation O&M Costs & Staffing Levels - 2022 NRPA Agency Performance Review

Jurisdictional Population	Residents Per Park <sup>1</sup>	Number of FTEs <sup>2</sup>	FTEs per 10,000 residents	Agency Operating Expenditures	Per Capita Operating Expenditures
<b>Draper City (49,978 in 2021)</b>	<b>1,237</b>	<b>39.4</b>	<b>7.9</b>	<b>\$3,511,500</b>	<b>\$70</b>
20,000 - 49,999	1,941	34.2	11.1	\$3,500,000	\$110
50,000 - 100,000	3,125	64.1	9.6	\$7,330,336	\$104

<sup>1</sup> Median Park Acres for NRPA Agencies Surveyed <https://www.nrpa.org/publications-research/research-papers/agency-performance-review/>  
<sup>2</sup> Median FTEs for NRPA Agencies Surveyed <https://www.nrpa.org/publications-research/research-papers/agency-performance-review/>



## ACTION PLAN

The Action Plan is shown in **Table 34** is a summary of short, medium and long-term implementation actions and priorities. Action items recommended for immediate or short-term implementation are essential to ensure Draper meets existing needs or stays on track to meet needs by 2032.

Key tasks for include:

- » Developing planned parks
- » Developing proposed parks on land already owned by the city
- » Acquiring land for proposed parks in gaps
- » Acquiring land for additional parks needed by 2032 to meet LOS needs and fill gaps
- » Upgrading existing parks

- » Conducting a recreation/community center feasibility study
- » Evaluating potential improvements to existing arts and cultural facilities
- » Developing a marketing plans/strategy for arts and cultural programs
- » Exploring partnerships to develop an arts facility/museum
- » Adding any missing safety contact information on trail signs/ maps
- » Study the feasibility of adding a QR code system to trail signage
- » Developing a policy on electric motorized vehicles

Other action items should be implemented according to the recommended timeframe, with regular reviews, to ensure the city continues to accomplish the vision and goals of the plan.

*Table 34. Action Plan*

#	Item	Immediate Implementation	Short-Term Implementation 0 - 9 years 2023-2032	Medium-Term Implementation 9 - 20 years 2032 - 2042	Medium / Long-Term Implementation 20 years+ (build-out) 2042 - 2050+
<b>Parks &amp; Open Space</b>					
1	Implement an acreage level of service standard of 3.5 acres of park land per 1,000 city residents.				
2	Implement an amenity level of service standard as identified on Table 10, Table 11, and Table 12.				
3	Implement the park walkable service areas and distribution standards as identified on Maps 2 and 3.				
4	Develop planned parks by 2032 to meet LOS and distribution needs.				
5	Develop proposed parks on land already owned by Draper City by 2032 to meet LOS and distribution needs.				
6	Acquire park land for proposed parks in gap areas where the city does not own land as soon as possible to minimize costs and secure land while it is still available.				
7	Acquire and develop additional park land required by 2032 to meet LOS needs.				



Table 34. Action Plan continued

#	Item	Immediate Implementation	Short-Term Implementation 0 - 9 years 2023-2032	Medium-Term Implementation 9 - 20 years 2032 - 2042	Medium / Long-Term Implementation 20 years+ (build-out) 2042 - 2050+
8	Upgrade existing parks that do not currently meet the standards for the minimum amenities where feasible and appropriate.				
9	Periodically evaluate existing parks to ensure designs and amenities are still meeting the needs of the community, and make updates or improvements as needed to ensure parks and open space remain a beloved part of the city's parks and recreation system.				
10	Design and develop all new parks with amenities and features that meet the established standards as summarized in Table 2.				
11	Continue to require development agreements with large subdivisions so that residents have convenient access to parks.				
12	Secure funding for new parks, which will require periodic re-evaluation of the impact fee structure, pursuing grants, and partnering with other entities.				
13	Develop and implement a comprehensive wayfinding and signage master plan, paired with regular updates on the city's website, to ensure the community is aware of the parks and amenities available to the community, how to get to them, and understand the regulations for use.				
14	Pursue non-traditional park types, such as detention basin parks, urban parks and plazas, community gardens, hybrid sports parks and plazas, nature parks and agricultural heritage parks to help meet the demand for parks and open space in the future as land becomes more difficult to obtain.				
15	Encourage and support participation by diverse community members in the planning and design of the city's parks and recreation system.				



Table 34. Action Plan continued

#	Item	Immediate Implementation	Short-Term Implementation 0 - 9 years 2023-2032	Medium-Term Implementation 9 - 20 years 2032 - 2042	Medium / Long-Term Implementation 20 years+ (build-out) 2042 - 2050+
16	Explore options to provide amenities in parks and open space that serve a broad range of users, age groups, abilities and interests where appropriate.				
17	Integrate accessible features within parks and open space areas dispersed throughout the city where appropriate, in addition to concentrated features such as all-abilities parks or playgrounds.				
18	Regularly evaluate requests for parks and open space improvements to assess need, feasibility and level of community support.				
19	Explore options for non-traditional amenities in existing parks and open space such as nature play elements, outdoor fitness courses and climbing walls.				
20	Evaluate the development of park and trail facilities in existing rights-of-way that are underutilized, such as the UTA corridor, the north end of Highland Drive, and the existing powerline corridor west of I-15.				
21	Continue to partner with Salt Lake County to ensure existing parks and open space meet needs and to evaluate potential improvements requested by the community.				
22	Continue to work with the Canyons School District to develop and maintain agreements for the use of school facilities including fields, gymnasiums and other facilities.				
23	Continue to create partnerships with sports organizations and groups, as well as non-competitive recreational organizations and groups to expand the offerings available to Draper City residents.				
24	Maintain a leadership role in the planning and development of park facilities and open space opportunities to complement the amenities provided by others.				



Table 34. Action Plan continued

#	Item	Immediate Implementation	Short-Term Implementation 0 - 9 years 2023-2032	Medium-Term Implementation 9 - 20 years 2032 - 2042	Medium / Long-Term Implementation 20 years+ (build-out) 2042 - 2050+
25	Work closely with the State of Utah as the development plans for The Point are fine-tuned to ensure appropriate levels and types of parks and open spaces and amenities are provided.				
26	Explore options with the State of Utah for providing unique elements requested by the community for inclusion at The Point such as a splash pad, climbing wall and an indoor/outdoor sports complex.				
27	Explore opportunities to develop specialized facilities, such as tournament-level facilities, that generate revenues to help offset costs and contribute to the economic development of the city while also helping meet the recreation needs of the community.				
28	Update annual budgets to ensure funding for operation and maintenance of city parks and other land the city maintains is sufficient to meet needs.				
29	Continue to maintain an up-to-date inventory of all parks, park facilities and parkways, documenting and implementing improvements according to a feasible schedule.				
30	Apply standards for all parks in a way that helps reduce maintenance requirements while promoting better long-term use of public parks and recreation amenities.				
31	Increase the variety and availability of amenities in parks to promote better long-term use of parks such as expanding use of existing amenities and adding court and field lighting.				
32	Provide amenities and facilities to help Draper residents “self-maintain” their parks and park facilities (trash receptacles, animal waste containers, hose bibs, pet clean-up stations, etc.)				

Table 34. Action Plan continued

#	Item	Immediate Implementation	Short-Term Implementation 0 - 9 years 2023-2032	Medium-Term Implementation 9 - 20 years 2032 - 2042	Medium / Long-Term Implementation 20 years+ (build-out) 2042 - 2050+
33	Extend the seasonal access to restrooms in key parks by heating restrooms and exploring other options such as portable toilets.				
34	Avoid the development of additional Mini Parks unless there is simply no other land available and the neighborhood is under-served by parks.				
35	Explore options for enhancing the aesthetics and use of the city's parks and open space system, through avenues such as a tree planting program, an interactive art program/plan or an interpretive signage system.				
36	Improve the safety of the city's parks and open space system through the addition of lighting and safety features where appropriate and by addressing safety concerns specific to individual sites.				
37	Explore options to expand the profile of open space in the city as opportunities arise and protect these threatened landscapes for future generations.				
38	Strive to acquire open space that preserves natural drainages, wildlife habitat, viewsheds, sensitive lands, or areas with significant natural features such as unique landforms or steep slopes.				
39	Continue to work with Salt Lake County, Utah County and the State of Utah to ensure that city, county and state statutes and regulations are met as new facilities are developed.				
40	Utilize drip irrigation, moisture sensors, central control systems and appropriate plant materials and soil amendments to create a more sustainable Draper parks and recreation system.				

Table 34. Action Plan continued

#	Item	Immediate Implementation	Short-Term Implementation 0 - 9 years 2023-2032	Medium-Term Implementation 9 - 20 years 2032 - 2042	Medium / Long-Term Implementation 20 years+ (build-out) 2042 - 2050+
41	Consider converting less active areas in parks to more waterwise, drought tolerant plantings to reduce water consumption and reduce intensive maintenance practices.				
42	Upgrade existing parks and require new parks to include resource-wise lighting and stormwater management strategies such as Low Impact Development (LID) practices.				
<b>Recreation</b>					
43	Develop a program for and conduct a recreation/community center feasibility study that evaluates funding, management, operations, financial implications, and site selection. The study should evaluate options including an indoor running/walking track, multi-purpose gymnasium, indoor ice arena, indoor climbing/bouldering wall, indoor sports courts, meeting space, party rooms, cardio/fitness equipment, and other facilities desired by residents. The study should also analyze potential programming associated with different options.				
44	Upgrade existing parks according to the recommendations in Chapter 2: Parks and Open Space.				
45	Continually assess existing parks and recreation facilities for potential upgrades to increase the use of existing facilities by redeveloping underutilized areas in existing parks and recreation facilities.				
46	Identify appropriate funding strategies for new construction, upgrades to facilities, and long-term maintenance of recreation facilities to ensure program needs are met.				
47	Continue to pursue partnership programs, cooperative agreements, shared use of facilities, and cooperative programs with public and private partners.				
48	Conduct regular evaluations of program offerings, including user satisfaction surveys, user participation rates, costs and availability with other providers.				

Table 34. Action Plan continued

#	Item	Immediate Implementation	Short-Term Implementation 0 - 9 years 2023-2032	Medium-Term Implementation 9 - 20 years 2032 - 2042	Medium / Long-Term Implementation 20 years+ (build-out) 2042 - 2050+
49	Explore options for program scholarships, fee waivers and other tools for improving access for low-income residents				
50	Maintain a leadership role in the planning and development of recreation facilities and programs to complement the programs offered by sports and non-sports organizations and groups.				
51	Continue to partner with Canyons School District to meet recreation programming and facility needs.				
52	Continue to partner with Salt Lake County to meet recreation programming and facility needs and avoid duplication of programs.				
53	Continue to consider public/private partnerships to provide recreation programs and facilities.				
54	Build upon information from the Community Survey and other public engagement opportunities that were part of this planning effort by conducting focus groups and follow-up surveys to determine the kinds of classes, activities, and programs desired by residents.				
55	Work with the Diversity and Inclusion Committee, the Jordan River Commission and other local interest groups to identify partners and locations for a diverse range of programming and classes.				
56	When planning parks and other recreation facilities, take into consideration the need to plan for year-round and non-traditional programs and activities.				
57	Work with The Point of the Mountain Authority to ensure future development provides adequate recreation facilities to meet future needs as detailed in the amenity analysis.				
58	Work with Salt Lake County to ensure recreation programming meets the needs of existing residents and anticipated residents in The Point.				

Table 34. Action Plan continued

#	Item	Immediate Implementation	Short-Term Implementation 0 - 9 years 2023-2032	Medium-Term Implementation 9 - 20 years 2032 - 2042	Medium / Long-Term Implementation 20 years+ (build-out) 2042 - 2050+
59	Collaborate with The Point development authority to assess the potential impact of the development on current and planned city recreation programs, and to discuss opportunities for new programs in The Point and Draper to benefit all city residents.				
<b>Arts &amp; Community Events</b>					
60	Evaluate existing arts and cultural facilities to determine improvements that improve usage levels and facilitate programs and events.				
61	Explore the feasibility of adding staff to manage arts and culture programs and facilities in the city and work with community organizations.				
62	Develop a marketing plan/strategy to collaborate on improved marketing and communication efforts for arts and culture.				
63	Explore partnerships with public and private entities to fund the construction of an indoor arts performance venue with classroom space and a small museum.				
64	Continue to partner with arts and culture organizations in the community.				
65	Work with the Arts Committee and community organizations to host a greater number and variety of cultural events and community celebrations.				
66	Partner with the Canyons School District and community organizations to offer drop-in activities for youth, including visual arts, music and dance or other educational/ environmental opportunities.				
67	Explore the addition of requested programs and activities.				

Table 34. Action Plan continued

#	Item	Immediate Implementation	Short-Term Implementation 0 - 9 years 2023-2032	Medium-Term Implementation 9 - 20 years 2032 - 2042	Medium / Long-Term Implementation 20 years+ (build-out) 2042 - 2050+
68	Work with community organizations to increase the diversity of board and committee members including community members with a variety of age, race, income, sexual orientation, and areas of expertise and interest.				
69	Seek funding sources that celebrate diversity.				
70	Continue to collaborate with the city's Diversity and Inclusion Committee on ways to improve planning and programs in the community.				
71	Offer more multicultural events and activities.				
72	Consider the development of a public art master plan to develop a comprehensive approach to public art in the city.				
73	Foster innovation, design excellence and beauty in community parks and public spaces by integrating art into the design of public spaces and by including artists as part of design teams.				
74	Convey the community's identity and highlight diversity by incorporating art, history and culture into the city through public art, urban design and events.				
<b>Trails</b>					
75	Implement the recommended trail network, including trails, trailheads, grade-separated crossings, lighting and other improvements suggested in this master plan <b>and additional user-specific/directional trails</b> by build-out.				
76	Develop a comprehensive wayfinding and signage master plan that addresses safety, regulatory, interpretive, and wayfinding signage. The plan should also include recommendations for enhancing key gateways and landmarks in the city, such as creating a landmark in the Town Center.				

Table 34. Action Plan continued

#	Item	Immediate Implementation	Short-Term Implementation 0 - 9 years 2023-2032	Medium-Term Implementation 9 - 20 years 2032 - 2042	Medium / Long-Term Implementation 20 years+ (build-out) 2042 - 2050+
77	Regularly update trails information on the city's website or create an app where information can be posted on current trails conditions, trail locations, trail characteristics, and general information about trails..				
78	Assess and develop solutions for creating links across major barriers (i.e., I-15, FrontRunner, TRAX and railroads)				
79	Evaluate the feasibility of adding more beginner level instructional trails in focused locations such as near the Draper Cycle Park.				
80	Consider reconstructing less popular mountain bike trails to better accommodate skill level progression.				
81	Provide more technically challenging bike trails in key areas such as along the Woods Hollow Trail.				
82	As trail use and demand increases in the future, consider evaluating the feasibility of a program to charge non-residents for the use of city trails, such as a sticker program or other methods.				
83	Evaluate the installation of trail lighting and emergency response stations along paved multi-use trails where appropriate.				
84	Periodically evaluate the city's maintenance strategies for trails and trail facilities.				
85	Establish weed management program to target spread of puncture vine/goat-heads to reduce incidents of flat bike tires.				
86	Address pedestrian and bicyclist safety during construction and maintenance activities.				
87	Establish programs that encourages citizens to report maintenance issues that affect bicyclist and pedestrian safety.				



Table 34. Action Plan continued

#	Item	Immediate Implementation	Short-Term Implementation 0 - 9 years 2023-2032	Medium-Term Implementation 9 - 20 years 2032 - 2042	Medium / Long-Term Implementation 20 years+ (build-out) 2042 - 2050+
88	Ensure that maintenance routines include selective plowing of key routes to facilitate winter trail use.				
89	Promote an “Adopt a Trail” program to encourage trail user assistance in maintaining the trail system. Encourage participants to become involved in all aspects of trails development, including maintenance and long-term improvements.				
90	Ensure safety contact information is included on all trail signage and maps.				
91	Continue to develop programs like the Volunteers in Police Service which encourages and facilitates volunteer involvement in making trails safe by providing information for reporting problems and illegal activities, as well as providing maintenance and trail building activities and events.				
92	Study the feasibility of creating a trail donation program that would provide scannable Quick Response Codes (QR Codes) at trailheads that would take trail users to a website encouraging them to support the facilities they enjoy through direct donations.				
93	Consider a city sponsored program to offer grants to homeowners for planting trees in their yards along Draper City trails in areas where it is not practical for the city to plant and irrigate trees.				
94	Explore ways to maximize existing trail corridors and rights-of-ways such as adding unpaved trails parallel to paved trails, adding single track trail alignments next to double track trails, or converting unofficial trails or dirt roads into official city trails.				
95	Additional trailheads and trail access points should be explored as the trail system continues to evolve, particularly when access is requested by specific neighborhoods.				



Table 34. Action Plan continued

#	Item	Immediate Implementation	Short-Term Implementation 0 - 9 years 2023-2032	Medium-Term Implementation 9 - 20 years 2032 - 2042	Medium / Long-Term Implementation 20 years+ (build-out) 2042 - 2050+
96	Evaluate the use of the UTA corridor from Draper Park to the Point of the Mountain as a linear parkway that can accommodate non-paved trails and other recreational amenities if it is abandoned by the agency.				
97	Improve connections to the Jordan River and its associated amenities through negotiations with future development and the implementation of the recommended trail network.				
98	Regularly update the <i>Open Space Plan</i> , <i>Active Transportation Plan</i> , and this master plan to incorporate connections to adjacent communities and to reflect new policies, requirements and opportunities for trails funding.				
99	Ensure that ordinances require trails easements or trails rights-of-way in all new development areas.				
100	Work to close gaps in existing trails.				
101	Encourage development patterns that provide for community services close to neighborhoods and connect them with bicycle and pedestrian trails.				
102	Continue to work with the Draper Parks and Trails Committee and the Draper City Council to identify, fund, and implement trails.				
103	Explore all funding and development options for trails development and enhancement, and aggressively seek grants, sponsorships, and partnerships.				
104	Include system-wide trails development in any future planning initiatives, focusing on closing gaps in trails and connecting existing and future neighborhoods to schools, parks and recreation facilities, public transit, and community destinations.				
105	Create a sustainable, dedicated source of trail funding within the annual city budget.				

Table 34. Action Plan continued

#	Item	Immediate Implementation	Short-Term Implementation 0 - 9 years 2023-2032	Medium-Term Implementation 9 - 20 years 2032 - 2042	Medium / Long-Term Implementation 20 years+ (build-out) 2042 - 2050+
106	Continue the development of user specific trails such as foot-only for hiking, trail running and equestrian use.				
107	Continue to optimize directional trails, adding new directional trails or updating use direction on existing trails as needed.				
108	Reserve alternating days for user groups for study and potential use in the future if needed.				
109	Develop a policy and strategy for electric motorized vehicle use on city trails.				
110	Evaluate the feasibility of adding trails for electric motorized within the city.				
111	Provide more trail options for people with dogs, including loop trails.				
112	Provide more trail rangers to help with enforcement issues.				
113	Increase focus by law enforcement officers to bicycle-related violations by both motorists and bicyclists and emphasize positive enforcement for safe bicycling behavior by children.				
114	Increase enforcement efforts to prevent the obstruction of dedicated trails.				
115	Ensure that all bicycle or pedestrian collisions are accurately recorded into a collision database for future analysis and monitoring.				
116	Educate the general public on bicycle and walking safety issues and encourage non-motorized transportation with programs that target pedestrians, bicyclists and motorists.				
117	Install signage along all local and regional trails to assist with wayfinding and to increase awareness of trail users				

Table 34. Action Plan continued

#	Item	Immediate Implementation	Short-Term Implementation 0 - 9 years 2023-2032	Medium-Term Implementation 9 - 20 years 2032 - 2042	Medium / Long-Term Implementation 20 years+ (build-out) 2042 - 2050+
118	Support Safe Routes to School and other efforts, including educational and incentive programs to encourage more students to bicycle or walk to school, through a partnership with the school districts and other interested parties.				
119	Promote bicycling and walking through city-sponsored events.				
120	Reduce aggressive and/or negligent behavior among drivers, bicyclists and pedestrians through educational campaigns.				
121	Cooperate with local bike shops and clubs to provide educational materials about trails and trail etiquette and safety at public events and festivals.				
122	Continue to promote trail events and activities such as National Trails Day.				
123	Participate in regional bicycle outreach programs such as Bicycle Month activities.				
124	Continue to work with adjacent communities and regional planning agencies on the planning and implementation of regional trail connections with Draper City.				
125	Encourage multi-jurisdictional funding applications with the Wasatch Front Regional Council and the neighboring cities of Lehi, Alpine, Highland, Riverton, South Jordan, Bluffdale and Sandy.				
126	Work with private landowners to make improvements to existing trails, such as adding a bridge to the Rush Trail at the stream crossing on Metro Water's property near the Peak View trailhead or partnering with the Allen Tower Trail property owner to add benches, maps, a fitness station and assist with general clean-up.				
127	Track the progress on the plans as a percent completed of the total recommended trails improvements.				

Table 34. Action Plan continued

#	Item	Immediate Implementation	Short-Term Implementation 0 - 9 years 2023-2032	Medium-Term Implementation 9 - 20 years 2032 - 2042	Medium / Long-Term Implementation 20 years+ (build-out) 2042 - 2050+
128	Track city-wide trends in trails usage through Census data, annual trail user counts, and periodic community surveys.				
129	Ensure that the “River to Range” trail is constructed as “The Point” develops, providing access to the Jordan River Parkway and its associated amenities for the entire Draper community.				
130	Require an interconnected network of trails within “The Point” to serve local residents with recreational trails and facilitate connections to parks and other key community destinations.				

## POTENTIAL FUNDING SOURCES

The following are some of the key funding sources currently available for implementing the plan recommendations.

- » General Funds - funds that come through government levies such as property and sales taxes that are divided up as the city sees fit.
- » Park Impact Fee Funds - impact fees assessed with new development and redevelopment to provide comparable level of service for parks as the city grows.
- » Enterprise Funds - business-type funds where governments charge fees for programs and services and then use the money to pay for those services.
- » Bonds - debt obligations issued by government entities.

Details regarding the various funding options and sources is provided below.

## FUNDING OPPORTUNITIES & OPTIONS FOR LARGE PROJECTS

### General Obligation Bonds

The lowest interest cost financing for any local government is typically through the levying of taxes for issuance of General Obligation Bonds. General Obligation Bonds, commonly referred to as “G.O. Bonds,” are secured by the unlimited pledge of the taxing ability of the city, sometimes called a “full faith and credit” pledge. Because G.O. bonds are secured by and repaid from property taxes, they are generally viewed as the lowest credit risk to bond investors. This low risk usually translates into the lowest interest rates of any municipal bond structure.

Under the Utah State Constitution, any bonded indebtedness secured by property tax levies must be approved by a majority of voters in a bond election called for that purpose. Currently, bond elections may only be held once each year on the November general election date.

If the recreation improvements being considered for funding through a G.O. bond has broad appeal to the public and proponents are willing to



assist in the promotional efforts, G.O. bonds for recreation projects can meet with public approval. However, since some constituents may not view them as essential-purpose facilities for a local government or may view the government as competing with the private sector, obtaining positive voter approval may be a challenge.

It should also be noted that a G.O. bond election, if successful, would only cover the financing of capital expenditures for the facility. Facility revenues and/or other city funds would still be needed to pay for the operation and maintenance expenses of the facilities.

State law limitations on the amount of General Obligation indebtedness for this type of facility are quite high with the limit being four percent of a city's taxable value. Pursuant to state law the debt must be structured to mature in forty years or less, but practically the city would not want to structure the debt to exceed the useful life of the facility.

#### **Advantages of G.O. bonds:**

- » Lowest interest rates
- » Lowest bond issuance costs
- » If approved, a new 'revenue' is identified to pay for the capital cost

#### **Disadvantages of G.O. bonds:**

- » Timing issues; limited dates to hold required G.O. election
- » Risk of a "no" vote while still incurring costs of holding a bond election
- » Can only raise taxes to finance bonds through election process to pay for physical facilities, not ongoing or additional operation and maintenance expense. This would have to be done through a separate truth-in-taxation tax increase.

### **Sales Tax Revenue Bonds**

Utah law allows municipalities to issue debt secured by a pledge of their sales tax receipts. Sales tax revenue bonds have been well received in the markets and may be used for a wide variety of municipal capital projects, including recreation facilities. State law limits the amount of sales tax revenue bonds that may be issued by a community. Due to the fact that (1) most cities rely heavily on their sales tax revenues for their operations; and (2) local governments have very little control over the sales tax revenue source; the financial markets will typically only allow an issuer to utilize approximately one-half of the revenues available as a pledge toward debt service as they require minimum debt service coverage covenants of two times revenues to debt costs.

Additionally, due to the reliance on sales tax revenues for the general operations of most communities, existing sales tax revenues would have to be diverted to repay the bonds, unless the city has additional revenue sources that can be devoted to repayment of the bonds, or is anticipating a spike in sales tax revenues due to new large retail businesses locating in the city.

Utah local government sales tax revenue bonds are very well regarded in the bond market and will generally trade within five to fifteen basis points of where the city's General Obligation Bond debt would price.

#### **Advantages of Sales Tax Revenue Bonds:**

- » Relatively low interest rates
- » No vote required

#### **Disadvantages of Sales Tax Revenue Bonds:**

- » Utilizes existing city funds with no new revenue source identified
- » Somewhat higher financing costs than G.O. Bonds

## Special Assessment Areas

Formerly known as Special Improvement Districts or (SIDs), a Special Assessment Area (SAA) provides a means for a local government to designate an area as benefited by an improvement and levy an assessment to pay for the improvements. The assessment levy is then pledged to retire the debt incurred in constructing the project.

While not subject to a bond election as General Obligation bonds require, SAAs may not, as a matter of law, be created if 40 percent or more of the property owners subject to the assessment, weighted by method of assessment, within the proposed SAA, protest its creation. Politically, most city councils would find it difficult to create an SAA if even 20-30 percent of property owners oppose the SAA. If created, the city's ability to levy an assessment within the SAA provides a sound method of financing although it will be at interest rates higher than other types of debt that the city could consider issuing.

The underlying rationale of an SAA is that those who benefit from the improvements will be assessed for the costs. For a recreation facility or similar major project, which is intended to serve all residents of the community, and in this case possibly serve multiple communities, it would be difficult to make a case for excluding any residential properties from being assessed, although commercial property would have to be evaluated with bond counsel. The ongoing annual administrative obligations related to an SAA would be formidable even though State law allows the city to assess a fee to cover such administrative costs. Special Assessment notices are mailed out by the entity creating the assessment area and are not included as part of the annual tax notice and collection process conducted by the county.

If an SAA is used, the city would have to decide on a method of assessment (i.e. per residence, per acre, by front-footage) which is fair and equitable to both residential and commercial property owners.

The ability to utilize this mechanism by cities joined together under an inter-local cooperative would need to be explored with legal counsel. There are several issues that would need to be considered such as ownership of the facility as a local government can only assess property owners within its proper legal boundaries.

## Advantages of SAA Bonds:

- » Assessments provide a 'new' revenue source to pay for the capital expense
- » No general vote required (but those assessed can challenge the creation)

## Disadvantages of SAA Bonds:

- » Higher financing costs
- » Significant administration costs for a city-Wide Assessment area

Note – Due to the costs of administering a city-Wide SAA and given that special assessments cannot be deducted from income taxes, but property taxes can, it seems more rational to seek for G.O. election approval rather than form a city-Wide SAA.

## Lease Revenue Bonds

One financing option which, until the advent of sales tax revenue bonds, was frequently used to finance recreation facilities is a Lease Revenue Bond issued by the Local Building Authority (formerly Municipal Building Authority) of the city. This type of bond would be secured by the recreation center property and facility itself, not unlike real property serving as the security for a home mortgage. Lease revenue bonds are repaid by an annual appropriation of the lease payment by the city council. Generally, this financing method works best when used for an essential public facility such as city halls, police stations and fire stations. Interest rates on a lease revenue bond would likely be 15 to 30 basis points higher than on sales tax revenue bonds depending on the market's assessment of the "essentiality" of the facility.

Financial markets generally limit the final maturity on this type of issue to the useful life of the facility and state law limits the term of the debt to a maximum of forty years. As the city is responsible to make the lease payments, the financial markets determine the perceived willingness and ability of the city to make those payments by a thorough review of the city's General Fund monies.

As this type of bond financing does not generate any new revenue source, the city council will still need to identify revenue sources sufficient to make the lease payments to cover the debt service.



Creative use of this option could be made with multiple local governments, each of which could finance their portion through different means – one could use sales tax, another could issue G.O. bonds, etc.

#### **Advantages of Lease Revenue Bonds:**

- » No general vote required
- » No specific revenue pledge required

#### **Disadvantages of Lease Revenue Bonds:**

- » Higher financing costs than some other alternatives
- » No ‘new’ revenue source identified to make up the use of general fund monies that will be utilized to make the debt service payment

### **Creation of a Special Service District**

A city, or several cities via inter-local agreement, can create a Recreation District charged with providing certain services to residents of the area covered by the District. A Special District can levy a property tax assessment on residents of the District to pay for both the bond debt service and O&M. It should be noted that the city already can levy, subject to a bond election and/or the truth-in-taxation process, property taxes. The creation of a Recreation Special Service District serves to separate its designated functions from those of the city by creating a separate entity with its own governing body. However, an additional layer of government may not be the most cost effective.

### **Creative Financing**

Non-traditional sources of funding may be used to minimize the amount that needs to be financed via the issuance of debt. The city’s approach should be to utilize community support for fund-raising efforts, innovative sources of grants, utilization of naming rights/donations, partnership opportunities involving other communities and the private sector, together with cost-sharing arrangements with school districts. To the extent debt must be incurred to complete the financing package, alternative bonding structures, as discussed above, should be evaluated to find the optimal structure based on the financial resources of the city.

## **FUNDING OPTIONS FOR SMALLER PROJECTS**

### **Private Funds**

#### **Private and Public Partnerships**

A parks and recreation department or a group of communities acting cooperatively, and a private developer or other government or quasi-government agency may often cooperate on a facility that services the public, yet is also attractive to an entrepreneur or another partner. These partnerships can be effective funding opportunities for special use sports facilities like baseball complexes or soccer complexes; however, they generally are not feasible when the objective is to develop community parks that provide facilities such as playgrounds, informal playing fields, and other recreational opportunities that are generally available to the public free of charge. A recreation center, community center, or swimming/water park is also potentially attractive as a private or public partnership.

#### **Private Fundraising**

While not addressed as a specific strategy for individual recreation facilities, it is not uncommon for public monies to be leveraged with private donations. Private funds will most likely be attracted to high-profile facilities such as a swimming complex or sports complex, and generally require aggressive promotion and management on behalf of the park and recreation department or city administration.

#### **Service Organization Partners**

Many service organizations and corporations have funds available for park and recreation facilities. Local Rotary Clubs, Kiwanis Clubs, and other service organizations often combine resources to develop park and recreation facilities. Other for-profit organizations such as Home Depot and Lowes are often willing to partner with local communities in the development of playground and other park and recreation equipment and facilities. Again, the key is a motivated individual or group who can garner the support and funding desired.

#### **Joint Development Partnerships**



Joint development opportunities may also occur between municipalities and among agencies or departments within a municipality. Cooperative relationships between cities and counties are not uncommon, nor are partnerships between cities and school districts. Often, small cities in a region can cooperate and pool resources for recreation projects. There may be other opportunities as well which should be explored whenever possible to maximize recreation opportunities and minimize costs. To make these kinds of opportunities happen, there must be on-going and constant communication between residents, governments, business interests and others.

## Local Funding Sources

### ZAP Taxes

Zoo, Arts and Park (ZAP) taxes have been very effective in raising funds for a range of recreation, trails, and arts projects. This program is administered by Salt Lake County, which receives one penny for every \$10.00 purchased, and redistributes the funds to more than 160 qualified parks, recreation cultural organizations and events. The ZAP tax is approved in ten-year increments.

### Park and Recreation Impact Fees

The city has adopted an impact fee program for park, recreation and trail projects. Impact fees can be used by communities to offset the cost of public parks and facilities needed to serve future residents and new development.

Impact fees are especially useful in areas of rapid growth or redevelopment. They help the community to maintain a current level of service as new development puts strain on existing facilities. It assures that new development pays its proportionate share to maintain quality of life expectations for city residents.

### Dedications and Development Agreements

The dedication of land for parks, and park development agreements has long been an accepted development requirement and is another valuable tool for implementing parks. The city can require the dedication of park land through review of projects such as Planned Unit Developments (PUDs), for example.

### Special Taxes or Fees

Tax revenue collected for special purposes may be earmarked for park development. For instance, the room tax applied to hotel and motel rooms in the city could be earmarked for parks, recreation and trails development but is generally earmarked for tourism-related projects.

### Community Development Block Grants

Community Development Block Grants (CDBG) can be used for park development in areas of the city that qualify as low and moderate income areas. CDBG funds may be used to upgrade parks, purchase new park equipment and improve accessibility (Americans with Disabilities Act). Additionally, CDBG funds may be used for projects that remove barriers to access for the elderly and for persons with severe disabilities.

### Utah Outdoor Recreation Grants

The Utah Division of Outdoor Recreation administers several grant programs. Funds are matched with local funds for acquisition of park and recreation lands, redevelopment of older recreation facilities, trails, accessibility improvements and other recreation programs /facilities that provide close-to-home recreation opportunities for youth, adults, senior citizens and persons with physical and mental disabilities. ([www.recreation.utah.gov/grants](http://www.recreation.utah.gov/grants).)

### Tourism, Recreation, Culture, and Conservation Grants

The Salt Lake County Tourism, Recreation, Culture, and Conservation (TRCC) Program is designed to help eligible communities develop projects to help residents and visitors while supporting cultural and economic growth within their boundaries. Funds may be used for consulting, capital, or tourism expenses related to the development and maintenance of convention, cultural, or recreation facilities or tourism promotion.



## User Fees

User fees may be charged for reserved rentals on park pavilions and for recreation programs. These fees should be evaluated to determine whether they are appropriate. A feasibility study may be needed to acquire the appropriate information before making decisions and changes.

## Redevelopment Agency Funds

Generally, Redevelopment Agency (RDA) Funds are available for use in redevelopment areas. As new RDA areas are identified and developed, tax increment funds generated can, at the discretion of the city, be used to fund park acquisition and development.

## State and Federal Programs

The availability of these funds may change annually depending on budget allocations at the state or federal level. It is important to check with local representatives and administering agencies to find out the status of funding. Many of these programs are funded by the Federal government and administered by local State agencies.

## Land and Water Conservation Fund

This Federal money is made available to states, and in Utah is administered by the Utah State Division of Parks and Recreation. Funds are matched with local funds for acquisition of park and recreation lands, redevelopment of older recreation facilities, trails, accessibility improvements and other recreation programs /facilities that provide close-to-home recreation opportunities for youth, adults, senior citizens and persons with physical and mental disabilities.

## TIGER Discretionary Grants (Became RAISE)

According to the U.S. Department of Transportation, “the Consolidated Appropriations Act, 2016 appropriated \$500 million, available through September 30, 2019, for National Infrastructure Investments otherwise known as TIGER grants. As with previous rounds of TIGER, funds for the FY 2016 TIGER program are to be awarded on a competitive basis for projects that will have a significant impact on the Nation, a metropolitan area or a region.

TIGER Discretionary Grants have supported innovative projects, including multi-modal and multi-jurisdictional projects which are difficult to fund through traditional federal programs. Successful TIGER projects leverage resources, encourage partnership, catalyze investment and growth, fill a critical void in the transportation system or provide a substantial benefit to the nation, region or metropolitan area in which the project is located. The 2016 TIGER grant program will continue to make transformative surface transportation investments that dramatically improve the status quo by providing significant and measurable improvements over existing conditions.”

## Federal Recreational Trails Program

The Utah Department of Natural Resources, Parks and Recreation Division administers these Federal funds. The funds are available for motorized and non-motorized trail development and maintenance projects, educational programs to promote trail safety and trail-related environmental protection projects. The match is 50 percent, and grants may range from \$10,000 to \$200,000. Projects are awarded in August each year.

## Utah Trails and Pathways / Non-Motorized Trails Program

Funds are available for planning, acquisition and development of recreational trails. The program is administered by the Board of Utah State Parks and Recreation, which awards grants at its fall meeting based on recommendations of the Recreation Trails Advisory Council and Utah State Parks and Recreation. The match is 50 percent, and grants may range from \$5,000 to \$100,000.

## In-Kind and Donated Services or Funds

Several options for local initiatives are possible to further the implementation of the master plan. These kinds of programs would require the city to implement a proactive recruiting initiative to generate interest and sponsorship, and may include:

- » Fund-raising and volunteer support of Draper’s parks, open spaces, recreation facilities and trails;
- » Adopt-a-park or adopt-a-trail, whereby a service organization or group either raises funds or constructs a given facility with in-kind services;

- » Corporate sponsorships, whereby businesses or large corporations provide funding for a facility, as per an adopt-a-trail and adopt-a-park program; or
- » Public trail and park facility construction programs, in which local citizens donate their time and effort to planning and implementing trail projects and park improvements.



